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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
COMMISSIONER

Richard Sanchez, M.D.,
COMMISSIONER

Y. Clement Shek, D.D.S.,
COMMISSIONER

Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, JANUARY 7, 1985 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

****

PLEASE NOTE CHANGE OF LOCATION

ROOM 282 CITY HALL

****

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (Commissioner Blumlein)

   4.1 (LHH) Approval of a contract for $7,000 with Phil-Am Optiks to provide optical services to patients of Laguna Honda Hospital.

   4.2 (LHH and SFGH) Authorization to accept and expend a grant from the State Department of Health Services for $473,360 to purchase equipment for Laguna Honda Hospital and San Francisco General Hospital.

   4.3 (SFGH) Approval of a contract with the Family Service Agency for $5,070 to fund foster grandparents who provide supervision of children on the pediatric unit of SFGH.

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4.4 (SFGH) Approval of a gift of $200,000 from the University of California which will be used to fund a portion of the construction costs for the gynecology, obstetrics and pediatric outpatient clinics.

4.5 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $257,161 to continue information and education services related to AIDS antibody testing.

4.6 (MIA Program) Approval of a contract modification to the Comprehensive Community Home Health and Hospice Program to increase the contract by $12,000 from $150,000 to $162,000 in order to increase nursing services.

4.7 (Family Health) Authorization to apply for, accept and expend a grant for $320,600 from the California Department of Health Services, Office of Family Planning to provide medical, social and education services for fiscal year 1986-87.

4.8 (Family Health) Approval of a contract modification with Norma Jacak, M.D. to increase the contract by $14,000 from $20,000 to $34,000 in order to increase cytology services.

4.9 (CMHS) Approval of a new contract with S.F. Study Center for $33,340 to provide education and promotion services for various mental health programs.

4.10 (CMHS) Approval of a contract modification with the Bayview Hunters Point Foundation for Community Improvement to increase the contract by $21,534 from $2,425,627 to $2,447,161 in order to increase day treatment services.

4.11 (CSAS) Authorization to apply for, accept and expend a grant of $400,000 from the State Department of Health Services to provide detoxification and treatment services for intravenous drug users with AIDS or AIDS related conditions.

5. ACCIDENT PREVENTION PROGRAM FOR CHILDREN (Dr. Oliva)

ACTION PROPOSED: Motion to support the department's Accident Prevention Program for Children

6. CONTROLLING USE OF TOXIC INHALANTS IN PUBLIC (Dr. Echenberg)

Presentation of the department's report on the effect of toxic inhalants.

ACTION PROPOSED: Resolution accepting the department's recommendations to expand the warning notices for selling nitrites, and to recommend that the use of alkyl nitrites be banned in public places.

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7. POLICY REGARDING CHILDREN WITH AIDS (Dr. Grossman)

Presentation of the Department of Health's recommended policies for perinatal services for AIDS patients.

ACTION PROPOSED: Resolution declaring a policy for perinatal patients and AIDS.

8. MIS PLAN (Larry Meredith)

Update of the department's Management Information Plan.

9. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, January 7, 1985 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein, Vice President
Commissioner Naomi Gray
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner James Foster

2. APPROVAL OF MINUTES

The minutes of the meeting of December 17, 1985 were approved.

3. DIRECTOR OF HEALTH REPORT

Dr. Larry Meredith, Deputy Director for Operations, acted as Director of Health in the absence of Dr. Werdegar. Dr. Meredith reported the following:

Dr. Werdegar will be back on January 10th. He sends the Commission and the department staff his best wishes for the new year. Dr. Werdegar will be present at the special meeting of the Commission to consider the budget, will not be present at the subsequent meeting. He will attend the Mayor's conference in Washington D.C. with the Mayor on January 20.

AIDS:

Statistics for the month of December show that 63 new case of AIDS were reported. Over the last few months, the number of cases has varied from 60 to 69 cases. In December, 50 AIDS related deaths were reported, which is the highest number of deaths reported in any single month thus far.

Home Health Care:

Mrs. Flo Stroud, Deputy Director of Public Health will present the department's request to apply for a home health license at the Health Commission meeting of January 21. The department proposes to provide home health care by using existing public health nurses and discontinue contracting out for this service.

Seat Belt Use Policy:

The department has developed a plan to implement the State seat belt law for City employees. The department requests the Commission's support of this plan. The use of seat belts has shown to decrease the number of automobile deaths and the department is encouraging all persons to conform to the seat belt law to protect the public health. Dr. Lee stated that the proposed resolution would be considered during the "Other Business" item on the agenda.

Mayor's Weekly meeting:

The Mayor requests that all City departments support the Civil Service Reform initiative. The department would present a summary of the proposed changes to the Civil Service system and the effect that these changes would have on the department if the Commission wishes this information. Dr. Lee stated that such a presentation would be useful to the Commission and asked that it be provided at a future Commission meeting.

The Mayor requested that Department of Health staff meet monthly with her staff to discuss the progress on the development of a locked mental health facility in San Francisco and a monthly update for the Mayor's review.

Mr. Dean Macris, Planning Director has been named Department Head of the Year.

Laguna Honda Hospital:

The arbitration of the Class B citation at Laguna Honda is in process. A decision will be rendered in January.

The nursing requisitions for the State mandated positions are being processed and Laguna Honda is now beginning to hire the nursing staff.

The Holiday Party for patients at Laguna Honda was very successful with the largest number of patients in attendance.

The new elevators at Laguna Honda became operational on December 13.

San Francisco General Hospital

Dr. Meredith provided the latest paramedic services performance data which showed that in the month of December, no ambulance shifts were uncovered, there was only one shift during the month which was short-staffed, and the response time for a sample of Code 3 calls was 5.8 minutes.

The census at the hospital for the month of December was 401 patients per day. The highest patient count for the month was 435 patients. Patients were diverted from the hospital seven times during the month. In some instances, patients were diverted because there was an insufficient number of registry nurses to staff the wards at SFGH. Many of the registry nurses were unavailable because they were working at East Bay hospitals to care for the large number of patients who incurred injuries resulting from the airplane crash in Concord shortly before Christmas.

The supplemental appropriation to shift revenue from Laguna Honda to San Francisco General and to increase expenditures by 2.6 million to make up for the deficit in personnel funding has been approved by the Mayor and will be considered by the Board of Supervisor's Finance Committee on January 15.

A recent article in the newspaper compared the costs of hospital stays in the Bay Area which showed that the cost to the patient at SFGH is lower than the cost in other hospitals.

Revenues and Expenditures:

Dr. Meredith passed out month expenditure and revenue reports which showed that as November 30, the department had a surplus of $825,000. This projection will be closely monitored because a small variation in the payroll can significantly change this projection. The department has recently established a budget monitoring committee to review all personnel and purchasing requisitions.

On behalf of the Commission, Dr. Lee thanked the Controller and his staff for their cooperation in releasing personnel requisitions as soon as sufficient funding was made available at San Francisco General Hospital.

Commissioner Gray asked whether Laguna Honda Hospital had been considered as a site for the proposed locked mental health facility. Dr. Meredith replied that a task force was established two years ago to recommend a proposed site. The task force did consider Laguna Honda, but recommended that the facility be built on the grounds of San Francisco General Hospital.

4. CONSENT CALENDAR

ACTION TAKEN: Item 4.11 was severed from the consent calendar and considered by the Commission separately. The remaining items on the consent calendar were approved. The consent calendar included the following:

Approval of a contract for $7,000 with Phil-Am Optiks to provide optical services to patients of Laguna Honda Hospital.

Authorization to accept and expend a grant from the State Department of Health Services for $473,360 to purchase equipment for Laguna Honda Hospital and San Francisco General Hospital.

Approval of a contract with the Family Service Agency for $5,070 to fund foster grandparents who provide supervision of children on the pediatric unit of SFGH.

Approval of a gift of $200,000 from the University of California which will be used to fund a portion of the construction costs for the gynecology, obstetrics and pediatric outpatient clinics.

Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $257,161 to continue information and education services related to AIDS antibody testing.

Approval of a contract modification to the Comprehensive Community Home Health and Hospice Program increasing the contract by $12,000 from $150,000 to $162,000 to increase nursing services.

Authorization to apply for, accept and expend a grant for $320,600 from the California Department of Health Services, Office of Family Planning to provide medical, social and education services.

Approval of a contract modification with Norma Jacak, M.D. to increase the contract by $14,000 from $20,000 to $34,000 in order to increase cytology services.

Approval of a new contract with S.F. Study Center for $33,340 to provide education and promotion services for various mental health programs.

Approval of a contract modification with the Bayview Hunters Point Foundation for Community Improvement to increase the contract by $21,534 from $2,425,627 to $2,447,161 in order to increase day treatment services.

Item 4.11 Severed from the Consent Calendar

The department requested authorization to apply for, accept and expend a grant of $400,000 from the State Department of Health Services to provide detoxification and treatment services for intravenous drug users with AIDS or AIDS related conditions. Wayne Clark, Program chief of the division of Substance Abuse summarized the department's proposed program. Dr. Lee asked about voluntarily testing intravenous drug using clients for AIDS antibodies. Wayne Clark responded that testing would be performed, but this activity would not be funded by the proposed grant, as there are other sources of funding for testing.

ACTION TAKEN: The Commission gave the department authorization to apply for and accept the grant funds, and requested that the department present the proposed expenditures of the grant to the Commission for approval as a single request.

5. ACCIDENT PREVENTION PROGRAM FOR CHILDREN

The department presented its accident prevention program to the Commission for information purposes. The Commission requested that the department notify various City-wide providers of health care to children (such as the American Chapter of Pediatrics) of the information already known about the incidence of accidents involving children and the department's plans to reduce accidents.

Dr. Lee asked whether the department has any resources to develop epidemiological studies on non-infectious diseases such as infant deaths from accidents. Dr. Meredith reported that at this time, there are no such resources, and the department is only collecting epidemiological information on infectious cases.

6. CONTROLLING USE OF TOXIC INHALANTS IN PUBLIC

Dr. Dean Echenberg, Director of the Bureau of Disease Control presented its report and recommendations on the effect of toxic inhalants. The Commission requested that a recommendation be added that the warning signs now required at the point of sale be placed at eye level. Dr. Lee also suggested that the proposed warning be amended to state: "Warning: These products contain alkyl nitrites, "poppers". Inhaling or swallowing alkyl nitrites is harmful to your health and may be associated with Kaposi's sarcoma (an AIDS condition).

ACTION TAKEN: Resolution accepting the department's recommendations to expand the warning notices for selling nitrites, to require that the warning signs be posted at eye level, and to recommend that the use of alkyl nitrites be banned in public places.

7. POLICY REGARDING CHILDREN WITH AIDS

Dr. Moses Grossman presented the Department of Health's recommended policies for perinatal services for AIDS patients. Testimony was also presented by members of the public which recommended changes to the proposed guidelines.

The Health Commission requested that the guidelines be amended to incorporate some of the suggested changes, and that the section on the care of infected women be modified to include counseling women on the medical facts associated with perinatal transmission of the AIDS virus and counseling on the options available to women regarding their pregnancy.

ACTION TAKEN: The Commission continued the item for one month and asked the department to make the suggested changes.

8. MIS PLAN

Mr. Mike Lichtenstein provided the Commission with an update of the MIS plan for next year.

9. OTHER BUSINESS

The Commission passed Resolution No. 060-86 supporting the Department's implementation of a safety belt usage policy for City employees.

The meeting was adjourned at 5:35 p.m.

Monique J. Zmuda
Secretary to the Health Commission

HEALTH COMMISSION
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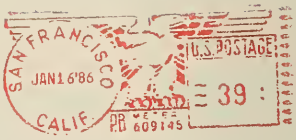

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DIRECTOR OF HEALTH

CALENDAR

SPECIAL MEETING OF THE HEALTH COMMISSION

TO CONSIDER THE FY 1986-87 BUDGET

FOR THE DEPARTMENT OF PUBLIC HEALTH

TUESDAY, JANUARY 14, 1986 - 3:30 P.M.

1. ROLL CALL

2. CONSIDERATION OF THE DEPARTMENT'S FY 1986-87 BUDGET

3. OTHER BUSINESS

SIGN-UP CARDS WILL BE AVAILABLE TO THOSE WHO WISH TO MAKE ORAL PRESENTATIONS. SPEAKERS TO WHOM THE FLOOR IS EXTENDED SHALL CONFINE REMARKS TO ITEM 2 ABOVE, AND SHALL BE HEARD ONCE FOR NO MORE THAN 3 MINUTES. WRITTEN COMMENTS ARE WELCOME, AND MAY BE SUBMITTED TO THE HEALTH COMMISSION AT THE ABOVE ADDRESS.

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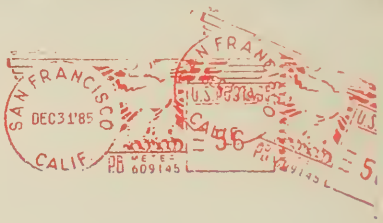

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Department of Public Health
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MINUTES
HEALTH COMMISSION MEETING

The special meeting of the Health Commission was called to order on Tuesday, January 14, 1986 at 3:30 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein, Vice President
Commissioner James Foster
Commissioner Naomi Gray
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. CONSIDERATION OF THE DEPARTMENT'S FY 1986-87 BUDGET

The Health Commission heard the presentations of Dr. Werdegar and the various division managers on the proposed 1986-87 budget. The proposed budget totals $323,193,986 which represents an increase of 6.1% over the current year.

Principle guiding decisions: The budget is based on principles which were reviewed and amended by the Commission during the budget hearings in December. They include maintaining compliance with state and federal accreditation standards and compliance with local, state and federal mandates, optimizing revenues, assuring access to health care services, improving pre-hospital emergency services; improving the cost effectiveness of operations, expanding services to meet unmet needs; providing an effective program for toxic waste handling; continuing AIDS programs, fostering interagency cooperation and enhancing collaboration with the private sector.

Budget assumptions include requesting no increases in the number of civil service positions department-wide; using non-general fund revenues to offset fixed costs; avoiding lay-offs, maintaining a budget for travel and materials and supplies which is 5% over the current year; budgeting salary and fringe benefit accounts to provide an adequate level of staffing; continuing to seek non-City funding for programs in AIDS, homeless, disease control, and maternal and child health. An assumption presented is that the existing budget allocation cannot support all service/equipment requirements, and these requirements are proposed as separate issues for budget consideration.

Unavoidable costs amount to approximately $33 million, which represents a 12% increase over last year. These include step increases; contractual increases; insurance, scavenger services, sewer, telephone, rental of equipment and properties, among others.

Revenue projections for next year indicate that revenues will be increased by $18.9 million, or a 6.1% increase over the current year. Included in these projections is a 4% cost of living for ABB and MIA funding, and increases in Medi-Cal funding due to better collection and eligibility procedures. Also, the recent increase in Medi-Cal per diem reimbursement at Laguna Honda was incorporated in next year's projection. The increased billing enhancements and increases in health center fees was assumed in the budget projection.

Grant Revenues were summarized for next year which will total approximately $18.3 million. This amount represents a 9% increase over the current year grant amounts. The revenues and expenditures for the grants are not included in the budget.

Capital Projects for FY 1986-87 were prioritized and will be submitted to the Mayor's Office for approval. The department does not expect to receive funding for all of the projects, but has made the submissions for consideration by the Mayor's committee for capital improvement. Funding for capital projects is not part of the department's budget, but instead is funded through the Mayor's office.

Expenditures

Community Health Programs:

Flo Stroud presented highlights of the community health programs. Highlights of the budget for next year includes the continuation of the health services at Balboa High School, an expansion of the environmental programs into the field of toxic management, and a new program for Chlamydia testing. Other expenditures would remain approximately the same. Issues which would require additional funding and are not a part of the base budget include and the purchase of 5 audiometers which would be used to test school children for a total expenditure of $4,000; the creation of a home health care agency using existing public health nurses which would add three positions to the budget but which would be funded through increased third party collections; and the development of an epidemiology program to coordinate the integration of non-infectious diseases within the local, state and federal agencies. The program would cost approximately $107,463 and would require new General Fund support.

Community Mental Health Program:

Dr. Reiko True presented the mental health budget and its changes proposed for next year. The department proposed to move approximately $1.3 million from acute hospitalization services to community-based services, and proposed to transfer $400,000 from adult acute services to children services. The base budget had no other major changes. Under separate funding issues, the department made four requests: The first is to provide an additional 3% increase to the community based contractors providing mental health services. The base budget already includes a 3% increase; the additional 3% would cost $1,020,283 of additional General Fund support. Dr. True explained that the amounts paid to the contractors is much lower than the amounts paid to civil service personnel, and that the vast majority of the mental health programs are provided by the contractors. In addition, community based agencies have been and will continue to treat more patients who are typically sicker than in the past because of the department's policy to reduce inpatient hospitalization. The second separate funding issue requested is for the adult community Medicare Project. A total of $245,138 in expenditures is requested to expand existing programs for severely disturbed clients which would be funded through Medicare revenues. The next request was for board and care home augmentation. The State intends to augment the funding by $551,000 to board and care homes in order to offset the financial burden of residential care providers. The third request was made for implementing the transfer of staff from the State Office of Mental Health Social Services (OMHSS) to the County. The voters approved this transfer this past fall, and funding of approximately $1 million will be appropriated from the State. The last request is to accept State funding of $1,771,000 for the development of a mental health program for the homeless. The department intends to fund a veteran's homeless program, a senior homeless program, a community housing advocacy program, a clinical support program and a dual diagnosis program with the State funds.

Community Substance Abuse Services:

Dr. Wayne Clark, Program Chief for Substance Abuse Services summarized the proposed budget. He stated that no new programs were requested for this year, and that the base budget would in fact be a reduction given the loss of grants over the past year. The department is planning to implement an AIDS prevention program for intravenous drug users among its grant funded project in the next year.

A separate funding request of $255,150 in additional General Fund money was made to provide the community based contractors with an additional 3% increase over the amount budgeted in the base.

San Francisco General Hospital:

Dr. Werdegar presented the hospital's proposed budget which included a number of deletions of positions, the closure of the Ivy Street First Aid Station, and the addition of positions needed in critical care areas. He stated that the department would not lay-off any staff, and any deletions in positions would be made from the pool of vacant positions. He also stated that the proposed budget would alleviate the personnel and fringe benefit funding shortfall which has presented financial hardships for the hospital in this fiscal year. He stated that some increases were requested in the University of California contract in order to improve various operational departments of the hospital. The Director emphasized the department's efforts to further eligibility determinations for potential Medi-Cal patients, and to improve the billing and collection procedures. The department's base budget does not request any additional General Fund support. The increases proposed would be funded through new and increased revenue sources.

Two separate funding issues were requested. One was to provide $857,524 in new General Fund money for additional paramedics and emergency services equipment. The second request of $905,426 would fund additional equipment throughout the hospital. These requests are considered a priority for the hospital, but there are is insufficient revenues available to fund these costs in the base budget.

Laguna Honda Hospital:

Ben Abramovice, Administrator of Laguna Honda Hospital summarized the proposed budget. The budget incorporates the improvements and personnel which were approved in the department's compliance supplemental appropriation, and requests some additional support for materials and supplies and linens. All items in the base budget would be funded within the allocated General Fund appropriation. Three new issues were proposed. The first would be to expand food service staff by 2 positions. This request would allow the hospital to generate additional Medicare revenues and would be self supporting. The second and third request is for expansion of the skilled nursing beds at Laguna Honda. One plan is to increase the number of beds by 40. It was estimated that increased billings for Medi-Cal revenues would cover the costs of the additional expenses incurred. The second plan is to increase the number of skilled nursing beds by 70. This plan would require approximately $383,000 in additional General Fund money in the first year of implementation, but would be self supporting thereafter.

Commissioner Blumlein questioned if the departmental revenue projections were optimistic given the pending Gramm Ruddman bill, and pending reductions in federal revenue sharing allocations and other reductions. The department responded that if federal or state reductions are made, their projected revenues would not be realized.

Several members of the public testified on the budget, requesting additional funding for MIA physicians and contractor increases in the mental health budget.

ACTION TAKEN: Motion unanimously passed to approve the department's proposed revenue budget.

Discussion and decision on the department's expenditure budget was continued until the next regular meeting of the Commission scheduled for January 21, 1986 at 2:00 p.m.

The meeting was adjourned at 6:15 p.m.

Monique J. Zmuda
Secretary to the Health Commission

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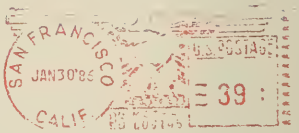

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, JANUARY 21, ~~1985~~ 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL
2. APPROVAL OF MINUTES
3. ELECTION OF PRESIDENT AND VICE PRESIDENT
4. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

TEL (415) 558-3348

5. CONSENT CALENDAR (Commissioner Blumlein)

5.1 (AIDS Activity Office) Approval of a modification to the contract with Youth Projects which increases the cost of the contract by $3,132 from $62,987 to $66,119 in order to provide screening and follow-up examinations for persons at risk for AIDS.

5.2 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the U.S. Department of Health and Human Services for $1,002,060 to continue the funding for the HTLV-III antibody testing program.

5.3 (Family Health) Approval of a new contract with Mount Zion Hospital and Medical Center for $46,334 to fund the teenage perinatal care program.

5.4 (SFGH) Approval of a modification to the existing contract with Lee Ann Slinkard increasing the contract by $21,500 from $25,000 to $47,000 to increase the number of MIS consultation hours provided for the patient identification system at San Francisco General Hospital.

5.5 (SFGH/LHH) Approval of a contract renewal with Weissberg and Aronson for $120,000 to provide legal services.

5.6 (CMHS) Authorization to extend the terms of certain mental health contracts on a month-to-month basis until the 1985-86 contracts can be considered and approved by the Board of Supervisors.

5.7 Authorization to apply for, accept and expend a grant from the State Office of Criminal Justice Planning for $180,000 to fund a pilot program to provide treatment for sex offenders.

6. HOME HEALTH SERVICES Flo Stroud

Hearing on home health services available in San Francisco.

ACTION PROPOSED: Resolution authorizing the Department of Health to apply to the State for a license to provide home health services.

7. CONSIDERATION OF THE DEPARTMENT'S 1986-87 PROPOSED BUDGET

(Note: The revenue portion of the department's budget has been approved by the Commission. This item will deal with the expenditure portion of the proposed budget).

8. OTHER BUSINESS

9. EXECUTIVE SESSION

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1/21/86

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
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Naomi T. Gray
COMMISSIONER

Richard Sanchez, M.D.,
COMMISSIONER

Y. Clement Shek, D.D.S.,
COMMISSIONER

Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, January 21, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein, Vice President
Commissioner James Foster
Commissioner Naomi Gray
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of January 7 were amended to add the statement underlined in Item 5 on the accident prevention program for children. Dr. Lee asked whether the department has any resources to develop epidemiological studies on non-infectious diseases such as infant deaths from accidents. Dr. Meredith reported that at this time, there are no such resources, and the department is only collecting epidemiological information on infectious cases. Dr. Lee asked the department to develop a program for non-infectious diseases so that data would be available for evaluating public health programs.

The amended minutes of January 7, 1985 were approved.

3. ELECTION OF PRESIDENT AND VICE PRESIDENT

Dr. Phil Lee was unanimously elected as President of the Commission and Ms. Naomi Gray was unanimously elected as Vice President of the Commission for the coming year.

4. DIRECTOR OF HEALTH REPORT

Dr. Larry Meredith, Deputy Director for Operations, provided the Director's report. Dr. Werdegar was not present at the meeting because he was asked to accompany the Mayor to Washington for the National Conference of Mayors which focused on AIDS.

Dr. Meredith reported that the census at the hospital had reached an all time high of 449 patients, with an average census of 420 patients. There are typically post holiday increases in the number of patients admitted to San Francisco General Hospital, but the census for the month of January is higher than anticipated.

A meeting was held by the staffs of the Mayor, the Controller and the Department of Health to address the department's difficulties in getting high priority requisitions filled at San Francisco General Hospital. A total of priority requisitions will be released, and the department will continue to closely monitor its payroll amounts to determine if there is sufficient funding to fill other high priority requisitions.

The two supplemental appropriations for the transfer of funds from Laguna Honda and to increase the personnel and fringe benefit account at San Francisco General Hospital will be considered by the Finance Committee on Wednesday, January 22. The Budget Analyst has recommended approval of the two re-appropriations. The Finance Committee will also consider the department's supplemental appropriation for the toxic management program.

The department has recently published its first edition of Pursuit, the in-house departmental newsletter. The publication will attempt to provide staff and other members of the public with updates of new health programs and activities.

This item concluded the director's report, which was kept brief because of the long agenda.

5. CONSENT CALENDAR

The following contracts and grants were approved as part of the consent calendar:

5.1 Approval of a modification to the contract with Youth Projects which increases the cost of the contract by $3,132 from $62,997 to $66,119 in order to provide screening and follow-up examinations for persons at risk for AIDS.

5.2 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the U.S. Department of Health and Human Services for $1,002,060 to continue the funding for the HTLV-III antibody testing program.

5.3 (Family Health) Approval of a new contract with Mount Zion Hospital and Medical Center for $46,334 to fund the teenage perinatal care program.

5.4 (SFGH) Approval of a modification to the existing contract with Lee Ann Slinkard increasing the contract by $21,500 from $25,000 to $47,000 to increase the number of MIS consultation hours provided for the patient identification system at San Francisco General Hospital.

5.5 (SFGH/LHH) Approval of a contract renewal with Weissberg and Aronson for $120,000 to provide legal services.

5.6 (CMHS) Authorization to extend the terms of certain mental health contracts on a month-to-month basis until the 1985-86 contracts can be considered and approved by the Board of Supervisors.

5.7 Authorization to apply for, accept and expend a grant from the State Office of Criminal Justice Planning for $180,000 to fund a pilot program to provide treatment for sex offenders.

6. HOME HEALTH SERVICES

The Commission heard testimony from Flo Stroud, Deputy Director of Public Health on the department's plan to provide home health care services to San Francisco General Hospital patients. The department requires Commission approval in order to apply for licensure and certification from the State. The department would receive reimbursement from the State to provide this services if it were licensed as a home health agency. Ms. Stroud reported that the department would use existing public health nurses to perform this service.

Testimony was provided from the public which urged the Commission to seek a private/public partnership in forming a home health agency.

ACTION TAKEN: The Commission requested that a resolution authorizing the department to apply for licensure and certification as a home health agency be drafted for consideration at the next regular Commission meeting.

7. CONSIDERATION OF THE DEPARTMENT'S 1986-87 PROPOSED BUDGET

The Commission reviewed the department's expenditure budget request and approved the following motions unanimously regarding the budget:

A motion was passed that the department would not request any General Fund monies over the amount allocated by the Mayor.

A motion was passed to provide a 4% increase to the medical services accounts for CMHS, Substance Abuse and Forensic Services in order to adequately fund needed services provided by contractors. The department's proposed budget included a 3% increase in these accounts, and the department proposed that an additional 3% be granted to the contractors through additional General Fund appropriations. The Commission disapproved the request for additional General Fund money which was proposed by CMHS, Substance Abuse Services and Forensics Services, and requested that the department provide an additional 1% increase within the department's base. Dr. Lee stated that it is not the Commission's intent that the increase be made across the board, but that the increase be applied to those contractors who are required to provide increases services and who have limited resources. Dr. Lee also stated that the additional funding needed for the 1% did not necessarily have to be funded through CMHS.

A motion was approved to re-instate 21 positions which were deleted in the proposed budget for San Francisco General Hospital. These deletions relate to the closure of the Ivy Street First Aid Station and the transfer of services from the Ivy Street facility to other departmental facilities. In order to re-instate the positions and the funding associated with the Ivy street facility, the department will decrease other proposed expenditures by approximately $800,000. The department requested clarification on whether the hospital could request these 21 positions as a separate funding issue. The Commission stated that the department is to submit a budget with no net increase in positions. The Health Commission will consider the department's request to transfer services from Ivy Street to other facilities at a separate public hearing in February.

A motion was passed to eliminate funding for the disaster plan requested in the Central Office budget. The Commission requested that it be performed by in-house staff.

A motion was approved to delay presenting separate funding issues to the Mayor on the expansion of Laguna Honda Hospital by 40 or 70 beds until the Blue Ribbon Committee on Laguna Honda can review and make a recommendation about this item. (The request for the expansion of 40 beds would be self-supporting with additional Medi-Cal revenues; the 70 bed expansion would have required some additional General Fund support for the first year.) If the Blue Ribbon Committee recommends the proposed expansion, it will be reconsidered by the Commission. If approved by the Commission, the proposal would be submitted to the Mayor for consideration at a later date.

A motion was passed to approve other separate funding issues which would not require General Fund money including: Transfer of staff from the State to CMHS (OMHSS) funded through the State, accepting a State funded board and care augmentation for CMHS; increasing mental health community based programs for severely disturbed adults funded through Medicare; accepting State funds for a program serving homeless mental health patients; increasing food service positions at Laguna Honda by 2 in order to obtain Medicare reimbursement for enteral feeding program for patients. A request for three positions for the home care agency in Central Office was approved on the condition that a proposed resolution to be considered by the Commission on February 4 is approved (This program would be self-supporting).

A motion was passed not to approve a separate funding request for $101,000 of General Fund money for epidemiology services for non-infectious diseases was not approved.

A motion was passed that the department should follow the Commission's affirmative action policies with regard to new positions and re-classifications.

A motion was passed not to approve the SFGH request for $1.7 million of additional General Fund monies for increasing emergency services staff and equipment and for increased hospital equipment.

A motion was passed not to approve a separate funding request of $4,000 of additional General Fund money for audiometers. The Commission requested that the department fund this equipment in its base budget.

The regular session was completed at 6:20 p.m., and the Commission went into executive session.

9. EXECUTIVE SESSION

The Commission approved the settlement of the Thomas litigation.

The meeting was adjourned at 6:25 p.m.

Monique Zmuda
Secretary to the Health Commission

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, FEBRUARY 4, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR

   4.1. (Laguna Honda Hospital) Supplemental appropriation for $494,000 to increase funding for supplies and linens.

   4.2 (AIDS Activity Office) New contract with Pacific Presbyterian Medical Center, Garden Sullivan hospital for $271,420 to provide funding for up to four beds of hospital care for persons with AIDS for fiscal year 1985-86.

   4.3 (Central Office) Approval of a new contract with David Geier for $41,600 to provide MIS consultation services for the Toxic Control project.

   4.4 (CMHS) Approval of a hold harmless clause in the contract with the County of San Mateo to provide residential sub-acute mental health services.

   4.5 (SFGH) Approval of a new contract with Super Types, Inc. for $5,000 to provide transcription services for the medical records department at SFGH for FY 1985-86.

   4.6 (Central Office) Approval of a new contract with the State Department of Health Services Toxic Control Division to receive $31,728 from the State for training in the area of toxic handling.

   4.7 (Public Health) Authorization to apply for, accept and expend a grant from the Levi Strauss Foundation for $40,000 to support a health clinic at the Balboa School Site.

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4.8 (CMHS) Authorization to apply for, accept and expend a grant from the State Department of Mental Health for $20,000 to fund a school based mental health intervention program.

4.9 (Central Office) Authorization to apply for, accept and expend a grant from the State Department of Mental Health for $395,000 to fund various capital projects within the department.

4.10 (Central Office) Approval of a new contract with Health Management System, Inc. to provide consultation services for 25% of the collection amount collected.

4.11 (CMHS) Approval of the 1985-86 San Francisco County Short-Doyle Plan for mental health services Part B.

4.12 (CMHS) Authorization to accept and expend a grant from the California Department of Mental Health for $63,263 to provide assessments of mental health needs for school aged children.

5. REVIEW OF CURRENT YEAR EXPENDITURES AND REVENUES (Larry Meredith)

6. PERINATAL GUIDELINES TO CONTROL THE SPREAD OF AIDS. (Dr. Grossman)

ACTION PROPOSED: Approval of Resolution No. 059-86 approving and accepting the Department of Health's proposed perinatal guidelines to control the spread of AIDS.

7. HOME CARE SERVICES AGENCY (Flo Stroud)

ACTION PROPOSED: Approval of Resolution No. 061-86 authorizing the Department of Health to apply for certification and license for a home health agency.

9. PHYSICIAN ASSISTANT CLASSIFICATION

Action Proposed: Approval of Resolution No. 031-85 requesting that the Civil Service Commission create a classification of physician assistant.

10. OTHER BUSINESS

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
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David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, February 4, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein, Vice President
Commissioner James Foster
Commissioner Naomi Gray
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of January 21 were approved.

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

Dr. Werdegar reported the following:

First Anniversary of the Commission

The renovations of the Commission room were completed in time for the Commission's first anniversary. Commissioner Tobriner and other members of the Commission commented that the room looked very professional and that the workers did very good work.

Dr. Werdegar expressed his pleasure in working with the Commission over the past year, and stated that looks forward to cooperative and productive work together in the future year. President Lee thanked Dr. Werdegar for his hard work, and talented, strong leadership over the past year, and stated that the whole Commission would look forward to working with him as Director for years to come.

Ivy Street Facility

The Director has carefully considered the actions taken by the Commission in the budget, and agrees that additional analysis is required prior to holding hearings on the proposed closure of the Ivy Street First Aid facility. He stated that Dr. Tom Peters will coordinate the department's efforts in gathering data and input from staff, community groups and will examine various service delivery models for consideration. The department will prepare a report after this work is completed and requests that any public hearing be postponed for several months. In the meantime, the General Hospital budget has been revised to re-instate the positions associated with the Ivy Street facility.

Conference of Mayors

Dr. Werdegar attended the Conference of Mayors with the Mayor last week. The conference featured local health officers who presented local health issues. Mayor Feinstein chaired the Subcommittee on AIDS where he and the Mayor were able to share information on the AIDS programs with the mayors and local health officers in other major cities. Included in the discussion at the conference of Mayors was the effect that the Gramm-Ruddman bill would have on the homeless population. Department staff is now carefully reviewing the impact that the bill would have on the department. Dr. Lee stated that the intent of the bill was to balance the federal budget by the year 1991, and that if the Congress agrees with the President's cuts as presented in the budget, automatic cuts now being proposed would not go into effect. If the automatic cuts are made, then $70 billion in Medicare and Medi-Cal would be made.

New Administrator at SFGH

Dr. Werdegar announced the Mr. Robert Sowa has been named as Administrator of San Francisco General Hospital. He is now the chief executive officer of a large public teaching hospital in Menphis,. He will begin his work at San Francisco General on April 1 or 15. Dr. Werdegar also announced that Margaret Kisliuk, formerly of the Mayor's staff has been appointed as his administrative assistant. He also reported that Mr. Jim Quigley, finance Director of the Department and public servant for forty years will retire at the end of this month.

Upcoming Year

In looking to the year ahead, Dr. Werdegar stated that the priorities of the department will be to maintain accreditation at both San Francisco General and Laguna Honda Hospitals, improving mental health services and emergency medical services, providing health care for the poor by pursuing grant funds, maintaining and increasing AIDS related services as the number of AIDS cases increases, and administering the toxic management program for the City and County. He considers the largest challenge of the department in the coming year as trying to meet the increased demands for health related services effectively and with ingenuity. He plans to increase revenues for the department by seeking out third party payors such as Medi-Cal and Medicare more aggressively.

Blue Ribbon Committee for Laguna Honda

Dr. Werdegar announced the members of the Blue Ribbon Committee for Laguna Honda. They include Dr. Bill Gee, Dr. Rosalind Lindheim, Ms. Helen Ripple, Mr. Jack Morrisson, Ms. Sandy Mori, Dr. Joyce Brady, Dr. Ed Chow, Dr. Joseph Barbaccia; Dr. Teresa Ribiero, Mr. John Jacobs, Mr. David Anicker, Rev. Norman Leach, Mrs. Florette Pomeroy, Mrs. Mabel Schine, Mr. Hadley Hall, Dr. William Ball and Mrs. Rhoda Goldman. This list represents distinguished leaders in the medicine, nursing, senior services organizations and the business community.

Laguna Honda Renovations

At Laguna Honda, architectural plans to make alterations at the wards are underway. The intent is to make the wards into smaller units with furniture and design alterations.

Departmental Recruitments

The recruitment of the Medical Director at Laguna Honda is nearly completed. Dr. Werdegar expects the arrival of a new director by late summer, 1986. The department is also recruiting for additional staff to fill the head of Dentistry, the Finance Director and the Head of Environmental Health.

AIDS

AIDS statistics for this month show that 62 new cases have been diagnosed. The average number of new cases over the past few months has ranged between 60 and 70 cases. Of the total number of AIDS cases in San Francisco, 87% are White; 5% are Black; 6% are Hispanic, and 2% are Asian. There has been a slight increase in the number AIDS cases in minority populations of late. It was also found that 97.4% of the cases are bisexual or homosexual. The number of cases of drug abusers is less than 1%.

Shantytown

The Director recently went to visit Shantytown, a piece of City property in the South of Market area which was recently occupied by a group of homeless persons. The Health Department inspectors found unsanitary conditions on the property which posed a health hazard. The Department of Social Services has since relocated the people into hotel rooms.

Budget

The Finance Committee acted on a supplemental appropriation for managing the toxics program this past week. The department's original request of approximately $750,000 was reduced by the Mayor to approximately $270,000, which was subsequently reduced by the Finance Committee to approximately $250,000 and then approved.

Commissioner Foster expressed his concern that the department was given a large complex new responsibility and is not given the appropriate funds to administer the program.

Bilingual Services

The department staff appeared before the Civil Service Commission yesterday, and were not able to present the SFGH bilingual services report as planned. Dr. Werdegar will personally attend the next meeting to present the department's report and the hospital's plan to improving bilingual services.

SFGH

The census at SFGH has been very high this month. There were 9 instances where critical cases had to be diverted to other institutions. These diversions were necessary because there is a nursing shortage which has resulted from the hiring freeze.

Requisition Freeze

With the help of the Mayor and the Controller's staff, the department will be able to fill 23 positions at SFGH which are considered critical for the operation of the institution. These positions are in nursing, paramedic services, and medical records.

4. CONSENT CALENDAR

The following items on the consent calendar were approved.

(AIDS Activity Office) New contract with Pacific Presbyterian Medical Center, Garden Sullivan hospital for $271,420 to provide funding for up to four beds of hospital care for persons with AIDS for fiscal year 1985-86.

(Central Office) Approval of a new contract with David Geier for $41,600 to provide MIS consultation services for the Toxic Control project.

(SFGH) Approval of a new contract with Super Types, Inc. for $5,000 to provide transcription services for the medical records department at SFGH for FY 1985-86.

(Central Office) Approval of a new contract with the State Department of Health Services Toxic Control Division to receive $31,728 from the State for training in the area of toxic handling.

(Public Health) Authorization to apply for, accept and expend a grant from the Levi Strauss Foundation for $40,000 to support a health clinic at the Balboa School Site.

(CMHS) Authorization to apply for, accept and expend a grant from the State Department of Mental Health for $20,000 to fund a school based mental health intervention program.

(Central Office) Authorization to apply for, accept and expend a grant from the State Department of Mental Health for $395,000 to fund various capital projects within the department.

(Central Office) Approval of a new contract with Health Management System, Inc. to provide consultation services for 25% of the collection amount collected.

(CMHS) Authorization to accept and expend a grant from the California Department of Mental Health for $63,263 to provide assessments of mental health needs for school aged children.

The following items were removed from the consent calendar for individual consideration and were approved.

(CMHS) Approval of a hold harmless clause in the contract with the County of San Mateo to provide residential sub-acute mental health services.

(CMHS) Approval of the 1985-86 San Francisco County Short-Doyle Plan for mental health services Part B.

5. REVIEW OF CURRENT YEAR EXPENDITURES AND REVENUES (Larry Meredith)

ACTION TAKEN: The information on this item was not available to the Commission in time for review. The item was continued until the next regular meeting.

6. PERINATAL GUIDELINES TO CONTROL THE SPREAD OF AIDS.

ACTION TAKEN: The Commission amended the proposed resolution to include the following clause: "RESOLVED, that the membership of the Perinatal and Pediatric AIDS Advisory Committee will be expanded to include members of ethnic and socio-economic populations which are at high risk" Resolution No. 059-86 as amended, approving and accepting the Department of Health's proposed perinatal guidelines to control the spread of AIDS was approved.

7. HOME CARE SERVICES AGENCY

ACTION TAKEN: The Commission amended the proposed resolution to include the following clause: "FURTHER RESOLVED: That it is the Commission's policy that no new operating costs other than start-up costs be incurred in providing home health care unless specifically presented to and approved by the Health Commission. Resolution No. 061-86 as amended, authorizing the Department of Health to apply for certification and license for a home health agency was approved.

9. PHYSICIAN ASSISTANT CLASSIFICATION

ACTION TAKEN: The Commission rescinded its original resolution requesting that Civil Service create a classification of physician assistant which would be interchangeable with the existing classification of nurse practitioner. The Commission adopted a substitute resolution which requests the Civil Service Commission to augment the existing health care professional classifications to allow physician assistants to be employed by the Department of Health.

It is the Commission's intent that the Civil Service Commission shall determine if a separate class should be created for physician assistants, or if existing health care professionals should be combined into a new class which would include physician assistants. The Commission requested that the department's decentralized personnel unit prepare the classification analysis needed and present the information to the Civil Service Commission for its consideration as quickly as possible. The Commission requested to be informed about the recommendation made and action taken by the the Civil Service Commission. Finally, the Commission requested that the Director provide a status report on the classification and hiring of physician assistants six months after action by the Civil Service Commission.

The Commission went into executive session at 4:20 p.m. to discuss a personnel matter pursuant to Section 54947

The Commission's open session was resumed at 4:45 p.m., and was adjourned at that time.

Monique J. Zmuda
Secretary to the Health Commission

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San Francisco, CA 94102

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, FEBRUARY 18, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR

   4.1 (AIDS Activity Office) Approval of a contract renewal with the University of California AIDS Health Project for $738,209 to provide health promotion and education for AIDS prevention .

   4.2 (AIDS Activity Office) Approval of a contract renewal with Pacific Mental Health, Inc. (Operation Concern) for $44,555 to provide health promotion and education for AIDS prevention.

   4.3 (LHH) Approval of a new contract with Joan Dunkel to provide consultation services at Laguna Honda Hospital in medical social work planning.

   4.4 (CSAS) Approval of a new contract with Education Programs Associates, Inc. to provide education services on the risks of substance abuse during pregnancy.

   4.5 (CMHS) Approval of a new contract with the Support Services for Elders for $8,945 to provide case management services.

   4.6 (CMHS) Approval of a contract modification with the Bayview Hunters Point Foundation for Community Improvement Inc. to increase the contract by $8,366 from $2,447,161 to $2,455,527 to increase outreach services.

   4.7 (CMHS) Approval of a contract renewal with Efficient Medical Transportation for $114,335 to provide transportation services to CMHS clients.

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Consent Calendar, Continued

4.8 (CSAS) Authorization to apply for, accept and expend a grant from the National Institute of Drug Abuse to coordinate research and public policy development on AIDS and substance abuse.

4.9 (CMHS) Approval of a lease with Patrick Leung of space at 615 Grant Ave. to house the CMHS Chinatown-Northbeach Community Care Clinic.

4.10 (Public Health) Authorization to apply for, accept and expend a grant of $34,604 from the State Department of Health Services to provide funding for travel and training.

4.11 (EMS) Approval of a new contract with Robert Watson for $8,000 to provide emergency disaster training.

4.12 (EMS) Approval of a new contract with the S.F. Ambulance Association for $75,000 to provide back-up ambulance services.

4.13 (Family Health) Authorization to apply for, accept and expend a grant for $1,807,800 from the State Maternal and Child Health Branch to provide community based perinatal services.

5. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

Department presentation of current year projections of revenues and expenditures.

6. UPDATE OF SUB-ACUTE MENTAL HEALTH LOCKED FACILITY (Tom Peters)

Department presentation on the status of the proposed sub-acute mental health facility at San Francisco General Hospital.

7. MENTAL HEALTH ASSESSMENT RESULTS (Reiko True)

Department presentation on the results of a mental health assessment.

8. UPDATE OF BALBOA SCHOOL SITE PROGRAM (Flo Stroud)

Department presentation of the services provided at Balboa High School

9. APPROVAL OF BY-LAWS FOR SFGH AND LHH

10. APPROVAL OF GUIDELINES ON THE EDUCATION OF CHILDREN INFECTED WITH AIDS

11. FOLLOW UP ON REPORT OF ALLEGATIONS OF DISCRIMINATION AT SFGH

12. OTHER BUSINESS

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

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DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, February 18, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein, Vice President
Commissioner James Foster
Commissioner Naomi Gray
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of February 4 were amended as follows:

Page 2, under the heading Conference of Mayors: If the automatic cuts are made, then $70 billion in Medicare and Medicaid cuts below currently anticipated expenditures would be made by the year 1991.

Page 2, under the heading Administrator of SFGH: Dr. Werdegar announced that Mr. Philip Sowa has been named as Administrator of San Francisco General Hospital.

Page 3, under the heading Upcoming Year: ...The priorities of the department will be to maintain accreditation at both San Francisco General and Laguna Honda Hospitals, improving mental health services and emergency medical services, providing health care for the poor by pursuing grant funds, maintaining and increasing AIDS related services as the number of AIDS cases increases, and administering the toxic waste management program for the City and County.... He plans to increase revenues for the department by billing third party payors such as Medi-Cal and Medicare more aggressively.

Page 3, under the heading AIDS: It was also found that 97.4% of the cases are bisexual or homosexual. The number of cases of intravenous drug abusers is less than 1%.

Page 4, under Budget: The Finance Committee of the Board of Supervisors acted on a supplemental appropriation for managing the toxics program this past week. The department's original request of approximately $750,000 was reduced by the Mayor to approximately $276,000, which was subsequently reduced by the Finance Committee to approximately $227,000 and then approved.

Page 4, under the heading SFGH: Diversions were necessary because there is a nursing shortage due to the high occupancy and the limitations of hiring because of lack of funds at SFGH to meet the salary costs.

The minutes, as amended, were approved.

3. DIRECTOR'S REPORT

Dr. Werdegar reported the following:

With the heavy storms, Dr. Werdegar was pleased to report that no serious damage was done to the department's facilities. Laguna Honda experienced some minor damage, and some windows were broken at SFGH and Central Office.

AIDS

The department will re-submit a grant application to the Centers for Disease Control for an AIDS prevention grant. A similar grant was approved last fall, but not funded. Approximately $1,000,000 is available for the new grant.

Good news was received from the State recently: The State has increased its proposed funding allowance for the alternate test site (AIDS antibody testing) program. It is expected that the State will fund a unit cost of approximately $40 which is considerably higher than the original offer, and which is closer to our actual costs to provide the services.

He reported that he has asked Tom Peters to works on the proposed programs for preventing the spread of AIDS in the intravenous drug abuse population.

SFGH

The department will continue to monitor the personnel hiring and requisition process at the hospital, with the help of the Mayor's staff and Controller's Office staff. In recent days, 23 personnel requisitions were released which will be used to fill vacant positions in nursing, medical records, and physical therapy. Dr. Werdegar stated that he will keep the Commission informed about the status of vacancies at San Francisco General Hospital every two weeks. He stated that the filling of certain key positions are critical to the hospital for maintaining accreditation.

Mr. Philip Sowa, the new Administrator of SFGH was in town last week, and met with staff and with several of the Commissioners. Dr. Werdegar expects that he will begin on April 1st.

The staff was able to convince Diane Broderick, the medical records director who recently resigned from her position, to return on a part time temporary basis until a new director can be recruited. Ms. Broderick has been a very competent administrator, and her return will allow for continuity of work until a successor can be hired.

The Director reported that a 17 year old boy committed suicide at the Youth Guidance Center last week. This was the first suicide in 30 years. The staff of Forensic Services has been working with the staff of the Probation Department and the Coroner's Office to find out the facts about the case. The Coroner has not yet completed his investigation and report. Dr. Werdegar will report back to the Commission when additional information is known about this case.

Emergency Medical Services

Dr. Werdegar stated that he is committed to a well developed 911 emergency system, and that he will strive to make the City's ambulance service the best in the country. He stated that Supervisor Kennedy announced in a press release that she will request that the City add six more ambulances and corresponding staff in order to reduce the response time. Supervisor Kennedy stated in her press release that the response time in San Francisco is higher than it is in other major cities. The response time for Code 3 calls in the City is in the 7 minute range. He pointed out that the way of calculating response time can vary for city to city. Dr. Werdegar will closely monitor the response time in an effort to meet the department's goal of 6 minutes for Code 3 calls. He has asked for an analysis on all Code 3 calls which have a greater response time than 9 minutes, and will meet with Fire department personnel to explore coordination of dispatching and to consider asking the Fire Department to co-respond in cases when the ambulances cannot make the 6 minutes response time goal. Firefighters responding to these calls could perform life support functions until the paramedics arrived at the scene, but would not provide transport services.

LHH

Laguna Honda Hospital recently received notification that the open ward waiver has been approved. With regard to the State's accreditation citations, nineteen of the Class B citations have been reviewed by an arbitrator. Dr. Werdegar reported that 13 of the 19 citations have been dismissed or downgraded.

President Lee asked if the proposed AIDS prevention grant that Dr. Werdegar mentioned was the same funding which is listed in the Federal Register. Dr. Werdegar responded that it is. Dr. Lee also stated that local jurisdictions will be required to establish a panel to review the educational guidelines for safe sex to prevent AIDS, and that this panel should have an independent review capability.

Dr. Lee requested that Dr. Werdegar begin to review response time by geographic location to determine if certain sections of the City have consistently high response times. Dr. Werdegar stated that this information was available and he will ask his staff to review response time data by geographic location.

4. CONSENT CALENDAR

ACTIONS TAKEN: Items 4.1, 4.2, and 4.12 were removed from the consent calendar and were considered separately. Item 4.8 was withdrawn from the calendar. The following items on the consent calendar were approved.

4.3 Approval of a new contract with Joan Dunkel to provide consultation services at Laguna Honda Hospital in medical social work planning.

4.4 Approval of a new contract with Education Programs Associates, Inc. to provide education services on the risks of substance abuse during pregnancy.

4.5 Approval of a new contract with the Support Services for Elders for $8,945 to provide case management services.

4.6 Approval of a contract modification with the Bayview Hunters Point Foundation for Community Improvement Inc. to increase the contract by $8,366 from $2,447,161 to $2,455,527 to increase outreach services.

4.7 Approval of a contract renewal with Efficient Medical Transportation for $114,335 to provide transportation services to CMHS clients.

4.9 Approval of a lease with Patrick Leung of space at 615 Grant Ave. to house the CMHS Chinatown-Northbeach Community Care Clinic.

4.10 Authorization to apply for, accept and expend a grant of $34,604 from the State Department of Health Services to provide funding for travel and training.

4.11 Approval of a new contract with Robert Watson for $8,000 to provide emergency disaster training.

4.13 Authorization to apply for, accept and expend a grant for $1,807,800 from the State Maternal and Child Health Branch to provide community based perinatal services.

Items Severed from the Consent Calendar

4.1 Approval of a contract renewal with the University of California AIDS Health Project for $738,209 to provide health promotion and education for AIDS prevention .

4.2 Approval of a contract renewal with Pacific Mental Health, Inc. (Operation Concern) for $44,555 to provide health promotion and education for AIDS prevention.

ACTION TAKEN: The contracts were approved. The Health Commission asked the department to develop a plan for educating professionals on AIDS prevention.

Even though these contracts have been operating in this fiscal year with authorization from a "continuing resolution" (authorizing a month-to-month contract until the current year contract is approved), the Commission expressed its concern that these two 1985-86 contracts were presented to the Commission for approval at such a late date. The Health Commission requested that the department present next year's contracts in a more timely basis and strive to eliminate the need for a resolution authorizing continuation of contracts on a month to month basis.

4.12 Approval of a new contract with the S.F. Ambulance Association for $75,000 to provide back-up ambulance services.
Commissioner Foster expressed his concern that the private ambulance companies would have only one paramedic and one technician staffing each ambulance whereas the Department's ambulances are staffed by two paramedics and questioned whether there had been a law suit on filed against the City regarding the use of paramedics instead of technicians. City attorney Dan Collins stated that he was not aware of any such suit, but that he would report back to the Commission on this issue.

ACTION TAKEN: The contract was approved.

5. REVIEW OF REVENUES AND EXPENDITURES

Cynthia Baustista, Assistant Finance Director, presented the department's estimates of expenditures and revenues to date. As of December 31, 1985, the department has an anticipated surplus of $907,000. This estimate includes the following supplemental appropriations which have already been approved: Toxic Disposal, Nursing at LHH, Compliance at LHH, Transportation at LHH, Revenue Transfer to SFGH, and Personnel at SFGH. The estimate does not include the recent supplemental appropriation of $227,000 for the toxic waste management program.

6. UPDATE OF SUB-ACUTE MENTAL HEALTH LOCKED FACILITY

Tom Peters provided the Commission with an update on the the status of the proposed sub-acute mental health facility at San Francisco General Hospital. He stated that the department will plan to build a parking structure along with a sub-acute facility, and that other City departments including the Parking Authority, the Planning Department and the Department of Public Works are working with him to determine if both facilities should be build on the same plot, or if additional land is needed for the parking structure.

Dr. Peters reported that the the department is completing an analysis on the proposed capacity of the facility. Although it was originally anticipated that the facility should contain 99 beds, it may be more efficient and necessary to build a larger facility. With regard to financing, it was reported that several different options are being analyzed. A mix of funding sources will be required including State grant funds, State Department of Mental Health funding, and possibly private investment funding. Dr. Peters anticipates that the operating costs of the mental health facility would be funded through Medi-Cal Short/Doyle.

Dr. Peters reported that it could take up to a year to complete the environmental impact report which is needed prior to construction of either facility. He stated that this time line could be expedited given the high priority of this project. Finally, Dr. Peters stated that he will continue to work closely with the various state and county departments in order to secure the EIR, architectural plans, and financing needed to complete the project.

7. MENTAL HEALTH ASSESSMENT RESULTS (Reiko True)

The department presented the results of a mental health assessment which was conducted in October 1985. The purpose of the survey was to provide managers and advisory board members with information on mental health needs in San Francisco as reported by key participants in the mental health system. Those participating in the study included consumers, providers of direct clinical services, and community members in contact with consumers. The assessment focused on the access to existing services, and additional services needed. The results of the assessment showed that two types of services were rated accessible for children's services: evaluation and assessment, and hospital care. Three types of services were rated difficult to access: home visiting, specialized services to minorities, and case management services. In adult services, seven types of services were rated easy to access including evaluation and assessment, emergency services, day treatment, outpatient services, patients' advocacy, hospital care and services to minorities. Service to physically or developmentally handicapped was the one type of service which was rated difficult to access.

ACTION TAKEN: The Commission referred the results of the assessment to the Conference Committee on Mental Health for further evaluation.

8. UPDATE OF BALBOA SCHOOL SITE PROGRAM (Flo Stroud)

Flo Stroud, Steve Purser and Valerie Stoller provided a presentation of the clinical services available at Balboa High School for the Commission's information. The department, in conjunction with the Unified School District has developed an adolescent teen clinic at Balboa High School in San Francisco. Recent studies of high schools show an increasing number of students with behavioral problems and poor academic performance. In San Francisco, Balboa High School has the highest incidence of suspensions, with a drop-out rate of 41%. Poor academic performance and teenage pregnancy were primary reasons cited for dropping out. Because of these statistics, the department developed a school based health promotion and early intervention at this high school.

The Balboa School health clinic provides comprehensive clinical services including physical assessments and treatment, sports physicals, immunizations, mental health crisis intervention and counseling, pregnancy testing and VD testing, health promotion classes, health information and education, substance abuse prevention, counseling and referral, nutrition counseling and family life counseling. The clinic will be staffed with a nurse practitioner and receptionist. The health department will contribute some physician hours, and substance abuse and mental health counselor and health educator time. Written parental permission is required for participation in the program.

Dr. Sanchez asked about the availability of services during non-business hours of the clinic. Flo Stroud responded that the clinic is not intended to be a primary care clinic, and that persons in need of primary or emergency care during non-clinic hours would be referred to San Francisco General Hospital or other health care provider. The members of the Commission thanked Flo Stroud and her staff for their presentation and requested that the Commission be kept informed about the project.

9. APPROVAL OF BY-LAWS FOR SFGH AND LHH

Various Commissioners offered changes to the existing by-laws which would be considered and voted on at a future meeting. They requested that the proposed changed be presented to the City Attorney for approval as to form.

ACTION TAKEN: This item was to be continued at a future meeting. The Commission instructed the Secretary to incorporate the changes requested by the Commissioners, meet with the City Attorney and the consulting attorney, and re-submit the amended version of the by-laws for consideration and approval.

10. APPROVAL OF GUIDELINES ON THE EDUCATION OF CHILDREN INFECTED WITH AIDS

Dr. Moses Grossman provided a summary of the proposed guidelines for the education of children infected with AIDS. The guidelines recommend that the school district educate parents, students, and school personnel about AIDS and that school personnel not be screened or tested for AIDS infection; that infected pre-school children under three years of age not attend routine pre-school day care; that infected pre-school children three years and older with asymptomatic AIDS or a mild clinical form of the disease attend pre-school as long as all children in the school are toilet trained. The report also recommends that when a child is infected with AIDS, his of her medical history be reviewed by a committee of public health and school district personnel who will make a recommendation for appropriate class placement, and that the Superintendent or his/her designee be informed when an AIDS infected child is placed in school. Finally, the report recommends that pre-cautions outlined by CDC and other routine infection control procedures be adopted by the school district and that school personnel be trained in infection control procedures.

Dr. Grossman reported that these internal guidelines will be revised as additional information becomes available on AIDS infection, and stressed that evidence indicates that there is no risk for casual transmission of AIDS and that the intent of the guidelines is to insure that appropriate medical care for AIDS infected children is provided.

ACTION TAKEN: The Health Commission approved the guidelines and acted to transmit the guidelines to the Mayor for presentation to the School Board. If approved by the School Board, the Commission asked Dr. Werdegar to disseminate the guidelines to the Social Services Commission and to other appropriate officials as necessary.

11. FOLLOW UP ON REPORT OF ALLEGATIONS OF DISCRIMINATION AT SFGH

Dr. Werdegar and Rafael Centeno presented an update on the department's report on the allegations of discrimination at SFGH. Mr. Centeno summarized the findings and recommendations of the report and Dr. Werdegar confirmed his commitment to fairness in the workplace and his intention to address employees' need for job satisfaction and growth. The Director intends to implement recommendations on increased training for supervisors in employee relations, as well as developing a career ladder for orderlies and other employees. He stated that workshops on cultural sensitivity are available and will continue to be provided.

Several employees of SFGH testified that they believe that the hospital had discriminated against them. Janet Schneider, representative of Local 250, provided a statement to the Commission which outlined the union's concerns about the report. She stated that the methodology used in the report was inaccurate, and that the members of the union questioned the process used. She stated that the union disagreed with the recommendation to create an ombudsperson position to handle employee complaints because these functions are already provided by personnel and the unions. She stated that Local 250 agreed with the other recommendations in the report. Finally, she recommended that another investigation be completed by an outside organization.

ACTION TAKEN: The Commission accepted the department's report and requested that the department present a plan to implement the recommendations. The Commission also requested that the Director prepare a response to the testimony provided by Local 250.

12. OTHER BUSINESS

The department requested that the Commission approve a request to use Gladman Hospital to admit a child into the inpatient mental health ward. Dr. Sanchez inquired whether every bed available for children services at St. Mary's Hospital was occupied. Dr. Werdegar stated that it is his understanding that the use of Gladman is requested because at this particular time, St. Mary's Hospital, McCauley Institute was full and could not handle another patient.

ACTION TAKEN: The request to approve the placement at Gladman Hospital was approved. The Commission requested that the Deputy Director for Mental Health provide information to the Commission on the availability of beds at McCauley Institute.

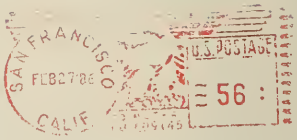
The department requested that the Commission provide the authorization to apply for a grant for up to $800,000 from the State AB830 to fund the expansion of services and facilities of the South of Market Clinic. The expansion would move the existing South of Market Health Center from 551 Minna Street to 7th and Brannan Streets in order to allow for the expanded client population and to accommodate integration of medical, dental, and mental health services at one site. The proposed project is currently being planned in conjunction with other building uses.

ACTION TAKEN: The department was given authorization to apply for the grant. If granted, the department was asked to re-submit the proposal to the Health Commission for further review.

The meeting was adjourned at 6:35 p.m.

Monique J. Zmuda
Secretary to the Health Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
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Naomi T. Gray
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Richard Sanchez, M.D.,
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David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, MARCH 4, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (John Blumlein)

   4.1 (CMHS) Approval of a contract modification with Ramsell Corporation increasing the contract from $10,000 to $35,054 in order to increase medication services.

   4.2 (CMHS)Approval of a contract modification with Oakes Children Services Inc. reducing the contract by $730 in order to incorporate a reduction in the a cost of living adjustment to mental health contractors for FY 1985-86.

   4.3 (CSAS) Approval of a contract modification with the Visiting Nurses Association (18th Street) to increase the contract from $27,795 to $57,253 in order to continue outreach and counseling services to gay drug abusers at risk for AIDS.

   4.4 (CSAS) Approval of a contract modification with Bayview-Hunters Point Foundation for Community Improvement Inc. increasing the contract by $29,166 in order to provide services for intravenous drug abusers at risk for AIDS.

   4.5. (CSAS) Approval of a contract modification with Pacific Mental Health Services increasing the contract by $5,833 in order to provide additional counseling and outreach services for gay needle users at risk for AIDS.

   4.6 (CSAS) Approval of a contract modification with Youth Projects to increase the contract from $704,866 to $738,116 in order to provide increase outreach services to drug abusers at risk for AIDS.

TEL (415) 558-3348

4.7 (CMHS) Approval of a contract modification with Chinese Newcomers Service Center to increase the contract from $34,908 to $36,327.

4.8 (CMHS) Approval of a contract modification with Progress Foundation to increase the contract form $2,424,734 to $2,440,234 in order to provide additional funding for operating costs.

4.9. (Forensic Services) Authorization to apply for, accept and expend a grant from the Office of Criminal Justice for $135,000 to fund a project for juvenile sex offenders.

4.10 (EEO) Authorization to apply for, accept and expend a grant from the State Office of Planning and Statewide Development for $50,000 to fund training and recruitment for minorities.

4.11 (Community Health) Authorization to apply for, accept and expend a grant from the State Department of Health Services Refugee Preventive Health Services for $235,704 to fund health assessments and TB evaluation to refugees.

4.12 (Community Health) Authorization to apply for, accept and expend a grant from the Haas Funds for $17,000 to fund a support program at the Balboa High School Health Clinic.

4.13 (Planning) Authorization to apply for, accept and expend a grant from the Robert Wood Foundation for $600,000 to fund the development and implementation of projects to improve access of health care to the uninsured.

4.14 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $1,000,000 to fund an AIDS prevention and risk reduction program.

4.15 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $400,000 to fund augmentation of AIDS health education and risk reduction programs.

4.16 (AIDS Activity Office) Approval of a contract modification with the San Francisco AIDS Foundation to decrease the contract by $23,966 in order to adjust the federal funding allocation and to adjust the term of the contract.

5. APPROVAL OF SUPPEMENTAL APPROPRIATIONS

ACTIONS PROPOSED: Motion to approve a supplemental appropriation in the amount of $16,000 to transfer an inspector position from the Fire Department to the Health Department.

Motion to approve a supplemental appropriation in the amount of $275,000 to increase the materials and supplies account at Laguna Honda Hospital.

Motion to approve a supplemental appropriation in the amount of $479,000 to increase the salaries and fringe benefit accounts at SFGH.

6. MATERNAL AND CHILD HEALTH SERVICES (Dr. Oliva)

Departmental presentation of existing services, utilization and performance data.

7. MBO (Larry Meredith)

Review of the department's MBO performance for the first half of FY 1985-86.

8. UPDATE OF BILINGUAL SERVICES AT SFGH (Dr. Werdegar)

9. UPDATE OF EMERGENCY MEDICAL SERVICES (Dr. Werdegar)

10. SCHEDULING INFORMATIONAL MEETINGS IN THE COMMUNITY (Dr. Lee)

11. EFFECT OF FEDERAL BUDGET ON HEALTH SERVICES (Dr. Lee)

ACTION PROPOSED: Motion to notify health department personnel and health care providers of the adverse impact that the Federal budget will have on the provision of health care services, with a request that letters be written opposing provisions in the Federal budget.

12. OTHER BUSINESS

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, March 4, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of February 18 were amended as follows:

Page 6: Update of sub-acute mental health facility at SFGH - Tom Peters stated that the department will plan to have a parking structure built along with a sub-acute facility...

Page 9 Follow-up on report of allegations of discrimination at SFGH The Commission considered the department's report and requested that the department present a plan to implement the recommendations. The Commission also requested that the Director prepare a response to the testimony provided by Local 250.

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

AIDS

A press release on the number of AIDS cases was requested. Last month 101 new cases of AIDS were reported which represents a large increase over past months. Although this high number does not constitute a trend, it is of concern. Of the new cases reported, 80% of persons live in San Francisco. At SFGH, the number of patients with AIDS has [illegible]. This is the season for respiratory and other similar infections and some patients with AIDS who are housed in a home care setting were readmitted into the hospital because of upper respiratory infections.

On February 23, Commissioner [illegible] Gray sponsored a meeting of leaders in the Black community. The theme of the meeting was "A Call To Action" where discussions centered on dealing effectively with the AIDS crisis, with an emphasis on outreach to the minority communities.

SFGH

The hospital continues to have staff shortages due to the hiring freeze. In October, November, and December, few [illegible] requisitions were filled. In December approximately [illegible] requisitions for nursing and ten requisitions for other critical positions were cleared after a supplemental appropriation was approved. However since that time more nursing positions have been vacated through attrition. There is a request for a supplemental appropriation on the Commission's calendar [illegible] to increase the funds in the salary account which will allow us to hire [illegible] additional nurses. Once this staff is hired, the hospital will be able to maintain nursing coverage at the appropriate level.

The Director reported that Ward [illegible] will be closed for an interim period starting next week. The census of the hospital is now [illegible] and the hospital can close a ward and consolidate existing resources. The patients on Ward 4C are predominantly cases in plastic surgery, ophthalmology, and family practice. They will be moved to other existing wards. Closing the ward will give the hospital a chance to build the staff to appropriate levels. The Director reported that he expects the ward to reopen in June.

Mr. [illegible], the new Administrator will begin on April 1.

Grants

The Department has applied for several grants which would increase health services. The EEO unit has applied for a grant to provide training to minority personnel; the Planning Unit has applied for a grant to develop a quality assurance procedures for the community clinics; and the AIDS Activity Office and Bureau of Disease Control have applied for a grant for AIDS intervention. In addition, the mental health department has applied for a Robert Wood Johnson Foundation grant, and the planning unit has applied for a grant to provide services for the uninsured.

[illegible]

The Blue Ribbon Committee for Laguna Honda Hospital will have its first meeting this week. Mr. Bill Gee will serve as chair for the first meeting, and Dr. Ed Chow, immediate past president of the Medical Society will serve as chair thereafter. The committee will provide an independent review of the long range plans for Laguna Honda and will look to the end of the century in evaluating ways to maximize the facility as a community resource.

The hospital expects a nursing shortage but is now able to fill vacancies. No increase in funding is anticipated at this time.

Mental Health

The overcrowding in the jails has implications for the department's ability to provide medical and psychiatric services in the jails and institutions. Additional staffing is required to meet the needs in the jails. The department is planning to open [illegible] Jail Unit. Mr. Hennagan stated that he will [illegible] Commission informed about the department's ability to provide the required services.

Dr. Lee asked if any facilities were seeing a higher proportion of AIDS cases since the increase in reported cases of it there has been a shift in funding for the cases seen. Dr. Silverberg responded that no a major institution has seen higher numbers in comparison to others, and that he has not seen a significant shift in funding sources used in treating the new AIDS cases. Also, he reported that the age distribution and other characteristics of the new cases are about the same as in the past.

[illegible]

Item 4.0, 4.4, 4.5, and 4.6 were taken up from the consent calendar and considered by the entire Commission. The remaining items on the consent calendar were approved as follows:

4.1 (CMHS) Approval of a contract modification with Pinnell Corporation increasing the contract from $10,000 to $58,054 in order to increase medication services.

4.2 (CMHS) Approval of a contract modification with Bi-Cal Children's Services Inc. reducing the contract by $720 in order to incorporate a reduction in the cost of living adjustment for mental health contractors for FY 1985-86.

4.7 (CMHS) Approval of a contract renewal with Chinese Newcomers Service Center for $35,027.

4.8 (CMHS) Approval of a contract modification with Progress Foundation to increase the contract from $1,412,734 to $1,440,134 to provide additional funding for operating costs.

4.9 (Forensic Services) Authorization to apply for, accept and expend a grant from the Office of Criminal Justice for $135,000 to fund a project for juvenile sex offenders.

4.10 (EEO) Authorization to apply for a grant from the State Office of Planning and Statewide Development for $50,000 to fund training and recruitment for minorities.

4.11 (Community Health) Authorization to apply for, accept and expend a grant from the State Department of Health Services Refugee Preventive Health Services for $235,704 to fund health assessments and TB evaluation to refugees.

4.12 (Community Health) Authorization to apply for, accept and expend a grant from the Haas Funds for $17,000 to fund a support program at the Balboa High School Health Clinic.

4.13 (Planning) Authorization to apply for, accept and expend a grant from the Robert Wood Johnson Foundation for $450,000 to fund the development and implementation of projects to improve access of health care to the uninsured.

4.14 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $972,833 to fund an AIDS prevention and risk reduction program.

4.15 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the Centers for Disease Control for $195,317 to fund augmentation of AIDS health education and risk reduction programs.

4.16 (AIDS Activity Office) Approval of a contract modification with the San Francisco AIDS Foundation to decrease the contract by $23,966 in order to adjust the federal funding allocation and to adjust the term of the contract.

[illegible]

1.17 (2348) Approval of a contract modification with the Wellness Nurses Association (1501 Sloat) to increase the contract from $27,735 to $57,237 in order to continue outreach and counseling services to gay drug patients at risk for AIDS.

1.18 (2349) Approval of a contract modification with Bayview-Hunters Point Foundation for Comm Improvement Inc. increasing the contract by $12,161 in order to provide services for intravenous drug abusers at risk for AIDS.

1.19 (2350) Approval of a contract modification with Public Mental Health Services increasing the contract by $63,327 in order to provide additional clinical and outreach services for gay needle users at risk for AIDS.

1.20 (2351) Approval of a contract modification with Youth Projects to increase the contract from $[illegible] to $[illegible] in order to provide increased outreach services to drug users at risk for AIDS.

[illegible] File, "Project Index of Substance Abuse Services" which contains an [illegible] summary of the terminology used to select the [illegible] and information on the services which will be provided with the [illegible] grant. The plan is planned that in addition to the [illegible] contracts presented to the Commission for approval the department will [illegible] with CCC to provide substance [illegible] and will provide the alcohol treatment services at San Francisco General Hospital.

MOTION TO [illegible] Wise Commission approved the contracts and also passed a motion to provide the department the authorization to create grant funds in the amount of $[illegible] for all of the contracts.

[illegible]

E. [illegible]

MOTION TO [illegible] Motion authorizing the Department to submit a supplemental appropriation in the amount of $16,281 to transfer an unfilled position from the Fire Department to the Health Department was approved (Commissioner Foster absent for the [illegible]

Motion to authorize the Department to submit a supplemental appropriation in the amount of $[illegible] to increase the materials and supplies account at Laguna Honda Hospital was approved. (Commissioner Foster absent for the vote).

Motion to authorize a supplemental appropriation in the amount of $[illegible] to increase the materials and [illegible] benefits accounts at [illegible] (Commissioner Foster absent for the vote).

[illegible] [illegible] [illegible] [illegible] [illegible] [illegible] (Dr. Olivia)

Dr. Geraldine Olivia, Director of Family Health Services, and Ms. Dorothy Bolton, Program Manager for the Perinatal Forum, presented a summary of the services provided, the goals and objectives of the perinatal forum, and statistics on infant mortality, birth weights, and other information relating to numbers of births in the City and County. It was reported that in the County of San Francisco, the infant death rate is 8.8 per 1,000 live births, and that the rate of infant deaths for AFDC was the highest among the Chinese and Southeast Asians. A representative of the Perinatal Forum provided the Commission with information on the goals of the program and also suggested that the department could improve its billing and collection procedures.

Dr. Feinstein stated that he will request staff to review the application and to visit each of the facilities.

The Commission requested that the department provide public testimony information on the formula used in a locale funding for the perinatal program, and that the department request that programs that apply for perinatal and child health funds use comparable budget formats and provide the information. Such information would allow comparisons among the programs. The Commission also requested an update on the AFDC computer system which is designed to provide statistical information on perinatal and child health programs once it has been fully implemented.

The Commission requested that the department provide additional information on specific actions which will be taken to reduce infant mortality in minority populations.

7. [illegible]

ACTION TAKEN: This item was continued to the next meeting on March 18.

8. [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] (Dr. Weinberger)

Dr. Weinberger presented an update on bilingual services at SFGH. He noted that in March and October, two Spanish speaking RN's were recently assigned and worked on the midnight shift. He stated that the funding approved in the supplemental appropriation at this meeting will be used for hiring bilingual staff.

ACTION TAKEN: The Commission passed a motion to accept the report on bilingual services, and asked a letter be written transmitting the report from the Health Commission to the Civil Service Commission.

The Commission requested that the department provide monthly reports to the Health Commission and to the Civil Service Commission on the number of bilingual employees working in the four critical areas of the hospital, and that the Director advise the Civil Service Commission what information on the steps which have been taken and will be taken to recruit additional bilingual professional staff. The Commission stated that it will continue to monitor the progress made in increasing the number of bilingual staff at the hospital.

9. UPDATE OF EMERGENCY MEDICAL SERVICES (Dr. Henderson)

The Director provided an update of the operations of the paramedic services. A proposal to add paramedic staff and ambulances has been presented by a member of the Board of Supervisors and will be considered by the Health Committee of the Board of Supervisors next week. The Director reported that he believes that the department should not add additional paramedics and ambulances at this time as suggested but instead, implement certain actions which may reduce the response time to Code 3 calls and generally improve the operations of EMS. These actions include:

Reviewing the possibility of lengthening ambulance shifts to 12 hours each in order to reduce the time now lost during the change of the shift.

Implementing the interpreted procedure plan which includes contracting with private hospitals contained in the service area.

Developing an analysis of Code 3 calls which have response time longer than 9 minutes. It was mentioned that the 3 regional sites review the response times in response to area by area time limits on the 911 conditional use of slower response time than other areas.

Meeting with the Fire Department to discuss responsibility duplication of the two programs in order to free up existing paramedic staff now involved in the dispatch room.

Installing the management information system for ambulance services which will provide on-line daily information on ambulance activities and calls for ambulance services.

Once these actions are taken, the 3 member will evaluate the need for additional staff and equipment.

ACTION TAKEN: The Commission passed a motion to endorse the Director's recommendations and transmit them to the Board of Supervisors.

10. SCHEDULING INFORMATIONAL MEETINGS IN THE COMMUNITY

NOTION TAKEN: The Commission passed a motion to change the location of the first meeting of the month from 1 Grove Street to a community based on for the next several months. The meetings would be held from 4:00 to 5:30 p.m. and would rotate among the cities. The purpose of the meetings would be to receive information from the department and from the public. It was agreed that the first meeting would be held in April 1 and the topic for discussion would be EMS.

11. EFFECT OF FEDERAL BUDGET ON HEALTH SERVICES (Dr. Lee)

ACTION TAKEN: Motion was passed to notify health department personnel and health care providers of the impact that the Federal budget will have on the provision of health care services, with a request that letters be written to their representatives informing them of relevant facts to aid them in reaching an informed judgment.

The meeting was adjourned at 6:10 p.m.

Monique Zmuda

Monique Zmuda, Secretary to Health Commission

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
COMMISSIONER

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Y. Clement Shek, D.D.S.,
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Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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MAR 13 1986

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, MARCH 18, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 1:00 P.M. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (John Blumlein)

4.1.(LHH) Approval of a contract with Emil Smetko for $5,200 to provide podiatric service to Laguna Honda patients.

4.2 (Family Health) Approval of contract renewal with the Asian Women's Health Center for $125,000 to provide family planning services.

4.3 (AIDS Activity Office) Approval of a contract modification increasing the contract with the Shanti Project by $24,228 from $1,136,266 from $1,160,494 to increase residential services.

4.4. (AIDS Activity Office) Approval of a contract modification with the Hospice of San Francisco to increase the contract by $14,154 from $845,500 to $859,654 to increase nursing staff.

4.5. (AIDS Activity Office) Approval of a contract modification with the UC Regents - AIDS Health Project to increase the contract by $19,079 from $195,698 to $214,777 to extend the term of the services.

4.6 (CMHS) Approval of a contract modification increasing the contract with the Northern California Ambulatory Services (Children's Hospital) by $55,147 from $1,620,573 to $1,675,720 to increase partial day services.

4.7 (CMHS) Approval of a new contract with Central City Hospitality House for $150,000 to provide a 24 hour self help mental health center.

4.8 (CMHS) Approval of a proposed site located at 191 Golden Gate Avenue to be used for the Central City Hospitality House drop in program.

4.9 (CMHS) Approval of a contract modification with Crestwood Hospitals to increase the contract by $173,255 from $803,419 to $976,674 to increase partial day and 24 hour residential services.

4.10 (CMHS) Approval of a contract modification with Pacific Mental Health Services to increase the contract by $40,259 from $2,2687,544 to $2,727,803 to provide an increase in operating cost and to enhance partial day services.

4.11 (CMHS) Approval of a contract renewal for FY 1986-87 of the Suicide Prevention contract for $107,518 to provide telephone intervention services.

4.12 (CMHS) Approval of a contract renewal for FY 1986-87 with Efficient Medical Transportation for $117,765 to provide back-up transportation of clients.

4.13 (CMHS) Approval of a contract renewal for FY 1986-87 with Patients' Rights Advocacy Services for $155,712 to provide advocacy services for mental health clients.

4.14 (CMHS) Approval of a contract modification with Family Services Agency to increase the contract by $16,263 from $1,713,417 to $1,729,680 to increase outreach services.

4.15 (CMHS) Approval of a contract renewal for FY 1986-87 with La Cheim Residential Treatment Center for $734,697 to provide residential services to adolescents.

4.16 (CSAS) Approval of a contract modification with National Council on Alcoholism to increase the contract by $9,000 from $147,299 to $156,299 to increase training.

4.17. (CSAS) Approval of a new site for the National Council on Alcoholism, Bay Area.

4.18 (CSAS) Approval of a contract modification with the Women's Alcohol Center to increase the contract by $191,418 from $418,940 to $610,358 in order to increase family counseling and residential services.

4.19 (CSAS) Approval of a contract modification with Marty Jessup to increase the contract by $400 from $20,000 to $20,400 in order to fund a one day conference on substance abuse treatment for pregnant women.

4.20 (CSAS) Approval of a new contract with the Regents of UC to provide outpatient methadone maintenance services to AIDS/ARCS patients.

4.21 (Disease Control) Authorization to apply for a grant renewal for diagnosis and treatment of TB.

4.22 (CMHS) Authorization to amend the 1985-86 Short Doyle Plan to include the expenditure of one time State funds for diversion of mentally ill persons from the criminal justice system.

4.23 (SFGH) Approval of a contract with Integrated Clinical Data for $156,000 to provide management services to the medical records department of SFGH.

4.24 (Central Office) Approval of a contract modification with Aquarius Management Inc. to increase the contract by $4,000 from $81,000 to $85,000 to provide financial consultation services for the fiscal division.

5. REVENUES AND EXPENDITURES (Larry Meredith)

6 SUPPLEMENTAL APPROPRIATION FOR MENTAL HEALTH (Larry Meredith)

PROPOSED ACTION: Approval of a supplemental appropriation of $947,912 for medical care services and contract for fiscal year 1985-86.

7. MBO (Larry Meredith)

Review of department's management by objective performance for the first half of FY 1985-86.

8. UPDATE OF TOXIC WASTE MANAGEMENT PROGRAM (Larry Meredith)

Department Presentation on the priorities and timeline for implementation of the Toxic Waste and Hazardous Materials Program.

PROPOSED ACTION: Motion to approve the submission of a funding issue to the Mayor on managing the Hazardous Materials Program .

9. SERVICES TO REFUGEES (Flo Stroud)

Department presentation on services available to refugee population.

10. BY-LAWS AT SFGH AND LHH (Dr. Lee)

ACTION PROPOSED: Approval of by-laws to San Francisco General Hospital and Laguna Honda Hospital.

11. RULES OF ORDER (Dr. Lee)

Consideration of proposed amendments to the Rules of Order for Health Commission. (To be approved at a subsequent meeting.)

12. OTHER BUSINESS

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Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, March 18, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner James Foster

2. APPROVAL OF MINUTES

The minutes of the meeting of March 4, 1986 were approved.

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

Dr. Werdegar reported the following:

SFGH:

The closing of ward 4C at San Francisco General Hospital has gone extremely well. With a decline in census and a reduction of staff, the hospital's flexibility to consolidate a ward allows the department to utilize its resources more efficiently.

Personnel requisitions to fill vacant nursing positions are being expedited. The department has been able to fill those positions which are funded by the first supplemental appropriation, and is now awaiting the passage of the second supplemental appropriation which will be considered by the Board of Supervisor's Finance Committee next Wednesday.

The Joint Conference on Accreditation of Hospitals is planning a visit to SFGH in mid July or August. The staff has begun a self assessment to determine if any corrective action is needed prior to the JCAH visit.

Laguna Honda Hospital

The personnel requisitions to fill vacant nursing positions at Laguna Honda Hospital are now being processed as needed, and the nursing staffing levels have improved.

Mr. Ben Abramovice, Administrator of Laguna Honda Hospital is in China visiting long term care institutions and also lecturing on the subject of long term care. In his absence, administrative responsibility for operations has been assigned to Ms. Donna Yee. Fiscal responsibility has been assigned to Leo Walsh.

The first meeting of the Laguna Honda Blue Ribbon Committee has convened. The primary task of the committee is to examine the long term plans of the hospital.

Vacation Time

The City has extended the use of accumulated vacation time until January, 1987. This extension will ease the department's staff shortages. For example, nurses who have accumulated large amounts of vacation will not need to take time off to use up all of their vacation time by June as originally planned.

Toxics Program

Dr. Werdegar reported that Larry Meredith will present the department's status on the toxic waste management program later during the meeting. This week, Dr. Werdegar reported that Supervisor Renne and Supervisor Walker issued a press release calling for the establishment of an environmental health unit in the Mayor's Office. The implications that this transfer would have on the department's toxic waste management program is not yet known.

AIDS

Dr. Werdegar reported that as of March 13, 21 cases of AIDS were reported. This number is much lower than the number reported last month, which was the highest in recent time. Dr. Werdegar and his staff hope that this is an indication that the number of cases will level off during the rest of the month and in future months.

The Center for Disease Control is planning to release information on the definition of ARC (AIDS related Complex) which physicians agree upon. Defining ARC in medical terms will allow epidemiological studies to be conducted and ARC cases to be reported in a systematic fashion. A set definition of ARC would allow hospitals to code the diagnosis uniformly, and would allow patients to apply for SSI entitlements.

The department is in the process of assessing ARC in the City in terms of the number of persons who have a disabling form of the disease and who cannot receive home care and hospice services.

DSS/COA/DPH Committee

The Joint Commission of the Department of Social Services, Commission on Aging and Department of Public Health met to discuss in-home supportive services. These services are now provided through Title XX of the Medicare Act. Mr. Ed Sarsfield, General Manager of DSS has suggested that the services be transferred to Title XIX of the Medicaid Act. Under Title XX, the Federal government pays 10% and the State pays 90% of the cost of in-home supportive services. A transfer to Title XIX could provide more plentiful support because in-home supportive services would then be 50% State and 50% Federally funded.

Disaster Exercise

On April 17, the department will participate in disaster planning in the city wide effort to foster City preparedness in an event of a disaster.

Civil Service Reform

The Mayor has requested strong support for the ballot measure on Civil Service reform. Dr. Werdegar reported that if passed, the changes in Civil Service would lead to better personnel procedures, and improved management ability to recruit and hire staff.

Environmental Health

There was a bacteria spill in the laboratory of San Francisco State University. The Department's environmental health staff responded and recommended appropriate safety measures to those persons exposed to the bacteria.

Comic Relief

There will be a fundraiser sponsored by professional comics to benefit the homeless population throughout the State. Bob Prentice, the Director of the department's homeless programs will coordinate the efforts on behalf of San Francisco. The event is scheduled for March 29 and the Mayor has proclaimed that week as Comic Relief Week.

This concluded the Director's report.

Committee to prevent AIDS in the Black Community

Commissioner Gray commented on the progress made by the Call to Action Committee to prevent the spread of AIDS. She reported that she invited approximately 50 persons representing the Black Community, and approximately 60 persons attended. At the meeting, a planning committee was established. The planning committee met and developed the following priorities to prevent the spread of AIDS in the Black Community: increasing community education, developing new resources, using the media for public service announcements, and increasing research.

4. CONSENT CALENDAR (John Blumlein)

Item 4.7 (approval of a new contract with Central City Hospitality House, item 4.12 (contract renewal with Efficient Medical Transportation), and item 4.22 (Approval to amend the Short Doyle Plan) were withdrawn from the agenda. Items 4.7 and 4.12 were continued pending additional information, and item 4.22 was tabled. The remaining items on the consent calendar were approved. These items are as follows:

4.1. (LHH) Approval of a contract with Emil Smetko for $5,200 to provide podiatric service to Laguna Honda patients.

4.2 (Family Health) Approval of contract renewal with the Asian Women's Health Center for $125,000 to provide family planning services.

4.3 (AIDS Activity Office) Approval of a contract modification increasing the contract with the Shanti Project by $12,312 from $929,753 from $942,065 to increase residential services.

4.4. (AIDS Activity Office) Approval of a contract modification with the Hospice of San Francisco to increase the contract by $14,154 from $845,500 to $859,654 to increase nursing staff.

4.5. (AIDS Activity Office) Approval of a contract modification with the UC Regents - AIDS Health Project to increase the contract by $19,079 from $195,698 to $214,777 to extend the term of the services.

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4.24 (Central Office) Approval of a contract modification with Aquarius Management Inc. to increase the contract by $4,000 from $81,000 to $85,000 to provide financial consultation services for the fiscal division.

5. REVENUES AND EXPENDITURES

Larry Meredith, Deputy Director for Operations, presented the department's revenue and expenditure projections based on actual experience through January, 31, 1986.

The department projects a surplus in revenues of approximately $822,000 and a surplus from expenditures of $287,000. These projections are department-wide, and include the supplemental appropriations already approved for the toxic disposal program, the Laguna Honda nursing augmentation, the Laguna Honda compliance augmentation, the Laguna Honda ambulance contract supplemental, and the first SFGH personnel augmentation. The estimate does not include the supplemental appropriation requests which are currently in progress such as the toxic management program supplemental, the transfer of the Fire Inspector position, the Laguna Honda materials and supplies augmentation, and the second personnel augmentation at SFGH. These supplementals have already been approved by the Commission. The department also anticipates a supplemental appropriation of $962,000 for CMHS to accept the State homeless grant and to augment the laboratories and pharmacy services with new revenues.

Dr. Lee stated that the Commission will continue to monitor revenues and expenditures on a monthly basis, and commended Dr. Werdegar, Dr. Meredith and their staff for successfully changing the department's budget from a deficit to a surplus over the last several months. He also said that the Commission is pleased to see that the department has been able to fund the department's expenditures from increased revenues .

6 SUPPLEMENTAL APPROPRIATION FOR MENTAL HEALTH

ACTION TAKEN: This item was continued to a future meeting.

7. MBO

Dr. Meredith presented the department's management by objective performance for the first half of FY 1985-86. He stated that for the most part, the objectives for the first half of the year have been achieved or exceeded. In addition, the department has developed additional performance indicators to reflect the Commission's comments as expressed in public hearings last fall, and the concerns outlined by the Mayor in her letter of December, 19, 1985 on the department's performance of FY 1984-85.

The department has developed objectives for Laguna Honda that address the State's compliance requirements. Mental Health Services is developing financial indicators to control costs, San Francisco General Hospital has developed objectives to implement the recommendations made by the Mayor's Fiscal Advisory Committee, and Central Office has developed indicators for measuring the effectiveness of the personnel division, the AIDS Activity Office, and will implement recommendations made by the Narcotics Task Force with regard to training.

The Commission commented that the department's presentation of the MBO program has been streamlined since last year, and that the department's performance has improved.

Dr. Lee announced that the the toxic waste presentation would be postponed until Commissioner Foster arrived, as he is expected at 4:15.

9. SERVICES TO REFUGEES (Flo Stroud)

Ms. Flo Stroud, Dr. Paul De Lay, and Ms. Madeline Ritchie made a presentation on services provided to the refugee population. De Lay provided the Commission with a brief history of the beginning of the refugee health screening program, which originated at the U.S. Public Health Hospital. When that facility was closed, the services and federal funding for the program were transferred to San Francisco General Hospital. SFGH now provides health and tuberculosis screening to refugees. Medical problems that are identified are evaluated and treated. Follow-up and specialty clinic appointments are made as needed. Family planning services are also available. The Newcomers Program, located at Health Center #4, provides training and supervision for bilingual community health workers who are assigned to the refugee medical clinic. It was reported that the need for bilingual health workers is increasing. The department is currently trying to secure funding for a community-wide language bank and asked the Commission to endorse the development of a language bank for refugees. The proposed language bank would be used by both the public and private sector.

Commissioner Sanchez inquired about the services provided to undocumented aliens. Ms.. Stroud replied that the services outlined by her staff were for those persons who have entered the country with refugee status as specified by Federal guidelines, and this definition does not include undocumented aliens. Services for undocumented aliens are available through all of the department's facilities, including SFGH inpatient and outpatient clinics, where staff provide health services to persons without regard for immigration status. The Health Commission voiced their concerns for the exclusion of undocumented aliens in the subvented programs for refugees.

ACTION TAKEN: The Health Commission passed a motion endorsing the department's efforts in securing funding to establish a language bank which would be used for refugee services.

Commissioner Foster arrived at 4:05 p.m.

10. BY-LAWS AT SFGH AND LHH (Dr. Lee)

The Commission discussed the proposed by-laws for San Francisco General Hospital. Commissioner Tobriner proposed an amendment to the by-laws which would specify the composition of the Joint Conference Committee at San Francisco General Hospital. The amendment to change the language in the by-laws did not pass.

ACTION TAKEN: The Commission approved the by-laws for San Francisco General Hospital and Laguna Honda Hospital. Commissioners Tobriner and Blumlein dissented.

8. UPDATE OF TOXIC WASTE MANAGEMENT PROGRAM (Larry Meredith)

Larry Meredith, Deputy Director for Operations, provided an overview of the Toxic Waste Management Program and the Hazardous Materials program. Dr. Meredith reported that since the department accepted the responsibility for the toxic management program six months ago, the department has made significant progress in identifying, transporting and disposing toxic waste within City departments. The department has trained key departmental staff and has completed training of its environmental health inspectors who have become a part of the toxic team. The department has established a list of 749 different city sites which may handle toxic wastes and has established a survey procedure for an inventory of hazardous wastes at each of the 749 sites. The data will be input into a computer in the near future. The department has contracted with five licensed waste haulers who have eliminated all accumulated waste except five containers which total less than one pound of specialized wastes. Operating procedures have been established for waste generating sites, and the City's hazardous waste report has been prepared pursuant to State regulations. A protocol has been established to protect the public health, and a complaint response procedure has been implemented.

The Hazardous Materials program will be transferred to the Health department in July, and Dr. Meredith asked the Commission to approve the submission of a request to fund this program in the department's budget next year. The program will be self-supported by fees, and no additional General Fund monies are required.

ACTION TAKEN: The Commissioners commended Dr. Meredith and his staff for their hard work and their success in implementing a very complex program in such a short time. A motion to approve the submission of a funding issue to the Mayor on managing the Hazardous Materials Program was passed.

11. RULES OF ORDER (Dr. Lee)

Dr. Lee announced that the rules of order were not yet completed, and that the Commission will consider them at a future meeting.

12. OTHER BUSINESS

Authorization to use Walnut Creek Hospital for Adolescents

Dr. True requested approval to use inpatient beds at Walnut Creek Hospital to admit adolescents. She explained that in recent weeks, there has been an increase in the need for inpatient beds for adolescents, and there are no beds available at McCauley. Dr. True reported that the department could use $70,000 in funding which is available and would use a direct voucher payment to reimburse Walnut Creek Hospital.

ACTION TAKEN: The Commission authorized an emergency resolution to utilize inpatient beds at Walnut Creek for hospitalizing adolescents.

Developing Priorities for the Department of Public Health

The Commission discussed a request from the Mayor to prioritize the Commission's goals for the next two years. The Commission developed priorities for the provision of health services during the budget process and will transmit these priorities to the Mayor. The Commission also agreed to add the following priorities to the list: the provision of bi-lingual services, increasing affirmative action efforts, providing increased primary care and prevention for children, and providing health screening and primary care to refugees and undocumented aliens.

The department-wide priorities which which had already been developed include maintaining compliance with local, state and federal mandates, optimizing revenues, assuring access to health care services, improving the cost effectiveness of department operations, expanding services to address unmet priority needs, fostering interagency cooperation, and enhancing collaboration with the private sector. Additional priorities for specific divisions including maintaining accreditation at San Francisco General and Laguna Honda Hospital, improving emergency medical services, shifting funds from acute to community programs for adult mental health programs, developing a continuum of care for children's mental health services, providing effective toxic programs in accordance with existing laws, and developing a comprehensive AIDS programs.

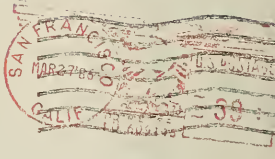
The Commission requested that a letter be drafted by the Secretary incorporating these priorities and additions.

At 5:35 p.m., the Commission went into executive session pursuant to Government code Section 54957..

The Commission resumed the regular meeting at 5:45 p.m. The Commission meeting was adjourned at 5:45 p.m.

Monique J. Zmuda
Secretary to the Health Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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HEALTH COMMISSION

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REVISED CALENDAR

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MAR 28 1986

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HEALTH COMMISSION MEETING
TUESDAY, APRIL 1, 1986 - 4:00 P.M.
Monique Zmuda, Secretary to Commission

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PLEASE NOTE CHANGE OF LOCATION AND TIME

4:00 P.M. TO 6:00 P.M.
SAN FRANCISCO GENERAL HOSPITAL, CARR AUDITORIUM
BUILDING 3, ROOM 100 (ON THE 22ND STREET SIDE)

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THE BUDGET COMMITTEE MEETING WILL CONVENE AT 2:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR (John Blumlein)

3.1 (AIDS Activity Office) Approval of a modification of the contract with Pacific Presbyterian Medical Center, Garden Sullivan Hospital to increase it by $70,000 to expand inpatient services to persons with AIDS.

3.2 (CMHS) Approval of a contract renewal with Instituto Familiar de la Raza for $225,293 to provide outpatient services for FY 1986-87.

3.3 (CMHS) Approval of a contract renewal with San Francisco Mental Health Education Fund, Inc. to provide administrative services to the Mental Health Advisory Board in the amount of $69,004 for FY 1986-87.

3.4 (CMHS) Approval of a contract renewal with Parent-Infant Neighborhood Center, Inc. for $60,004 to provide preventive mental health services to high risk families for FY 1986-87.

3.5 (CMHS) Approval of a contract renewal with Efficient Medical Transportation Services for $117,765 to provide back-up transportation to CMHS clients for FY 1986-87.

3.6 (CMHS) Approval of a modification to the contract with Telecare Corporation increasing it by $96,868 in order to increase 24 hour inpatient funding for Gladman Hospital for FY 1985-86.

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Consent Calendar, Continued.

3.7 (CMHS) Approval of a new contract with Central City Hospitality House to provide a 24 hour self help mental health center for FY 1985-86.

3.8 (Community Health) Authorization to accept and expend a grant for $195,996 from the Stuart Foundation for the Case Management Project at Balboa High School.

3.9 (Family Health) Authorization to apply for, accept and expend a grant from various private funders for a Childcare Health Network Project.

3.10 (Disease Control) Authorization to apply for, accept and expend a grant for $41,000 from the State Department of Health Services for the Immunization Project.

3.11 (Family Health) Authorization to apply for, accept and expend a grant from the State Department of Health for $450,238 for the Women, Infants and Children Program (WIC).

3.12 Authorization to accept and expend a grant for $235,704 from the State Department of Health Services for the Refugee Preventive Health Project.

3.13 (EEO) Authorization to accept and expend a grant from the Office of Statewide Health Planning and Development for $50,000 for the Minority Health Professional Career Opportunities Project.

3.14 (CSAS) Authorization to apply for, accept and expend an award for $100,000 for the Innovation in State and Local Government: Arlington Hotel Project.

3.15 (CMHS) Authorization to apply for a grant in the amount up to $2.5 million from the Robert Wood Johnson Foundation to increase effectiveness and enhance coordination of mental health services.

3.16 (CMHS) Approval of a supplemental appropriation for $947,912 to fund mental health programs for the homeless, to supplement the Board and Care Home capacity, and to increase funding in the pharmacy and laboratory supplies accounts.

3.17 (SFGH) Approval of a supplemental appropriation in the amount of $1,350,000 to augment the overtime and materials and supplies accounts.

4. PUBLIC HEARING ON AIDS

The Commission's purpose in holding a hearing on AIDS is to receive input from the public on the services available, and to evaluate the existing policies on AIDS.

SIGN-UP CARDS WILL BE AVAILABLE TO THOSE WHO WISH TO MAKE ORAL PRESENTATIONS. SPEAKERS SHALL CONFINE REMARKS TO THE QUESTIONS ABOVE, AND SHALL BE HEARD ONCE FOR UP TO 3 MINUTES. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND SHOULD BE SUBMITTED BY FRIDAY, APRIL 28 TO THE HEALTH COMMISSION AT THE ABOVE ADDRESS.

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4/1/86

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
COMMISSIONER

Richard Sanchez, M.D.,
COMMISSIONER

Y. Clement Shek, D.D.S.,
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Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, April 1, 1986 at 4:00 p.m. by President Lee. The meeting was held at the Carr Auditorium at San Francisco General Hospital.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner Naomi Gray, Vice President
Commissioner Richard Sanchez, M.D.

2. APPROVAL OF MINUTES

The minutes of the meeting of March 18, 1986 were approved.

Dr. Tom Peters, Associate Director of Health introduced and welcomed Mr. Phil Sowa, Administrator of San Francisco General Hospital, who had had begun working on Monday. The Commission welcomed Mr. Sowa and stated that they looked forward to working with him.

3. CONSENT CALENDAR (John Blumlein)

The following items were recommended by the Budget Committee and were approved by the Commission:

3.1 Approval of a modification of the contract with Pacific Presbyterian Medical Center, Garden Sullivan Hospital to increase it by $70,000 to expand inpatient services to persons with AIDS.

3.2 Approval of a contract renewal with Instituto, Familiar de la Raza for $225,293 to provide outpatient services for FY 1986-87.

3.3 Approval of a contract renewal with San Francisco Mental Health Education Fund, Inc. to provide administrative services to the Mental Health Advisory Board and the SFGH CAB in the amount of $69,004 for FY 1986-87.

3.4 Approval of a contract renewal with Parent-Infant Neighborhood Center, Inc. for $96,868 to provide preventive mental health services to high risk families for FY 1986-87.

3.5 Approval of a contract renewal with Efficient Medical Transportation Services for $117,765 to provide back-up transportation to CMHS clients for FY 1986-87.

3.6 Approval of a modification to the contract with Telecare Corporation increasing it by $221,797 in order to increase 24 hour inpatient funding for Gladman Hospital for FY 1985-86.

3.7 Approval of a new contract with Central City Hospitality House for $128,343 to provide a 24 hour self help mental health center for FY 1985-86.

3.8 Authorization to accept and expend a grant for $195,996 from the Stuart Foundation for the Case Management Project at Balboa High School.

3.9 Authorization to apply for a grant from various private funders for a Childcare Health Network Project.

3.10 Authorization to apply for, accept and expend a grant for $41,346 from the State Department of Health Services for the Immunization Project.

3.11 Authorization to apply for, accept and expend a grant from the State Department of Health for $450,238 for the Women, Infants and Children Program (WIC).

3.12 Authorization to accept and expend a grant for $235,704 from the State Department of Health Services for the Refugee Preventive Health Project.

3.13 Authorization to accept and expend a grant from the Office of Statewide Health Planning and Development for $50,000 for the Minority Health Professional Career Opportunities Project.

3.14 Authorization to apply for, accept and expend an award for $100,000 for the Innovation in State and Local Government: Arlington Hotel Project.

3.15 Authorization to apply for a grant in the amount up to $2.5 million from the Robert Wood Johnson Foundation to increase effectiveness and enhance coordination of mental health services.

3.16 Approval of a supplemental appropriation for $947,912 to fund mental health programs for the homeless, to supplement the Board and Care Home capacity, and to increase funding in the pharmacy and laboratory supplies accounts.

3.17 Approval of a supplemental appropriation in the amount of $1,350,000 to augment the overtime and materials and supplies accounts.

4. PUBLIC HEARING ON AIDS

Dr. Lee stated that San Francisco is the model for other cities in providing medical services to AIDS patients and in providing education and outreach services to prevent the spread of AIDS. He stated that the epidemic has raised a number of complex and compelling questions for public policy including public/private sector responsibilities, appropriate role of federal, state and local governments in dealing with AIDS, the monitoring and surveillance of AIDS, confidentiality issues, drug testing and use of clinical trials, prevention of AIDS through education and outreach; services for intravenous drug users to prevent the spread of AIDS, access to AIDS services among others.

He commented that there has been a remarkable community mobilization in San Francisco to join together to care for patients with AIDS, to provide information, and to support prevention efforts. Dr. Lee commented that in the midst of the community support for patients with AIDS, there has also been a decline of social consciousness in American society, as demonstrated by the lack of a social insurance mechanism to pay the cost of health care, particularly for AIDS. He stated that the Commission is interested in the service providers and the public perspective on the current service and funding requirements and that this information would be used as a basis for future policy considerations.

Mr. Cliff Morrisson, Associate Director of Nursing at SFGH testified that more funding is needed to provide skilled nursing care for AIDS patients who no longer require acute hospitalization but are too sick to go home. Additional hospice services are also needed to assist AIDS patients and their families as they die. He stressed that the education efforts made should be increased because there are still many people in the community at large and in the health profession who were not well educated in the prevention of AIDS. Finally, he stated that the staffing at the hospital was not adequate in this fiscal year, and that he feels that adequate staffing for AIDS wards should not replace the staffing needs in other medical wards.

Mr. Larry L. Saxxon of the AIDS Foundation addressed the Commission on the subject of housing. He stated that there is an inadequate number of housing units for AIDS patients, that some AIDS patients were homeless, and that a program was needed to house AIDS and ARC patients who are substance abusers. The existing programs will not accept those patients who are substance abusers or potentially violent.

Ms. Bea Roman of the Shanti Project stated that housing services are needed. She said that the Shanti Project just opened its ninth house and that the tenth residence for AIDS patients will open shortly. With the tenth facility, the project will be housing 56 patients. However, there are still 32 persons on the waiting list and the program has to turn people away who require housing services. She stated that at least four more houses are needed to meet the need.

Ms. Jeannee Martin, Director of AIDS Home Care for the Hospice of San Francisco stated that of the 300 patients cared for by the AIDS program since 1984, their need and problems have changed. In the past, few patients had neurological problems. Today, more than 60% of the patients cared for have neurological disorders. Because many patients in the hospice program live alone, their need for daily living assistance has increased significantly. Ms. Martin suggested that 24 hour skilled nursing supervision be consolidated into existing housing and other assistance programs. Her concerns about the future services include dealing with the increased neurological and physical complications of AIDS patients, providing sufficient services to handle substance abuse patients, and the lack of long term beds to care for AIDS patients.

Ms. Patricia Foy, Assistant Director of Nursing at Garden Sullivan Hospital stated that additional skilled nursing facilities were needed to handle AIDS patients. She reported that Medi-Cal no longer pays for extended care services, and the City must now provide a much greater share of financial support to provide the same level of services. She also stated that the cost of reimbursement does not cover the actual cost to provide services.

Dr. Paul Volberding, Chief of the inpatient wards at SFGH described the AIDS inpatient units as the state of the art in terms or quality care and cost effective as well. He stated that the community agencies have been a key to keeping patients out of the hospital whenever possible. He spoke about research now being conducted on AIDS, and said that the medical professionals needed to learn more about the nature of the disease. He said that the clinical drug trials were important, but that the staff at SFGH were conservative in using experimental drugs because of the side effects and potential medical problems that these drugs introduce. He said that there is a deficiency in Medi-Cal funding for AIDS patients, and that overall, the financing available to treat AIDS patients was not adequate.

Mr. John Hayes, testified on behalf of the Community-wide Tasl Force on AIDS in the Black Community. He stated that there have been insufficient efforts made to educate the minority communities in the prevention of AIDS. He suggested that education strategies and materials be developed for the Black community, that clinical assessments, epidemiological studies and prototypes on outreach and education be conducted on AIDS among Blacks, and that treatment be culturally relevant and performed in institutions in areas where Blacks are served. He asked that the City and County assist the Black communities in securing funds for this effort. He concluded that Blacks should be included in every step of the planning and implementation processes for AIDS services.

Mr. Tristano Palermino, the Social Services Director at the AIDS Foundation stated that AIDS and ARC patients need access to social services. He stated that the $288 per month of General Assistance and $80 of food stamps is not sufficient to meet the housing and food costs and that additional financial support is often needed. He stated that there is now a waiting list at the AIDS Foundation for services, particularly in the area of housing. He also stressed the need for services for ARC patients, and stated that there are approximately 1,400 ARC patients who require services at this time.

Dr. Constance Wofsy, Co-Director of the AIDS Activity Services at SFGH stated that there are some basic needs to provide adequate services to AIDS patients: First, she said that additional long term beds are needed to house patients who require skilled nursing care; she questioned whether Laguna Honda could accept AIDS patients who require skilled nursing services. She next addressed the need for services to reach out to drug abusers who are at risk for AIDS. She reported that in her experience, she sees a need for berievement counseling for patients and their loved ones. She expressed her appreciation for the staff who have provided services to AIDS patients over the years, and added that the work is extremely difficult. She expressed a concern over who will provide the needed medical and social services to patients when the existing staff become burned out. Dr. Wofsy questioned the criminal justice system's ability to handle AIDS patients who are in jail. She stated that there are currently no inpatient programs which can accept referrals of AIDS patients from jail, and that will die in jail.

Mr. Will Porter, a Community Services Coordinator of the Community Alternative Social Association (CASA) works as the Director of the AIDS Bilingual Project. He stated that more bi-lingual services are needed for AIDS patients and he suggested that the department develop a multi-racial focus in providing services to AIDS and ARC patients.

Dr. John Newmeyer of the Haight Ashbury Clinic provided the Commission with statistics on the number of patients which he expects will require services over the next several years. He estimated that there will be a steady high level of AIDS morbidity through 1889 and beyond; and that the AIDS caseload would reach a level of 1,800 by 1987. He also stated that the projected caseload would be altered if AIDS diagnosis rates among seropositives are reduced because of improved health practices and virus inhibiting treatment. He also stated that if the mean survival time of persons with AIDS is increased, then the future AIDS caseload will be increased. If there is a significant spread of AIDS in the heterosexual community or a major increase in the migration of AIDS and preAIDs persons into San Francisco, the estimate will increase.

Mr. Tim Wolfred, Executive Director of the SF AIDS Foundation stated that although 97 to 98% of AIDS cases are bisexual and homosexual men, there is a need for a for broad based prevention and education program which the Foundation has initiated. He identified the following groups for increased outreach on AIDS: New parents or would-be parents; inmates of the City jail system; patients of the City Clinic, persons participating in jail diversion programs such as pre-trial diversion; prostitutes; and persons who read the sex journals. He discussed the campaign to reach needle users and described the Don't Share Needles campaign which the Foundation has developed. Mr. Wolfred testified that there is an increased need for prevention efforts throughout the community with emphasis on women, jailed populations, and the youth.

Ms. Esther Mahoney , a private citizen voiced her concerns about the drug programs available to reduce needle sharing which can transmit AIDS. She believes that the methadone maintenance programs are not helpful in stopping dependency on drugs, and that many persons who are on methadone sell it to others and still use other illicit drugs. She stated that there is a need for a residential drug free detoxification program at San Francisco General Hospital.

Mr. Keith Hirdler, a counselor at the SFGH Substance Abuse Program testified that patients are in need of housing. Many do not have a place to live once they complete the program, and that their homelessness contributes to the dependency on drugs and alcohol.

Ms Erica Ispen, the Director of Volunteers of the Task Force II AIDS Action Line testified that housing could be made available in private homes for AIDS patients. Some elderly widows like herself are willing to rent out a room in a home which could provide a stable living environment for the AIDS patient, as well as security and financial assistance to the elderly person living alone. She provided her phone number for AIDS service providers to reach her.

Mr. Steve Heilig Coordinator of the the San Francisco Medical Society AIDS Task Force testified that the increasing number of AIDS patients indicated a need for more hospital and long term beds and for more medical personnel. He also stated that a constraint for the efficient transfer of patients from SFGH and its clinics to community physicians and hospitals is the financial restrictions built into the Medi-Cal system whereby reimbursement is disallowed for a variety of services needed for AIDS patients. He also expressed a need for stronger advocacy on the part of the medical community regarding legislative and regulatory problems, including protocols testing, allocation of funds and comprehensive planning in the mental health areas. The Medical Society commended the Health Commission and the Department of Public Health for their continuing efforts to respond to the challenge of AIDS.

Ms. Sally Walker, the Program Director of Task Force II testified that she believes that the department's programs do not provide adequate focus on heterosexuals. She also stated that there is a need for additional housing, particularly for at risk women with intravenous drug abuse problems.

Ms. Julie Traynor of Task Force II stated that she believes that AIDS programs were designed for and administered by the gay population and that there is insufficient access of AIDS services to the heterosexual community.

Dr. William Kapla, President of the Bay Area Physicians for Human Rights (BAPHR) testified that a clinical definition of ARC has been defined by BAPHR and proposed that it be used to begin to track the illness. He stated that additional education efforts are needed to reach youth in the high schools, as well as those who have dropped out of school. He also stressed that additional facilities are needed to provide care to terminal AIDS patients to allow them to die outside of the hospital setting.

Dr. Steven Mehalko, who is a physician at Ralph K. Davies, a member of BAPHR and a member of the board at Shanti addressed the Commission on the subject of ARC. He stated that a clinical definition of ARC had been made by BAPHR and urged members of the medical profession to use this definition as a guide in treating patients. He also testified that the Medi-Cal regulations which preclude reimbursement for services for patients receiving experimental drugs was a major area of concern for private physicians. He urged that efforts be continued to get the existing legislation changed.

Dr. William Vitiello, from the UCSF Stop AIDS Project testified that additional services are needed in AIDS prevention, and for mental health services. He stated that a three year plan and a five year plan should be developed to identify the gaps in services and provide parameters for future services. He stated that ARC patients and seropositive persons have demonstrated a need for psychological services. He also stated that more training is needed of medical professionals and paraprofessionals on AIDS prevention.

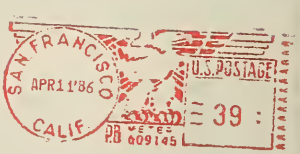
Mr. Jeff Amory, Coordinator of the AIDS Activity Office provided the Commission with a summary of the funding for AIDS services over the last three years. For FY 1986-87, a total of $8.8 million of General Fund money will be allocated for AIDS related services, while $3.4 is anticipated from State and Federal sources. He stated that the number of cases are increasing and the needs for services are growing. It is estimated that the number of cases requiring services from the various departmental programs will increase by 35% next year. He agreed with the persons who testified that additional long term beds are needed, and that additional prevention and education services are required for those hard to reach populations who are at risk for AIDS. He believes some changes are required in State policies to allow funding for extended care facilities, home care, use of experimental drugs, and hospice services.

Dr. Lee thanked all of the witnesses who came to testify at the hearing. He said that the testimony today revealed a need for additional housing, particularly for extended care for AIDS and ARC patients, and a need for increased home care, hospice, and education and prevention services to hard to reach persons at risk. The laws precluding Medi-Cal reimbursement for extended care and use of experimental drugs for AIDS patients has posed a significant funding burden on the City. Dr. Lee asked the medical community to urge the State to overturn these policies on behalf of AIDS patients. He stated that the the testimony provided today was very informative and will be used in future policy deliberations.

The meeting was adjourned at 6:30 p.m.

Monique J. Zmuda
Secretary to Health Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
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David Werdegar, M.D., M.P.H.
DIRECTOR OF HEALTH

CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, APRIL 15, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THERE WILL NOT BE A BUDGET COMMITTEE MEETING ON APRIL 15. THE REGULARLY SCHEDULED BUDGET COMMITTEE MEETING WILL MEET ON APRIL 24 AT 3:00 P.M.

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1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Peters for Dr. Werdegar)

4. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

5. SUPPLEMENTAL APPROPRIATION FOR CENTRAL OFFICE (Larry Meredith)

   ACTION PROPOSED: Approval of a supplemental appropriation for $314,000 to fund ambulance back up services, augmentation of AIDS services, toxics MIS requirements analysis and an augmentation to the mandatory fringe benefit account for Forensic Services.

6. GRANT FOR $100,000 FOR SURGICENTER AT SFGH (Larry Meredith)

   ACTION PROPOSED: Approval of a grant for $100,000 from the State Department of Health Services.

7. RESUBMISSION OF SUPPLEMENTAL APPROPRIATION FOR HOMELESS MENTAL HEALTH PROGRAMS (Larry Meredith)

   ACTION PROPOSED: Approval of supplemental appropriation for $1,612,000 for augmentation of mental health programs.

8. PUBLIC HEARING ON EPSTEIN-BARR VIRUS (Flo Stroud)

   Presentation of Department's report on Chronic Epstein-Barr Virus and recommendations.

9. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, April 15, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.

Absent: Commissioner John Blumlein
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of April 1, 1986 were approved.

Dr. Lee commented that the Commission was very pleased about the outcome of the public hearing on AIDS. He said that there were 22 witnesses who testified, and 13 separate policy issues were identified. The most important of these policy issues are the need for housing for AIDS patients, the need for extended care services, a need for changes in the Medi-Cal policies which preclude reimbursement for certain treatment provided, and the need for additional education and outreach efforts to hard to reach populations. He stated that the Commission will consider these issues again at a future meeting, and asked that the Director provide the Commission with additional information on these topics.

3. DIRECTOR OF HEALTH REPORT (Dr. Tom Peters for Dr. Werdegar)

Dr. Tom Peters, Associate Director of Health, gave the Director's report in Dr. Werdegar's absence.

SFGH:

The State licensing team visited San Francisco General Hospital last week to review the adequacy of the nursing services. The result of the audit indicates that the nursing staff levels are now adequate to meet the needs of the patients. A few minor issues were identified regarding the location and storage of medical records.

Mary Pittman-Lineman was in Washington last week to attend some important meetings on the new federal budget and its impact on the department's reimbursements from Medicaid and Medicare. There will be an anticipated reduction of 1% in Medicaid benefits paid, as well as some reductions in the education fund for physicians.

The hospital held its annual nursing dinner last week, with Commissioners Sanchez and Toorianan in attendance. Dr. Peters reported that the morale within the nursing staff has improved because of the leadership of Judy Spinella as Associate Administrator for Nursing and because of the increase in the number of nursing positions at the hospital.

The department has completed its survey of the physician assistant classification and is now meeting with various managers to discuss questions on supervision and assignment. The department's final report will be completed on April 25. At that time, it will be forwarded to the Civil Service Commission for consideration.

Sophia Ng, Associate Administrator for Finance has submitted her resignation to Mr. Sowa effective in one month. Ms. Ng has been a very valuable asset to the hospital and to the department. She will be missed both professionally and personally.

CMHS

There is a plan in progress to correct the overcrowded conditions at the Psychiatric Emergency Services facility. The patients at PES cannot be moved to the SFGH acute psychiatric wards in some instances because the ward is full. The department is planning to expand the physical space at PES, and is working to move patients who do not need acute care from the acute ward at SFGH to subacute facilities and residential programs. There may be a need to purchase additional beds in sub-acute facilities in order to transfer the patients.

Assemblymember Agnos has introduced a bill in the legislature which would appropriate funding for a sub-acute children's facility. The department has allocated some of its mental health funding to this much needed facility as well.

There has been a significant increase in the demand for medical and psychiatric services in the jails. The federal court has mandated a certain level of care, and the department will require additional staff and additional funding to meet the conditions of the federal mandate. The department will present this item in detail at the next meeting on May 20.

Community Health

On April 29, the State licensing officials will visit the department as part of its evaluation of the application for a home health license. The department believes that the license will be issued after the site visit is completed.

Laguna Honda Hospital

The State licensing team visited Laguna Honda Hospital in response to an anonymous letter of complaints. The nature of the complaints date back to 1984. The department is now reviewing the complaints, and Mr. Abramovice will provide Dr. Werdegar and the Commission with the documents relating to the site visit and the department's plan of correction for the problems noted.

Commissioner Naomi Gray asked department staff about the Blue Ribbon Committee for Laguna Honda. Ben Abramovice stated that they had met, and they are looking at long term planning issues for the institution.

AIDS

The State Plan on AIDS has been issued, and the department will make comments on the plan and will respond back to the State. Preliminary indicators are that the plan does not provide an adequate level of funding for the services needed.

Ambulance Services

The Health Committee of the Board of Supervisors held a hearing on Supervisor Kennedy's proposal to increase the number of ambulances and paramedics funded by the Department. Dr. Werdegar presented to the Committee the department's plan of actions which will improve the response time of the ambulance services, and the accomplishments already realized. The department will soon have reliable data by which to measure the response time and by which to make management decisions on the deployment of equipment and staff. Also, one new shift of paramedics has been added to the existing staff from existing salary funds in the department. Dr. Werdegar reported to the Committee that the department will strive to meet a 6 minute response for Code 3 calls. If this goal cannot be achieved with the planned improvements, then Dr. Werdegar will ask for additional resources to add personnel.

AIDS Grant

Dr. Peters commented that the department, in collaboration with the University of California and community researchers is developing a grant proposal for IV drug and AIDS research.

Commissioner Foster asked Reiko True about a letter recently received requesting funds to staff the Forensics Advisory Board. Dr. True reported that she was in the process of identifying some funding to provide part time staff to the advisory board. Commissioner Foster stated that it the Commission's intent that the Forensics and San Francisco General Advisory Boards share staff. With regard to the advisory boards, Dr. Lee added that the advisory boards would be invited to testify to the Commission at the Joint Conference Committee meetings to allow them to provide their input and recommendations to the Commission.

Commissioner Gray and the rest of the Commission commended the department's emergency staff for its excellent response and care of patients involved in the recent fire in the South of Market area.

Dr. Lee, on behalf of the whole Commission expressed thanks and best wishes to Sophia Ng for her outstanding performance, dedication, hard work. He stated that without Ms. Ng's steady hand and very sharp pencil, SFGH would not be in the good financial shape it is in today.

Dr. Lee also welcomed Mr. Phil Sowa, new Administrator of San Francisco General Hospital, and stated that the Health Commission and the Director are looking forward to his leadership.

4. REVIEW OF REVENUES AND EXPENDITURES

The Department presented the monthly revenue and expenditure reports which showed that the anticipated revenues for the year would exceed those budgeted by $1,999,000, and that the expenditures for the year would exceed those budgeted by $108,000. The total of the surplus in revenues and overexpenditure is a net anticipated surplus of $1,891,000. Larry Meredith, Deputy Director for Operations reported that this surplus is the source of funds for various supplemental appropriations currently in process.

5. SUPPLEMENTAL APPROPRIATION FOR CENTRAL OFFICE

ACTION TAKEN: A supplemental appropriation for $214,000 to fund ambulance back up services, augmentation of AIDS services, toxics MIS requirements analysis and an augmentation to the mandatory fringe benefit account for Forensic Services was approved. Commissioner Foster was absent for the vote.

6. GRANT FOR $450,000 FOR CAPITAL FUNDING FOR BFGH

ACTION TAKEN: A grant to apply for $450,000 in grant funds from the State Department of Health Services for capital funding for a surgicenter, additional paramedic equipment, and the renovation and expansion of psychiatric emergency services facility was approved.

7. RESUBMISSION OF SUPPLEMENTAL APPROPRIATION FOR HOMELESS MENTAL HEALTH PROGRAMS

ACTION TAKEN: A supplemental appropriation for $1,612,000 for augmentation of mental health programs was approved. Please note that this supplemental was already approved at a past meeting, but was re-submitted to correct a technicality in the amount and time period.

3. PUBLIC HEARING ON EPSTEIN-BARR VIRUS

Dr. Lee acknowledged Supervisor Nancy Walker's letter which conveyed her interest in the issue of EBV and her desire to assist in any way possible to expedite research and to release information to the public on Epstein Barr virus.

Flo Stroud, Deputy Director for Community Services presented the Commission with recommendations on the subject of Epstein Barr Virus. The department recommended that current scientific information about EBV be disseminated to health care providers through the Bureau of Disease Control's newsletter; that current scientific information about EBV be shared with local support groups, and that the department encourage research investigations and monitor the reports of these studies.

Dr. Gisella Schector from the Bureau of Disease Control who conducted the study on behalf of the department presented her methodolgy and findings. She stated that the prevalence of Chronic Epstein Barr Virus is unknown, and that reports of this entity and research on its occurrence are hampered by confusing and overlapping serology and the lack of rigorous clinical definition. Most authorities state that there is no solid evidence of transmissability of the syndrome and that to the extent that clustering occurs, it is random. Dr. Schector stated that two immunologists in the Bay Area are conducted a cohort study of 12 patients with Chronic EBV. She also stated that the Centers for Disease Control is not conducting any research at this time. She testified that the National Institute of Health is conducting some antiviral drug treatment studies but that these studies are not examining the question of transmissability of EBV.

Testimony was provided by several physicians including Dr. Paul Cheney, who is treating patients with EBV in Incline Village. He testified that he believes that the disease may be transferable. Dr. Jonn Greenspan, a virologist from UC testified that in his research, he found that some patients had very high concentrations of Epstein Barr virus in oral lesions as was following. Dr. Carol Jessop, who is now treating the largest number of reported cases of EBV in the area testified that there is a need for further research into the cause and treatment of the disease.

Testimony was also provided by numerous persons who have been diagnosed as having Chronic EBV. They described their symptoms and their problems in getting appropriate testing for diagnosis. Some of the persons who testified stated that they believed that the disease is transmissable because their family members or loved ones were also diagnosed at having Chronic EBV.

ACTION TAKEN: The Commission accepted the department's recommendations to disseminate scientific information on EBV to health care providers, to share scientific information with local support groups and to encourage and monitor research on EBV. The Health Commission also added three recommendations as follows: That the department increase educational efforts to health care providers and non-health care providers on EBV, that the department develop protocals for health department programs for referral of EBV patients, and that the department report back in six months on the outcome of the education efforts and monitoring of research on EBV.

9. OTHER BUSINESS

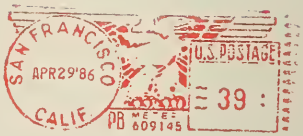
Commissioner Foster discussed the State AIDS plan which had recently been released. He stated that the plan did not address the needs of AIDS patients and that the proposed appropriation did not allocate sufficient funding to provide the level of services appropriate to prevent and treat AIDS. He stated the the State Budget Task Force on AIDS has been re-convened to develop alternatives for the Ways and Means Committee's consideration which would provide a more comprehensive plan to prevention and treatment, and which would appropriate funds to meet the needs.

The Health Commission also endorsed Assembly Bill AB 3653 which was introduced by Assembly memberAgnos. The bill would appropriate $250,000 for the purchase of a sub-acute mental health facility for children in San Francisco.

The meeting was adjourned at 5:45 p.m.

Monique J. Zmuda
Secretary to the Health Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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SAN FRANCISCO
HEALTH COMMISSION

April 29, 1986

The Agenda for this meeting is missing.

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
COMMISSIONER

Richard Sanchez, M.D.,
COMMISSIONER

Y. Clement Shek, D.D.S.,
COMMISSIONER

Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The special meeting of the Health Commission was called to order on Tuesday, April 29, 1986 at 9:20 p.m. by Vice President Gray.

1. ROLL CALL

Present: Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner Philip R. Lee, M.D., President

2. CONSIDERATION OF ADDITIONAL FUNDING NEEDED FOR FORENSICS SERVICES

The Health Commission considered and passed a supplemental appropriation for $107,000 to provide an increase in medical and psychiatric staff at the jails. Nancy Rubin, Acting Director of Forensics reported that the department entered into a consent decree in 1982 to provide a certain level of staffing. At that time, the population in the jails was 407, and the agreement provided for one medical staff person for every 126 inmates. The populations at the jails have increased to 1,650 and the level of staffing has not increased proportionately.

Commission Sanchez, Shek and Foster expressed their concerns that the department had not requested the mandated amount of staff in the proposed budget for FY 1986-87, but instead was asking for an emergency supplemental appropriation. Dr. Werdegar reported that it has only been in recent weeks that he has been aware of the gravity of the lack of staffing at forensics. The Sheriff has only recently received additional funding to provide security for the increase in the inmate population.

Commissioner Foster requested that the department report back to the Commission on all other consent decrees, as well as the funding requirements related to the agreements. Once this information is received, the Health Commission will decide if a letter to the Mayor and Board of Supervisors is indicated to report the effect of the consent decrees.

Commissioner Blumlein requested the source of funds for this supplemental. Dr. Werdegar reported that the request would be from the General Fund, either the unappropriated reserve, or the emergency reserve.

ACTION TAKEN: A supplemental appropriation for $107,000 was approved which would fund an increase in staff at the jails for the month of June. The annualized amount would be $1.24 million. General Fund monies are requested for the supplemental appropriation.

The meeting was adjourned at 10:00 a.m.

Monique J. Zmuda
Secretary to Health Commission

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5/6/86

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, MAY 6, 1986 - 4:00 P.M.
Monique Zmuda, Secretary to Commission

****

PLEASE NOTE CHANGE OF LOCATION AND TIME

4:00 P.M. TO 6:00 P.M.

NORTH OF MARKET SENIOR CENTER

333 TURK STREET, SAN FRANCISCO

****

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 2:30 P.M. AT 101 GROVE STREET, ROOM 300. TODAY'S BUDGET COMMITTEE AGENDA AND THE ITEMS APPROVED ON THE BUDGET COMMITTEE AGENDA OF APRIL 24 CONSTITUTE TODAY'S CONSENT CALENDAR.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR (John Blumlein)

   3.1 (LHH) Approval of a supplemental appropriation to increase the Laguna Honda Hospital revolving fund from $8,000 to $15,000, using existing Medi-Cal revenues.

   3.2 (SFGH) Approval of a supplemental appropriation to transfer $607,257 in unspent capital project funds from prior years to fund future capital improvement projects at SFGH.

3.3 (AIDS Activity Office) Approval of a contract modification with Garden Sullivan Hospital to increase the contract by $164,212 from $341,420 to $505,632 to augment extended care services to persons with AIDS.

3.4 (AIDS Activity Office) Approval of a contract renewal with the AIDS Foundation for $96,735 to provide information and education services related to the antibody testing program.

3.5 Approval of a contract renewal with the Stop AIDS Project for $172,530 to provide education services to persons at risk for AIDS for FY 1986-87.

3.6 (AIDS Activity Office) Approval of a contract renewal with Youth Projects for $66,119 to provide AIDS screening and follow up exams for persons at risk for AIDS for FY 1986-87.

3.7 (CMHS) Approval of a contract renewal with the Regents of UC for $817,500 to provide inpatient and emergency mental health services for FY 1985-86.

3.8. (CMHS) Approval of a new contract with the North of Market Senior Services for $26,038 to provide case management services for 1986-87.

3.9 (CMHS) Approval of a contract renewal with the Conard House for $571,761 to provide residential and case management services for FY 1986-87.

3.10 (CMHS) Approval of a contract renewal with the District 1 Community Advisory Board for $22,720 to provide administrative services for FY1986-87.

3.11 (CMHS) Approval of a contract renewal with Progress Foundation for $2,787,655 to provide residential, partial day and case management services for FY 1986-87.

3.12 (CMHS) Approval of a contract renewal with the Ramsell Corporation for $418,590 to provide outpatient pharmacy services for FY 1986-87.

3.13 (CMHS) Approval of a contract renewal with Richmond Area Multi-Services Inc. for $829,837 to provide outpatient, outreach and day treatment services for FY 1986-87.

3.14. (CMHS) Approval of a contract renewal with Mt. Zion Hospital for $55,599 to provide outpatient services for FY 1986-87.

3.15 (CMHS) Approval of a contract renewal with the Regents of UC, Center on Deafness, for $466,429 to provide outpatient services for FY 1986-87.

3.16 (CMHS) Approval of a new contract with Doyle, Williams for $20,000 to perform a fiscal and compliance audit of the City's Short Doyle funding.

CONSENT CALENDAR, CONTINUED

3.17 (CSAS) Approval of a contract renewal with the Mission Council on Alcohol Abuse for $108,177 to provide bilingual outpatient alcohol treatment services for FY 1986-87.

3.18 (CSAS) Approval of a contract renewal with the National Council on Alcoholism for $78,951 to provide 24 hour alcoholism information, consultation and community education for FY 1986-87.

3.19 (CSAS) Approval of a contract renewal with the Bayview Hunters Point Foundation for Community Improvement for $211,202 to provide outpatient alcohol treatment services for FY 1986-87.

3.20 (CSAS) Approval of a contract renewal with California Alcoholism Treatment Services for $505,110 to provide residential and transportation services for FY 1986-87.

3.21 (CSAS) Authorization for Substance Abuse Services to enter into a contract for court diversion services for FY 1986-87.

3.22 (CMHS) Authorization for CMHS to enter into a contractual relationship with Children's Hospital to provide day psychiatric services.

3.23 (Central Office) Authorization to enter into a janitorial contract with Van's Janitorial Inc to provide janitorial services at Health center 5 and at Sunset Day Treatment Center.

3.24 (Family Health) Approval of a contract renewal with International Institute to increase the contract by $3,038 to augment services at the Refugee Medical Clinic.

3.25 (Family Health) Authorization to apply for accept and expend a grant for $23,805 from the State Department of Health Services provide to a dental disease prevention program for children.

4. PUBLIC HEARING ON SENIOR HEALTH SERVICES

The Commission's purpose in holding a hearing on health services for seniors is to receive input from the public on the services available, and to evaluate the existing policies regarding health services for seniors.

SIGN-UP CARDS WILL BE AVAILABLE TO THOSE WHO WISH TO MAKE ORAL PRESENTATIONS. SPEAKERS SHALL CONFINE REMARKS TO THE QUESTIONS ABOVE, AND SHALL BE HEARD FOR UP TO 3 MINUTES. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND SHOULD BE SUBMITTED BY WEDNESDAY, APRIL 30 TO THE HEALTH COMMISSION AT THE ABOVE ADDRESS.

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5/6/86

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, May 6, 1986 at 4:05 p.m. by President Lee. The meeting was held at the North of Market Senior Center, 333 Turk Street, San Francisco.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner James Foster
Commissioner Richard Sanchez, M. D.

Absent: Commissioner John Blumlein
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Present at 4:35 p.m., Item 4 :Commissioner John Blumlein
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

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The minutes of the meeting of April 24, 1986 were approved.

3. DIRECTOR OF HEALTH REPORT

Laguna Honda Hospital is the largest long-term facility in the U.S. with over 1,000 skilled nursing beds. Special services include: rehabilitation program, senior nutrition program, and adult day health program. The programs serve over 100 people daily on an outpatient basis.

CMHS Geriatric Services. Services are provided by six agencies who provide home visiting and day treatment geared towards specific areas or persons of specific ethnicity. In 1984-85, 1200 home visit patients and 231 day treatment patients were treated. Residential treatment services average four-month stays, having twelve patients at any one time. Sub-acute hospitalization at sites in San Mateo and Oakland maintain a total of 35 beds. Subpayee services are also offered with new services starting in April 1986. In addition, services are provided to homeless seniors through Canon Kep and North of Market facilities.

Episcopal sanctuary provides homeless services to elderly for 50-60 cents each night. Health Care team works five nights a week.

The Senior Health Services offer a medical education program to reduce medication misuse. The regional program provides services to over 4,000 seniors and health care professionals. An elder care program ensures that a full continuum of care to elderly receiving County services is available; 110 clients are currently enrolled and short-term services have been provided. Senior information, referral and health promotion facilitates access to all available services within San Francisco averaging 900 clients served per month.

North of Market Senior Services include: a medical clinic, case management, alcohol counseling and outreach, adult day health, adult social day care, meal program, services to homeless elders.

Budget discussions with Mayor Feinstein are still underway and will be concluded this week. Preparations are underway in case of radioactive rain.

4. PUBLIC HEARING ON SENIOR HEALTH SERVICES

Mr. Edward Pye, Head Counsel, North of Market Senior Center welcomed all visitors and the Health Commission to the North of Market Senior Center. Mr. Pye explained the needs of the Tenderloin and requested that the Health Commission continue to maintain community based care for the elderly. He also stated that due to administrative procedures, the agency has not been able to hire staff that is badly needed to work effectively. He asked for increased community health care for the elderly and administrative changes to support the efforts of health care providers./1

Dr. David Werdegar, Director, Department of Public Health introduced department staff in attendance and presented an overview of the senior health services within the department.

Mr. Ben Abramovice, Executive Director, Laguna Honda Hospital presented a history and overview of services and resident population of LHH.

Ms. Sue Eisenberg, Director of Senior Health Services presented an overview of senior health services which includes SRx medical education program; Elder Care Program and Senior Information, Referral and Health Promotion./1

Ms. Jo Ruffin, Director of CMHS Geriatric Services described the mental health services available to seniors which include home visiting and day treatment services, residential treatment services, subacute hospitalization, and new services which include subpayee services and services to homeless seniors.

Dr. Charles White, Health Care for the Homeless Elderly, introduced the staff working with the elderly at the Episcopal sanctuary and described the homeless services provided.

Ms. Joyce Ream, Director, San Francisco Commission on Aging suggested that joint public agencies in three separate areas have in fact a common goal. The common fact is that twenty percent of the population in San Francisco is over the age of sixty. In addition, there is a population from seventy five plus which from 1980 to 1990 will have increased by twenty percent. The numbers of frail elderly in San Francisco are booming demographically and the need for the public, non-profit and private systems to work together is of crucial importance. Primary illustrations are: 1) efforts being made among the Commission on Aging, the Department of Social Services and the Department of Public Health which are beginning to consider some issues with an initial look at In Home Supportive Services. The Commission on Aging would like to see this process expedited because all three departments share common clients and common problems; 2) joint planning between the Commission on Aging and the Department of Public Health put together in the Adult Day Health Planning Council. We now have a national model of Adult Day Health Programs in San Francisco. The need to maintain these programs is crucial, it will require money and planning support; 3) need for joint planning a its relates to premature release of the elderly from the hospitals due to the DRG method of payment of Medicare. A variety of services are being overloaded as a direct result of this procedure.

Dr. Lee invited members of the community to offer their presentation.

Dr. William Gee, President of On Lok Senior Health Services stated that he had seen fragmented health care delivery systems slowly evolve into an orderly and recognized pattern of care giving. One of the greatest fear of the citizens as they get older is the fear of being sick. The older population is growing very fast, especially those approaching seventy five years of age. The fact that they might become very sick and that they have no place to go and no where to turn to frightens them. Catastrophic illness episodes could very easily and very quickly deplete seniors of all their resources. There is currently a health care system in San Francisco that encompasses all the needed services, what is needed is the means and administration that will get these services into the hands of those who could use it. The pieces to accomplish this are currently available but is necessary to bring them together as an umbrella to link all of these services and administer them in a way in which no one would be afraid to use it. We have a network of Adult Day Health Care Centers that will preclude a great deal of the unnecessary and premature institutilization of the frail and sick elderly. San Francisco already has those resources in Laguna Honda and the San Francisco General Hospital, we need to pull them together so that care can be delivered to our people. This in turn will benefit everyone, including government agencies, patients, family members and neighbors. We can pull that together and make it work./1

Ms. Annie Chung, Self Help for the Elderly, identified four areas which are specifically representative of the problems the Chinese elderly community must face in Chinatown/Northbeach. San Francisco has one of the highest concentrations of Senior Citizens, and Health Center IV has the highest number of elderly. There are 24,000 people age 65 plus in Chinatown, the average age for of the Chinatown residents is 54 years,

and their income is approximately $5,000 per year, compared to the city wide average income of $15,000.

It was found that the utilization of health services for monolingual minority senior citizen is at least 30 to 40% percent under the norm. Non-English speaking elderly are particularly intimidated in using common health care services. A principal area of concern is in-home support services for the homebound seniors. Due to the DRG method of Medicare reimbursement and the competition, hospitals are going out of business and started home care facilities in order to survive. Self Help has a very small home care unit serving approximately 600 of the Chinese elderly population averaging 7,500 visits per year. Self Help is having a difficult time surviving and will be seeking help from the Health Department for support. A community based home health facility cannot survive alone against the competition of big hospitals.

Approximately two years ago, Self Help for the Elderly started to see an increase of mentally ill elderly. Cases of the CMHS Social Worker stationed at Self Help have tripled within the last two years. These elderly will not go to the usual mental health clinics because of the stigma. Self Help has begun supervised group housing this year with the assistance of a $20,000 grant for the borderline elderly who would otherwise be hospitalized in a mental health institution. Additional support is needed from CMHS to help these elderly can continue to live in their own community.

Another concern is Health Care for victims of elder abuse. Funding is very limited while incidents of physical abuse of elders is on the rise. Ms. Chung asked the Department of Health through its district health office examine the area of elder abuse.

Preventative health care is being cut out as funding declines. Ms. Chung urged the Health Commission through the district health officers to promote preventative health care, and more bilingual and bicultural health education materials.

Ms. Adele Corvin, Task Force Chair of San Francisco Adult Day Health Network made a presentation describing the service components and the development of their network./1

Ms. Vera Goupille, Administrator, Outpatient Services, St. Mary's Hospital and Medical Center testified regarding the Geriatric Services Program at St. Mary's Hospital and Medical Center./1

Ms. Julie Johnson, Nutrition Aide, North of Market Senior Center, expressed her concern regarding the needs of high cost of health care of elderly in the North of Market area. She added that there is a need for more funding to increase services, hire more personnel and improve salaries of the personnel working at North of Market Senior Center.

Ms. Hazel Blackwell, volunteer at North of Market Senior Center, stated her concern for the needs of the elder citizens being served at North of Maerket.

Ms. Ann Revere, Social Worker, San Francisco Senior Center. As a social worker in a senior center and outreach program, she is concerned with hospital discharging elderly on weekends when no support services are available. Another problem is intensive medication management for the senior community, particularly those patients with psychiatric problems. Housing for the mentally ill, not just half way houses, is a very important concern. In-home supportive services and transportation to medical appointments are key areas in caring for the elderly in the community. There is a tremendous need to provide services to the non-Medi Cal people who are under-insured or not insured at all. The group between the ages of 60 and 65 is in bad need of specialized health services. Another problem is the loss of hospice.

Ms. Alice McGee, a volunteer at the North of Market Center, expressed the joys of advanced youth. Ms. McGee commended the services she received at San Francisco General Hospital.

Ms. Sally Walker, Rover Clerk with various Tenderloin Hotels. Ms. Walker complimented the San Francisco Ambulance Services. She works with many people over sixty five, who use the health services in the area. She is concerned with the increased population of seniors and the possible loss of services. Dr. Werdegar commented on the difficulty of allocating the limited resources of the city while looking for the gaps in care and addressing community needs due to the Department's continued commitment to meet the changing needs and concerns of the community. Dr. Lee commented on the financial concerns nationally, particulary on the manner the federal government is allocating its resources. Presently, Congress is considering a tax reform bill and the effort is to make it "revenue neutral". It is important that our representatives hear from everybody who is concerned about the intergenerational health needs, not just services for the elderly but services for youth, children, pregnant women, and adolescents. Unless we let our representatives know that we want a tax increase, a tax that is fair, not one that eliminates corporate taxes while they increase sales taxes. They will hear the military industrial complex, the big business and other special interests, but they will not hear from the average person who will not be well served by this tax reform unless it is revenue generating, and unless we reduce the military expenditures in relation to the other needs, i.e. Social Security, Medicare, Medicaide. If we do not address this tax reform, we will see an erosion of support for all of the things we are talking about today.

Dr. Carrol Estes, University of California San Francisco. We are considering a very important set of problems which comes in a national context. I would like to discuss a study that we have been doing of service providing agencies for the elderly in 32 communities in eight different states, including San Francisco. In 1983, we interviewed agencies including home health, adult day health, nutrition programs, information and referral agencies, senior centers, community mental health agencies and health departments among others. In 1981 we conducted a research in the same communities looking at the impact of Proposition 13 in California, and in other communities the impact of the tax payer revolt nationwide. We found that in 62% of those communities including San

Francisco, there were cuts in Human Services being reported as early as 1981, These cuts were greater for social services than for health services. In 1981, the Omnibus Budget Reconciliation Act brought additional cuts, particularly in social services but also tightening Medicaide (Medi-Cal here) which resulted in more individual out of pocket costs, and less people eligible for public funding.

In general, we have found a set of trends mounting fiscal pressures on a largely non-profit service sector with cutbacks beginning in 1981 and continuing. There has been a dramatic increase in competition of agencies in the non-profit sector due to proprietary agencies, deregulation and budget cuts. There have been dramatic increases in clientele. The disparity between the minor increases in budgets and major increases in clientele is fairly dramatic. Significantly the clientele rises were in the elderly. The DRG policy which encourages hospitals to release clients early has swamped a weakened set of community agencies with very ill elderlies creating a series of challenges for these agencies. At the same time, due to budget cuts in social services and funding cuts in terms eligibility for health services, they are required to offer services for profit on the side, and to attempt to raise money if they are going to continue to serve those individuals who do not have the private resources to buy their services. Staff workload and paperwork are increasing, so is the need to seek additional funding from the private sector and the waiting lists. There are also increases in the fragmentation of services due to reimbursement procedures which make it difficult to maintain a comprehensive delivery system which would include transportation, outreach and counseling, and a variety of other services including fairly technical home health services.

The competition is hightening among those agencies that serve the frail elderly and the demands they have had in a historical tradition of serving the well elderly, or perhaps the marginal community elderly who are mobile but have not affected the health system in a dramatic way yet. This means that those who cannot afford these services are increasingly vunerable as well as those agencies who remain committed to serving the low income. This promises possibly the emergence of a two-tiered system of community services./1

Mr. Hadley Hall, VNA of San Francisco, discussed the area of Long Term Care and the lack of such services provided by the Department of Public Health. He urged the Health Department to take a leadership role to correct the lack of these services. He feels that the Health Department needs to take over the In Home Supportive Services Contract. The Health Department's program for the elderly is fragmented, one example is the Department's partial support to some agencies that deliver services in one part of the city while other areas are uncovered./1

Dr. Christine Seeger, Clinical Director, Mental Health Services Healthcare for the Homeless stated that the severely emotionally disturbed homeless elderly is not being well served. A number of these people are so severely disturbed that they will eventually require intensive one on one assistance so that they can take advantage of day treatment services which

are available. They are not unreachable but they are easily overlooked because they require such extensive outreach. There are models of service delivery systems to the severely emotionally disturbed homeless elderly which she will be examining in New York. She will be looking at the innovative approaches being carried out and will report to the Commission her findings.

Joanne Handy, Executive Vice President, San Francisco Institute on Aging, Mount Zion Hospital and Medical Center stated that the San Francisco Institute on Aging is the umbrella organization for seventeen different geriatric service programs at Mt. Zion. Mt. Zion's programs focus is mostly on the frail elderly and in keeping people independent and living in their communities. The major factor which determines whether these people can remain in their homes is in home support. Speakers before me have commented that there continues to be a major problem in San Francisco in the In Home Supportive Services Program, particularly in finding qualified, independent providers.

The efforts made by the Department of Health in developing a long term care plan in terms of pulling together the case management services through the Eldercare Program are commendable. However, he wanted to stress that in the further development of long term plans, the Department fully explore all possibilities of public and private partnerships before deciding to go ahead and independently develop new service resources./1

Mr. Donal Feeser, President of the North of Market Planning Coalition stated that their main goal is to work with the service providers to insure that services are provided to citizens in the neighborhood. Seniors need more supportive services. Dr. Lee asked if the loss of rooms in the Tenderloin is a problem. Mr. Feeser answered that the number one problem of the coalition is affordable housing. One thousand rooms have been lost in the last three years. The Tenderloin is an emerging community which now has 4000 children and 8000 seniors. They can make it work with support of people like the Health Commission.

Ms. Janeane Morrison, Director, St. Mary's Adult Day Health, representing a Task Force of a Coalition of Agencies Serving Elders stated that the Task Force's goal is to develop a temporary or transitional shelter for very frail elderly in San Francisco. They are attempting to augment the existing shelters and are looking to provide services to elderly who have experienced abuse or neglect in their living situations and who need a transitional housing away from that situation. Also to serve people who are facing evictions or the need to relocate in a short period of time. It is their hope that by Fall they will have collected data and put togehter their recommendations for a program. He requested the Commission's future support as they develop the program. Dr. Lee requested information regarding findings of the study being done by the Coalition so that the Commission is aware of the magnitude of the problem.

Ms. Claudia Beth Jackson, Steering Committee for the Prevention of Elder Abuse, stated that the consortium is made up of fifty public and private agencies who have formally agreed to work together to coordinate services for victims of elder abuse and their families. Part of their function is to identify service gaps, advocate on behalf of victims of elder abuse, provide training and community education, and to identify areas where training and education are needed.

The number of cases of physical and financial abuse of elders has doubled over the last year. One of the most critical areas they have is finding shelter and supportive services for victims of elder abuse and their families. This county has no facilities to place an elder in crisis who has to be moved from his home while legal remedies are being pursued. There is no facility that provides skilled nursing care for elders in this situation. They would like to work with the Commission on these areas. Commissioner Gray asked if most of the abused elderly are residing with their families. Ms. Jackson stated that there is no typical case, their clients require a broad array of services. Some people need to be in skilled nursing facilities while others could make a transition to board and care homes. There are a number of cases involving physical and financial abuse by workers hired to keep people independent in their homes, there are many cases involving strangers who have befriended an elder.

Dr. George Davis, Executive Director, Bay View Hunters Point Senior Center, representing the Bay View Hunters Point Community and the Black elderly. Black elderlies are victimized the most. At a recent conference held here in San Francisco by the American Association of the Aging it was cited that the Black female was the most impoverished of the aged. The Bay View Hunters Point Community is basically made up of the Black elderly. I ask that the Commission re-examine the case of the Black elderly in the Bay View Hunters Point and take another look at the poor who have never gained parity in the health system./1.

Mr. Art Tapia, Chair, San Francisco County Agency Relations Committee, United Way of the Bay Area presented written testimony regarding Health Care for the Elderly./1.

5. CONSENT CALENDAR

Item 3.14 from the Budget Committee Meeting of May 6 was removed from the consent calendar to be heard separately. The following items from the Budget Committee Meetings of the Health Commission of April 24 and May 6 were recommended by the Budget Committee and were approved by the Commission:

Meeting of April 24, 1986

1. (CMHS) Approval of a contract with Family Service Agency for $63,263 to provide mental health assessments of special education students.

2. (CMHS) Approval of a contract renewal with Catholic Social Services for $182,047 to provide mental health services to children and families for FY 1986-87.

3. (CMHS) Approval of a contract renewal for $322,211 to provide day treatment services to adolescents for FY 1986-87.

4. (CMHS) Approval of a contract renewal with the Edgewood Children's Center for $193,636 to provide day treatment services to children for FY 1986-87.

5. (CMHS) Approval of a contract renewal with the District IV CAB for $22,720 to provide administrative services for FY 1986-87.

6. (CMHS) Approval of a contract renewal with the District V CAB for $22,720 to provide administrative services for FY 1986-87.

7. (CMHS) Approval of a contract renewal with the Westside Community Mental Health Center for $765,543 to provide outpatient, partial day and outreach mental health services for FY 1986-87.

8. (CMHS) Approval of a contract renewal with the Volunteer Center for $32,006 to provide vocational services for FY 1986-87.

9. (CMHS) Approval of a contract renewal with the Audrey L. Smith Developmental Center for $78,958 to provide partial day services to single parent families for FY 1986-87.

10. (Family Health) Authorization to apply for a grant from the State Department of Health Services for $9,000 to provide a dental disease prevention program to children.

11. (Family Health) Authorization to accept and expend a grant from the State Office of CHDP for $650,572 to provide pediatric health screening.

12. (CMHS) Authorization to accept and expend a grant from the State Department of Mental Health for $287,123 to provide consultation and education services.

3.1 (LHH) Approval of a supplemental appropriation to increase the Laguna Honda Hospital revolving fund from $8,000 to $15,000 using existing Medi-Cal revenues.

3.2 (SFGH) Approval of a supplemental appropriation to transfer $607,257 in unspent capital project funds from prior years to fund future capital improvement projects at SFGH.

3.3 (AIDS Activity Office) Approval of a contract modification with Garden Sullivan Hospital to increase the contract by $164,212 from $341,420 to $505,632 to augment extended care services to persons with AIDS.

3.4 (AIDS Activity Office) Approval of a contract renewal with the AIDS Foundation for $96,735 to provide information and education services related to the antibody testing program.

3.5 (AIDS Activity Office) Approval of a contract renewal with the Stop AIDS Project for $172,530 to provide education services to persons at risk for AIDS for FY 1986-87.

3.6 (AIDS Activity Office) Approval of a contract renewal with Youth Projects for $66,119 to provide AIDS screening and follow up exams for persons at risk for AIDS for FY 1986-87.

3.7 (CMHS) Approval of a contract renewal with the Regents of UC for $817,500 to provide inpatient and emergency mental health services for FY 1985-86.

3.8 (CMHS) Approval of a new contract with the North of Market Senior Services for $26,032 to provide case management services for 1986-87.

3.9 (CMHS) Approval of a contract renewal with the Conrad House for $571,761 to provide residential and case management services for FY 1986-87.

3.10 (CMHS) Approval of a contract renewal with the District 1 Community Advisory Board for $22,720 to provide administrative services for FY 1986-87.

3.11 (CMHS) Approval of a contract renewal with Progress Foundation for $2,787,655 to provide residential, partial day and case management services for FY 1986-87.

3.12 (CMHS) Approval of a contract renewal with the Ramsell Corporation for $418,590 to provide outpatient pharmacy for FY 1986-87.

3.13 (CMHS) Approval of a contract renewal with Richmond Area Multi-Services Inc. for $828,839 to provide outpatient, outreach and day treatment services for FY 1986-87.

3.15 (CMHS) Approval of a contract renewal with the Regents of UC, Center on Deafness, for $466,429 to provide outpatient services for FY 1986-87.

3.16 (CMHS) Approval of a new contract with Doyle, Williams for $20,000 to perform a fiscal and compliance audit of the City's Short Doyle funding.

3.17 (CSAS) Approval of a contract renewal with the Mission Council on Alcohol Abuse for $108,177 to provide bilingual outpatient alcohol treatment services for FY 1986-87.

3.18 (CSAS) Approval of a contract renewal with the National Council on Alcoholism for $78,951 to provide 24-hour alcoholism information, consultation and community education for FY 1986-87

3.19 (CSAS) Approval of a contract renewal with the Bayview Hunters Point Foundation for Community Improvement for $211,202 to provide outpatient alcohol treatment services for FY 1986-87.

3.20 (CSAS) Approval of a contract renewal with California Alcoholism Treatment Services for $505,110 to provide residential and transportation services for FY 1986-87.

3.21 (CSAS) Authorization for Substance Abuse Services to enter into a contract for court diversion services for FY 1986-87.

3.22 (CMHS) Authorization for CMHS to enter into a contractual relationship with Children's Hospital to provide day psychiatric services.

3.23 (Central Office) Authorization to enter into a janitorial contract with Van's Janitorial Inc. to provide janitorial services at Health Center 5 and at Sunset Day Treatment Center.

3.24 (Family Health) Approval of a contract renewal with International Institute to increase the contract by $3,038 to augment services at the Refugee Medical Clinic.

3.25 (Family Health) Authorization to apply for accept and expend a grant for $23,805 from the State Department of Health Services to provide a dental disease prevention program for children.

6. CONTRACTUAL SERVICES

(CMHS) Approval of a contract renewal with Mt. Zion Hospital for $55,599 to provide outpatient services for FY 1986-87. This item was severed from the consent calendar by Dr. Lee to allow for public discussion.

Edward Benner expressed his concern regarding the use of flouride in toothpaste and mounthwash and the health hazards of the toxicity which might occur as a result its use among youth and high risk groups.

Action: Dr. Lee requested that Dr. Werdegar re-examine the question of the body intake of flouride particularly as it relates to youth and high risk groups and report to the Health Commission.

Item 3.14 of the Consent Calendar of May 6 was approved by the Health Commission to renew a contract with Mt. Zion Hospital for $55,599 to provide outpatient services for FY 1986-87.

7. OTHER BUSINESS

Dr. Lee discussed AB 2973 and SB 1532, companion bills, providing services for for the prevention of medication misuse among older adults in California. The legislation was endorsed by resolution of the Community Advisory Board to the Community Public Health Services Division at its April 14, 1986 meeting. A motion was made and approved by the Health Commission to endorse the bills.

The meeting was adjourned at 6:35 p.m.

Geri Brown

Geri Brown,
Acting Secretary to the Health Commission

/1. A copy of written testimony is maintained in the Health Commission files and may be viewed upon request.

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CITY AND COUNTY OF SAN FRANCISCO
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San Francisco, California 94102

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DIRECTOR OF HEALTH

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, MAY 20, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (John Blumlein)

4.1 (CMHS) Approval of a contract modification with Community Crisis Services of San Francisco to increase the contract by $32,063 from $1,593,000 to $1,625,063 to increase clinical coverage and to improve the safety of patients and staff.

4.2 (CMHS) Approval of a new contract for thirteen months, June 1, 1986 through June 30, 1987 with Swords to Plowshares in the amount of $174,329 to provide Community Client services and mental health promotion services to 200 homeless Vietnam-era veterans.

4.3 (CMHS) Approval of a new contract with Canon Kip Community House for fiscal year 1986-87 in the amount of $91,939 to provide a day program for the mentally ill homeless.

4.4 (CMHS) Approval of a renewal contract with Bayview Hunter's Point Foundation for fiscal year 1986-87 in the amount of $2,773,861 to provide outpatient, day treatment, mental health promotion, consultation and education.

4.5 (CMHS) Approval of a renewal contract with Central City Hospitality House for fiscal year 1986-87 in the amount of $500,000 to provide a 24-hour self-help center.

4.6 (CMHS) Approval of a renewal contract with Crestwood Hospitals, Inc. in the amount of $2,212,176 for fiscal year 1986-87 to provide long-term and semi-acute care.

4.7 (CMHS) Approval of a renewal contract with Family Service Agency of San Francisco in the amount of $1,954,311 for fiscal year 1986-87 to provide services to the mentally ill residing in Residential Care Facilities.

4.8 (CMHS) Approval of a renewal contract with Pacific Mental Health Services in the amount of $2,987,667 for fiscal year 1986-87 to provide services to the Northeast and Southeast regions of San Francisco.

4.9 (CSAS) Approval of a renewal contract with Baker Places, Inc., in the amount of $172,222 to provide residential alcoholism recovery services to gay men in San Francisco.

4.10 (CSAS) Approval of a renewal contract with Henry Ohlhoff House, Inc., for fiscal year 1986-87 in the amount of $35,717 to provide non-residential counseling services regarding alcohol abuse to adolescents and their families.

4.11 (CSAS) Approval of a renewal contract with Liberation House, Inc., for fiscal year 1986-97 in the amount of $182,205 to provide residential alcoholism recovery services for residents of the Western Addition.

4.12 (CSAS) Approval of a renewal contract with North of Market Sentior Services for fiscal year 1986-87 in the amount of $162,231 for the provision of non-residential alcoholism consultation, education, information, pretreatment info./referral, home visits and women's outreach services to residents over 55 years of age in the Tenderloin district.

4.13 (CSAS) Approval of a renewal contract with Pacific Mental Health Services, Inc. for fiscal year 1986-87 in the amount of $157,516 for the provision of comprehensive non-residential alcoholism services to gay men in San Francisco.

4.14 (CSAS) Approval of a renewal contract with San Francisco Mental Health Funds, Inc., for fiscal year 1986-87 in the amount of $31,855 for the provision of administrative support services for the City-Wide Alcoholism Advisory Board.

4.15 (CSAS) Approval of a renewal contract with St. Vincent de Paul Society for fiscal year 1986-87 in the amount of $717,499 for thee provision of 24-hour residential detoxification and non-residentisl "drop-in" services.

4.16 (CSAS) Approval of a renewal contract with Women's Alcoholism Center for fiscal year 1986-87 in the amount of $669,463 for the provision of non-residential counseling, information and education services and residential recovery services for women and their dependent children.

4.17 (CSAS) Approval of a renewal contract with Youth Projects, Inc., for fiscal year 1986-87 in the amount of $93,941 for the provision of comprehensive non-residential alcoholism services in the Haight-Ashbury.

4.18 (CMHS) Approval of a proposed site at 705 Natoma Street for the new contract with Canon Kip Community House (Item 4.3 above).

4.19 (CMHS) Approval of a proposed site at 400 Valencia Street for the new contract with Swords to Plowshares (Item 4.2 above).

4.20 (CMHS) Approval of a proposed site at 333 Turk Street, North of Market Senior Services for the Senior Homeless Outreach and Re-entry Program.

4.21 (AIDS Activity Office) Approval of a renewal contract with the Regents of UCSF for the period of February 15, 1986 through February 14, 1987 in the amount of $53,187 to support the oversight and management of the reporting component of the Alternate Test Site program.

4.22 (SFGH) Approval to accept and expend grant funds from the State Department of Health Services, Rural and Community Health Division in the amount of $1,294,5975.

4.23 (CENTRAL OFFICE) Approval to Expend grant funds from the State Department of Health in the amount of $262,110.

4.24 (CMHS) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

Alpha Omega, Inc.
Baker Places, Inc.
Community Crisis Services of San Francisco
Mental Health Management I, Inc. (dba Canyon Manor)
MSC Psychiatric Services Coporation
Northern California Ambulatory Health Services
(Children's Hospital of San Francisco)
Regents of the University of California
SFGH - Dept. of Psychiatry
Saint Francis Memorial Hospital
St. Mary's Hospital and Medical Center, McAuley's
Neuropsychiatric Institute
Support Services for Elders, Inc.
Telecare Corporation
The County of San Mateo

4.25 (CSAS) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

Division of Alcohol Programs
Friendship House Association of American Indians, Inc.

The Salvation Army, A California Corporation (The Salvation Army San Francisco Harbor Light Center)
San Francisco Pretrial Diversion Project, Inc. (Substance Abuse Referral Unit)
State of California, Department of Rehabilitation

Division of Drug Programs

Bay Area Addiction Research and Treatment, Inc. (BAART)
Bayview-Hunter's Point Foundation for Community Improvement, Inc. (Bayview Drug Treatment)
California Detoxification Programs, Inc.
Center for Education and Mental Health, Inc. (The IRIS Project)
Horizons Unlimited of San Francisco (Proyecto Ayuda)
San Francisco Drug Abuse Advisory Board
San Francisco Suicide Prevention, Inc. (San Francisco Drug Lines)
Visiting Nurse Association Through San Francisco Home Health Services., Inc. (18th Street Services)
Walden House, Inc.
Westside Community Mental Health Center, Inc.
Youth Projects, Inc. (Drug Detoxification, Rehabilitation and Aftercare Services)

4.26 (Central Office) Approval of a renewal contract with International Institute for fiscal year 1986-87 in the amount of $192,109 to provide bilingual health workers/interpreters to work in clinic and community settings.

4.27 (Central Office) Approval of a renewal contract with Aquarius Public Management for fiscal year 1986-87 in the amount of $90,000 to provide management of DPH MIS activities.

4.28 (Central Office) Approval of a renewal contract with Steven Gee for fiscal year 1986-87 in the amount of $63,000 to provide management of the department-wide installation of the WANG system.

4.29 (SFGH) Approval of a renewal contract with Lee Ann Slinkard from July 1, 1986 through September 30, 1986 in the amount of $15,000 to provide consultation regarding the hospitals data system.

4.30 (SFGH) Approval of a renewal contract with Peter Harrison, M.D., for fiscal year 1986-87 in the amount of $50,000 to provide consulting services regarding SFGH Master Plan and the Hospital Information System.

4.31 (SFGH) Approval of a renewal contract with Medical Information Association for fiscal year 1986-87 in the amount of $50,000 to provide medical systems analysis support for the new patient registration and ADT system.

4.32 (Forensic Services) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

St. Mary's Hospital and Medical Center,
McAuley Neuropsychiatric Institute
Youth Projects, Inc., Jail Psychiatric
Services

4.33 (SFGH) Approval of a request to apply for, accept, and expend a grant from the State Department of Health Services, Rural and Community Health Division in the amount of $80,000 for capital improvements to the San Francisco General Hospital.

4.34 (CMHS/CSAS) Approval of a request to apply for a grant from Department of Health and Human Services, Office of Human Development in the amount of $137,500 provide counseling mental health and substance abuse counseling to the runaway and homeless population.

4.35 (Central Office) Approval of a contract modification for Comprehensive Home Health and Hospice Agency in the amount of $20,640 from $162,000 to $182,640.

4.36 (CMHS) Approval of a Supplemental Appropriation in the amount of $574,023 for the payment of the county share of the required match for state hospital costs.

5. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

6. POLICY ON REGULATING SMOKELESS TOBACCO (Flo Stroud)

ACTION PROPOSED: Motion to accept the department's recommendations and transmit these to the Mayor and Board of Supervisors.

7. DENTAL SERVICES (Flo Stroud)

Consideration of departmental proposal to provide emergency dental services to the indigent population through the UC Oral Surgery Clinic.

9. CONSIDERATION OF ASSEMBLY BILL 2752 WHICH WOULD REQUIRE INSURANCE CARRIERS TO COVER MENTAL HEALTH BENEFITS

ACTION PROPOSED: Motion to endorse the Bill and send a letter to Legislature in support of the Bill.

10. AMENDMENT OF BYLAWS FOR LAGUNA HONDA (Dr. Lee)

ACTION PROPOSED: Motion to delete Article IV, Section 2B which provides the Administrator authority for appointments.

11. AMENDMENT TO S.F. ADMIN. CODE AUTHORIZING HEALTH COMMISSION TO ENTER INTO HOLD HARMLESS AGREEMENTS WITH HOSPITALS PROVIDING INTUBATION TRAINING

12. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, May 20, 1986 at 2:05 p.m. by President Lee.

1. ROLL-CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of May 6, 1986 were approved.

3. DIRECTOR OF HEALTH REPORT

David Werdegar, M.D., the Director of Health, reported as follows:

Mayor's Budget: The Mayor is finalizing her FY 1986-87 budget and will present it to the Board of Supervisors and the public on June 2, 1986. Her Health Department budget provides for our critical areas of need and is fully consistent with the priorities established by this Commission. A number of important capital projects were slated for inclusion in the budget, as well. While the details of the budget are more properly provided by the Mayor in her budget message, indications are that the reduction in the budget proposed by the Department was of the order of 1%, with a modest net decrease in positions.

Nurses' Negotiations: Over the past several weeks, Personnel Director Ed Gazzano and Health Department administrators have been meeting with representatives of SEIU Local 790 and the City's Employee Relations Director to determine the Nurses' Memorandum of Understanding (MOU) that starts July 1, 1986. The results of these negotiations will be presented to the Board of Supervisors on May 19, and finalized on May 26.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

Receipt of State and Federal Grants: I am pleased to report that the following grant applications will be funded:

- $22,000 from the State for software for the Health Center management system;
- $20,000 from the State for Dental Education for Refugee Children;
- $18,000 from the State for Quality Assurance for Community Clinics;
- $376,000 from the CDC for augmentation of AIDS health education and risk reduction programs.

Unfortunately the State declined to fund our "SNAP" grant requests for renovation of the SFGH pathology department autopsy room; a Hepatitis-B screening project; and a proposed Community Education program to reduce the risk to the elderly of accidents at home. The request regarding the autopsy room was revised and resubmitted.
I am sure the Commission shares my appreciation for the excellent work of Department staff in preparing successful grant proposals.

Consent Decrees: In response to your request, I asked staff whether the Department is under any consent decrees other than the one regarding medical services in the jails. Except for the Office of Civil Rights consent decree concerning bilingual services, which we have discussed at an earlier date, I am informed by staff that there are no other consent decrees that apply to the Health Department.

Hazardous Materials: A Hazardous Materials Permitting ordinance to be introduced by Supervisor Walker will be presented to the Health Commission for its review at the Commission meeting of June 17th. Thereafter, a further public hearing on the ordinance would be held at the Health Committee of the Supervisors in July.

Similarly, an ordinance concerning Household Hazardous wastes will be presented for Health Commission review in June and Health Committee hearings in July.

These ordinances are intended to effect a smooth transition in responsibilities concerning hazardous materials in San Francisco from the Fire Department to the Health Department.

A "Right-to-Know" educational program will be launched next week under Health Department auspices. The program is designed to instruct employers and employees about hazardous materials in the workplace. A Council representing manufacturing firms in the City, union representatives, employees, and health personnel from the Health Department and the private sector has helped plan the educational effort. The program would serve small businesses in the community (that cannot maintain their own occupational health departments) and City departments.

Radioactivity: The nuclear power plant disaster in the Soviet Union had world-wide effects, and raised questions about monitoring for radioactivity in the Bay Area. Such monitoring is conducted by State and Federal environmental protection agencies. The State has eighteen sites throughout California for monitoring radioactivity in the atmosphere; the Federal government has two additional sites.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

Following the Chernobyl disaster, reports from the State indicated insignificant change in radioactivity counts. The Federal authorities also tested milk from Bay Area counties and have reported no significant findings.

The Water Department of the city and county monitors radioactivity in the water supply for its own purposes, although it does not maintain a laboratory certified for such studies. That is a State responsibility.

The incident raised questions also about our overall capacity to respond to emergencies or disasters involving radioactive substances. The matter merits further study. A formal plan will be included as a section of the new Disaster Plan, which is being prepared by the Department, based on appropriate studies and expert consultation.

Bilingual Services: Our Department presented a report to the Civil Service Commission on the subject of Bilingual Services at San Francisco General Hospital. I believe the report was well received and the Civil Service Commission was pleased at the excellent work that has been accomplished with regard to this important aspect of clinical care.

The Civil Service Commission referred the matter to the Health Commission for continuing oversight, indicating areas they considered to merit further attention. Ms. Constance Suez of the San Francisco General staff and the EEO unit of the Department will provide me with statistical reports and reviews, at regular intervals, which I will submit to the Health Commission. In addition, I have asked that Mr. Centeno facilitate the development of a Language Services Advisory Committee to advise me on language service needs throughout the Department.

Reports on Personnel Policies at City Clinic: The recent newspaper reports on the use of languages other than English at City Clinic were misleading. At no time were City Clinic employees restricted in their use of foreign languages when working with non-English speaking clients. Attached is a memo from Dr. Dean Echenberg that describes the situation in further detail. Also you may have received copies of my memo on the subject, and a letter responding to Henry Der of Chinese for Affirmative Action.

AIDS Activities: The Unified School District has adopted the Guidelines for Control of Perinatally transmitted HTLV III virus prepared by a joint committee of School District and Health Department. The guidelines had previously been approved by the Health Commission and were published in the April Epidemiological Bulletin published by the Health Department under the direction of Dr. Echenberg.

The California Nurses Association was awarded a contract by the State Department of Health Services for AIDS Health Provider Education and Service. Mr. Amory of our staff helped greatly in the application process. Mr. Cliff Morrison, Assistant Director of Nursing at San Francisco General Hospital, is the director-designate.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

Funding from Federal sources in support of community based AIDS services will commence in September. The Department is informed that the level of funding will be approximately $2.5 million for the San Francisco Bay Area. There are still questions about administration of the funding resource sharing between San Francisco and adjacent counties, and duration of funding (one year? stretched over three years?). Mr. Amory will have a principal role in development of the proposals and program.

I shall be attending an invitational retreat conducted by the CDC June 4, 5 and 6, which will examine major questions facing the community in the battle against AIDS.

Many members of our Department will be attending the 2nd International AIDS Conference to be held in Paris later in June. (Must, instead, attend budget hearings before the Board of Supervisors.)

Emergency Medical Services: I have submitted to Mayor Feinstein and to the Commission my response to the series of articles which appeared in the San Francisco Chronicle last week concerning ambulance services.

I have emphasized that the Department has embarked upon an organized effort, which commenced in the Fall of 1985, to create an emergency system in San Francisco equal to any in the nation. The ambulance system in San Francisco has been criticized for many years, in a number of consultant reports, grand jury reports, and other documents dating back over a decade. I believe we are in process of addressing this issue in a logical and aggressive fashion.

Key elements of our effort include:
(1) An accurate data system providing information about each segment of each and every ambulance run. An on-line computerized system is being prepared by consultants and will be in place this summer. Meanwhile we have utilized the services of our Epidemiology unit to analyze ambulance response time data.

The Chronicle reported our own response time data for February, averaging 8.4 minutes.
- For March the figure was 7.4 minutes.
- For April the response time was 6.5 minutes.

Response times in our system are measured from the time of the 911 call. It takes a certain amount of time to receive the information from the caller, determine the urgency of the call, locate the nearest ambulance, and dispatch the ambulance to the scene. In many communities, including some used for comparison in the Chronicle article, the reported response time is measured from the time of the dispatch, which may be several minutes after the 911 call. Few cities meet the stringent response time we have set forth as our ideal - 6 minutes from the time of 911 call, 90% of the time.

Moreover, let me caution that response times are only one important measure of the quality of the Emergency System. Other essential factors are the quality of services at the scene, transit from the scene to the hospital, and quality of emergency services at the receiving hospitals.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

I would give high marks to paramedic services at the scene of an accident and to services at the SFGH trauma center. These elements of Emergency Care, for the first time, will be monitored continuously by a Quality Assurance Committee and Clinical Advisory Committee.

(2) Good equipment is essential. I have indicated that the ambulance fleet will number 18 vehicles next year, mostly new vehicles, with additional amb-vans. I believe we are reaching the point where quality and quantity of ambulance vehicles will not be a concern.

(3) A back-up contract with the private ambulances, approved by the Commission, should commence within the next few weeks.

(4) A co-response plan with the Fire Department assures emergency help on the scene of an accident within 6 minutes, using Fire Department personnel.

(5) Methods of dispatching are being improved. Computer aided dispatching will be a major boon, and is scheduled to begin this Fall.

(6) We are gradually eliminating use of 911 City vehicles for non-emergency calls and routine transport; concentrating their services on the important emergencies.

(7) We have developed a very fine team of individuals in Emergency Services, including Turns, D'Acuti, Navarro, and others.

In consultation with Mr. Sowa, Mr. Jerry Rankin, Assistant Administrator at San Francisco General Hospital, has been given major administrative responsibility for operation of our 911 system.

The Commission requested a report on the Seattle emergency system.

The Commission also requested that Dr. Werdegar provide a policy statement and overall-year plan which the Commission could endorse as a set of goals, outlining what we will do in community education, type of first-responder systems, equipment, training of personnel, and so on. It was requested that it should be done in relation to costs, and with time-frames.

Efforts to Address Issues of Perceived Discrimination in the Department: Last year several employees of SF General testified about working conditions and racial relations at the Hospital. The Department's EEO Unit, myself, Hospital administrators and, most recently, our new Executive Administrator Philip Sowa have been working to address the problems. I will summarize these efforts and ask Mr. Sowa to provide further details. But first I wish to assure the Commission that both Mr. Sowa and I have every intention of pursuing these efforts to provide the best possible working conditions for Hospital employees.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

(1) Meeting with Janet Schneider and other representatives of SEIU Local 250. Ms. Schneider had testified and corresponded with the Commission with particular regard to the reports on allegations of discrimination at SF General Hospital. Last week members of my staff and I met with Ms. Schneider to discuss her concerns and recommendations, and to respond to her concerns regarding the Department's report to the Commission. The substance of one response is presented in the attached memo prepared by Glenda Louie of EEO Unit.

My meeting with Ms. Schneider was, I felt, productive. While we may not always agree on the best ways to address the problems, we share the goal of improving communication with our employees, and assessing fair and appreciative treatment of Hospital employees.

(2) Continued monitoring of EEO statistics:

- To try to ensure that no discrimination exists, the Health Department EEO unit monitors EEO statistics and measures DPH practices against specific affirmative action goals. These reports are presented quarterly to the Hospital Administrator and the Director of Health.
- These reports are public documents and can be given to Local 250 and the SFGH Joint Conference Committee.
- Recruitment of minorities is an intensive, ongoing effort. These efforts include use of letters, newspaper advertisements, community college and other resources to try to expand the applicant pool, especially in nonentry-level categories.
- Efforts to train people within our system will be increased. These include training of orderlies to become orthopedic technicians, LVNs to become RNs; or orderlies to become RNs. Also, the EEO unit is working with the community colleges to develop 20/20 programs for a designated number of SFGH personnel and better use will be made of the SFGH training officer, to make information about opportunities more readily available.
- The EEO Unit will monitor quarterly the data on disciplinary actions by ethnicity in specific classes.
- The EEO will provide "cultural sensitivity sessions" on an ongoing basis for all levels of Hospital personnel.

Efforts of Management at SFGH and LHH: I plan to form in coming weeks a working committee linking administration at SFGH and LHH with personnel of the hospitals, representation of Local 250 and members of our Affirmative Action staff, with a focus on education and career advancement for our health workers - particularly those in "entry level positions". This committee may also study, in a collegial and cooperative fashion, other issues that affect sense of participation, harmony, morale, and contribution of our employees.

Administrators Scwa and Abramovice are committed to this effort.

3. DIRECTOR OF HEALTH REPORT (CONTINUED)

L-Facility: Dr. Tom Peters will provide the Commission with an up-to-date review of plans to build a subacute mental health facility at San Francisco General, including: siting, financing, architectural planning and other aspects. The project is closely inter-tied with development of additional parking facilities at SFGH.

San Francisco General: The new hospital administrator, Mr. Sowa, has announced reorganization of his administrative staff; the appointment of Mr. Roc Auyang as the new director of personnel at the hospital; and search activities for an associate administrator for fiscal affairs (to take the post vacated by Ms. Sophia Ng), and for a Director of Medical Records.

Lewin & Lincourt, consultants, have been making excellent progress in the efforts to enhance the effectiveness of billing, accounting, and eligibility services at the hospital. The consultants' project should result in marked improvement in patient-care revenues.

Mr. Sowa has met with medical and nursing staff to address the problem of frequent diversions from the critical care unit and hopes to have the problem improved soon. The diversions have resulted mainly from nursing shortages in critical care.

Laguna Honda: Architectural designs by the firm of Anshen & Allen are nearing completion and offer attractive approaches to enhancing privacy in the open wards of Laguna Honda Hospital. The firm is also assisting in selection of furniture for hallways, lobby, public areas, and nursing stations.

The Blue Ribbon Committee, after several organizational meetings, is now forming several subcommittees, and making excellent progress. One subcommittee will be devoted to review of current organization of services.

The Joint Conference Committee, a new entity at LHH - since the formation of the Health Commission - is developing very well as a mechanism for reviewing policies, procedures, and quality assurance activities at the institution.

As Health Director, I have been devoting a substantially increased amount of time at the hospital - meeting with physician, nursing, and administrative staff with regard to current operations, problems and plans. I have had special interest in the acute ward and rehabilitation services; opportunities for closer working relationships with San Francisco General, and exploration of possibilities in teaching, research, and geriatric mental health services.

Attachments to this report:
Career training opportunities
Response to Local 250
Memo concerning use of English at City Clinic /1

4. CONSENT CALENDAR

Items 4.23 and 4.34 were deleted. Items 4.2, 4.5, 4.7, 4.8, 4.19, 4.22, 4.24, 4.25, and 4.32 were pulled from the consent calendar for discussion by the full commission. At the request of Commissioner Sanchez the following additional items were pulled off the consent calendar for discussion, Items 4.3, 4.14, 4.27, and 4.28.

The following items were approved:

4.1 (CMHS) Approval of a contract modification with Community Crisis Services of San Francisco to increase the contract by $32,063 from $1,593,000 to $1,625,063 to increase clinical coverage and to improve the safety of patients and staff.

4.4 (CMHS) Approval of a renewal contract with Bayview Hunter's Point Foundation for fiscal year 1986-87 in the amount of $2,773,861 to provide outpatient, day treatment, mental health promotion, consultation and education.

4.6 (CMHS) Approval of a renewal contract with Crestwood Hospitals, Inc. in the amount of $2,212,176 for fiscal year 1986-87 to provide long-term and semi-acute care.

4.9 (CSAS) Approval of a renewal contract with Baker Places, Inc., in the amount of $172,222 to provide residential alcoholism recovery services to gay men in San Francisco.

4.10 (CSAS) Approval of a renewal contract with Henry Ohloff House, Inc., for fiscal year 1986-87 in the amount of $38,717 to provice non-residential counseling services regarding alcohol abuse to adolescents and their families.

4.11 (CSAS) Approval of a renewal contract with Liberation House, Inc., for fiscal year 1986-87 in the amount of $182,205 to provide residential alcoholism recovery services for residents of the Western Addition.

4.12 (CSAS) Approval of a renewal contract with North of Market Senior Services for fiscal year 1986-87 in the amount of $162,231 for the provision of non-residential alcoholism consultation, education, information, pretreatment info./referral, home visits and women's outreach services to residents over 55 years of age in the Tenderloin district.

4.13 (CSAS) Approval of a renewal contract with Pacific Mental Health Services, Inc. for fiscal year 1986-87 in the amount of $157,516 for the provision of comprehensive non-residential alcoholism services to gay men in San Francisco.

4.15 (CSAS) Approval of a renewal contract with St. Vincent de Paul Society for fiscal year 1986-87 in the amount of $717,499 for the provision of 24-hour resicential detoxification and non-residential "drop-in" services.

4.16 (CSAS) Approval of a renewal contract with Women's Alcoholism Center for fiscal year 1986-87 in the amount of $669,463 for the provision of non-residential counseling, information and education services and residential recovery services for women and their dependent children.

4.17 (CSAS) Approval of a renewal contract with Youth Projects, Inc., for fiscal year 1986-87 in the amount of $93,941 for the provision of comprehensive non-residential alcoholism services in the Haight-Ashbury.

4.18 (CMHS) Approval of a proposed site at 705 Natoma Street for the new contract with Canon Kip Community House (Item 4.3 below).

4.20 (CMHS) Approval of a proposed site at 333 Turk Street, North of Market Senior Services for the Senior Homeless Outreach and Re-entry Program.

4.21 (AIDS Activity Office) Approval of a renewal contract with the Regents of UCSF for the period of February 15, 1986 through February 14, 1987 in the amount of $53,137 to support the oversight and management of the reporting component of the Alternate Test Site program.

4.22 (SFGH) Approval to accept and expend grant funds from the State Department of Health Services, Rural and Community Health Division in the amount of $1,294,597.

4.26 (Central Office) Approval of a renewal contract with International Institute for fiscal year 1986-87 in the amount of $192,109 to provide bilingual health workers/interpreters to work in clinic and community settings.

4.29 (SFGH) Approval of a renewal contract with Lee Ann Slinkard from July 1, 1986 through September 30, 1986 in the amount of $15,000 to provide consultation regarding the hospital's data system.

4.30 (SFGH) Approval of a renewal contract with Peter Harrison, M.D., for fiscal year 1986-87 in the amount of $50,000 to provide consulting services regarding SFGH Master Plan and the Hospital Information System.

4.31 (SFGH) Approval of a renewal contract with Medical Information Association for fiscal year 1986-87 in the amount of $50,000 to provide medical systems analysis support for the new patient registration and ADT system.

4.33 (SFGH) Approval of a request to apply for, accept, and expend a grant from the State Department of Health Services, Rural and Community Health Division in the amount of $80,000 for capital improvements to the San Francisco General Hospital.

4.35 (Central Office) Approval of a contract modification for Comprehensive Home Health and Hospice Agency in the amount of $20,640 from $162,000 to $182,640.

4.36 (CMHS) Approval of a Supplemental Appropriation in the amount of $574,023 for the payment of the county share of the required match for state hospital costs.

The following items were severed from the Consent Calendar for discussion by the full commission:

4.2 (CMHS) Approval of a new contract for thirteen months, June 1, 1986 through June 30, 1987 with Swords to Plowshares in the amount of $174,329 to provide Community Client services and mental health promotion services to 200 homeless Vietnam-era veterans.

4.3 (CMHS) Approval of a new contract with Canon Kip Community House for fiscal year 1986-87 in the amount of $91,939 to provide a day program for the mentally ill homeless.

4.5 (CMHS) Approval of a renewal contract with Central City Hospitality House for fiscal year 1986-87 in the amount of $500,000 to provide a 24-hour self-help center.

4.7 (CMHS) Approval of a renewal contract with Family Service Agency of San Francisco in the amount of $1,954,311 for fiscal year 1986-87 to provide services to the mentally ill residing in Residential Care Facilities.

4.8 (CMHS) Approval of a renewal contract with Pacific Mental Health Services in the amount of $2,987,667 for fiscal year 1986-87 to provide services to the Northeast and Southeast regions of San Francisco.

4.14 (CSAB) Approval of a renewal contract with San Francisco Mental Health Funds, Inc., for fiscal year 1986-87 in the amount of $31,855 for the provision of administrative support services for the City-Wide Alcoholism Advisory Board.

4.19 (CMHS) Approval of a proposed site at 400 Valencia Street for the new contract with Swords to Plowshares (Item 4.2 above).

4.24 (CMHS) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

Alpha Omega, Inc.
Baker Places, Inc.
Community Crisis Services of San Francisco
Mental Health Management I, Inc. (dba Canyon Manor)
MSC Psychiatric Services Corporation
Northern California Ambulatory Health Services
(Children's Hospital of San Francisco)
Regents of the University of California
SFGH - Dept. of Psychiatry
Saint Francis Memorial Hospital
St. Mary's Hospital and Medical Center, McAuley's
Neuropsychiatric Institute
Support Services for Elders, Inc.
Telecare Corporation
The County of San Mateo

4.25 (CSAS) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

Division of Alcohol Programs

Friendship House Association of American Indians, Inc.
The Salvation Army, A California Corporation (The Salvation Army San Francisco Harbor Light Center)
San Francisco Pretrial Diversion Project, Inc. (Substance Abuse Referral Unit)
State of California, Department of Rehabilitation

Division of Drug Programs

Bay Area Addiction Research and Treatment, Inc. (BAART)
Bayview-Hunter's Point Foundation for Community Improvement, Inc. (Bayview Drug Treatment)
California Detoxification Programs, Inc.
Center for Education and Mental Health, Inc. (The IRIS Project)
Horizons Unlimited of San Francisco (Proyecto Ayuda)
San Francisco Drug Abuse Advisory Board
San Francisco Suicide Prevention, Inc. (San Francisco Drug Lines)
Visiting Nurse Association Through San Francisco Home Health Services., Inc. (18th Street Services)
Walden House, Inc.
Westside Community Mental Health Center, Inc.
Youth Projects, Inc. (Drug Detoxification, Rehabilitation and Aftercare Services

4.27 (Central Office) Approval of a renewal contract with Aquarius Public Management for fiscal year 1986-87 in the amount of $90,000 to provide management of DPH MIS activities.

4.28 (Central Office) Approval of a renewal contract with Steven Gee for fiscal year 1986-87 in the amount of $63,000 to provide management of the department-wide installation of the WANG system.

4.32 (Forensic Services) Approval of a Continuing Resolution to maintain contractual services with various contractors on an interim month-to-month basis until contracts can be negotiated for fiscal year 1986-87. The Continuing Resolution includes:

St. Mary's Hospital and Medical Center, McAuley Neuropsychiatric Institute
Youth Projects, Inc., Jail Psychiatric Services

Edward Benner asked to comment on items 4.14, 4.27, 28, 29, 30 and 31. Appearing as a consumer advocate he took issue with concepts and science in the alcoholism program and the concept of keeping the alcoholism program separate from the drug program. Dr. Lee advised that all advisory boards would be reviewed by the Health Commission. Mr. Benner also wanted to point out that he felt the Department has made an excellent start with its MIS System but that the work in that area he feels will be out of date in two years.

Items 4.2, and 4.19- The Commission requested a plan from the Division of Mental Health showing how all of the homeless monies will be spent and requested that a public hearing be held on the implementation of that plan. Commissioner Sanchez wants to be sure these programs are ethnically and culturally representative of the homeless Vietnam veteran population. Michael Blecker from Swords to Plowshares explained the critical need for this program. Items 4.2,4.3 and 4.19 were approved by the Commission.

Item 4.5 was discussed. Commissioner Sanchez voiced his objection to this contract because his disagrees with the concept of this type of service and he is also concerned about the security of this program. The Commission approved this contract with Commissioner Sanchez dissenting. The Commission requested that this contract be evaluated within the next three months and that Community Mental Health Services report back to the Commission.

The Commission requested that Dr. Wendegar insure that contracts be presented in a logical manner, clustered by type of services and presented by major programs.

Item 4.7 and 4.8 Commissioner Blumlein questioned the ethnic makeup of the clients, staff and Board of Directors of these programs and requested that this information be included with all contracts submitted to the Commission for approval. It was not clear whether these contracts were achieving their objectives and the Commission requested that these contracts be brought back to the Commission for approval with an updated evaluation within three months. These contracts were not approved but recommended to be put on continuing resolution and heard within four months with an evaluation within three months. The Commission requested that the Joint Committee work with the Division of Mental Health and develop an appropriate evaluation methodology.

Item 4.14. The Commission approved this contract.

Item 4.22 Mr. Sowa explained the request for approval to accept and expend grant funds in the amount of $450,000 for capital expansion of the hospital facilities. The Commission approved this item.

Item 4.24, Item 4.25 and 4.32 Continuing Resolutions for contractual services. Commissioner Sanchez said he was upset that these contracts were being delayed and not ready for approval at this meeting. Dr. Clark explained that the Drug Contracts will be held until the priorities for those services are established and approved by the Commission and that the Alcohol contracts will be ready in July. Dr. Peterson advised that several of the Mental Health contracts are not ready. Many of them will be ready in June and July. It is mainly the hospital contracts which will not be negotiated and may take until September. Items 4.24, 4.25 and 4.32 were approved by the Commission.

Item 4.27 and Item 4.28. Commissioner Sanchez questioned why these contractors received a 5% increase while other contractors were receiving 3% increases. Larry Meredith explained that both of these contracts were negotiated separately and are consultant services which are in a different category from health service provider contracts. The Commission approved both of these contracts.

Item 4.26 Commissioner Sanchez requested information on why the International Institute is providing interpreter services and asked how they differ from the bilingual services at San Francisco General Hospital. It was explained that these language services were needed in many different languages and dialects which are not frequently needed and that this contractor was called when the special need arose. Commissioner Sanchez said that he would look for further clarification of these services. The Commission approved this contract.

6. POLICY ON REGULATING SMOKELESS TOBACCO (Flo Stroud)

Flo Stroud, Deputy Director for Community Health Services, offered a report on smokeless tobacco in response to the Commission's request at a recent meeting. Department staff met with experts in the Bay Area on smokeless tobacco and asked them to testify today before the Commission. Ms. Stroud introduced the speakers.

First recommendation of report is promoting further study of prevalence of use of smokeless tobacco in the Bay Area, since no data exists. A second recommendation, which Dr. Isman will explain, is Commission support for State legislation. The third recommendation has to do with educational efforts, a joint effort of the Department and the School District, to emphasize smokeless tobacco as part of its smoking-cessation effort. The fourth recommendation has to do with informing School District staff about the law and how best to comply with the laws governing use of tobacco.

DR. SAMUEL WYCKOFF, D.D.S., Professor of Dentistry, UCSF:

Dr. Wyckoff stated that medical personnel at the University are concerned that smokeless tobacco is shown in the media as being used by sports figures who are role models for youth. More data is needed on relation of smokeless tobacco to oral cancer and lesions; at present it appears that snuff is more damaging than chewing tobacco. He welcomes the Department's cooperation with the School District, and recommends wider dissemination of the fact that it is unlawful to sell any tobacco products to minors, including smokeless tobacco. Staff at UCSF is very much concerned about long-range effects of increased use of smokeless tobacco by young children.

SOL SILVERMAN, D.D.S., Professor of Dentistry, UCSF:

Dr. Silverman stated that the best tool we have right now is education and prevention. Figures on national consumption of smokeless tobacco range from 10 to 22 million users. Rate of increase is 11% a year. There is evidence from a study in India and others in this country that there is a specific connection between long term usage of smokeless tobacco and cancer. What is

frightening now is the commencement of usage at younger ages. There is, from his observation, a connection between use of smokeless tobacco at an early age and then going on to other habits.. Various state studies show consistently that 10 to 15 percent of those between age 11 and 19 are regular users of smokeless tobacco. An added danger is the presence of sugars in these products, as well as salts in smoking tobacco which have a cardiovascular effect. Worse than these however is the presence of high levels of nitrosamines, which are proven carcinogens. A North Carolina study shows a death rate from cancer for users that is 17 to 50 times that of non-users. We must reach youth with education at an early age about the dangers of these substances.

DR. LEE and Dr. Silverman discussed possible directions to take in dealing with this. Dr. Silverman emphasized behavioral education; asking role models not to use these substances.

ROBERT ISMAN, D.D.S., Chief, Dental Health Section, State Department of Health Services:

There is a consensus in the scientific community that there is a risk of oral cancer in use of smokeless tobacco. The World Health Organization's report on nitrosamines was cited. Snuff contains up to 13,500 times the amount of nitrosamines that are allowed in food substances. Use of smokeless tobacco is not limited to rural areas. Dr. Isman supports studies of prevalence of use in San Francisco. Though there is Federal legislation requiring warning labels, State legislation has not fared so well. No State bills have reached the floor. There is some educational benefit from consideration of legislation because of publicity, even if the legislation does not pass. Dr. Isman strongly recommends that use of smokeless tobacco on school grounds be prohibited. Commends the Health Commission for recognizing this growing health problem.

Commissioners Foster and Lee requested that the Department develop and bring to the Commission an ordinance to be proposed to the Board of Supervisors, to prohibit the use and possession of smokeless tobacco by those under 18 on School District property and on all Parks and Recreation property, including Candlestick Park; and that warning signs be permanently posted in all stores selling smokeless tobacco. Before voting on this, Dr. Pareces was asked to testify:

NICK PAREDES, D.D.S., Acting Dental Health Director:

Role models such as country western stars, ads in Sports Illustrated were noted by Dr. Paredes as encouraging the use of smokeless tobacco, and he read from an article by Edwin Newman. Dr. Paredes supported recommendations made in the report.

The question was proposed and passed unanimously.

7. DENTAL SERVICES (Flo Stroud)

Flo Stroud summarized the contents of a report on dental services for MIA patients, prepared in response to questions raised at a previous Commission meeting. Such services are available, but the practitioner makes the decision as to what an emergency is. An effort is under way to coordinate in a more systematic way services to adults and children. The report also describes dental services throughout the Department. Ms. Stroud named staff in the audience prepared to answer questions from the Commission: Dr. Lou Gonzales, UC Dental program at SFGH; Dr. Newton Borden, director of the Hospital dentistry program in the UC Oral Surgical clinic; Dr. Charles Dark, director of the Hospital-based Dental Center; and Dr. Paredes.

DR. DARK: (in reply to question from Comr. Snek)

There is a policy at SFGH that no emergency patient will be turned away for reasons of being unable to pay. Non-emergency patients are subject to charge depending on the patient's ability to pay. There are no charges for indigents. Everyone is seen and evaluated. In response to questions from the Commissioners, Dr. Dark reported that he had discussed these questions with Joe Smith from Hospitality House, and there was no problem at present.

ELIZABETH ANIELLO: (Social Worker at Health Care for the Homeless)

Ms. Aniello says that there are cases going untreated among the indigent and homeless. She mentioned specifically the UC Community Clinic at SFGH.

Ms. Stroud noted that the UC Community Clinic does not receive City or County funds, and is organized differently from the Oral Surgery Clinic.

The problem is with elective dental needs which will become emergencies if not treated. The definition for "emergencies" in general health care have now become so stringent that the problem is even more serious there, according to Dr. Lee. Dr. Lee asked for a written report from Dr. Gonzales (who had been present but was obliged to leave) fully defining the relation of the UC clinics to the City and County.

The Commission heard from staff concerning procedures at South of Market Clinic and San Francisco General. Dr. Lee noted that this was an informational item on the agenda, and that it did not call for action at this time. The letter from Hospitality House had just been delivered as the meeting began, and was not previously available as background material. There will be a report from UC on their procedures at SFGH. A subsequent hearing will be necessary. The Joint Conference Committee will also be asked for information. Hospitality House was asked to provide specific details of dental facilities available in the City that, it was claimed, are not being used.

5. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

ACTION: Motion to accept the department's recommendations and transmit these to the Mayor and Board of Supervisors.

9. CONSIDERATION OF ASSEMBLY BILL 2752 WHICH WOULD REQUIRE INSURANCE CARRIERS TO COVER MENTAL HEALTH BENEFITS

ACTION: Motion passed to endorse the Bill and send a letter to Mayor and Board of Supervisors in support of the Bill.

10. AMENDMENT OF BYLAWS FOR LAGUNA HONDA

ACTION: Motion passed to delete Article IV, Section 2E which provides the Administrator authority for appointments.

11. AMENDMENT TO S.F. ADMIN. CODE AUTHORIZING HEALTH COMMISSION TO ENTER INTO HOLD HARMLESS AGREEMENTS WITH HOSPITALS PROVIDING INTUBATION TRAINING

ACTION: Motion to approve and forward to the Board of Supervisors.

12. OTHER BUSINESS

President Lee discussed a letter in the May 19th Examiner from Supervisor Wendy Nelder regarding a campaign informing the citizens about the dangers of high cholesterol. President Lee asked that Dr. Wenegar write Supervisor Nelder updating her of the present policies with respect to changes in the Health Centers and commending her for her suggestions with respect to cholesterol and other chronic diseases such as hypertension.

Commissioner Foster invited the Commissioners and the Sr. Staff to tour the hospice facility at 18th and Diamond Streets. Commissioner Foster requested that the Commission Secretary arrange for this visit.

Commissioner Sanchez discussed the letter received from the Board of Supervisors regarding the renaming of Ivy Street. The Commissioners unanimously objected to renaming the street.

The meeting was adjourned at 7:15 p.m.

Geri Brown

Geri Brown
Acting Secretary to the Health Commission

/1 - (A copy of the attachments to the Director's Report is available in Health Commission files for inspection upon request.)

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, June 3, 1986 - 4:00 P.M.
Monique Zmuda, Secretary to Commission

****

PLEASE NOTE CHANGE OF LOCATION AND TIME

4:00 P.M. TO 6:00 P.M.

ELLA HILL HUTCH COMMUNITY CENTER

1050 McAllister Street

****

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 2:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR (John Blumlein)

4.1 (Administration) Approval of a renewal contract with Marshall & Stevens, Inc. in the amount of $15,000 for June 16, 1986 to July 31, 1986 to provide assets appraisal services at San Francisco General Hospital and Laguna Honda Hospital.

4.2 (Aids Activity Office) Approval of a contract modification with San Francisco Aids Foundation by decreasing the contract by $24,036 and extending the contract term from May 1 through August 30, 1986.

4.3 (Aids Activity Office) Approval of a contract modification with San Francisco Aids Foundation by increasing the contract by $41,011 in State grant money for the provision of additional research.

4.4 (Aids Activity Office) Approval of a contract modification with the Regents-University of California San Francisco in the amount of $30,167 in Federal money extending the term of this contract from May 1 through August 30, 1986 to provide health promotion and education at the Alternate Test Site program.

4.5 (Aids Activity Office) Approval of a contract modification with the Regents-University of California San Francisco in the amount of $2,173 in State money to provide health promotion and education at the Alternate Test Site program.

4.6 (Aids Activity Office) Approval of a contract renewal with Hospice of San Francisco in the amount of $1,186,077.00 to provide home health care services to persons with AIDS.

4.7 (Aids Activity Office) Approval to apply for, accept and expend a grant in the amount of $666,640 from the California Department of Health Services Office of AIDS for the renewal of 85-86 funding for information and education services on AIDS.

4.8 (Aids Activity Office) Approval to apply for a grant in the amount of $3,000,000 from the Public Health Service, Department of Health and Human Services, Office of Regional Health Administration to develop and expand an demonstration project for persons with AIDS and ARC.

4.9 (Aids Activity Office) Approval to apply for a grant in the amount of $2,000,000 from the Robert Wood Johnson Foundation to develop and expand a demonstration project for persons with AIDS and ARC.

5. HEARING ON MENTAL HEALTH SERVICES

The Commission's purpose in holding a hearing on mental health services is to review the department's plan for reducing inpatient hospitalization and increasing community services, and to review the policy on providing services to the minority population.

SIGN-UP CARDS WILL BE AVAILABLE TO THOSE WHO WISH TO MAKE ORAL PRESENTATIONS. SPEAKERS SHALL CONFINE REMARKS TO THE QUESTIONS ABOVE, AND SHALL BE HEARD ONCE FOR UP TO 3 MINUTES. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND SHOULD BE SUBMITTED BY THURSDAY, MAY 29 TO THE HEALTH COMMISSION AT THE ABOVE ADDRESS.

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

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Richard Sanchez, M.D.,
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DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, June 3, 1986 at 4:00 p.m. by President Lee. The meeting was held at the Ella Hill Hutch Center located at 1850 McCallister Street.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of May 20, 1986 were approved.

3. CONSENT CALENDAR

The following items on the consent calendar were approved:

4.1 Renewal contract with Marshall Stevens for $15,000

4.2 Contract Modification with SF AIDS Foundation decreasing it by $24.036 and extending the term to August 30, 1986.

4.3 Contract Modification with SF AIDS Foundation increasing it by $41,011 for the provision of additional research.

4.4 Contract modification with University of California to increase the AIDS program by $30,167.

4.5 Contract modification with University of California to increase the AIDS program by $2,173 for health promotion at the test site program.

4.6 Contract renewal with Hospice of San Francisco for $1,186,077.

TEL (415) 558-3348

Consent Calendar, continued.

4.7 Authorization to apply for accept and expend a grant of $666,640 from the State Department of Health Services for information and education services for AIDS.

4.8. Authorization to apply for a grant for $3 million from the Public Health Services for a demonstration project for persons with AIDS and ARC.

4.9 Authorization to apply for a grant for $2 million from the Robert Wood Johnson Foundation to develop and expend a demonstration project for AIDS and ARC.

4. PUBLIC HEARING ON MENTAL HEALTH SERVICES

The Health Commission accepted written and verbal testimony from Dr. Reiko True, Deputy Director of Mental Health Services and her staff on the programs which have been funded for the coming year, and on the need for increased services in the future. Dr. True presented the department's action plan which listed priorities for program changes. These priorities include: enhancing the social rehabilitation treatment model and expanding community based treatment for adult services; expanding services and decreasing the need for hospitalization for geriatric services; establishing sub-acute inpatient services and expanding existing day treatment, case management and outpatient services for children, adolescent and family services; and establishing and maintaining compliance with the court ordered consent decree at the county jails and expanding services to victims and high risk youth at the Youth Guidance Center. The action plan detailed the specific steps which will be taken to accomplish these goals, the progress made to achieve these goals, and the persons responsible completing each project.

For adult services, the department plans to maintain the current hospital bed capacity in the City (104 beds), and will implement the Tenderloin Drop In Center program. CMHS will also plan for programs for potentially violent patients, will increase the number of sub-acute beds by 40, and augment the residential services. The department will develop alternatives to acute inpatient care for patients with diagnosis of both mental health and substance abuse disorders and will develop community living alternatives designed to prevent re-hospitalization (funded through a Robert Wood Foundation grant). Day treatment services and social rehabilitation services will be increased by adding two day treatment programs to serve more clients, and will implement the transition of State Department of Mental Health Services to county employment, as approved through the recently passed Charter amendment. In addition, the department will implement an increase in the rates for Board and Care homes as approved in State bill 155. The capacity for serving clients in the outpatient counseling programs will be increased, and the outpatient services for the homeless will be developed with State's homeless grant.

For Geriatric services, the department will implement their priorities by establishing a senior sub-payee support services program and will implement a senior homeless project. Geriatric case management and outreach services available through contractors will be increased slightly next year.

For Children, Adolescent and Family Services, the department will not be able to implement the priority to expand day treatment services because of limited funds in the coming fiscal year. However the department will expand residential treatment services by 2 to 3 beds and has set aside funding for the establishment of a subacute inpatient facility. Outpatient programs will be increased and stablized in the coming year, yet the demand for these services will exceed the funding available for these programs. The inpatient program at McCauley Institute will be augmented by $100,000 in order to partially cover a deficit of approximately $200,000. The priorities to expand case management and day treatment programs will not be implemented this year because of limited funding.

For Forensic Services, the department will initiate a new billing procedure to increase funding from the Victims of Crime Compensation Board, and will establish a consultation and program planning for status offender youth.

The Commission accepted written and oral testimony from members of the public and from members of mental health advisory board members and mental health service providers. Major points raised included requests for Commission support of a mandate on minority mental health services, and statements urging the department to reduce acute inpatient hospitalization services and apply increased resources for residential and other community-based programs. Persons testified that additional residential and day treatment services for children and adolescents should be made a priority and should be implemented. The Mental Health Advisory Board representative urged for more consumer participation in the planning process and discussed the need for bilingual services. Testimony was given on the increased need for programs for the developmentally disabled and also for programs which serve clients who have both mental health and developmentally disabled problems. The need for more sub-acute psychiatric beds in the community was stressed by several speakers.

The San Francisco Psychiatric Society representative urged the Commission to endorse his recommendation that a medical director for mental health position be created, and that more private sector practitioners be used to provide mental health services. The San Francisco Medical Society also requested in written testimony that a medical director be appointed to oversee and direct CMHS clinical activities, that the subacute mental health facility at SFGH be established and used to house those patients who are now housed in out-of-county institutions. Finally, the Medical Society urged that funding for the Family Services Agency mental health program for the medically indigent be continued and expanded.

Representatives from various mental health provider agencies testified that mental health services need to be more culturally sensitive and that more bilingual bicultural professional staff should be used to provide services.

A representative of the Patient's Rights Advocates testified that patients' most frequent complaints deal with the lack of choice or input into a patient's treatment plan, especially as it relates to medication and hospitalization. A member of the Mental Health Advisory Board who is also a consumer and a representative for Spiritmenders, testified that more consumer input should be considered in planning, developing and administering mental health programs.

The Health Commission thanked the speakers and the department staff for their work and their input at the meeting and stated that they would use the testimony in their deliberations of mental health programs in the months to come.

OTHER BUSINESS

Commissioner Foster made a motion to postpone the regular meeting of June 17 and consider the State's funding proposal for AIDS services. Commissioner Foster stated that the Governor recently announced that he would veto a $21 million augmentation in the State budget which was proposed by the Legislature for increased AIDS services. Commissioner Foster believes that the augmentation is needed to provide expanded services for the increased number and severity of AIDS patients.

ACTION TAKEN: The Commission passed a motion to hold a special meeting on AIDS on June 17, and postpone the regular meeting to June 24.

Commissioner Blumlein and Tobriner absent for the motion and the vote.

The meeting adjourned at 7:15 p.m.

Monique J. Zmuda
Secretary to the Commission

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San Francisco, CA 94102

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
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Richard Sanchez, M.D.,
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Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, JUNE 17, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (John Blumlein)

   4.1 (Senior Health) Approval of a renewal contract with Suicide Prevention/Friendship Line for $28,846 to provide a 24 hour crisis intervention and follow-up services for FY 1986-87.

   4.2 (Senior Health) Approval of a renewal contract with the San Francisco Senior Center for $48,894 to provide community services and counseling to seniors in FY 1986-87.

   4.3 (Family Health) Approval of a renewal contract with the Ramsell Corporation for $45,000 to provide repackaging and delivery of medication and for pharmaceutical consulting for FY 1986-87.

   4.4 (Family Health) Approval of a renewal contract with Deborah Rogow for $10,000 to provide training and educational development in FY 1986-87.

   4.5 (AIDS Activity Office) Approval of a renewal contract for $905,153 for FY 1986-87 to provide support services to persons with AIDS.

   4.6 (AIDS Activity Office) Authorization to apply for a grant in the amount of $420,000 from the State Department of Health Services to augment AIDS education and prevention services for the FY 1986-87.

   4.7 (CMHS) Approval of the Short Doyle Plan Part A for Mental Health Services for FY 1986-87.

TEL (415) 558-3348

4.8 (CMHS) Approval of a contract renewal with Baker Places for $1,250,257 for FY 1986-87 for residential treatment services.

4.9 (CMHS) Approval of a renewal contract with Poolamn, Shih, and Platton for $191,046 for development, implementation and maintenance of a management information and billing system for FY 1986-87.

4.10 (CSAS) Approval of the funding priorities for drug programs for fiscal year 1986-87.

4.11 (CSAS) Approval of a renewal contract with California Alcohol Treatment Services for $189,992 to provide counseling and education services for persons convicted of a second offense of driving while intoxicated for FY 1986-87.

4.12 (CSAS) Approval of a modification of the contract with Brian Kuester to increase the contract by $3,577 and to extend the term of the contract from April 30, 1986 to July 31, 1986.

4.13 (CSAS) Approval of a continuing resolution to maintain the contract with Marty Jessup for a month-to-month basis until the contract is negotiated for fiscal year 1986-87.

4.14 (SFGH) Approval of a contract for $600,000 to provide tertiary medical services to MIA eligible patients for FY 1985-86.

5. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

6. REVIEW OF FUNDING PRIORITIES FOR AIDS SERVICES (Dr. Lee)

7. APPROVAL OF DEPARTMENT'S MIA APPLICATION FOR FUNDING (Bob Prentice)

8. APPROVAL OF MENTAL HEALTH POLICY ON MINORITY SERVICES (Reiko True)

9. REVIEW OF EMERGENCY SERVICES AND DISPATCH FUNCTION

10. OTHER BUSINESS

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, June 17, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of May 20, 1986 were amended to include reference to testimony at the mental health hearing. The inclusion is underlined:

The Commission accepted written and oral testimony from members of the public and from members of mental health advisory board members and mental health service providers. Major points raised included the need for timely renovations at the psychiatric emergency services facility, the need for a sub-acute mental health facility, requests for Commission support of a mandate on minority mental health services, and statements urging the department to reduce acute inpatient hospitalization services and apply increased resources for residential and other community-based programs.

The minutes as amended were approved.

C. DIRECTOR'S REPORT

Dr. Werdegar reported the following:

AIDS

The Director attended a national conference on AIDS last week where participants discussed the predicted rise in the number of AIDS case, the impact of the epidemic, and possible ways to address the problems. It is predicted that in the year 1991, 75,000 new cases of AIDS will occur and 50,000 deaths. During that year, 150,000 persons will be under care for AIDS, with an annual cost for direct health care of approximately $7 billion. The recommendations of the conference will be to create a national task force to coordinate a response to the epidemic, renewed commitment for education and for research.

Right To Know Legislation Training

The Department sponsored a training session for City department personnel on their rights in knowing and handling hazardous materials. The department will have a continuing role in this education effort.

Cooperation with the School District

The Director and his staff met with the new Superintendent of Schools and the President of the School Board to discuss mutual programs. Dr. Werdegar looks forward to a cooperative working relationship with the School District in the future.

EMS

The Mayor did not sign the Board of Supervisors resolution calling for increased ambulances, a contract for private ambulance services, and the transfer of the dispatch function from the Health Department to the Fire Department. The department will continue to monitor its performance and will report back to the Mayor on future staffing and equipment needs in September.

Laguna Honda Hospital

The design work to divide the large wards into smaller units at Laguna Honda has been completed and will be reviewed by the Joint Conference Committee and the Blue Ribbon Committee.

Budget for FY 1986-87

In her budget message to the Board of Supervisors, the Mayor asked the Commission to make the evaluation of Laguna Honda Hospital a priority.

The Board of Supervisor's Finance Committee will review the department's budget on Thursday, June 17. The Budget Analyst of the Board has made recommendations to reduce the department's budget by nearly $7 million. The department could not absorb this loss without a reduction in services.

Board of Supervisors Actions:

The Board of Supervisors have approved the following requests: a revenue enhancement contract for SFGH; a supplemental appropriation for SFGH materials and supplies account; the Integrated Response Plan which will provide backup ambulance services by the private ambulance companies; release of funds for a MIS system and program manager position for the Toxics program; a supplemental appropriation for additional staff for the medical and psychiatric services in Foremost; a supplemental appropriation of CMHS funds for homeless programs, and funding for State Hospital increases for mental health patients.

The Board of Supervisors postpones action on the appropriation of funding for capital projects until the budget hearings.

Home Health Agency

The State has granted a home care license pending submission of a contract for therapy services. The contract is now in negotiation.

Mental Health

The Director will meet with Nello Pace, Phil and Mr. Dennis Sweeny, Senior Juvenile Probation Officer to discuss the placement of children who are now housed at Youth Guidance Center. This meeting will address the points brought out by Judge Weinstein, Presiding Judge of the Municipal Court at the hearing last month.

4. CONSENT CALENDAR

The following items were severed from the consent calendar:

4.6 Approval of a grant application of $554,000 from the State for AIDS prevention services.

4.8 Approval of the Short Doyle Plan Part A for mental health services for FY 1986-87.

4.9 Approval of a renewal contract with Baker Places.

4.15 Approval of a contract with UC for $[illegible],000 to provide tertiary care services for FY 1985-86.

The following items were approved on the consent calendar:

4.1 A renewal contract with Suicide Prevention Friendship Line for $88,548 to provide a 24 hour crisis intervention for FY 1985-87.

4.2 A renewal contract with the San Francisco Senior Center for $49,354 to provide community services to seniors in FY 1986-87.

4.3 A renewal contract with the Ramsell Corporation for $45,000 to provide repackaging and delivery of medication for FY 1986-87.

4.4 A renewal contract with Deborah Kogow for $10,000 to provide training and educational development in FY 1986-87.

4.5 A renewal contract with the Shanti Project for $205,152 for FY 1986-87 to provide support services to persons with AIDS.

4.7 Modification of the SF AIDS Foundation and the Youth Project contracts by reducing them by $7,250 and $6,925 respectively and transferring these amounts plus $13,699 from the AIDS Activity Office to the Garden Sullivan to pay for increased services for FY 1985-86.

4.10 A contract renewal with Alpha Omega Inc. for $88,582 for FY 1986-87 for residential care to mentally/developmentally disabled adults.

4.11 A renewal contract with Poolemn, Shih, and Platton for $151,045 to CMHS MIS consultation services for FY 1986-87.

4.12 A renewal contract with California Hispanic Treatment Services for $189,992 for counseling and education services for persons convicted of driving while intoxicated for FY 1986-87.

4.14 Modification of the contract with Brian Kinster to increase the contract by $2,577 and to extend the term of the contract.

4.15 Approval to maintain the contract with Marty Wegan on a month-to-month basis until the new contract is negotiated for FY 1986-87.

4.17 Ratification of a revision to a supplemental appropriation previously approved to increase the amount of State funding by $195,241 from $1,612,909 to $1,808,150 to pay increases in board and care services.

4.6 Authorization to apply for a grant of $554,000 from the State Department of Health Services to augment AIDS education and prevention efforts for the FY 1986-87.

The Commission discussed the proposed grant which would target education efforts on substance abusers and ethnic minorities. Commissioner Gray stated that many community-based agencies which now serve this population were also going to apply for this grant directly. She stated that in this instance, she believes that the department should not apply for the grant because the AIDS Advisory Office does not have the experience that community groups have in providing education services to the minority and drug user population. Testimony was accepted from representatives of community agencies who stated that they would apply for the grant directly, but would also be willing to sub-contract with the county if the State grant was awarded directly to the department.

The Commission approves the application of the grant, with Commissioner Gray dissenting. The Health Commission requested that the department work with a coalition of community-based agencies in developing the grant proposal.

4.8 The Short Doyle Plan Part A for Mental Health Services for FY 1986-87 was approved.

4.9 The renewal contract with Baker Places for $1,250,257 to provide residential treatment services for FY 1986-87 was continued pend... additional information on the actions taken by the department and the contractor in correcting deficiencies identified in the results of patient d...

4.10 Consideration of the department's priorities in regard to ... programs was continued to the meeting of July 1 without discussion on request of the department.

4.11 A contract for $600,000 to provide tertiary medical services to MIA eligible patients for FY 1985-86 was approved. The Health Commission noted that the approval of this contract was presented very late in the year, and requested that all contracts be submitted in a timely basis. Mr. Phil Sowa, Administrator of SFGH reported that no funds have been expended to date for the services provided, and that the contract approval has been delayed because the terms of the contract were in negotiation for months during the fiscal year. He also reported that the contract for FY 1986-87 will be presented to the Commission for approval in the next few weeks.

Commissioner Blumlein made several requests on behalf of the entire Health Commission. The Health Commission requested that additional information be provided to the Commission for all department contracts including:

'The ethnic breakdown of the clients, staff, and Board of Directors (when applicable).

'Summary information on the number of units of service and the clients/patients served, as well as a statement of need and 'target' population.

'Selection method used, and if sole source, the reason for sole source selection.

'An action plan to correct deficiencies identified by the program evaluation if applicable.

Commissioner Blumlein also stated that in some instances the Commission has been presented with requests to approve grant applications without sufficient information. For future grant applications, he requested that the department provide information on the budget, goals and objectives, purpose and statement of need, and a summary of the amount of community input received in planning for the grants. The Commission recognizes that in some instances the deadline to file an application is short, however the Commission needs such information in order to make an informed judgement on the grant applications.

5. REVIEW OF REVENUES AND EXPENDITURES

This item was continued to next month.

6. REVIEW OF FUNDING PRIORITIES FOR AIDS SERVICES

The Health Commission reviewed the department's priorities for funding AIDS services for the coming year. Ann Ruggieri, Senior Health Planner presented a funding summary of the funding available for this year and the anticipated funds from the State for next year. She reported that the State Legislature added $21 million to the existing appropriation for AIDS services, but that it is expected that the Governor will veto all but about $9 million of the augmentation. Among the department's high priorities for State funding for the next year includes surveillance and epidemiology, community education and prevention, home health hospice services, prevention for intravenous drug users, youth and minority education at the schools, and funding for a research center. Medium priorities include evaluation of education and prevention programs, prevention and education at test sites, health provider education, funding for a comprehensive plan, funding for experimental drug inpatient treatment, skilled nursing services, and mental health treatment services.

ACTION TAKEN: The Health Commission passed a motion endorsing the department's priorities for State funding for AIDS services.

The Commission also requested that the department present to the Commission a comprehensive HIDS plan for the County which will include information on AIDS services, costs, needs, and epidemiological trends. Mr. Weisager reported that such a plan would be a beneficial tool, and would be presented to the Commission for review in the fall.

7. APPROVAL OF DEPARTMENT'S MIA APPLICATION FOR FUNDING

ACTION TAKEN: Motion passed approving the application for $8,534,161 in State funding for medical services to the medically indigent for FY 1986-87.

The Commission requested information on the number of MIA patients and the cost to provide the services. Bob Prentice, MIA Program Manager stated that the department's MIA report would be available to the Commission for review within several weeks, but that cost information must be derived manually, and may not provide dependable information. He stated that he would provide as much information as possible for the Commission's review.

8. APPROVAL OF MENTAL HEALTH POLICY ON MINORITY SERVICES

ACTION TAKEN: Resolution No. 063-86 was approved which declares a policy that Community Mental Health Services will provide bilingual and culturally relevant programs.

9. REVIEW OF EMERGENCY AMBULANCE RESPONSE TIMES (Dr. Weisager)

Dr. Weisager, Dr. Donn Lyons, Medical Director for the EMS Agency, and Jerry Fenlon, Assistant Administrator at SFMH provided the Commission with a status report on emergency services. Dr. Weisager reported that the response time for Code 3 calls was 6.3 minutes for the months of April and May. He explained that the budget analyst calculation for the ambulance response time was 7.8 minutes because the sample included some calls which were downgraded from Code 3 to Code 2 during dispatch. Using these longer calls increases the average time. When the calls which were downgraded from Code 3 to Code 2 were eliminated, the budget analyst results were also 6.5 minutes. Other accomplishments were also reported: The private ambulance contract would begin on July 1st, key appointments have been made within the management team of emergency medical services; medical protocals are being evaluated for effectiveness, and the condition of the ambulance fleet has been upgraded. The Director will request a supplemental appropriation in September to increase equipment and staff if a need continues.

Dr. Lee asked the Director about the number of zones used, and whether the configuration of the zones had been studied to determine if ambulances are stationed in the most beneficial place. He also asked if the response time was longer in some parts of the City than in other sections. It was reported that the response time is longer in the Southern and Southwest parts of the City (near Alemany, Stonestown). He also reported that the department is now reviewing the configurations of the zones, and will make adjustments if needed to decrease response time in certain parts of the City.

Mike Lichtenstein, Director of MIS services for the department, provided a summary of the characteristics of the dispatch systems at the Health Department, the Fire Department and the Police Department. He stated that the Fire Department's system would not have the capacity to handle the ambulance calls, that the Police department's computer could handle the calls, but that the cost to the department to use the Police Department's computer system for dispatching would exceed the cost incurred in-house. Mr. Lichtenstein described the dispatch system now used, and stated that there is a study in progress which will address the future needs of dispatching.

Commissioner Sanchez and Commissioner Tobriner thanked the department for their work in improving emergency medical services, and stated that the San Francisco community should be made aware of the achievements in reducing response time, improving the condition of the ambulance fleet, and revising the management structure of the emergency services. Commissioner Sanchez stated that the Commission and the department staff can now look ahead to the continuation of efficient and quality emergency care for the people of San Francisco.

10. OTHER BUSINESS

DECLARATION OF EMERGENCY NEED TO EXPEDITE THE RENOVATIONS AT PES

ACTION TAKEN: Resolution No. 0a3-8o was approved which declares an emergency need to expedite the renovations and expansion of the psychiatric emergency services facility.

TASK FORCE REPORT ON HOMELESS VETERAN

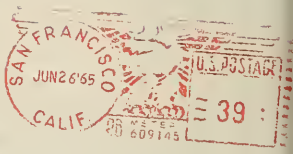
Mr. Jim Gilday, Program and Evaluation Planner provided a summary of the homeless task force position paper. He reported that approximately 30 to 40% of the City's homeless are veterans. The task force will recommend that a housing program be developed with case management and support services for veterans, and asked the Commission's endorsement of this recommendation.

Commissioner Lee stated that the problems of veterans were very serious and the Federal government has not provided funding to meet basic needs of veterans. He stated that the Commission will review and consider the task force recommendations when the report is released.

The meeting was adjourned at 6:10 p.m.

Monique J. Zmuda
Secretary to the Health Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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HEALTH COMMISSION

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, JULY 1, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (Commissioner Blumlein)

   4.1 (CMHS) Approval of a renewal contract with Pacific Mental Health Services for $2,987,667 to provide residential and outpatient services for FY 1986-87.

   4.2 (CMHS) Approval of a renewal contract with the Family Services Agency for $1,954,311 to provide outpatient services for FY 1986-87.

   4.3 (LHH) Approval of a new contract with KeaMed Hospital Systems for $126,000 to provide consultation services for a pharmacy information system for FY 1986-87.

   4.4 (Central Office) Approval of a new contract with Visiting Nurse Association of San Francisco for $168,000 to provide home care services to MIA patients for FY 1986-87.

   4.5 (Central Office) Approval of a renewal contract with Mission Neighborhood Center for $186,388 to provide primary health care services for FY 1986-87.

4.6 (AIDS Activity Office) Approval of a new contract with the San Francisco AIDS Foundation for $55,380 to provide education services at the AIDS test site program for the period April 15, 1986 through April 30,1987.

4.7 (AIDS Activity Office) Approval of a renewal contract with the San Francisco AIDS Foundation for $475,444 to provide AIDS education, information and referral services for FY 1986-87.

4.8 (Family Health) Approval of a renewal contract with Northeast Medical Services for $56,000 to provide perinatal services for 1986-87.

4.9 (Family Health) Approval of a renewal contract with St. Luke's Neighborhood Clinic for $36,236 to provide perinatal services for 1986-87

4.10 (Family Health) Approval of a renewal contract with Mission Neighborhood Health Center for $139,539 to provide perinatal services for 1986-87

4.11 (Family Health) Approval of a renewal contract with the International Institute for $26,585 to provide prenatal and infant care to refugees for FY 1986-87.

4.12 (Family Health) Approval of a renewal contract with the Urban Indian Health Board for $37,500 to provide health education to high-risk pregnant women and their infants for FY 1986-87.

4.13 (Family Health) Authorization to apply for, accept and expend a new grant from the Cowell Foundation in the amount of $48,250 to fund capital improvements in the Teen Clinic at Balboa High School.

4.14 (CSAS) Authorization to re-apply for a new grant from the State Department of Education in the amount of $90,000 for the school drug prevention program for multicultural populations.

4.15 (Central Office) Authorization to accept and expend a grant from the Centers for Disease Control for $222,251 treatment of tuberculosis for the period from August 1, 1986 through July 31, 1987.

5. AGREEMENT REGARDING THE HEALTH MANAGEMENT SERVICES CONTRACT (Phil Sowa)

ACTION PROPOSED: Approval of Resolution approving the agreement between SFGH and Local 790 regarding the hospital's contract with Health Management Services.

6. HOLD HARMLESS CLAUSE (Jerry Rankin)

ACTION PROPOSED: Motion to approve revision of hold harmless clause for hospitals participating in the intubation training program.

7. APPROVAL OF FEE STRUCTURE AT PUBLIC HEALTH FACILITIES (Larry Meredith)

ACTION PROPOSED: Motion to approve fees for fiscal year 1986-87

8. REVIEW OF HEALTH CENTER FEES INCLUDING BLOOD PRESSURE SCREENING (F. Stroud)

ACTION PROPOSED: Motion to continue existing fee structure.

9. REVIEW OF PRIORITIES FOR FUNDING DRUG PROGRAMS (Wayne Clark)

ACTION PROPOSED: Motion to approve the department's priorities for funding drug programs for FY 1986-87.

10. PUBLIC HEARING ON THE DEPARTMENT'S TOXIC WASTE MANAGEMENT PLAN (Meredith)

ACTIONS PROPOSED: Motion to approve the department's amendments to the hazardous materials permitting and disclosure ordinance

Motion to approve the proposed household hazardous waste ordinance.

Motion to approve the department's work plan for toxics control and program management.

11. OTHER BUSINESS

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HEALTH COMMISSION

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, July 1, 1986 at 2:00 P.M. by President Lee. The meeting was held at 101 Grove Street

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES

The minutes of the meeting of June 17, 1986 were amended to correct a reference to Judge Weinstein: "Judge Weinstein, Presiding Judge of the Municipal Court" was amended to read "Judge Weinstein, Presiding Judge of the Juvenile Court".

The minutes, as amended, were approved.

3. DIRECTOR'S REPORT

Dr. Werdegar reported the following:

AIDS

There were 108 new cases of AIDS in the City during the month of June. This is the highest number of new cases reported in any one month thus far. There were 65 deaths from AIDS in the same month. Approximately 15% of these cases involved non-residents. Dr. Werdegar noted that a larger proportion of those who are sero-positive for the HTLV-III virus are developing AIDS and AIDS Related Complex than was originally predicted. He reported that there were 11 new cases of AIDS among IV drug abusers in the last six months. This figure is significant because there have only been 12 such cases in all previous years.

Several staff members attended the recent International AIDS Conference in Paris. Each participant will provide the Commission with a summary of the Conference.

Dr. Werdegar reported that the Governor has approved $2.1 million of the original $22.4 augmentation for AIDS. Approximately $1.5 million will be used to develop the UCSF Multidisciplinary AIDS Research Unit at SFGH. The remaining $.6 million is targeted to AIDS prevention for minorities in schools.

The Director noted that there is a great deal of misunderstanding regarding the LaRouche AIDS Initiative and suggested that the department prepare a fact sheet on the medical and public health basis of AIDS for public distribution.

BUDGET

The Finance Committee of the Board of Supervisors has completed its review of the Fiscal Year 1986-87 DPH budget. There were no major cuts and recommended reductions in salary savings were put in reserve pending the outcome of the State budget. The Supervisors asked the Department and the Commission to meet the need for geropsychiatry beds at Laguna Honda. This will be considered by the Blue Ribbon Committee and the Health Commission.

The Director expects the Department will ask for two supplemental appropriations in the Fall for the EMS program (approximately $1.5 million) and for the Toxic Wastes/Hazardous Materials Program (no estimate as yet).

SFGH

DPH has received a capital projects grant from the State (AB 3245) for $290,000. Of this amount, $250,000 will be used to renovate the Surgicenter at SFGH. The remaining $40,000 along with a $32,000 SNAP grant will be used to remodel the autopsy room at SFGH.

CMHS

Dr True, Dr. Werdegar, Mr. Dennis Sweeny, Chief Juvenile Probation Officer., and Judge Weinstein of the Juvenile Court are meeting to deal with the problems of housing youth at the Youth Guidance Center.

Substance Abuse Services

Dr. Werdegar drew attention to the recent publicized cocaine related deaths of athletes as highlighting a growing problem in our community. He stated that the Department's priorities for funding drug programs will include the treatment for cocaine abusers.

EMS

The average response time for Code Three calls for May was 6.5 minutes.

LAGUNA HONDA

Because of a new State law, starting July 1, 1986 all Laguna Honda MediCal patients will have to undergo a "preadmission screening" before they are admitted. Staff at Laguna Honda will evaluate the effect of this new procedure. This may create a delay in skilled nursing facility placement and thus discharge from acute care facilities such as SFGH resulting in "decertified" days.

STATE BUDGET

The Governor has cut $50 million from the MIA budget in addition to not providing a COLA for the program. This represents a loss to the City of approximately $2.7 million. The Director notes that the Governor reported to the Legislature that if they will release funds to the Public Employees Retirement System he will increase funding to the MIA program. Dr. Werdegar also stated that there were no COLA's for contractors in the Governor's budget with the exception of a 1% COLA for mental health.

Dr. Lee noted that the Public Health Service has announced AIDS Community Service Grants that would total $346 million for the current fiscal year and $16 million for the next. He suggested that the Department may be able to make up some State short fall with these funds. Dr. Lee asked that the Department include these funds in its presentation of the federal budget at the next meeting. Commissioner Foster asked for information on how much unexpended funding from fiscal year 85-86 is included in the fiscal year 86-87 State allocation.

4. CONSENT CALENDAR

The following items were severed from the consent calendar:

4.3 Approval of a new contract with NeaMed Hospital Systems.

4.8 Approval of a renewal contract with Northeast Medical Services.

4.9 Approval of a renewal contract with St. Luke's Neighborhood Clinic.

4.10 Approval of a renewal contract with Mission Neighborhood Health Center.

4.11 Approval of a renewal contract with the International Institute.

4.12 Approval of a contract with the Urban Indian Health Board.

The following items were approved on the consent calendar:

4.1 Renewal contract with Pacific Mental Health Services for $2,957,667 for residential and outpatient services for FY 1986-87.

4.2 Renewal contract with the Family Services Agency for $1,934,311 to provide outpatient services for FY 1986-87.

4.4 New contract with the Visiting Nurse Association of San Francisco for $168,000 to provide home care services to MIA patients for FY 1986-87.

4.5 Renewal contract with the Mission Neighborhood Health Center for $186,388 to provide primary health care services for FY 1986-87.

4.6 New contract with the San Francisco AIDS Foundation for $55,380 to provide educational services at the Alternate Test Sites for the period April 15, 1986 through April 30, 1987.

4.7 Renewal contract with the San Francisco AIDS Foundation for $475,444 to provide AIDS education, information, and referral services for FY 1986-87.

4.13 Authorization to apply for, accept, and expend a new grant from the Cowell Foundation in the amount of $48,250 to fund capital improvements in the Teen Clinic at Balboa High School.

4.14 Authorization to re-apply for a new grant from the State Department of Education in the amount of $90,000 for the school drug prevention program.

4.15 Authorization to accept and expend a grant from the Centers for Disease Control in the amount of $222,251 for treatment of tuberculosis for the period from August 1, 1986 through July 31, 1987.

SEVERED FROM THE CONSENT CALENDAR

4.3 Approval of a new contract with KeaMed Hospital Systems for $126,000 to provide consultation services for a pharmacy information system for FY 1986-87.

The Commission approved this contract after questioning the Department on the term of this contract.

4.8 Approval of a renewal contract with Northeast Medical Services for $56,000 to provide perinatal services for FY 1986-87.

4.9 Approval of a renewal contract with St. Luke's Neighborhood Clinic for $36,236 to provide perinatal services for FY 1986-87.

4.10 Approval of a renewal contract with Mission Neighborhood Health Center for $139,539 to provide perinatal services for FY 1986-87.

4.11 Approval of a renewal contract with the International Institute for $26,585 to provide perinatal and infant care to refugees for FY-1986-87.

4.12 Approval of a renewal contract with the Urban Indian Health Board for $37,500 to provide health education to high-risk pregnant women and their infants for FY 1986-87.

These contracts all pertain to providers in the Perinatal Forum administered by the Family Health Bureau of the DPH. The Commission asked questions about the significant cost differentials between programs, and requested an ethnic breakdown for the agencies. They asked why the programs had not had performance evaluations, and expressed a concern about a reported problem with the charting procedures used by the St. Luke's program staff.

Dr. Geri Oliva of the DPH's Family Health Bureau and administrator for the program stated that each contractor provided different services and thus it was difficult to do direct cost comparisons. She explained that the grants fund a section of the entire program which would otherwise not be funded. The unit cost for St. Luke's is higher than others because the cost of labor and delivery services is included in the unit cost. Ethnic breakdowns were provided to the Commission. Several members expressed concern about the lack of minority representation on boards and urged the Department to take this into consideration in evaluating contracts. Dr. Oliva explained that program reviews had not been done by her staff because the State had recently audited the programs. The results of the State reviews are not as yet available. Dr. Oliva noted that the poor evaluation of chart documentation at St. Luke's was due to their unfamiliarity with the standards of the Forum. St Luke's will be reviewed again in six months.

The contracts were approved unanimously by the Commission.

5. AGREEMENT REGARDING THE HEALTH MANAGEMENT SERVICES CONTRACT

ACTION TAKEN: The Health Commission passed a resolution affirming the agreement between San Francisco General Hospital and Local 790 regarding the Hospital's contract with Health Management Services Institute.

6. HOLD HARMLESS CLAUSE FOR INTUBATION TRAINING

ACTION TAKEN: The Health Commission passed a motion to amend the hold harmless clause of the Intubation Training Program to include physicians.

7. APPROVAL OF FEE STRUCTURE AT PUBLIC HEALTH FACILITIES

The Commission noted that the $650 recommended fee charged for labor and delivery at SFGH was significantly lower than the actual cost of the service, $1,271, and lower than the $900 average fee charged by other providers. Larry Meredith, Deputy Director of Operations explained that this was an increase of $150 over last year and that the Department planned to bring the charges closer to the actual costs over the next several years. The Commission noted that this rate only applies to those patients who have private insurance and moved to increase the fee to the community average of $900.

Dr. Shek commented that the cost containment to keep hospital fees low was very important, and he noted that the department's report indicated that some of the costs to services have increased significantly over last year. He asked the department to consider cost containment as an option to increasing fees.

ACTION TAKEN: Motion passed to amend the proposed fee for labor and delivery at SFGH from $650 to $900; the remaining fees were approved as proposed.

8. REVIEW OF HEALTH CENTER FEES INCLUDING BLOOD PRESSURE SCREENING

Flo Stroud, Deputy Director for Community Health, reported that the increase in fees instituted in December, 1985 did not have an appreciable effect on utilization. There have been some complaints, however, from seniors that the $5 fee for blood pressure checks was higher than needed for the service rendered. The blood pressure machine demonstration project at Health Center 5 was not a success. Both clients and staff noted that seniors need personal contact and counseling during blood pressure checks. The Department recommended that the blood pressure screening visit fee be changed to a $1 request for donation. The Commission noted that the $1 donation for blood pressure visits may be considered by seniors as charity and moved to amend the recommendation to include a $1 charge for such a visit. It was noted that those who are unable to pay receive services nonetheless.

ACTION TAKEN: Amended resolution passed calling for the Department to continue to provide services at no charge to those who cannot pay; to reduce the Blood pressure monitoring visit fee to a charge of $1; to maintain the $5 fee for all other services; and to instruct the Department to pursue plans for billing of third party payors with Health Systems Management Institute.

9. REVIEW OF PRIORITIES FOR FUNDING DRUG PROGRAMS

Dr. Wayne Clark presented the Department's priorities for the coming fiscal year which included continuation of current services, impacting the AIDS epidemic through substance abuse prevention and treatment, and establishing residential services for youth. Contract providers from the North of Market and Mission districts made presentations disagreeing with the Department's emphasis on heroin abusers and lack of priority for youth services. Cocaine, amphetamine, and PCP were cited as the new problem drugs, particularly PCP among youth in the Mission. Dr. Clark stated that 60% of the CSAS funding was targeted to heroin abuse and justified this with statistics indicating that it remained the major drug of choice in the City.

The Commission noted that they had not been provided with information about the patterns of drug abuse in the City and requested that CSAS develop such a report.

ACTION TAKEN: Motion passed to approve the Department's priorities for funding drug programs.

10. PUBLIC HEARING ON THE DEPARTMENT'S TOXIC WASTE MANAGEMENT PLAN

Dr. Larry Meredith presented the Department's toxic waste management plan. In the last nine months since the Department became the lead agency for managing toxic control programs for the City and County, the program has made significant accomplishments. These include:

- An inventory of all City departments to identify the sites that contained toxic wastes and the transport and disposal of accumulated wastes from 156 sites.
- The formation of an interdepartmental steering committee to guide the rapid start-up of the toxic wastes disposal project and of a Toxics Policy Advisory Committee composed of experts from waste generating departments.
- The establishment of a toxic control management program, re-assignment of ten environmental inspectors to the team, and reassignment of additional staff from other parts of the department to perform administrative tasks related to the toxic control management program.
- The establishment of operating procedures for the handling, storage, transport and disposal of toxic materials, and completion of the State required hazardous wastes generating report.
- The establishment of a recycling program for wastes with the Purchaser.
- The establishment of an emergency response protocol to respond to chemical spills within the City on a 24 hour basis and the initiation of a complaint response program.

Other projects relating to the toxic control management program are in progress including the transfer of the Hazardous Materials Program from the Fire Department to the Health Department, and the establishment of a household waste disposal program. An employee training program is underway for the handling, storage and disposal of hazardous materials.

The Department's Work Plan was presented. The plan provided for identification of hazardous materials purchased by the City to be completed sometime after the year 2000. Larry Meredith stated that the various City departments do not have sufficient staff to prepare the required materials safety data sheets (MSDS) which indicate what materials are purchased, stored, and require disposal once they are used and become toxic wastes. Mr. Bill Nichols of the City's Risk Manager's Office stated that potential claims against the City and County for industrial accidents caused by insufficient knowledge of the chemicals purchased and used represents millions of dollars. The completion of such a "front end" inventory would allow integration of toxics handling and the tracking of substances through the system. The Commission expressed concerns regarding the safety of workers exposed to toxic substances, potential costs to the City, and the non-compliance with regulatory laws over such a long period. The Health Commission requested that the department revise its plan so that 50% of the chemicals are identified and recorded with 18 months.

The Work Plan called for employee training to comply with the "Right to Know" ordinance. Mr. Mike Schnieder, Health and Safety Officer for the City's Public Utilities Commission, expressed grave concern about the lack of staff to provide worker training. He stated that the existing technique of "training the trainer" was limited in its success particularly as it applies to employees at high risk work sites. The Commission agreed that the existing plan to train-the-trainers strategy is not sufficient to protect City workers. The Commission asked that professional trainers be hired to implement the training program more rapidly and that the department identify high risk employees and complete the initial training of the high risk employees within 18 months.

The Plan called for the development of a management information system to identify and track hazardous materials and toxic wastes. The department has funds to complete the analysis for the system but does not have funds to complete the system in this year's budget. The Commission asked the department to identify the financial requirements to implement an MIS for the toxic control management program.

The Work Plan provided for cleaning up leaking City owned underground tanks. The staff estimated that between 20% and 50% of the 350 identified underground tanks are leaking. Most of the tanks have not been inspected. The department's plan to clean up the leaky tanks is contingent on the Department of Public Work's inspection and identification of the leaky tanks, and on additional funding not yet appropriated. No time line for the clean-up was provided in the plan. The Health Commission requested that the department revise its plan so that the leaking underground tanks are cleaned up within 18 months.

The work plan also dealt with the implementation of the Hazardous Materials Permitting and Disclosure Ordinance. The department staff recently surveyed the City's private businesses and found that there are over 1,000 more businesses which require a hazardous materials permits than originally anticipated. Given this increase in workload, the existing staff cannot complete the inspections and issue the permits until September, 1989. The Health Commission requested that the department revise the implementation of the hazardous materials program so that the inspections can be completed in 18 months. The ordinance requires that this program be self-supported by fees, so that any increase in operating costs would be offset by additional fees.

ACTION TAKEN: A motion was approved not to approved the Work Plan for the Toxic Control Management Program.

The Commission passed a motion that the plan be revised so that programs can be implemented which will bring the City into substantial compliance with State and local laws within 18 months excluding the identification of hazardous materials function (review of material safety data sheets). The Commission requested that 50% of this program be completed within two years.

The Commission requested that the Department submit a supplemental appropriation request for the additional funding which will be needed to comply with the revised plan.

The Commission approved motion to accept responsibility for the implementation of the Hazardous Materials Ordinance and moved to consider amendments to the ordinance at its next meeting.

The Commission continued the consideration of the Household Waste Ordinance until its next meeting.

Commissioner Sanchez was absent for the vote.

11. OTHER BUSINESS

ACTION TAKEN: Approval of resolution in support of the Department of Health in its decision not to apply for a state allocation for its participation in the state medically indigent services data system.

Commissioner Sanchez was absent for the and vote.

The meeting was adjourned at 7:30 P.M.

Monique J. Zmuda,
Secretary to Health Commission

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

Philip Randolph Lee, M.D.,
PRESIDENT

John Blumlein,
VICE-PRESIDENT

James M. Foster,
COMMISSIONER

Naomi T. Gray
COMMISSIONER

Richard Sanchez, M.D.,
COMMISSIONER

Y. Clement Shek, D.D.S.,
COMMISSIONER

Rosabelle Tobriner,
COMMISSIONER

David Werdegar, M.D.,M.P.H.
DIRECTOR OF HEALTH

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, JULY 15, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR (Commissioner Blumlein)

4.1 Approval of a contract modification with Ramsell Corporation to increase the contract by $551,194 for a total contract of $969,784 for FY 1986-87.

4.2 (CMHS) Approval of a renewal contract with Regents of U.C. Department of Psychiatry for $592,334 to provide case management services for FY 1986-87.

4.3 (CMHS) Approval of a renewal contract with Telecare Corporation for $193,000 to provide partial day care services at Garfield Geropsychiatric Hospital for FY 1986-87.

4.4 (CMHS) Approval of a site located at 1789 45th Avenue which would be used for day treatment program for children.

4.5. (CMHS) Approval of a renewal contract with Baker Places for $1,250,257 to provide residential treatment services for FY 1986-87.

4.6 (CSAS) Approval of a new contract with Poolman, Shih, and Platton for $109,207 to provide MIS services for the Driving Under the Influence program.

4.7. (CSAS) Approval to let a contract to provide security services at the SFGH methadone clinic instead of performing this services with civil service staff.

4.8 (LHH) Approval of a renewal contract with Joan Dunkel for $9,600 to provide consultation services to bring the hospital into compliance.

4.9 (Family Health) Approval of a renewal contract with Norma Jacak, M.D. for $35,000 to provide cytology services to the health centers and the jails.

4.10 (Family Health) Approval of a renewal contract with the Family Service Agency for $290,747 to provide perinatal services for FY 1986-87.

4.11. (Health Promotion) Approval of a new contract with Ercilia Santos for $1,600 to provide aerobics training in order to enhance health cardiovascular education programs

4.12. (Community Health) Approval of a renewal contract with the Haight Ashbury Free Medical Clinic for $110,722 to provide medical care for low income residents.

4.13. (AIDS Activity Office) Approval of a renewal contract with the Regents-UCSF for $135,463 to provide funding for the alternate test site program.

4.14. (AIDS Activity Office) Authorization to apply for, accept, and expend a grant for $725,977 for the Centers for Disease Control to provide AIDS antibody testing services at substance abuse clinics and women's health clinics.

4.15. (AIDS Activity Office) Approval of a renewal contract with the San Francisco AIDS Foundation for $291,750 to provide social service advocacy and housing services to AIDS patients.

5. APPROVAL OF A PROGRAM TO DISCLOSE INGREDIENTS IN FAST FOOD

ACTION PROPOSED: Approval of Resolution urging the approval of a proposed ordinance to disclose the ingredients and nutritional information of food sold in fast food establishments.

6. SUPPORT FOR JOINT COMMISSION RECOMMENDATIONS (Commissioner Gray)

ACTION PROPOSED: Approval of resolution supporting recommendations made for the Department of Health, Commission on Aging, and Department of Social Services to initiate joining proposals for long term care projects.

7. SMOKELESS TOBACCO (Flo Stroud)

ACTION PROPOSED: Resolution urging the Board of Supervisors to pass an ordinance requiring that warnings be placed at the point of sale of smokeless tobacco.

Time Certain 3:00 p.m.

8. APPROVAL OF THE HOUSEHOLD WASTE PROGRAM AND ORDINANCE (Larry Meredith)

ACTIONS PROPOSED: Motion to approve the department's management of the household waste program.

Motion to approve in concept, the one year pilot project for the disposal of household waste.

9. APPROVAL OF AMENDMENTS TO THE HAZARDOUS MATERIALS ORDINANCE (L. Meredith)

ACTION PROPOSED: Motion to approve the proposed amendments.

10. CHILDREN'S HEALTH PROGRAM FOR CHILD CARE CENTERS (Flo Stroud)

ACTION PROPOSED: Approval of Resolution implementing a children's health promotion and infectious disease control program for childcare centers.

11. REVIEW OF DEPARTMENT'S REVENUES AND EXPENDITURES (Larry Meredith)

12. REVIEW OF DEPARTMENT'S 1986-87 BUDGET (Larry Meredith)

13. REPORT ON IMPACT OF THE FEDERAL BUDGET ACT OF 1985 (M. Pittman-Lindeman)

14. REPORT ON THE STATE BUDGET FOR 1986-87 (Mary Pittman Lindeman)

15. AMBULANCE DESTINATION POLICY (Dr. Werdegar)

Consideration of the Department's Ambulance Destination Policy.

16. OTHER BUSINESS

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amended

Philip Randolph Lee, M.D.
PRESIDENT

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VICE-PRESIDENT

John Blumlein
COMMISSIONER

James M. Foster
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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

David Werdegar, M.D., M.P.H.
DIRECTOR OF HEALTH

Monique J. Zmuda
SECRETARY

TEL. (415) 558-3348

AMENDED MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, July 15, 1986 at 2:00 P.M. by President Lee. The meeting was held at 101 Grove Street

1. ROLL CALL

Present: Commissioner Philip R. Lee, M.D., President
Commissioner Naomi Gray, Vice President
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner Blumlein
Commissioner Foster

2. APPROVAL OF MINUTES

The minutes of the meeting of July 1, 1986 were amended to include a comment from a member of the community that the process in determining the County Drug Plan should be expanded to include more community input.

The minutes, as amended, were approved.

Commissioner Blumlein and Commissioner Foster present at 2:10

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Dr. Philip Lee took the opportunity to publicly thank two Department staff who are leaving. Dr. Theresa Long, staff of the Family Health Bureau, will be accepting a position as the medical director of the Health Department of Colombus, Ohio. Donna Yee, assistant administrator for outpatient services at Laguna Honda will be pursuing a PhD. at Brandeis University. Dr. Werdegar thanked them for their contributions to the Department and congratulated them on their new endeavors.

3. DIRECTOR'S REPORT:

Psychiatric Emergency Services:

The Director noted the recent media reports on the inability of San Francisco's two psychiatric emergency facilities to accept "5150" patients from police officers. "5150's" are patients who are a danger to themselves or others and can be held involuntarily for up to 72 hours. Dr. Werdegar stated that he has clarified with both the Police Department and the staff at CMHS that such patients must always be accepted by one of the psychiatric emergency facilities.

The CMHS must work to identify community-based services to which patients may be transferred from acute beds at SFGH and to assure that patients that are ready for lower levels of care are discharged as soon as possible. These measures will relieve the pressure on the psychiatric emergency facilities. CMHS staff are to report to the Director weekly on progress and Dr. Werdegar will meet again with the police chief in a month.

Foster Children:

Due to the recent media reports of abuse and neglect of foster children, the Mayor's and the State's special task forces are investigating the situation. DPH staff who have expertise in this area will be participating in the investigation of this Department of Social Services program.

AIDS:

The Director has met with representatives of community-based organizations from minority communities regarding the Department's AIDS program. Dr. Werdegar plans to set up a broad based AIDS advisory committee composed of departmental staff and community representatives. Bimonthly departmental meetings on the AIDS program are also being held to provide input from staff from other programs.

Dr. Werdegar also stated that he was meeting with other Bay Area health officers to develop a regional AIDS plan to better coordinate the various county responses.

Emergency Medical Services:

The Integrated Response Plan contract began July 1, 1986. This contract insures that the private ambulance companies respond to Code 3 calls when a City paramedic unit is unavailable.

The average response time for Code 3 calls was 6.5 minutes for June. The response time for the past three months has been 6.5 minutes. For information purposes, the average response time for Code 2 calls was calculated. For May, the response time was 12.4 minutes. The standard for Code 2 calls is 20 minutes.

Laguna Honda:

The State's Licensing and Certification Unit has raised the issue of how many licensed acute care beds LHH needs. Laguna Honda is currently licensed for 225 acute care beds but currently only designates approximately 15 as acute care and 15 as acute rehabilitation. The State has set a deadline of August 8, 1986 to determine if LHH needs the excess licensed beds. The Director has asked for an extension of this deadline so that the Blue Ribbon Committee and Department staff may fully consider the issue. Dr. Werdegar suggests that the Department may wish to expand the number of acute care beds at LHH.

SFGH:

The visit of the Joint Commission on Accreditation of Hospitals (JCAH) will be held next week. A schedule has been prepared and the Commissioners are invited to attend the opening and closing meetings. The Director stated that a plan for correction had been implemented to correct deficiencies in the pharmacy noted in last year's visit. Commissioner Lee noted that the governance issue has been resolved with the creation of the Health Commission and the Joint Conference Committee. Phil Sowa, administrator of SFGH, reported on the continuing shortage of critical care nurses and efforts for recruitment.

General:

The Director stated that his priorities for the coming year would include an active role in the operations at Laguna Honda Hospital and more involvement in AIDS activities.

Commissioner Foster was supportive of the Director's meetings with community-based organizations regarding the AIDS program and requested a list of the organizations that participated.

Commissioner Lee announced that the National Institutes of Health had awarded a grant to establish an AIDS Research Unit at SFGH.

4. CONSENT CALENDAR

The following items were approved on the consent calendar with Commissioner Lee abstaining from the vote on 4.10:

4.1 Approval of a contract modification with Ramsell Corporation to increase the contract by $551,194 for a total contract of $969,784 for FY 1986-87.

4.2 (CMHS) Approval of a renewal contract with Regents of U.C. Department of Psychiatry for $592,334 to provide case management services for FY 1986-87.

4.3 (CMHS) Approval of a renewal contract with Telecare Corporation for $193,000 to provide partial day care services at Garfield Geropsychiatric Hospital for FY 1986-87.

4.4 (CMHS) Approval of a site located at 1789 45th Avenue which would be used for day treatment program for children.

4.5. (CMHS) Approval of a renewal contract with Baker Places for $1,250,257 to provide residential treatment services for FY 1986-87.

4.6 (CSAS) Approval of a new contract with Poolman, Shih, and Platton for $109,207 to provide MIS services for the Driving Under the Influence program.

4.7. (CSAS) Approval to let a contract to provide security services at the SFGH methadone clinic instead of performing this services with civil service staff.

4.8 (LHH) Approval of a renewal contract with Joan Dunkel for $9,600 to provide consultation services to bring the hospital into compliance.

4.9 (Family Health) Approval of a renewal contract with Norma Jacak, M.D. for $35,000 to provide cytology services to the health centers and the jails.

4.10 (Family Health) Approval of a renewal contract with the Family Service Agency for $320,747 to provide perinatal services for FY 1986-87.

4.11. (Health Promotion) Approval of a new contract with Ercilia Santos for $1,600 to provide aerobics training in order to enhance health cardiovascular education programs.

4.12. (Community Health) Approval of a renewal contract with the Haight Ashbury Free Medical Clinic for $110,722 to provide medical care for low income residents.

4.13. (AIDS Activity Office) Approval of a renewal contract with the Regents-UCSF for $135,463 to provide funding for the alternate test site program.

4.15. (AIDS Activity Office) Approval of a renewal contract with the San Francisco AIDS Foundation for $291,750 to provide social service advocacy and housing services to AIDS patients.

4.16 (Nursing) Authorization to apply for, accept, and expend a grant for $50,000 from the Health Resources and Services Administration to expand home health services.

4.17 (Laguna Honda) Approval of a new contract with K-BRO Linen, Systems for $13,000 to prepare a consultation report on linen services for LHH and SFGH.

The following item was item was severed from the consent calendar and considered separately:

4.14. (AIDS Activity Office) Authorization to apply for a grant of $725,977 from the Centers for Disease Control to provide AIDS antibody testing services at substance abuse clinics and women's health clinics.

The Commission requested that the Department revise the grant to better reflect the services which will be provided in house. The Department will prepare a list of recommendations on this grant and present it to the Commission at a future hearing.

Commissioner Lee abstained on the vote on item 4.10.

5. APPROVAL OF AN ORDINANCE TO REQUIRE DISCLOSURE OF INGREDIENTS IN FAST FOOD:

The Commission asked about the cost to the Department for implementation of the new ordinance. Larry Meredith of the Department will report on the projected costs, if any, at a future hearing. The Commission also identified the need for an educational program to supplement the disclosure ordinance. It was felt that the public required guidance on the effect of the information on their diet planning. Flo Stroud of the Department will develop an educational plan to supplement the ordinance.

ACTION TAKEN: The Health Commission passed a resolution urging the approval of a proposed ordinance to disclose the ingredients and nutritional content of food sold in fast food establishments.

6. SUPPORT FOR JOINT COMMISSION RECOMMENDATIONS:

ACTION TAKEN: The Health Commission passed a resolution supporting recommendations made for the Department of Health, Commission on Aging, and the Department of Social Services to initiate joint proposals for long term care projects.

7. SMOKELESS TOBACCO:

On a motion by Commissioner Shek, the resolve clauses of the resolution were amended as follows:

RESOLVED: that the Health Commission requests that the Department of Public Health expand its education efforts regarding the health hazards of using smokeless tobacco products and urge the Unified School District to educate parents, teachers, and students about the health hazards of using smokeless tobacco products, and be it

FURTHER RESOLVED: That the Health Commission urges the Board of Supervisors to adopt an ordinance requiring that: 1) warning signs on the health hazards of using smokeless tobacco be posted at the point of sale, and that 2) signs be posted at local businesses which sell smokeless tobacco that State law prohibits the sale of smokeless tobacco products to minors.

ACTION TAKEN: The Health Commission approved the resolution.

8. APPROVAL OF THE HOUSEHOLD WASTE PROGRAM AND ORDINANCE:

The Department presented the Board of Supervisor's Household Waste Resolution and its plan for implementation of the resolution. The proposed plan would establish a" drop-off" site operated by a contract with Sanitary Fill Company. The public would bring bring toxic wastes to the site. The Commission had concerns about accesibility to the public of such a scheme. On recommendation from the representatives of the Hazardous Materials Advisory Committee and Sanitary Fill Company, the Commission requested that educational programs be administered by the Department rather than by the contractor. The Commission was also supportive of the establishment of an advisory committee with private sector participation similar to the Hazardous Materials Advisory Committee.

The program would be self-supporting through a general increase in the scavenger fees collected in the City. Larry Sweetser of Sanitary Fill estimated that the cost of the program would be $500,000. A proposed scavenger rate increase would have to be established through hearings before the Board of Supervisors. The resolution specifies that the Chief Administrative Officer will fund the project initially through an impound account.

David Smith, legislative aide to Supervisor Ward, as well as a member of the Hazardous Materials Advisory Committee urged the Commission to include small quantity generators -- those businesses that are exempted from the Hazardous Materials Ordinance -- in its future plans for the toxic program. Mr. Smith stated that Supervisor Ward is in the process of proposing legislation to deal with these small generators.

Commissioner Foster had questions regarding the financing mechanisms and if sufficient funding would be available to properly implement the program. He stated that he was reluctant to approve a project without detailed cost estimates and information on the sources of funding.

ACTION TAKEN: The Health Commission approved the motion to accept responsibility for management of the Household Waste Program.

Approved unanimously by the Health Commission

The Health Commission approved in concept a one year pilot project for the Household Waste Program providing that the Department accept responsibility for educational programs associated with the program, that the Department of Health be reimbursed for these programs, and that an advisory committee with private sector participation be convened.

Approved by the Commission with Commissioner Foster dissenting.

9. APPROVAL OF AMENDMENTS TO THE HAZARDOUS MATERIALS ORDINANCE:

The Department presented the proposed amendments to the Hazardous Materials Ordinance. Both the Department and the representative from the Hazardous Materials Advisory Committee (HMAC) supported most of the proposed changes. The HMAC expressed concern that a three year provisional license without inspection would create safety hazards. The HMAC representative also recommended that annual inspections accompany all permit renewals. The Department requested that the Fire Department regulations remain in effect for 180 days rather than the proposed 90 days to allow the Department to develop new regulations and smooth the transition of the program.

ACTION TAKEN: The motion to accept the amended ordinance was approved with the following recommendations: 1) Deletion of section 1121 eliminating provisional permits, 2) Amending section 1123.3 to require annual inspections to accompany permit renewals, and 3) Modifying section 1114 to increase the period of interim regulations to 180 days.

Commissioner Tobriner was absent for the motion and vote.

10. CHILDREN'S HEALTH PROGRAM FOR CHILD CARE CENTERS:

Dr. Theresa Long presented the Department's policy recommendations for promoting child health in childcare centers. Dr. Long stressed the need for education and outreach in order to promote health and prevent the spread of infectious diseases. She also noted that under current laws, everyone is obligated to report communicable diseases. Given this perspective, the following recommendations were presented:

1. The identification of a Departmental childcare health coordinator and the convening of an interdisciplinary committee of Departmental representatives whose first priority would be the problem of infectious disease in childcare centers.
2. The establishment of guidelines for childcare providers which would address issues of infection control, accident prevention, health screening, behavior, growth and development, nutrition, and food handling.
3. The provision of formal training for childcare providers in child health issues.
4. The collection and dissemination of information on child health through a resource library, a telephone "hot line", and a childcare data base.

ACTION TAKEN: The Health Commission approved the resolution to implement a children's health promotion and infectious disease control program for childcare centers.

Commissioner Toppriner was absent for the motion and vote.

11. REVIEW OF DEPARTMENT'S REVENUES AND EXPENDITURES:

Larry Meredith provided financial figures for the 1985-86 fiscal year through May, 1986. The Department reported a surplus of $1.5 million and an under-expenditure of $775,000 for a total surplus of approximately $2.3 million. The Department expects expenditures to raise significantly in the last month of the fiscal year and projects that the Department will finish 1986-87 on budget without significant surplus.

12. REVIEW OF THE DEPARTMENT'S 1986-87 BUDGET:

The Finance Committee of the Board of Supervisors reduced the Mayor's $331 million budget for the Department by $1.54 million. Funds were held in reserve for salary savings and for reclassifications requested. Reserves placed upon permanent salaries and mandatory fringe benefits to increase the level of salary savings will be reviewed by the Board of Supervisors in August. The reductions will not affect the Department's ability to implement or maintain services included in the original submission.

Larry Meredith anticipated that the Department will request supplemental appropriations of the Board of Supervisors in October for the Toxics program and for more ambulances.

The projected State revenues may not be achieved as the Governor has vetoed the M.I.A. program COLA and augmentation. This represents a $4 million loss to San Francisco. In order to maintain budgeted expenditures, the Department may request that the revenue shortfall be adjusted when the local tax rate is determined.

13. REPORT ON THE IMPACT OF THE FEDERAL BUDGET ACT OF 1986-87:

Mary Pittman-Lindeman, Director of Planning, reported on the major changes in federal laws that may impact the Department. While it is impossible to determine the exact impact, the following changes are expected to have some effect on revenues and services.

Medicare:

1. Revenue at SFGH is expected to benefit as a result of the postponement of standardized national DRG rates, and because of the new supplement for hospitals which serve a disproportionate number of indigent patients. The uncompensated care supplement for SFGH is expected to be $300,000. The revenues are expected to be reduced as a result of the restructuring of payment for graduate medical education costs.

2. Revenues at SFGH are expected to be reduced as a result of a postponement of the increase in costs covered by the Prospective payment system, of the effective .5% overall decrease in hospital reimbursement rates, and of the decrease in supplemental payments to teaching hospitals.

3. Departmental revenues may benefit from the provision to make permanent the MediCare reimbursement for hospice care and a law requiring employers to provide workers over age 70 with insurance coverage. The Hospice care is expected to provide $20,000 in revenue while the insurance provision may decrease the overall number of under-insured.

Medicaid:

1. The time limit for waivers to allow for Medicaid coverage of home and community based care for patients who would otherwise be institutionalized has been extended by three years. This is beneficial in demonstrating the need for funding of home care. The Department is already moving in this direction with eldercare and AIDS care.

2. There is a new option for States to extend Medicaid coverage to hospice care. California will be applying for this waiver and it is especially important in terms of AIDS care.

14. REPORT ON THE STATE BUDGET FOR 1986-87:

The Governor has completed his review and reductions of the 1986 State Budget Act. He has reduced or eliminated legislative augmentations of $300 million in order to maintain a $1 billion fund for economic uncertainties. An additional $300 million was "blue pencilled" which included a reduction of $50 million for the MIA program. The Governor made it known that this money may be released if the legislature allows the State to transfer unexpended funds from the Public Employees Retirement System to the general fund. This jeopardizes $2.7 million of San Francisco's MIA allocation.

State Budget, Continued:

In addition, several changes were made in the budget for specific health related programs that impact San Francisco:

1. The Governor eliminated nearly all of the legislative augmentations for AIDS related activities. This was done in spite of the Department's efforts to provide input to the Governor as to the need for further increases in funding.
2. AB 3632 transferring responsibility for treatment of emotionally disturbed children from local schools to local mental health and social service agencies was funded. The funding, however, covers assessments, case management, and residential treatment. It does not provide funding for treatment.
3. The SRx program was funded through a special needs and Priorities (SNAP) grant.
4. The State funding for the Edgewood Children's Center Cleveland School was cut, citing the county as the responsible funding entity.
5. AB 8 received the full statutory COLA. Only mental health received a 1% descretionary COLA.

15. AMBULANCE DESTINATION POLICY:

This item was continued to the September 2, 1986 hearing by request of the Department. Dr. Werdegar apologized for the late notice and stated that the Department required more time to meet with the Task Force with which it has been working to develop the Ambulance Destination Policy. Commissioner Sanchez asked that in the future the Department give the Commission and the Community advance notice regarding changes in the agenda. Commissioner Lee and Dr. Werdegar agreed that a formal mechanism should be developed for last minute changes in the agenda.

16. OTHER BUSINESS:

The Commission asked the Secretary to the Commission to prepare a resolution regarding the effects of the Gaan Initiative limiting public employee salaries and a resolution regarding the effects of the LaRouche Initiative mandating measures for control of AIDS. These resolutions will be presented to the Commission at the August 19, 1986 meeting.

At 5:35 the Commission went into executive session pursuant to Government Code, section 54956.9 to discuss the performance evaluation of the Secretary to the Commission.

The Commission resumed the public hearing at 5:50 P.M. and adjourned the meeting.

Monique J. Zmuda
Secretary to the Commission

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NOTICE OF PUBLIC HEARING

HEALTH COMMISSION

HEALTH SERVICES FOR REFUGEES

TUESDAY, August 5, 1986 - 4:00 P.M.
Monique Zmuda, Secretary to Commission

4:00 P.M. TO 6:00 P.M.

SELF HELP FOR THE ELDERLY

840 Pine Street - Dining Room

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 2:00 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR REPRESENTS THE ITEMS CONSIDERED BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR (John Blumlein)

   3.1 (CMHS) Approval of a contract modification for the Family Service Agency of San Francisco increasing the contract by $81,369 to perform assessments of special education students for FY 1986-87.

   3.2 (CMHS) Site approval for 471 Jessie Street for the Sub-Payee program.

   3.3 (CSAS) Site approval at 333 Valencia Street for the Women's Institute for Mental Health program which provides alcohol related services.

   3.4 (CSAS) Site approval at 1049 Market Street for Westside Community Mental Health Center which provides drug abuse services.

   3.5 (CSAS) Approval of a contract modification for Project Title XVI increasing the contract by $103,000 for a total of $136,000.

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Consent Calendar, Continued

3.6 (CSAS) Approval of a renewal contract with Project Title XVI for $34,150 for the period between July 1 through September 30, 1986.

3.7 (CSAS) Authorization to apply for, accept and expend a grant of $7,375,537 to fund drug treatment programs in FY 1986-87.

3.8 (Forensics) Approval of a contract renewal with H. H. Brady, DDS for $4,635 to provide dental care to inmates in FY 1986-87.

3.9 (Forensics) Approval of a contract renewal with Youth Projects for $985,385 to provide psychiatric services to inmates for FY 1986-87.

3.10 (Family Health) Approval of a contract renewal with the Family Services Agency for $458,747 to provide adolescent case management services for FY 1986-87.

3.11 (Family Health) Approval of a contract renewal with the UC Regents for $292,000 to provide perinatal services at SFGH for FY 1986-87.

3.12 (Family Health) Approval of a new contract with the San Francisco Education Fund for $49,993 to provide AIDS workshops to teachers.

3.13 (Senior Services) Approval of a contract renewal of $9,500 with UCSF School of Medicine to provide consultation to the Eldercare Project for FY 1986-87

3.14 (Senior Services) Authorization to apply for a grant of $750,000 from the Kaiser Family Foundation for safety and injury prevention program for the period between April, 1987 through March, 1992.

3.15 (Disease Control) Authorization to apply for, accept and expend a grant of $277,788 from the Centers for Disease Control for the AIDS Transfused Blood Study for the period between November 1, 1986 through October 31, 1987.

3.16 (Disease Control) Authorization to apply for, accept and expend a grant of $547,289 from the Centers for Disease Control for the AIDS Trend Study for the period between November 1, 1986 through October 31, 1987.

3.17 (Disease Control) Authorization to apply for, accept and expend a grant of $1,073,009 from the Centers for Disease Control for the AIDS/Hepatitis B Cohort Study for the period between November 1, 1986 through October 31, 1987.

3.18 (Disease Control) Authorization to apply for, accept and expend a grant of $60,070 from the Public Health Service for prevention and control of Chlamydia Trachomatis.

Consent Calendar, Continued

3.19 (MIH) Authorization to apply for, accept and expend a grant for $139,500 from Comic Relief, Inc. to provide health care to the homeless.

3.20 (Toxics) Approval of a new contract with J.M. Cohen for $22,243 to provide toxic waste assessment at San Francisco General Hospital.

3.21 (Toxics) Approval of a new contract with Ecology and Environment for $11,000 to provide toxic waste assessment at Laguna Honda Hospital.

3.22 (Toxics) Approval of a contract renewal with the University of California for $50,880 to provide hazardous materials information services.

3.23 (AIDS Office) Authorization to accept and expend a grant from the Robert Wood Johnson Foundation for up to $2,000,000 for a four year period from January, 1987 through December, 1990 for out-of-hospital care for AIDS/ARC patients.

3.24 (AIDS Office) Authorization to accept and expend a grant of $554,000 from the State Department of Health Services for AIDS education for substance abusers.

4. PUBLIC HEARING ON REFUGEE SERVICES

The Commission's purpose in holding a hearing on refugee health issues is to identify the health services available to refugees, to determine the need for additional services, and to consider policy matters which can impact the delivery of health services to refugees. The Commission will address the needs of documented and undocumented refugees. While the emphasis of the hearing will be on Southeast Asian and Central American refugee communities, members of all communities are invited to speak.

SIGN-UP CARDS WILL BE AVAILABLE TO THOSE WHO WISH TO MAKE ORAL PRESENTATIONS. SPEAKERS SHALL CONFINE REMARKS TO THE QUESTIONS ABOVE, AND SHALL BE HEARD ONCE FOR UP TO 3 MINUTES. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND MAY BE SUBMITTED FOR INCLUSION IN THE COMMISSION'S PACKET IF RECEIVED BY THURSDAY, JULY 31, 1986 AT THE ABOVE ADDRESS.

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SECRETARY

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MINUTES OF HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, August 5, 1986 at 4:00 P.M. by President Lee. The meeting was held at 940 Pine Street, in the dining room of Self Help for the Elderly.

1. ROLL CALL

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Present: Commissioner Philip R. Lee, M.D., President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Commissioner Naomi Gray was absent from roll call, but arrived at 2:05 p.m.

EXECUTIVE SESSION

The Health Commission went into executive session and approved the disposition of a claim in the amount of $67,500 for Judith Northrup, M.D.

The Health Commission resumed its public meeting at 4:10 p.m.

2. APPROVAL OF MINUTES

The minutes of the meeting for July 15 were amended in the Director's report on SFGH to read: Commissioner Lee noted that the governance issue has been resolved with the creation of the Health Commission and the Joint Conference Committee.

The minutes on page 8 relating to the Medicare section of the report on the impact of the Federal budget Act of 1986-87 was amended to read: Revenue at SFGH is expected to benefit as a result of the postponement of standardized national DRG rates and because of the new supplement for hospitals which serve a disproportionate number of indigent patients. The uncompensated care supplement for SFGH is expected to be $300,000. The revenues are expected to be reduced as a result of the restructuring of payments for graduate medical education costs.

The minutes as amended were approved.

3. CONSENT CALENDAR

The following items on the consent calendar were approved:

3.1 Contract modification for the Family Service Agency of San Francisco increasing the contract by $81,367 to perform assessments of special education students for FY 1985-86.

3.2 Site approval for 471 Jessie Street for the Sub-Payee program.

3.3 Site approval at 333 Valencia Street for the Women's Institute for Mental Health program which provides alcohol related services.

3.4 Site approval at 1049 Market Street for Westside Community Mental Health Center which provides drug abuse services.

3.5 Contract modification for Project Title XVI increasing the contract by $103,000 for a total of $136,000.

3.6 Renewal contract with Project Title XVI for $34,150 for the period between July 1 through September 30, 1986.

The Budget Committee requested that an update be provided to the Commission in October on the status of this service.

3.7 Authorization to apply for, accept and expend a grant of $7,375,537 to fund drug and alcohol treatment programs in FY 1986-87.

3.8 Contract renewal with H. H. Brady, DDS for $4,633 to provide dental care to inmates in FY 1986-87.

3.9 Contract renewal with Youth Projects for $985,385 to provide psychiatric services to inmates for FY 1986-87.

3.11 New contract with the San Francisco Education Fund for $45,995 to provide AIDS workshops to teachers.

3.12 Contract renewal of $9,500 with UCSF School of Medicine to provide consultation to the Eldercare Project for FY 1986-87

3.13 Authorization to apply for a grant of $750,000 from the Kaiser Family Foundation for safety and injury prevention program for seniors.

3.14 Authorization to apply for, accept and expend a grant of $277,788 from the Centers for Disease Control for the AIDS Transfused Blood Study for the Federal FY 1986-87.

3.15 Authorization to apply for, accept and expend a grant of $547,289 from the Centers for Disease Control for the AIDS Trend Study for the period Federal FY 1986-87.

3.16 Authorization to apply for, accept and expend a grant of $1,073,009 from the Centers for Disease Control for the AIDS/Hepatitis B Cohort Study for the Federal FY 1986-87.

3.17 Authorization to apply for, accept and expend a grant of $80,000 from the Public Health Service for prevention and control of Chlamydia.

3.18 Authorization to apply for, accept and expend a grant for $134,500 from Comic Relief, Inc. to provide health care to the homeless.

3.19 New contract with J.M. Cohen for $22,243 to provide toxic waste assessment at San Francisco General Hospital.

3.20 New contract with Ecology and Environment for $1,000 to provide toxic waste assessment at Laguna Honda Hospital.

3.21 Contract renewal with the University of California for $50,650 to provide hazardous materials information services.

3.22 Supplemental appropriation of approximately $3.5 million to pay for salary standardization for nurses for FY 1986-87.

3.23 Acceptance of a gift of $2,000 from the SFGH Volunteer Association to pay the cost of "Pursuit", the DPH health promotion magazine.

The following item was severed from the consent calendar and was discussed at the full Commission meeting:

3.10 Contract renewal with the UC Regents for $292,000 to provide perinatal services at SFGH for FY 1986-87.

Commissioner Sanchez questioned why perinatal services contracts are not out out for bid. He stated that he feels that there are community agencies which could provide the services at less cost. President Lee agreed that this policy issue should be considered by the Commission and requested that the matter be presented to the full Commission at a later meeting for discussion.

The contract was approved.

4. PUBLIC HEARING ON REFUGEE SERVICES

Representatives from various health and mental health organizations, religious community organizations, medical professionals, as well as refugees testified at the public hearing. Testimony was provided on the need and accessibility of services for both documented refugees which include Indochinese and Ethiopian persons among others, and for undocumented refugees which include primarily Central Americans. Dr. Wardegar, Director of Health and Flo Stroud, Deputy Director for Community Health presented a summary of the department's policies for providing services to both documented and undocumented services. A summary of the services available and information on the population served at the Refugee Clinic was presented by Dr. Paul DeLay.

The problems and health needs of refugees which was identified at the hearing include the following:

-Dwindling funds for interpreter services at the refugee clinic.

-Lack of bilingual practitioners at various medical clinics throughout the City which serve documented and undocumented refugees.

-Limited funding for documented refugees after first 18 months in the federally funded Medi-Cal program. No funding available for the care of undocumented refugees.

-High incidence of tuberculosis and other diseases among refugees.

-High incidence of tooth decay and periodontal disease among refugees, particularly in children.

-Fear of governmental institutions among the undocumented refugees because of the torture and persecution that some of the refugees have experienced in their home land. Health care providers and undocumented refugees testified that the questions about the immigration status of patients at the various clinics prevents patients from seeking care because of fear of being turned into the immigration service and fear of being deported.

-Preventive health care for refugees such as prenatal care, health screening and immunizations are underutilized by Central American refugees.

-Need for training of eligibility workers, intake workers and billing staff on the specialized needs of undocumented refugees.

-Need for specialized mental health programs to serve refugees, particularly those who were victims of torture and persecution.

-Increased need for networking with the Department of Social Services to standardize and minimize eligibility procedures.

-Need for medical screening and treatment services with the private sector, earmarked for newcomers.

-Need for additional housing for refugees and newcomers.

-Need for additional mental health staff to work with the elderly newcomers.

-Need for a long term mental health plan to address the needs of refugees.

Representatives from various provider groups and religious organizations, and medical and mental health professionals urged the Commission to adopt a policy which would eliminate questions of immigration status during the eligibility process, and recommended that a task force be created to perform a needs assessment and to recommend policies which will enhance the medical services to newcomers and refugees.

Dr. Sanchez stated that he saw four major points which the Commission should consider: These points include setting policies to assure: 1) that health and mental health programs are fully staffed with appropriate bilingual personnel; 2) that private agencies now serving refugees are augmented with medical services; 3. that the eligibility process is changed to remove fear of deportation; 4) that support be given to increase housing for homeless refugees.

Commissioner Foster stated that religious community groups should be utilized to disseminate information on health care and changes in the eligibility process since undocumented refugees tend to be less fearful of religious organizations than of governmental institutions.

Dr. Lee thanked all of the participants in the hearing, and stated the Commission will act on the recommendations after the department has examined the feasibility and determined the fiscal impact of making changes in the eligibility process. He also stated that the Commission will consider the recommendation that a task force be established to assist the department in developing a needs assessment and provide recommendations on policies relating to refugees.

The meeting was adjourned at 7:15 in memory of the late City Attorney, Mr. George Agnost.

Monique J. Imuda
Secretary to Health Commission

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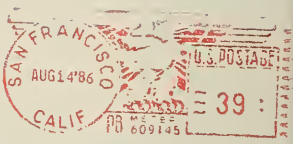

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, August 19, 1986 - 2:00 P.M.

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:00 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Peters for Dr. Werdegar)

4. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

   4.1 (CMHS) Approval of a contract renewal with Community Crisis of San Francisco for $1,721,209 to provide 24 hour psychiatric services for FY-1985-87.

   4.2 (CMHS) Approval of a contract renewal with Support Services for Elders for $34,669 to provide case management services for FY 1985-87.

   4.3 (CMHS) Approval of a proposed site located at 111 Potrero Hill Avenue to be used for the Mission Crisis Center.

   4.4 (SFGH) Approval of various contracts to provide nursing registry services, for up to $160,000 for FY 1986-87 with the following agencies: Kimberly Nurses for $5,000; Professions Nurses Bureau for $5,000; Medical Personnel Pool for $5,000; Nurse Providers for $5,000; Staff Builders Health Care Services for $5,000; Allied Nursing Services for $5,000; Remedy Home and Health Care Services for $5,000; NSI for $5,000; and Stat Nursing Services for $5,000.

   4.5 (Family Health) Approval of a new contract with Laura Brainin-Rodriquez for $6,817 to provide nutrition consultation services to the jail system for Fy 1986-87.

   4.6 (LHH) Approval of a new contract with the San Francisco Hearing and Speech Center for $6,850 to provide audiology services to Laguna Honda patients.

Consent Calendar, Continued

4.7 (SFGH) Approval of a new contract with Carventnol and Norwalk for $6,500 to provide financial consultation services for FY 1986-87.

4.8 (HIDS Activity Office) Approval of a renewal contract with Pacific Presbyterian Medical Center-Garden Sullivan Hospital for $271,420 for FY 1986-87 to provide extended care for persons with HIDS.

5. CONSENT CALENDAR - JOINT CONFERENCE COMMITTEE SFGH (Commissioner Sanchez)

Motions Proposed: Approval of the Medical Staff By-Laws
Approval of the Volunteer Association By-Laws
Approval of the appointments of Medical Staff

6. REPORT ON SERVICES FOR ASC PATIENTS AT HEALTH CENTER 1 (Dr. Dunnegan)

7. FETAL ALCOHOL SYNDROME PREVENTION PROGRAM (Flo Stroud)

ACTION PROPOSED: Motion to approve the proposed new program.

8. REPORT ON HOSPICE CARE SERVICES (Jim Gilgay)

9. REVIEW OF MANAGEMENT BY OBJECTIVE PROGRAM (Larry Meredith)

10. GANN INITIATIVE (Commissioner Blumlein)

ACTION PROPOSED: Approval of resolution in opposition of the proposed Gann Initiative.

11. LAROUCHE INITIATIVE (Commissioner Foster)

MOTION PROPOSED: Approval of a resolution in opposition to the LaRouche Initiative.

12. STATE MIA FUNDING (Commissioner Blumlein)

ACTION PROPOSED: Approval of a resolution in opposition to the State reductions in MIA funding.

13. MEDI-CAL REGULATIONS

ACTION PROPOSED: Approval of a resolution in opposition to the proposed changes in Medi-Cal regulations affecting the classification of patients.

14. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, August 19, 1986 at 2:00 P.M. by Vice-President Gray. The meeting was held at 101 Grove Street

1. ROLL CALL

Present: Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Rosabelle Tobriner

Commission President Philip Lee and Commissioner Clement Shek were absent. They were both on vacation.

2. APPROVAL OF MINUTES

The minutes of the meeting of August 5, 1986 were approved.

3. DIRECTOR'S REPORT

Philip Sowa, administrator of SFGH, announced two new appointments to the staff of SFGH. Monica DaSilva has been appointed Director of Medical Records. Jim Putney has been appointed Associate Administrator for Finance.

Dr. Tom Peters delivered the Director's report in the absence of Dr. Werdegar.

Hospital Mortality Rates:

The recent press reports on hospital mortality rates were based on a study done by the California Medical Review (CMR) on Medicare patients. SFGH and LHH were found to have rates that did not differ significantly from the national average when adjusted for specific diagnoses. The rate for SFGH when trauma patients are excluded is 6.8%, lower than the statewide average. It was also noted that the acuity of Medicare patients at SFGH is much higher than at most hospitals. The data on LHH was based upon the 14 bed acute ward which treats LHH longterm patients only. These patients have an average age of 75, are old and frail, and approximately 20% are considered terminal. Dr. Peters cautioned that the report reflects the acuity of the patient population rather than the quality of care.

Grand Jury Report:

The 1985 Grand Jury report was released although the Department has not yet received a copy. The Grand Jury reviewed EMS services and concluded that the EMS problems are being adequately addressed. The Grand Jury also reviewed and commented quite favorably on the Department's AIDS programs.

AIDS:

On August 13, 1986 The Director convened a meeting of Bay Area Health Directors and Health Officers to discuss a regional approach to the AIDS epidemic. They will be meeting on a regular basis and develop a proposed agenda for a meeting of Bay Area elected officials that Mayor Feinstein will host.

Recent statistics show that the incidence of sexually transmitted diseases (STD) is especially prevalent among young minority individuals. This has implications for the spread of AIDS among heterosexual minority youth. As reported in the press, the Department will conduct an assertive AIDS education and prevention campaign targeted to these groups in cooperation with schools and community based organizations.

Commissioner Foster convened a meeting on August 14, 1986 between San Mateo County officials, and San Francisco County clinicians and administrators to learn more about the Department's AIDS program.

The current fiscal year budget provided staffing augmentations for home care services to AIDS patients, and as a result there is now no waiting list for AIDS home care services.

Mental Health Services:

The State has raised the daily rates for inpatient services at Napa State Hospital. As a result, it will cost an additional $800,000 per year for the 240 beds San Francisco currently utilizes for adult mental patients. Dr. True is working with the California Conference of Mental Health Directors to urge the State to maintain a stable rate schedule and to provide reasonable notice of rate increases. This rate increase occurred after the 1986-87 fiscal year budget was finalized and will result in a $800,000 shortfall.

Mental Health Services, continued:

Last week, in order to maintain Psychiatric Emergency Services (PES) from diverting patients, it was necessary to purchase acute beds for these patients at two hospitals. One patient day was purchased at Gladman hospital in Oakland through an existing contract for sub-acute services. The other two patients were transfered to French Hospital. A contract will be developed with French Hospital for payment. The Director of Health approved these agreements to honor the Department's commitment to the Mayor and the Police Department that PES would not go on diversion.

The State has interpreted federal Medicaid regulations to the effect that incarcerated persons who subsequently need hospitalization are not eligible for Medi-Cal. Their care is seen as being the responsibility of the courts or Department of Social Services. This would severely affect the Department's revenues. Staff are currently studying the new regulations and will present their assessment at the next Commission meeting.

Seattle Emergency Medical Services:

The report on the Seattle Emergency Medical System was presented. The average Code 3 response time measured from dispatch in Seattle was 7.0 minutes. The average Code 3 response time measured from receipt of call for the month of July in San Francisco was 6.2 minutes. Dr. Peters noted that Seattle has roughly half the population of San Francisco and twice the number of emergency vehicles.

Grants Received:

A grant for $4,340 was received from the State to augment the computer-assisted immunization project.

San Francisco General Hospital:

The press has recently reported on the issue of billings and collections at the Hospital. A progress report will be presented at the September 2, 1986 Commission meeting on the Lewin and Lincourt consultation for improving the Hospital's billing, accounting, and eligibility operations.

This week, SFGH had a peak census of 443 patients and for several brief occasions had to divert medical/surgical patients.

Laguna Honda Hospital:

Dr. Mary Ann Johnson, an internist currently based at SFGH, will serve as a consultant on acute care services and quality assurance programs at Laguna Honda for a four month period commencing September 1, 1986.

Community Health:

Dr. Ken Dunnigan will be leaving the Department to pursue post graduate studies. Dr. Peters thanked Dr. Dunnigan for his dedication and leadership to Health Center One and its patients. Replacing Dr. Dunnigan as District Health Officer at Health Center One will be Mildred Crear.

COMMENTS:

Commissioner Tobriner noted the recent negative press coverage of Health Department programs and queried how the Health Commission and the Department may facilitate a more balanced media presentation of public health activities. She requested that the Health Commission consider and discuss ways to aid Paul Barnes, the Public Relations Coordinator, provide information on the many successful and effective programs administered by the Health Department. Commissioner Gray suggested that the Health Commission meet with or write to members of the press to provide them with this information.

Commissioner Foster requested that the Department keep the Health Commission informed of progress on regional AIDS planning and that a similar presentation to the one provided for San Mateo County officials be made to Marin County officials in September. Commissioner Foster also noted the California Medical Association's comments with respect to the Governor's inadequate response to the AIDS epidemic. He requested that the Department provide complete justification for all AIDS related funding requests to the State so that State representatives are aware of the severity of the epidemic and the growing need for increased resources.

4. Consent Calendar:

The following items on the consent calendar were approved:

4.1 (CMHS) Approval of a contract renewal with Community Crisis of San Francisco for $1,721,269 to provide 24 hour psychiatric services for FY-1986-87.

4.2 (CMHS) Approval of a contract renewal with Support Services for Elders for $34,669 to provide case management services for FY 1986-87.

4.4 (SFGH) Approval of various contracts to provide nursing registry services, for up to $160,000 for FY 1986-87 with the following agencies: Kimberly Nurses for $5,000; Professions Nurses Bureau for $5,000; Medical Personnel Pool for $5,000; Nurse Providers for $5,000; Staff Builders Health Care Services for $5,000; Allied Nursing Services for $5,000; Remedy Home and Health Care Services for $5,000; NSI for $5,000; and Stat Nursing Services for $5,000.

4.6 (LHH) Approval of a new contract with the San Francisco Hearing and Speech Center for $6,880 to provide audiology services to Laguna Honda patients.

4.7 (SFGH) Approval of a contract renewal with Larventhol and Horwath for $28,500 to provide financial consultation services for FY 1986-87.

4.9 (SFGH and LHH) Approval of a supplemental appropriation for $161,633 to provide health benefits to survivors of employees of SFGH and LHH.

The following item was approved as amended:

4.5 (Family Health) Approval of a new contract with Laura Brainin-Rodriquez for $7,463 to provice nutrition consultation services to the jail system for FY 1986-87.

The following items were severed from the consent calendar:

4.3 (CMHS) Approval of a proposed site located at 111 Potrero Avenue to be used for the Mission Crisis Center the Team 1 outpatient program.

The Potrero Avenue site for the Mission Crisis Program is located on the border of the Mission and Potrero Hill neighborhoods. Commissioner Sanchez expressed disappointment that an important community service would be relocated out of the Inner Mission. Gloria Gonzalez of Adult Community Services and Tom Gallagher, the Program Director, assured the Commission that substantial efforts had been made to locate a site within the Inner Mission. They stated that after one and one-half years, this site was the most suitable they had found.

Two members of the community expressed opposition to the site because of fears for safety and for the detrimental impact a mental health program in the community may have on investment in the area. They further stated that they were not consulted in the site selection process. Ms. Gonzalez stated that two community hearings were held. The Commission instructed the Department to convene an additional community hearing so that concerned members of the community may ask questions of the program staff and attempt to reach a consensus. Commission action on the site approval was continued to the meeting of September 2, 1986.

4.8 (AIDS Activity Office) Approval of a renewal contract with Pacific Presbyterian Medical Center-Garden Sullivan Hospital for $271,420 for FY 1986-97 to provide extended care for persons with AIDS.

Commissioner Foster requested that this item be severed from the consent calendar to learn why these services are now being funded through city general funds. Jeff Amory of the AIDS Activity Office explained that in January, 1986 the State Medi-Cal office had eliminated the "extended care rate" reimbursement while it reconsidered the validity of this category. Thus it became necessary for the City to fund those beds at Garden Sullivan Hospital that were previously funded through this Medi-Cal category. He also stated that new proposed regulations for Medi-Cal would include sub-acute coverage. The new definition of sub-acute, however, would not apply to extended care such as that provided at Garden Sullivan Hospital.

The contract was approved.

5. CONSENT CALENDAR OF THE JOINT CONFERENCE COMMITTEE OF SFGH:

Commissioner Sanchez presented the proposed SFGH Medical Staff Bylaws, the proposed Volunteer Association of SFGH bylaws, and the proposed appointments of medical staff to SFGH to the Commission. Commissioner Gray expressed the opinion that the responsibility for approval of the medical staff appointments should be delegated to the Director of Health. Commissioner Sanchez stated that the Joint Commission on

Joint Conference Committee on SFGH, Continued:

Accreditation of Hospitals was clear that this was a Health Commission responsibility that should not be delegated. Commissioner Gray also asked that this be reviewed by the City Attorney for consistency.

The Approval of the Medical Staff Bylaws, the Volunteer Association Bylaws, and the medical Staff appointments was continued.

6. REPORT ON HEALTH SERVICES FOR ARC PATIENTS AT HEALTH CENTER 1:

Dr. Kenneth Dunnigan, District Health Officer at Health Center 1, reported on the evolution of Health Center 1 as a major provider of care for AIDS Related Complex (ARC) patients in the City. As such, Health Center 1 has developed unique expertise in the clinical treatment of ARC and has significantly relieved the over-utilization of Ward 86 and other clinics at SFGH. Dr. Dunnigan emphasized that Health Center 1 is treating sick patients, that the numbers of these patients is expected to increase, and that it is providing treatment services with the same personnel resources it had when it provided preventative care only. He stressed the need for AIDS-based funding to provide Health Center 1 with increased clinical staff in order to meet the growing need for ARC services.

Dr. Dunnigan also expressed concern that the experience and expertise of the staff of Health Center 1 was not being utilized in AIDS planning, particularly in regard to HTLV-III testing programs and AIDS/ARC services. He also noted that planning for services to be provided at Health Center 1 had been done without consultation with staff of the Health Center. The purpose of this presentation, Dr. Dunnigan stated, was to increase the visability of Health Center 1 and encourage the Health department to include its staff in planning decisions.

Commissioner Foster asked that Dr. Dunnigan's recommendations be forwarded to the Departmental AIDS Task Force for review and that further recommendations be presented to the Health Commission at a later date.

The Commission noted that Dr. Dunnigan is leaving the Department to pursue post-graduate studies and thanked him for his work over the past five years for the citizens of San Francisco.

Action Taken: The Health Commission passed a resolution commending Dr. Kenneth Dunnigan and the staff of Health Center 1 as a major primary care site for patients with ARC and expressing their gratitude to Dr. Dunnigan as he leaves the Department to pursue other career goals.

7. FETAL ALCOHOL SYNDROME PREVENTION PROGRAM:

Marty Jessup, R.N., M.S., a consultant to the Department on chemical dependency and pregnancy, reported on a 1982 survey done in San Francisco on pregnancies complicated by substance abuse. In 1982, 98% of these women were single and Medi-Cal eligible. Many of the infants suffered complications and were particularly difficult to place in foster homes. There are currently approximately 60 beds in residential facilities for opiate complicated pregnancies. There are no specific programs for alcohol or poly-drug complicated pregnancies. Since 1982, there has been a three fold increase in the number of substance abuse complicated pregnancies and AIDS has become an issue among IV drug using mothers.

FETAL ALCOHOL SYNDROME PREVENTION PROGRAM, Continued:

Linda Karpawich of Community Substance Abuse Services reported on education efforts through a Task Force on Fetal Alcohol Syndrome, a conference held on chemical dependency and pregnancy, and a curriculum developed to train providers. She stated that legislation to post warning signs at point of sale of alcoholic beverages was within the state jurisdiction and not actionable on the county level. Cynthia Selmer of the Family Health Bureau detailed the efforts of the Perinatal Forum to deal with chemical dependency and pregnancy.

Commissioner Sanchez requested that the Department update the Survey conducted by Ms. Jessup with an expanded focus to include AIDS and poly-drug abuse.

Action Taken: The Health Commission approved a motion supporting the State resolution designating a week in January, 1987 as "Fetal Alcohol Awareness Week" and supporting State legislative efforts to enact laws requiring alcoholic beverages to include labels concerning the effects of alcohol consumption during pregnancy.

8. REPORT ON HOSPICE CARE SERVICES:

Jim Gilday of the Planning Department reported on hospice services in San Francisco. The Commission was concerned that Hospice services are currently only available to AIDS patients and not to other terminal patients. Mr. Gilday stated that this was a result of disputes with Medi-Cal officials in January, 1986 which halted Medi-Cal reimbursement for Hospice services. In addition, Dr. Robert Brody, chairperson of the Hospice Committee, stated that the Medicare authorities had disallowed reimbursement for hospice care to the VNA Hospice of San Francisco. Mr. Gilday stressed that while the City funds 69% of AIDS hospice care, these funds are earmarked for AIDS services and cannot be used for other terminal care. Hadley Hall of the VNA of San Francisco stated that his organization will soon resume services to non-AIDS patients after an anticipated merger with Pacific Medical Center. He further recommended that the In-Home Supportive Services contract currently administered through the Department of Social Services be transferred to the Health Department where it could be integrated into other health care services.

Libby Denebeim reported on the progress of the Coming Home Hospice. She stated that the facility would accept all terminal patients regardless of diagnoses.

Commissioner Foster observed that there is an acute need for extended care beds specifically for AIDS patients. The AIDS case load and acuity of patients is increasing and skilled nursing facilities are not admitting AIDS patients. Commissioner Foster also requested that the Director of Health inquire about the status of the Medicare waiver.

ACTION TAKEN: The Health Commission approved a motion to direct the Department to study options for funding mechanisms and expansion of hospice services, to urge the mayor and Board of Supervisors to support AB 4249, and to support the establishment of the Coming Home Hospice.

9. REVIEW OF THE MANAGEMENT BY OBJECTIVE PROGRAM:

Larry Meredith of the Department presented the 1985-86 fiscal year performance by objective results of the Management by Objective Program for the Department of Health. Despite the imposed hiring freeze, the Department achieved 85% of the objectives under its control.

Commissioner Blumlein questioned the poor performance of Laguna Honda Hospital on Affirmative Action objectives. Rafael Centano, the Affirmative Action officer, indicated that the 55% achievement of hiring goals was a result of a decrease of 25% in the expected number of positions available.

Dr. Meredith noted that the hiring freeze affected Environmental Health's restaurant inspections and rodent control investigations. These positions will be filled in the near future and there is an effort to computerize some of the inspection functions.

Evelyn LeBlanc of Community Mental Health Services noted that the Department had exceeded its allotment of children's beds at Napa State Hospital due to a lack of local residential placement for children.

Philip Sowa reported on SFGH's failure to meet objectives on nurse staffing and their efforts in nurse recruitment. Commissioner Foster noted the poor performance of the Medical Records Department. Mr. Sowa stated that a new Director of Medical Records has been hired to deal with the situation.

10. GANN INITIATIVE:

Action Taken: The Health Commission approved a resolution in opposition to the proposed Gann Initiative to limit the salaries of public employees.

Commissioner Sanchez was absent for the motion and vote.

11. LAROUCHE INITIATIVE:

Action Taken: The Health Commission approved a resolution in opposition to the proposed LaRouche Initiative to control AIDS.

Commissioner Sanchez was absent for the motion and vote.

12. STATE MIA FUNDING:

Action Taken: The Health Commission approved a resolution in opposition to the State reductions in MIA funding.

Commissioner Sanchez was absent for the motion and vote.

13. MEDI-CAL REGULATIONS:

Action Taken: The Health Commission approved a resolution to oppose the proposed changes in Medi-Cal regulations defining sub-acute level of Medi-Cal reimbursed services and to notify the Mayor and the Board of Supervisors of the Department's intent to request reconsideration of the proposed changes.

Commissioner Sanchez was absent for the motion and vote.

14. Other Business:

Action Taken: The Health Commission approved two emergency contracts: one with Gladman Hospital in Oakland and one with French Hospital, to provide psychiatric treatment to a total of three patients during the period when SFGH psychiatric services was on diversion.

Commissioner Gray stressed that the policy of the Health Commission is not to divert any acute patients out of County facilities.

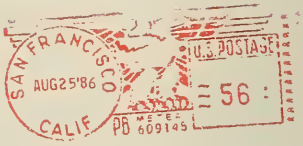
Commissioner Sanchez was absent for the motion and vote.

The meeting was adjourned at 5:30 P.M.

Monique J. Zmuda

Secretary to the Commission

HEALTH COMMISSION
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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HEALTH COMMISSION

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Monique J. Zmuda
SECRETARY

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, September 2, 1986 - 2:00 P.M.
Monique Zmuda, Secretary to Commission

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

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1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

   4.1 (AIDS Activity Office) Approval of a new contract adding State grant funds to the Shanti Project for FY 1986-87 in the amount of $90,145 to provide emotional support services and practical support services to persons with AIDS.

   4.2 (AIDS Activity Office) Approval of a new contract adding State funds to the Hospice of San Francisco for FY 1986-87 in the amount of $210,900 to provide home health care and hospice services to persons with AIDS.

   4.3 (AIDS Activity Office) Renewal contract with Pacific Mental Health Services, Operation Concern for FY 1986-87 in the amount of $44,555 to provide health promotion and education for AIDS prevention through group support services.

   4.4 (AIDS Activity Office) Approval of a renewal contract with University of California, San Francisco, AIDS Health Project for FY 1986-87 in the amount of $388,927 to provide health promotion and education for AIDS prevention through individual and group support services and education services to professional service providers.

   4.5 (AIDS Activity Office) Approval to accept and expend a grant from the Department of Health and Human Services, Centers for Disease Control in the amount of $347,648 for HTLV-III testing and counseling.

4.6 (Communicable Disease Control) Approval to apply for, accept, and expend a continuing grant from the Department of Health and Human Services, Centers for Disease Control in the amount of approximately $600,000 to provide diagnostic services through the San Francisco City Clinic.

4.7 (Family Health) Approval of a renewal contract with Mt. Zion Hospital and Medical Center, Adolescent Family Life Program for FY 1986-87 in the amount of $33,625 to provide case management services to pregnant and parenting teens and their infants.

4.8 (Family Health) Approval of a renewal contract with Mt. Zion Hospital and Medical Center, Adolescent Family Life Program for FY 1986-87 in the amount of $197,948 to provide comprehensive services to pregnant teens and infants, adolescents, and women and infants.

4.9 (Family Health) Approval to accept and expend a grant from the Department of Health and Human Services, WIC Supplemental Food Section in the amount of $58,330 to augment the FY 1986-87 WIC funds due to a small case load expansion.

4.10. (Community Health) Approval to apply for, accept, and expend a grant from the State Department of Health Services, Infectious Disease Branch in the amount of $12,411 to educate new teenage mothers delivering at SFGH about necessary infant and preschool immunizations.

4.11 (Administration) Approval of a renewal contract with the San Francisco Community Clinic Consortium (SFCCC) in the amount of $17,451 to develop a quality assurance pilot program between the Department of Health and the SFCCC for FY 1986-87.

4.12 (CSAS) Approval of renewal contract with Friendship House, Association of America for FY 1986-87 in the amount of $80,606 to provide residential alcoholism recovery services to the Native American community.

4.13 (CSAS) Approval of a renewal contract with The Salvation Army for FY 1986-87 in the amount of $700,003 to provide a detoxification unit, a Women's Recovery Center, and the Bridgeway Residential Project.

4.14 (CSAS) Approval of a renewal of a Project "J" contract with the San Francisco Pretrial Diversion Project for FY 1986-87 in the amount of $56,000 to provide diversion/court referral services for alcoholic offenders.

4.15 (CSAS) Approval of a contract renewal with the State of California Department of Rehabilitation in the amount of $3,756 for the provision of rehabilitation services to disabled clients including those classified as alcoholic.

5. REVIEW OF LEWIN AND LINCOURT CONTRACT

6. SITE APPROVAL OF 111 POTRERO STREET FOR MENTAL HEALTH PROGRAMS (Reiko True)

7. AMBULANCE DESTINATION POLICY (John Turns M.D.)

8. REPORT FROM THE CORONER (Boyd Stephens, M.D.)

9. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, September 2, 1986 at 2:00 p.m. by Vice-President Gray.

1. ROLL CALL:

Present: Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent:
Commissioner Philip Lee, President

2. APPROVAL OF MINUTES:

The minutes of the meeting of August 19, 1986 were approved.

3. DIRECTOR'S REPORT:

State Budgetary Issues:

The Legislature is in the process of resolving the State budget. The Governor has been asked to restore the $10 million State-wide AIDS augmentation. The Department continues to urge the Mayor, elected representatives, and the City lobbyist to promote the case for restoration of these funds.

The Governor has also denied both the augmentation for MIA funds and the COLA for AB 8 funding that the Legislature approved. This represents a $3.87 million loss to San Francisco which serves approximately 10,000 MIA patients each year. The Department has discussed the need for MIA funding with Assemblymember Willie Brown and will join other counties to attempt to have the funds restored.

State Budget, continued:

The Mayor and Controller have indicated that the Department will have to absorb the loss of MIA revenues as no additional general fund monies will be appropriated to replace the loss in State funding.. SFGH faces a potential loss of $3.5 million while Community Health and Community Mental Health will lose an additional $370,000. The staff of each of these programs have been asked to develop proposals for budget reductions to compensate for the loss of MIA revenue. These proposals will be discussed with the relevant Joint Conference Committees prior to presentation to the Health Commission, the Mayor, and the Board of Supervisors. State mandated Beilensen Hearings will also be required before implementation of any reductions in services.

The following reductions are under consideration: UCSF contract services; tertiary care services provided by contract; reductions in outpatient services including the sattelite centers of the SFMCOIP; cuts in interpreter services, nutritional services, alternative therapies, and poison control; reduced purchases of equipment and supplies; continued closure Ward 4C at SFGH; reductions in home care services; reductions in clinic services; reductions in mental health services.

San Francisco General Hospital:

The Department and the University of California have concluded the negotiations for the MIA tertiary care contract for FY 1986-87. These negotiations may have to be reopened if the MIA funding augmentation is denied. This contract will come before the Commission within the next month.

The hospital continues to operate at 95-100% capacity with an average daily census of 430 patients. Last weekend, SFGH diverted medical/surgical patients because of nurse staffing shortages in the critical care units.

Laguna Honda Hospital:

Mary Anne Johnson, M.D. will begin her review of the quality assurance program and other medical issues at Laguna Honda Hospital.

The State is performing its biennial accreditation review of Laguna Honda's Adult Day Health Program. No problems are anticipated.

Marge Ginsberg, Head of the Adult Day Health Program and Acting Assistant Administrator at Laguna Honda, will be leaving the Department October 1 to head Mt. Zion's Geriatric Institute.

Mental Health:

Dr. True and her staff have begun to plan for the FY 1987-88 CMHS budget. They are developing general guidelines for all mental health programs and will include management staff, advisory board members, and minority task force representatives in this process.

Community Health:

The issue of in-home supportive services was raised at the last Commission meeting. The system for providing these services is currently under review by the Joint Department of Social Services, Department of Health, and Aging Task Force. The results of this review will be presented to the Community Health Joint Conference committee.

AIDS:

In July there were 98 new cases of AIDS with 55 deaths. Two of these cases were among heterosexual IV drug users.

Vice President Gray noted the departure of Marge Ginsberg and expressed the gratitude of the Health Commission for her work at Laguna Honda Hospital.

4. CONSENT CALENDAR:

The following items on the consent calendar were approved:

4.1 Approval of a new contract adding State grant funds to the Shanti Project for FY 1986-87 in the amount of $90,145 to provide emotional support services and practical support services to persons with AIDS.

4.2 Approval of a new contract adding State funds to the Hospice of San Francisco for FY 1986-87 in the amount of $210,900 to provide home health care and hospice services to persons with AIDS.

4.3 Renewal contract with Pacific Mental Health Services, Operation Concern for FY 1986-87 in the amount of $44,555 to provide health promotion and education for AIDS prevention through group support services.

During consideration of item 4.3, the Health Commission directed the Department to work with the agency to alleviate coordination problems between Pacific Mental Health services, Operation Concern and the University of California, AIDS Health Project.

4.4 Approval of a renewal contract with University of California, San Francisco, AIDS Health Project for FY 1986-87 in the amount of $388,927 to provide health promotion and education for AIDS.

4.5 Approval to accept and expend a grant from the Department of Health and Human Services, Centers for Disease Control in the amount of $347,648 for HTLV-III testing and counseling.

During consideration of item 4.5, the Health Commission directed the Department to develop guidelines for confidential HTLV-III testing and to present these guidelines to the Commission for approval before implementation of confidential testing programs.

Consent Calendar, continued:

4.7 Approval of a renewal contract with Mt. Zion Hospital and Medical Center, Adolescent Family Life Program for FY 1986-87 in the amount of $33,625 to provide case management services to pregnant and parenting teens and their infants.

4.8 Approval of a renewal contract with Mt. Zion Hospital and Medical Center, Adolescent Family Life Program for FY 1986-87 in the amount of $197,948 to provide comprehensive services to pregnant teens and infants, adolescents, and women and infants.

4.9 Approval to accept and expend a grant from the Department of Health and Human Services, WIC Supplemental Food Section in the amount of $58,330 to augment the FY 1986-87 WIC funds.

4.10. Approval to apply for, accept, and expend a grant from the State Department of Health Services, Infectious Disease Branch in the amount of $12,411 to educate new teenage mothers delivering at SFGH about immunizations.

4.11 Approval of a renewal contract with the San Francisco Community Clinic Consortium (SFCCC) in the amount of $17,451 to develop a quality assurance pilot program for FY 1986-87.

4.12 Approval of renewal contract with Friendship House, Association of America for FY 1986-87 in the amount of $80,606 to provide residential alcoholism recovery services to the Native American community.

4.13 Approval of a renewal contract with The Salvation Army for FY 1986-87 in the amount of $700,003 to provide a detoxification unit, a Women's Recovery Center, and the Bridgeway Residential Project.

4.14 Approval of a renewal of a Project "J" contract with the San Francisco Pretrial Diversion Project for FY 1986-87 in the amount of $56,000 to provide diversion/court referral services for alcoholic offenders.

4.15 Approval of a contract renewal with the State of California Department of Rehabilitation in the amount of $3,756 for the provision of rehabilitation services to disabled clients and alcoholics.

The following item was approved as amended:

4.6 (Communicable Disease Control) Approval to apply for, accept, and expend a grant from the Department of Health and Human Services, Centers for Disease Control, in the amount of $533,320 to reduce and control the incidence of Sexually Transmitted Diseases in San Francisco.

5. REVIEW OF LEWIN AND LINCOURT CONTRACT:

Robert Derzon and Sharon Lincourt reported on the revenue enhancement project at SFGH. They discussed the problem areas they have identified in the hospital's billing, eligibility and collection functions. Major problems encountered in the billing process at SFGH included a 25% vacancy rate among employees responsible for billing, the untimely billing of patients after discharge, the lack of standards to measure employee performance, and late charges in patient billing. The consultation team has concentrated on reviewing and revising the organizational framework, implementing recommendations, training staff and developing standards for performance.

Mr. Derzon explained that the revenue enhancement project's goal is to increase the revenue collection from all the patients seen at SFGH. The hospital needs to maximize its revenues from Medi-Cal and also seek alternative funding sources. The payment for private pay patients no longer subsidizes the care of the Medi-Cal and indigent patients. Mr. Derzon emphasized the need to negotiate more favorable rates with reimbursement agencies and to control costs.

In response to a question from Commissioner Shek regarding staff motivation at SFGH, Mr. Derzon noted that effective management was a key factor. The aim of the Lewin and Lincourt consultation is to provide the incoming management with the tools to direct and evaluate performance.

The Commission expressed concerns regarding continuing monitoring and progress of the revenue enhancement program after the Lewin and Lincourt consultation is completed. Mr. Derzon explained that the standards Lewin and Lincourt are establishing will allow management to monitor performance. He emphasized that good management is necessary for this to occur and that a new director of finance has just been hired.

7. AMBULANCE DESTINATION POLICY:

Dr. Tom Peters of the Department presented the proposed Ambulance Destination Policy. He detailed the development of the policy and the stated that the the Destination Policy Task Force, the West Bay Hospital Conference and others private hospitals had participated in developing and reviewing the policy. Two guiding principals for the policy were to assure quality of care and to respect patient choice. The standards proposed will allow nearly all San Francisco hospitals to participate in the 911 ambulance system. He stated that a broad consensus had been reached on all issues with the exception of the participation of out-of-county hospitals.

Dr. Turns, Director of Emergency Medical Services, stated that Seton Medical Center and Kaiser South San Francisco, both located in San Mateo County, had been included in the plan only for those Code 3 cases in which they were the closest receiving hospital. Neither facility was included for less emergent Code 1 and Code 2 transports. Dr. Turns explained that the amount of time spent by ambulances transporting patients to out of county hospitals would put an unreasonable strain on San Francisco's emergency medical system. He stated that there is a limited number of paramedic units in the San Francisco system and dispatching them south of county would result in reduced ambulance coverage for the southern sections of San Francisco County.

Ambulance Destination Policy, continued:

Representatives from Seton Medical Center and the Administrator of Kaiser South San Francisco emphasized the importance of established physician - patient relationships in the treatment of patients in the emergency room. They stated that San Francisco patients who use the out of county hospitals as their primary care facility would be better served by a policy that allowed them to be transported to their usual source of care. The representatives from Seton Medical Center also brought attention to Seton's long participation in San Francisco's emergency medical system. Commissioner Foster noted that San Mateo County's ambulance destination policy does not permit San Mateo County ambulances to transport patients to San Francisco hospitals, even if the patient chooses to be transported to a San Francisco hospital.

Commissioner Sanchez proposed a motion to amend the proposed ambulance destination policy to allow for transport of patients originating in the southern census tracts 7 and 8 to Seton Medical Center if that is the expressed preference of the patient. The motion was not seconded.

ACTION TAKEN: The Health Commission unanimously passed the Ambulance Destination Policy as proposed by the Department.

The Commission stated that should San Mateo County reconsider its ambulance destination policy to allow for transport of patients to San Francisco hospitals, the Commission will review the exclusion of out-of-county Code 1 and Code 2 transports.

Commissioner Tobriner was absent for the motion and vote.

8. REPORT FROM THE CORONER:

Dr. Boyd Stephens, Chief Medical Examiner for the County of San Francisco presented the Annual Coroner's Report. Dr. Stephens focused his testimony on the deaths related to substance abuse which are investigated by the Coroner. He detailed the resurgence of heroin related deaths in San Francisco. The number of heroin related deaths has increased from a low of 10 in 1981 to 71 during FY 1984-85. Dr. Stephens projected approximately 90 heroin related deaths for 1986. He noted that cocaine was becoming an increasing problem among all groups including teens due to its greater availability and new, more potent, and less expensive form of cocaine known as crack. During FY 1984-85, cocaine played a role in 17 deaths and was the principal cause of death in 8 of those cases.

6. SITE APPROVAL OF 111 POTRERO AVENUE FOR MENTAL HEALTH PROGRAMS:

Dr. Reiko True, Deputy Director for Mental Health Services presented the proposed relocation of Mission Crisis Center, currently located at 810 Capp Street, and Team One, currently located at 755 South Van Ness Avenue to 111 Potrero Avenue. She described the need for the site approval in the context of its impact on the CMHS system. She emphasized the importance of relocating this program to increase the quality of care, to increase day treatment capacity in two other programs, to continue the mandate to develop community based resources, and to decrease reliance on expensive and inappropriate hospitalization. Dr. True noted that the new facility is located on the edge of the Mission District and is not as desirable as a more central Inner Mission location. She stated, however, that the Department could find no suitable and affordable facility in the Inner Mission. Philip Aissen of the Real Estate Department and Tom Gallagher, Director of Mission Crisis, detailed their unsuccessful efforts to locate a feasible facility in the Inner Mission. Mr. Gallagher also noted that the landlord of the Capp Street facility does not wish to renew the lease and that the State authorities have condemned the facility and issued two extensions to allow the Department time to find a new site.

Several residents of San Francisco who work in the Potrero Hill area and and residents of the Potrero Hill spoke in opposition to the relocation, expressing fears for safety and the potential effect a mental health facility may have on investment in the area. They also expressed the impression that their neighborhood was accepting more than its share of social programs.

Commissioner Sanchez noted that Team One serves a largely hispanic, monolingual population and should be located centrally in the community it serves. He expressed concern that the new site was removed from the Inner Mission and that the site was inaccesible for Team One clients.

Commissioner Sanchez proposed an amendment to the site approval to sever Team One from the relocation. Dr. True noted that such an action would not solve the over-crowding problem at the Van Ness facility and prevent the Department from making more Day treatment services available. This would impair the efforts of the Department to reduce its dependency on inpatient services.

ACTION TAKEN: The Health Commission unanimously approved the amendment to the proposed site approval, authorizing the department to relocate the Mission Crisis Center to 111 Potrero. The Team 1 program would not be relocated to the proposed site.

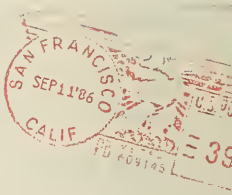
Commissioner Tobriner was absent for the motion and vote.

The meeting was adjourned at 6:30 P.M.

Gary Donahue, Staff Assistant

Monique J. Zmuda, Secretary, Health Commission

HEALTH COMMISSION
Office of the Secretary
Department of Public Health
101 Grove Street, Room 309
San Francisco, CA 94102



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CITY AND COUNTY OF SAN FRANCISCO
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CALENDAR HEALTH COMMISSION MEETING

TUESDAY, September 16, 1986 - 2:00 P.M.

THE BUDGET COMMITTEE MEETING WILL CONVENE AT 12:30 P.M. at 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR ON THIS AGENDA IS ALSO THE BUDGET COMMITTEE AGENDA.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. DIRECTOR OF HEALTH REPORT (Dr. Werdegar)

4. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

4.1 (CSAS) Approval of a contract renewal with Visiting Nurses Association/18th Street Services for $132,639 to provide AIDS counseling services to gay men for fiscal year 1986-87.

4.2 (CSAS) Approval of a contract renewal with Bayview Hunters' Point Foundation for $649,556 to provide methadone maintenance, opiate detoxification, and drug counseling services for fiscal year 1986-87.

4.3 (CSAS) Approval of a contract renewal with Education Program Associates for $41,000 to provide fund education materials on drug use and pregnancy for fiscal year 1986-87.

4.4 (CSAS) Approval of a contract renewal with Horizon's Unlimited for $108,000 to provide drug counseling services to youth for FY 1986-87.

4.5 (CSAS) Approval of a contract renewal with SF Drug Advisory Board for $25,757 to provide administrative support services for FY 1986-87.

4.6 (CSAS) Approval of a contract renewal with SF Suicide Prevention for $64,927 to provide 24 hour drug abuse information and referral services for FY-1986-87.

4.7 (CSAS) Approval of a contract renewal with Walden House for $1,064,924 to provide residential and outpatient drug treatment services for FY 1986-87.

4.8 (CSAS) Approval of a renewal contract with Women's Institute for Mental Health for $275,306 to provide outpatient drug treatment services to women and lesbians for FY 1986-87.

4.9 (CSAS) Approval of a renewal contract with Youth Projects Inc. for $749,770 to provide drug free detoxification and outpatient drug treatment services and AIDS prevention services for fiscal year 1986-87.

4.10 (CSAS) Approval of a renewal contract with Westside Community Mental Health Center for $1,419,690 to provide a range of drug treatment services for fiscal year 1986-87.

4.11 (CSAS) Approval of a renewal contract with the Center for Human Development for $87,690 to provide drug prevention services to youth for FY 1986-87.

4.12 (CSAS) Approval of a contract renewal with Center for Human Development and Marty Jessup for $87,690 to provide drug abuse prevention and education services for fiscal year 1986-87.

4.13 (CSAS) Approval of a continuing resolution extending the California Detoxification contract and the Bay Area Addiction Research contract on an interim month to month basis.

4.14 (CMHS) Approval of an amendment to the FY 1986-87 Short Doyle Plan incorporating programs for the mentally ill homeless population.

4.15. (CMHS) Approval of a continuing resolution extending certain mental health contracts on a month to month basis.

4.16. (Central Office) Approval of the 1986-87 AB 8 County Health Services Plan and Budget and authorizing the Department of Health to apply for, accept and expend approximately $36 million in funding from the State.

4.17. (SFGH) Approval of certification that transport services for medically indigent persons can be performed at less cost by a contractor than can be performed by Civil Service staff.

4.18 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the California Department of Health Services for $283,586 to augment and enhance the scope of AIDS services.

4.19 (CSAS) Approval of a site to be used for the Pretrial Diversion Program at 885 Bryant Street.

4.20 (CMHS) Approval of a site to be used for the Westside Community Mental Health Center.

4.21 (CMHS) Approval of a site to be used for the Child Crisis Service at 425 Divisadero.

5. QUARTERLY REPORT ON L-FACILITY PLANNING (Dr. Werdegar)

6. REVIEW OF REVENUES AND EXPENDITURES (Larry Meredith)

7. RECONSIDERATION OF SITE APPROVAL AT 111 POTRERO AVE. (Commissioner Foster)

   Action Proposed: Approval the relocation of the Mission Crisis Service and the Team 1 Program to 111 Potrero Hill Ave.

8 APPROVAL OF THE TOXIC WASTE MANAGEMENT PLAN (Larry Meredith)

   Action Proposed: Motion to approve the plan and transmit it to the Mayor and Board of Supervisors.

9. APPROVAL OF THE HAZARDOUS MATERIALS PROGRAM COSTS AND FEES (L. Meredith)

   Action Proposed: Motion to approve the program costs and fees and transmit them to the Mayor and Board of Supervisors.

10. APPROVAL OF DRUG PLAN AND FUNDING ALLOCATION (Wayne Clark)

   Action Proposed: Motion to approve the department's plan and funding allocation for drug treatment services for FY 1986-87.

11. UPDATE OF THE ORGANIZED HEALTH SYSTEM AND PRE-PAID HEALTH PLAN DEVELOPMENT (Mary Pittman-Lindeman)

12. OTHER BUSINESS

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, September 16, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES:

The minutes of the meeting of September 2, 1986 were approved.

3. DIRECTOR'S REPORT:

Personnel:

The following Department managers were nominated by the Director of Health for Managerial Excellence Awards presented by the Mayor's Fiscal Advisory Committee. Each major division of the Department is represented.

Kathy Eng, Director of the SRx Program
Hoover Lee, Administrative Chief at Laguna Honda Hospital
Tuan Nguyen, Director, Mental Health Information Systems, CMHS
Flo Stroud, Deputy Director for Community Health Programs
Ed Walera, Assistant Administrator, S.F.G.H.

Bill Lee has been appointed as Toxics Control Manager.

Mike Peth has been appointed the MIS director for the Department and will begin work on September 29, 1986.

Dr. Werdegar has been appointed to the Board of Trustees of the U.S. Conference of Local Health Officers.

Director's Report, Continued:

MIA Negotiations:

Legislative leaders are continuing negotiations with the Governor over the issue of the Governor's cuts in MIA funding. Resolution of these negotiations is not expected until December or January. In the meantime, the Controller and the Mayor have asked the Department to prepare a contingency plan based upon the Governor's possible denial of the MIA augmentation. The plan will be presented to the Commission for review.

Special Master Report on the Jails:

The first draft of the Special Master's report on the Jails has been issued. The major issue affecting the Health Department is the availability of psychiatric beds at SFGH for patients referred from the jails. The Special Master's primary concern is the rapid transfer to SFGH of mentally ill inmates who are in need of acute psychiatric care. Dr. True, Nancy Rubin, and Phyllis Harding of the Department will work with the Special Master to assure him of the Department's commitment to remedy the situation and inform him of the steps already taken.

Health Poll:

The media have reported on a Mervin Field Poll on the major concerns of Californians. Four health issues were among the top ten: illegal drug use, toxic wastes, the spread of AIDS, and concerns over health care in general.

Emergency Management Training:

The Department will be participating in an Emergency Management Training Exercise that will be conducted this week by the California Specialized Training Institute. These exercises are designed to ensure that both the private and public sectors are prepared to respond effectively to disasters.

Analysis of Proposition 65:

Proposition 65, The Safe Drinking Water and Toxic Enforcement Act of 1986, would create criminal liability for any "designated government employee" who knowingly and intentionally fails to disclose information regarding the illegal discharge or threatened discharge of hazardous waste into the San Francisco water supply. The City Attorney states that anyone in a position of responsibility could conceivably be criminally liable. Department staff are preparing an analysis of the ballot proposition which the Commission will receive before its next meeting.

San Francisco General Hospital:

SFGH continues to operate at or near capacity. It was necessary to divert patients on the weekend of September 6th through 7th. While the budget is adequate to provide staffing, there are continuing difficulties in nurse recruitment. Phil Sowa, administrator of SFGH, reported that the initial shortage of 21 nurse FTE's had been reduced to a shortage of 5 FTE's. He added that there had been a total of seven episodes during which SFGH had been on diversion for ICU patients through September 15 for a total of 180 hours.

On September, 11th, I. Magnin hosted a benefit for the AIDS Ward at SFGH. The proceeds from the event totaled $25,000 which may be matched by I. Magnin for a total of $50,000.

Director's Report, Continued:

AIDS:

$50 million for experimental AIDS drug trials was added to the Senate Appropriations bill by Senator Weicker. The bill will go to Conference Committee. If passed, it would mean expanded drug testing for AIDS patients. Commissioner Lee remarked that the appropriation would fund drug trials beyond those currently administered by the FDA and would add patients to drug trials. SFGH is designated to perform such trials and Commissioner Lee suggested that they may wish to scrutinize the bill before endorsing it to assure that appropriate safeguards exist to monitor the side affects of the drugs .

The Department has been awarded a CDC grant to provide HTLV-III/LAV testing at clinics that serve IV drug users and pregnant women at risk for the disease.

The federal government has announced that $3.2 million will be available to San Francisco for an AIDS/ARC Demonstration project on aspects of intermediary care.

NBC news will air a program tonight on San Francisco's response to the AIDS crisis. They filmed our Departmental AIDS Meeting and an AIDS educational program for youth at the Balboa Clinic.

Community Mental Health Services:

The architectural plans for the renovation of the Psychiatric Emergency Service (PES) at SFGH have been completed. Construction will begin in late November or December and should be completed by spring.

KQED will present a program on the City's drug treatment programs on Wednesday, September 17th.

Community Health:

The Health Centers experienced a 35% increase in school immunization requests as a result of the new State Public School admissions policy requiring students to have up-to-date immunization records.

On October 1, 1986 the federal Women, Infants, and Children Program (WIC) will be transferred from San Francisco Home Health, which has served as the fiscal agent, to the Health Department. This in-house administration will allow the program to be better integrated into the Department's perinatal services.

Decentralized Exams Unit:

The Director has met with John Walsh, General Manager of Personnel, who will be conducting a review of the Department's Decentralized Personnel Unit along with Mr. Gazzano and his staff. The purpose of the review is to assure maximum productivity and quality.

Director's Report, Continued:

Emergency Services:

The Department staff will study the performance of the Destination Policy adopted by the Commission at its last meeting as it pertains to Seton Medical Center and Kaiser South San Francisco. The emphasis of the review will be the impact on residents of San Francisco near the county line and San Francisco ambulance response times. Dr. Werdegar stated that several months will be necessary to acquire enough experience and data to determine if any addendum to the destination policy should be considered.

Commissioner Lee expressed concern about access and equity in regard to ambulance services for residents in the southern sectors of the City and instructed the Department to complete its review within three months and report back to the Commission with a recommendation on what alternatives, if any, should be implemented to accomodate patients living in the southern parts of the city..

Code Three response time for August was 6.5 minutes.

Commissioner's Comments:

Commissioner Foster noted that an appropriation for AIDS patients was in the House Senate Conference Committee and that there is a need for incorporation of language that would target these funds for the four cities that have the majority of AIDS cases. The Commission directed the Secretary to write a letter to the Mayor and Board of Supervisors urging them to support language in the bill that would determine allocation on the basis of both population and number of AIDS cases.

Commissioner Tobriner noted that if the KQED program to be aired was critical of the Department, the Health Commission could respond accordingly in order to reassure the community and to correct misinterpretations of Department policies and programs. The Commission postponed action on this recommendation.

7.Reconsideration of Site Approval at 111 Potrero Avenue:

ACTION TAKEN: The Commission approved a motion to amend the site approval of 111 Potrero Avenue to include the Team One Program currently located at 755 South Van Ness The Commission stipulated that Team One maintain a two day per week satellite program at the South Van Ness facility and that the Department report to the Commission in three months on the impact on Team One clients of the relocation.

The motion passed with Commissioner Sanchez dissenting.

8. Approval of the Toxic Waste Management Plan:

Dr. Larry Meredith, Deputy Director for Operations, presented the Department's response to the Commission's request for an 18 month implementation plan to bring the City into compliance with State and local laws regarding the training of employees who come into contact with toxics and the purchase, storage, and disposal of toxic materials and wastes. Three time tables for implementation were presented that would bring the City into substantial compliance in a period of 12 months, 18 months, and 24 months. Dr. Meredith

stated that for some activities defined in the plan, the 12 month timetable was not feasible due to a lack of a skilled labor force and insufficient time to properly detail the problems and develop efficient interventions. The program will be funded through general funds and will require a supplemental appropriation to fund the last 8 months of FY 1986-87.

The components of the program including projected costs and completion dates are as follows.

1. Education and Training for the estimated 16,000 city employees will be completed by the addition of five new positions and the use of contractual services during the initial 18 month implementation period. This priority component is estimated to be completed by April, 1988 and will cost $694,906 annually and $467,844 for the 8 months of FY 1986-87.

2. Hazardous Waste Disposal from all city departments will be verified by site inspections at each of the known 750 sites. On completion of the inspections, a plan of correction will be developed for eacn department. Each department will then be responsible for budgeting and managing the corrective action under the supervision of the toxics program staff. The Department recommends a 12 month implementation which will cost $301,202 annually and $280,565 for the remaining 8 months of FY 1986-87.

3. Management Information System that will act as an integrated network for Material Safety Data Sheets (MSDS), hazardous materials, toxic wastes, and permitting is currently being developed. There will be a one-time software cost of $295,824. The annual one-time cost for software development will be $305,827. The City will be in substantial compliance with State law that requires all hazardous materials and toxic wastes inventories be stored in a data management system by April, 1988.

4. Chemical Purchase Review of the chemicals purchased by the City will be accomplished over a three year period with 50% of the Material Safety Data Sheets (MSDS) completed within 18 months as requested by the Commission. Implementation of this plan would require the addition of 2.5 FTE positions and the use of contract services. The law requires that MSDS be developed for all the chemicals purchased by the City. In addition, the Department's plan calls for systematically substituting less hazardous chemicals where possible. This component will cost $599,623 annually and $403,442 for the 8 month FY 1986-87.

5. Employee Safety and Health will be addressed through a medical surveillance program for occupational/environmental illness and injuries. An occupational health physician would be hired and consultant services would be used to perform safety audits and develop strategies to reduce health hazards relating to hazardous materials and toxic wastes. The goal is to improve employee safety and to reduce the City's liability and number of claims. This component will cost $145.570 annually and $131,344 for the 8 month FY 1986-87.

The Toxics Program's current annual budget is $465,397. The recommended implementation plan will entail an increase of $1,579,018 for a total FY 1986-87 budget of 2,044,415. The annualized cost for the program as proposed is $1,579,018.

Mr. Steve Castleman of the District Attorney's Office noted that the 18 month plan will actually require four and one half years to bring the City into 100% compliance with legal requirements. He suggested that compliance with the law be the driving force for implementing a program and not budget constraints. He further recommended that the substitution of less hazardous chemicals in purchasing was not legally mandated and that it should have less priority than employee education and meeting the requirements of hazardous waste disposal laws.

ACTION TAKEN: The Health Commission accepted the report on the Toxic Waste Management Program and set October 21, 1986 for the Department to present a supplemental appropriation to fund the program for the remaining 8 months of FY 1986-87. In addition, the Commission requested that a letter be sent to the City Attorney asking for an opinion on the City's liability and the legal implications of bringing the City into general compliance within the 12, 18, and 24 month timeframes and that Mr. Castleman prepare a memorandum detailing his recommendations for compliance with toxic waste laws. The Commission also asked that a letter be sent to the Mayor indicating the Commission's proposed action to approve the Department's 12 month implementation plan.

The motion was passed unanimously.

9. APPROVAL OF THE HAZARDOUS MATERIALS PROGRAM COSTS AND FEES:

Dr. Meredith presented the Department's plan for implementation of the Hazardous Materials Permit and Disclosure Ordinance. The Department prepared 12 month, 18 month, and 24 month implementation plans. The Department, along with the Hazardous Materials Advisory Committee and Mr. Castleman of the District Attorney's Office, supports the 12 month implementation plan. Dr Meredith stressed that more experience was necessary in inspecting the sites to be able to make accurate predictions as to whether all sites can be inspected and permitted within 12 months. The Department's plan is based upon 5300 above ground facilities, 700 below ground facilities, and 2150 underground storage tanks with 20% of the above ground facilities not requiring a permit. In addition, the Department is relying on the availability of qualified personnel.

The program must be entirely fee supported and upon approval of a plan, the Department will submit a request to increase its revenue and expenditure budget accordingly. The proposed fee schedule for a 12 month implementation plan will include a flat permit fee for above ground facilities of $416 initially and $325 annually and a permit fee of $195 initially and $130 annually for below ground facilities. This fee schedule is comparable with those of other counties. The 18 month implementation would reduce the above ground permit fee to $406 initially and $312 annually. The below ground permit fees would not change. The plan calls for initial inspections of all sites and annual inspections thereafter of all facilities that require a permit. The program will require $955,320 in increased expenditures to operate the program during the remaining 8 months of FY 1986-87. The annual cost, including $535,944 of funding already appropriated by reserve by the Controller, is estimated at $1,991,484.

Hazardous Materials Program Costs and Fees, Continued:

ACTION TAKEN: The Health Commission approved the plan to implement the Hazardous Materials Permit and Disclosure Ordinance in 12 months and requested that the City Attorney's Office draft an opinion on this implementation schedule and that the Department prepare a supplemental appropriation to fund the program for the remainder of FY 1986-87. The Commission will consider the proposed supplemental at the October 21, 1986 meeting.

Passed unanimously.

10. APPROVAL OF DRUG PLAN AND FUNDING ALLOCATION:

Dr. Wayne Clark, Director of Substance Abuse Services, presented the Department's Plan for funding of drug programs for FY 1986-87. He noted that San Francisco is facing two crises: the escalating incidence of drug abuse and the increase in the number of AIDS cases related to IV drug use. While the need for drug prevention, intervention, and treatment has grown considerably, substance abuse funding has remained stable. Dr. Clark noted that all drug treatment programs were operating at capacity and that many had waiting lists for clients seeking treatment. In light of the continued prevalence of heroin use, the threat of the spread of AIDS among the IV drug using population, and the continued shortage of funds for substance abuse, the Department recommends continued funding of programs currently funded and aggressively seeking funding for AIDS prevention services to IV drug users.

Commissioner Gray noted that the plan presented was actually a report on current Department efforts and not a needs-based plan with projections, goals, and interventions to guide future actions. Dr. Werdegar explained that it is based upon last year's budget. He suggested that the priority should be to develop a plan in time to guide the budget process for FY 1987-88.

Commissioner Foster concurred with the Drug Abuse Advisory Board's (DAAB) observation that no clear AIDS strategy is presented and asked Dr. Clark of the effect on AIDS prevention services to IV drug users of the Governor's veto of the $3 million AIDS appropriation. Dr. Clark noted that there is a waiting list for gay IV drug users at one program and that another program turns away 150 to 200 clients per month due to lack of resources. The Department has applied for a Public Health Service grant to provide residential treatment for clients who have substance abuse and AIDS diagnoses.

ACTION TAKEN: The Health Commission approved the 1986-87 Drug Plan with the condition that the Drug Plan for fiscal year 1987-88 and subsequent years: 1) be presented to the Health Commission prior to the Commission's consideration of the budget; 2. contain broad goals and objectives based on the need for drug treatment services; 3) contain culturally relevant programs to meet the need for drug treatment services; 4) contain information on the contract process and methodology used to select providers; and 5) address the Department's intent to provide AIDS intervention for intravenous drug users.

Passed unanimously.

4. CONSENT CALENDAR:

The following items on the consent calendar were approved:

4.1 (CSAS) Approval of a contract renewal with Visiting Nurses Association/18th Street Services for $132,639 to provide AIDS counseling services to gay men for fiscal year 1986-87.

4.2 (CSAS) Approval of a contract renewal with Bayview Hunters' Point Foundation for $649,556 to provide methadone maintenance, opiate detoxification, and drug counseling services for fiscal year 1986-87.

4.3 (CSAS) Approval of a contract renewal with Education Program Associates for $41,000 to provide fund education materials on drug use and pregnancy for fiscal year 1986-87.

4.4 (CSAS) Approval of a contract renewal with Horizon's Unlimited for $108,000 to provide drug counseling services to youth for FY 1986-87.

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4.10 (CSAS) Approval of a renewal contract with Westside Community Mental Health Center for $1,419,690 to provide a range of drug treatment services for fiscal year 1986-87.

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4.12 (CSAS) Approval of a contract renewal with Marty Jessup for $24,908 to provide drug abuse prevention and education services for fiscal year 1986-87.

4.14 (CMHS) Approval of an amendment to the FY 1986-87 Short Doyle Plan incorporating programs for the mentally ill homeless population.

4.16. (Central Office) Approval of the 1986-87 AB 8 County Health Services Plan and Budget and authorizing the Department of Health to apply for, accept and expend approximately $36 million in funding from the State.

Consent Calendar, Continued:

4.17. (SFGH) Approval of certification that transport services for medically indigent persons can be performed at less cost by a contractor than can be performed by Civil Service staff.

4.19 (CSAS) Approval of a site to be used for the Pretrial Diversion Program at 885 Bryant Street.

4.20 (CMHS) Approval of a site to be used for the Westside Community Mental Health Center.

4.21 (CMHS) Approval of a site to be used for the Child Crisis Service at 425 Divisadero.

The following item was approved as amended:

4.15. (CMHS) Approval of a continuing resolution extending certain mental health contracts on a month to month basis.

The amendment incorporated several mental health contractors.

The following items were severed from the consent calendar:

4.13 (CSAS) Approval of a continuing resolution extending the California Detoxification (Cal Detox) contract and the Bay Area Addiction Research (BAART) contract on an interim month to month basis.

This proposed item was amended to extend Cal Detox on a month-to-month basis until the Department terminates the contract and to renew the BAART contract for FY 1986-87.

Dr. Clark of CSAS detailed the Department's intention to continue the Cal Detox contract on a month-to-month basis until the contract can be put out for competitive bid. He stated that while no conclusive evidence of contract non-compliance had been demonstrated, there continues to be questions regarding reimbursement of the programs and regarding the close relationship of the proprietary Cal Detox program to the non-profit BAART program, both headed by Dr. Ron Kletter. The Department has reduced the Cal Detox contract by two thirds and plans to put out for bid this reduced contract by November, 1986. As such, the Department recommends that the Cal-Detox contract be continued on a month-to-month basis until the funding is awarded to another agency.

Dr. Clark recommended that BAART be renewed this year with the understanding that the methadone maintenance programs would be evaluated and that funding for FY 1987-88 would be awarded based on a competitive bid process. At present no other methadone programs exist in the Tenderloin area and at least six to seven months will be needed to secure the proper licenses and establish new facilities in the area. The City contracts with methadone maintenance contractors including BAART are expected to be put out for bid in early 1987 and awarded for FY 1987-88. The recommended action will prevent a disruption of service to clients in the Tenderloin and allow other providers to establish services in the community.

Clients from both programs spoke in opposition to the intended termination of contracts with Cal Detox and BAART. They testified that they were pleased with the care they received and that methadone maintenance was a valuable

treatment modality that should continue to be available in the Tenderloin community. Dr. Ron Kletter, executive director of Cal Detox and BAART, spoke in opposition to the proposed termination of the Cal Detox contract, noting that none of the allegations have been substantiated by the numerous investigations of the agencies.

Commissioner Sanchez stated that there were sufficient questions remaining regarding the effectiveness and accountability of these two programs that they should not be extended any longer than necessary and he therefore opposed the renewal of the BAART contract to June, 1986.

ACTION TAKEN: The Health Commission approved a motion to extend the California Detoxification Services contract on a month-to-month basis with the condition that the contract will be discontinued and funding will be shifted to another program.

Passed unanimously.

The Health Commission approved a motion to renew the Bay Area Addiction Research and Training contract with the condition that the Department will submit all funding for methadone maintenance contracts to competitive bid for FY 1987-88.

Passed with Commissioner Sanchez dissenting.

4.18 (AIDS Activity Office) Authorization to apply for, accept and expend a grant from the California Department of Health Services for $283,586 to augment and enhance the scope of AIDS services.

This grant will fund a variety of AIDS related services including HTLV-III testing in minority communities. Mr. Sala Udin commented that input from these communities is vital to the planning for implementation of the testing program. Dr. Werdegar stated that the Department is instituting a process which will include minority community representation at all points in the planning process. He also noted that the AIDS Plan requested by the Commission will be presented in November. Representatives from all communities as well as a wide range of providers will take part in the development of the plan.

ACTION TAKEN: The Health Commission approved the item unanimously.

5. QUARTERLY REPORT ON L-FACILITY PLANNING:

Dr. Tom Peters, Associate Director, reported on the progress of planning for the proposed sub-acute mental health L-Facility at SFGH. The Department will begin an RFP process this month to hire a consultant firm which will prepare a programming analysis of the facility and its services. Given this comprehensive report, diagrammatic floor plans of the facility will be developed. This contract is scheduled to be awarded by December 19, 1986 and the work completed by May 1, 1987, in time to introduce a resolution of necessity before the Board of Supervisors on May 18, 1987.

Dr. Peters also informed the Commission that a visit to French Hospital had been conducted by Department staff studying the feasibility of an option to utilize French Hospital as an L-Facility. The Department will continue to study this alternative.

6. REVIEW OF REVENUES AND EXPENDITURES:

Dr. Meredith presented the projected revenues and expenditures for FY 1986-87 based on the Department's performance for the first month of the current fiscal year. Based on the data from this one month period, the Department will complete the year with a deficit of $164,000. Dr. Meredith cautioned that this is not a projected overall deficit because many new positions which were filled the first month of the year were approved during the previous fiscal year. In addition, many departments order supplies for the year during the first month. Both these factors inflate the average monthly expenditure. The loss of the MIA COLA has not been included in these projections. The revenues at Laguna Honda are expected to improve with a daily rate adjustment. The revenues at SFGH will also increase due to the revenue enhancement efforts of Lincourt and Lewin, the differential care billing system, the increased Medi-Cal rate, and the increased collections effected by Health Services Management, Inc. Dr. Meredith projected that the Department will end the year with a balanced budget.

11. UPDATE OF THE ORGANIZED HEALTH SYSTEM AND PRE-PAID HEALTH PLAN DEVELOPMENT:

Mary Pittman-Lindeman, Director of Planning and Evaluation, reported on the development of a pre-paid health plan for SFGH. She noted that counties do not receive enough funding to pay for indigent care and that most counties in California either have a pre-paid plan for such patients or contract with a pre-paid provider. The San Francisco plan under development is targeted to Medi-Cal, small business employers, and County employees. Goals of the program will include comprehensive health benefits for employees of small businesses, reduction of the costs to the City for uninsured care, emphasis on primary and preventive care for the uninsured, and development of a model of uninsured care that other counties could emulate. The consultant to the County will complete the request for the needed Knox-Keen license in the Spring.

Ms. Pittman-Lindeman commented that a Health Commission hearing devoted to this issue would be helpful in soliciting community and provider input into the process. She explained that other health care providers outside of the Department will need to be utilized including primary care, inpatient care, and tertiary care providers as some of the Department's resources are already over-utilized. No Charter Amendment will be necessary as the Department will not be deviating from its primary mission to provide health care.

While the Knox-Keen licensure will require a target date for the program to become self-sufficient, it is anticipated that general funds will be necessary to support the program in its initial phases.

The meeting was adjourned at 7:00 P.M.

Monique J. Zmuda
Secretary to the Commission

Gary Donahue
Administrative Assistant

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COMMISSIONER

James M. Foster
COMMISSIONER

Richard Sanchez, M.D.
COMMISSIONER

Y. Clement Shek, D.D.S.
COMMISSIONER

Rosabelle Tobriner
COMMISSIONER

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
San Francisco, California 94102

David Werdegar, M.D., M.P.H.
DIRECTOR OF HEALTH

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NOTICE OF COMMUNITY BASED PUBLIC HEARING
FUTURE NEEDS OF LAGUNA HONDA HOSPITAL

TUESDAY OCTOBER 7, 1986 4 P.M. TO 6 P.M.
BORNE AUDITORIUM, LAGUNA HONDA HOSPITAL
275 LAGUNA HONDA BLVD. SAN FRANCISCO

THE BUDGET COMMITTEE MEETING OF THE COMMISSION WILL CONVENE AT 2:00 P.M. AT 101 GROVE STREET, ROOM 300. THE CONSENT CALENDAR REPRESENTS THE ITEMS CONSIDERED AND RECOMMENDED BY THE BUDGET COMMITTEE FOR APPROVAL.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR (Commissioner Blumlein)

3.1 (SFGH) Approval of a new contract with SMS for $991,944 to provide MIS consultation services for the SFGH CORE system.

3.2 (EMS) Approval of a new contract with CISCO for $13,600 to provide consultation for the paramedic Division's Computer Aided Dispatch System.

3.3 (CMHS) Approval of a new contract with the Episcopal Sanctuary for $250,000, in joint venture with DSS, for a homeless transition program.

3.4 (CMHS) Site approval for Episcopal Sanctuary to provide case management services at 201 Eighth Street.

3.5 (Family Health) Approval of a new contract with Carlene Keller for $7,500 for quality assurance services for family planning and women's health clinics.

3.6 (Family Health) Approval of a new contract with Pippa Gordon for $5,000 to provide education on natural family planning.

3.7 (Family Health) Approval of a renewal contract with the Ella Hill Hutch Community Center for $100,000 to provide teenage pregnancy prevention services.

3.8 (Family Health) Approval of a contract modification with the Coalition for Medical Rights to increase it by $7,500 for perinatal services.

3.9 (Family Health) Approval of a contract modification with the University of California increasing it by $17,515 to provide perinatal services.

3.10 (Family Health) Approval of a resolution to apply for a grant from the Robert Wood Johnson Foundation for $800,000 to fund a teen health clinic at Mission High School.

3.11 (SFGH) Approval of a new contract with Precision Keypunch for $7,500 for medical transcription services.

3.12 (SFGH) Approval of a renewal contract with Dictation West for $15,000 for medical transcription services.

3.13 (SFGH) Approval to apply for, accept, and expend a grant from the Department of Health and Human Services, Bureau of Health Professions for $156,000 for the Family Practice Residency Program.

3.14 (SFGH) Approval to apply for, accept, and expend a supplemental application from the Department of Health and Human Services, Bureau of Health Professions for $27,000 for extended care training for the Family Practice Residency Program.

3.15 (AIDS Activity Office) Approval to accept and expend a grant from the Public Health Service for $3,197,114 to fund a demonstration project for AIDS related substance abuse and mental health services, health screening, housing and extended care services.

3.16 (Disease Control Office) Approval to apply for, accept, and expend a supplemental grant from the Dept. of Health and Human Services for $215,780 to reduce the incidence of sexually transmitted diseases.

3.17 (Forensic Services) Approval of a contract renewal with Carolyn K. Harvey, D.P.M. for $3,500 to provide podiatric services in the jails.

3.18 (CSAS) Approval of a contract renewal with Brian Kuester for $21,976 to administer the Drinking Driver and First Offender programs.

4. PUBLIC HEARING ON LAGUNA HONDA HOSPITAL

The Commission's purpose in holding a hearing is to obtain community and consumer input on the needs for services at Laguna Honda Hospital and Rehabilitation Center, and to consider policy matters which can impact the delivery of health services to patients at Laguna Honda.

INDIVIDUALS MAY CALL 558-3348 TO REGISTER TO SPEAK AT THE HEARING. SIGN-UP CARDS WILL ALSO BE AVAILABLE AT THE HEARING TO THOSE WHO WISH TO MAKE ORAL PRESENTATION. SPEAKERS SHALL CONFINE REMARKS TO THE TOPIC ABOVE, AND SHALL BE HEARD ONCE FOR UP TO 3 MINUTES. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND MAY BE SUBMITTED FOR INCLUSION IN THE COMMISSION'S PACKET IF RECEIVED BY THURSDAY, OCTOBER 2, 1986 AT THE ABOVE ADDRESS.

Philip Randolph Lee, M.D.
PRESIDENT

Naomi T. Gray
VICE-PRESIDENT

John Blumlein
COMMISSIONER

James M. Foster
COMMISSIONER

Richard Sanchez, M.D.
COMMISSIONER

Y. Clement Shek, D.D.S.
COMMISSIONER

Rosabelle Tobriner
COMMISSIONER

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
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DIRECTOR OF HEALTH

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, October 7, 1986 at 4:00 p.m. by President Lee. The meeting was held at Laguna Honda Hospital.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

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2. APPROVAL OF MINUTES:

The minutes of the meeting of September 16, 1986 were amended on page 5, regarding the toxic waste management plan, to read: "The annualized cost for the program as proposed is $2,525,000."

The minutes were amended on page 10, relating to the BAART contract, to read: " renewal of the BAART contract to June, 1987."

The minutes were amended on page 10, relating to the report on L-Facility planning, to read: "The Department will begin an RFQ process this month..."

The minutes as amended were approved.

3. APPROVAL OF THE CONSENT CALENDAR:

The following items on the consent calendar were approved:

3.1 (SFGH) Approval of a new contract with SMS for $991,944 to provide MIS services for the SFGH CORE system.

The Commission requested that the Department begin to place advertisements in minority publications as part of the RFP process for contracts.

3.2 (EMS) Approval of a new contract with CISCO for $13,600 to provide consultation for the paramedic Division's Computer Aided Dispatch System.

3.3 (CMHS) Approval of a new contract with the Episcopal Sanctuary for $250,000, in joint venture with DSS, for a homeless transition program.

3.4 (CMHS) Site approval for Episcopal Sanctuary to provide case management services at 201 Eighth Street.

3.5 (Family Health) Approval of a new contract with Carlene Keller for $7,500 for quality assurance services for family planning health clinics.

3.6 (Family Health) Approval of a new contract with Pippa Gordon for $5,000 to provide education on natural family planning.

3.7 (Family Health) Approval of a renewal contract with the Ella Hill Hutch Community Center for $100,000 to provide teenage pregnancy prevention services.

3.8 (Family Health) Approval of a contract modification with the Coalition for Medical Rights to increase it by $7,500 for perinatal services.

The Commission instructed the Secretary to write a letter to the Coalition for the Medical Rights of Women expressing the concerns of the Commission about the lack of minority representation on the Board and staff.

3.9 (Family Health) Approval of a contract modification with the University of California increasing it by $17,515 to provide perinatal services.

Commissioner Sanchez requested that the Department provide a breakdown of the distribution of the supplemental allocation for the Perinatal Forum contractors.

3.10 (Family Health) Approval of a resolution to apply for a grant from the Robert Wood Johnson Foundation for $800,000 to fund a teen health clinic at Mission High School.

3.11 (SFGH) Approval of a new contract with Precision Keypunch for $7,500 for medical transcription services.

3.12 (SFGH) Approval of a renewal contract with Dictation West for $15,000 for medical transcription services.

3.13 (SFGH) Approval to apply for, accept, and expend a grant from the Department of Health and Human Services, Bureau of Health Professions for $156,000 for the Family Practice Residency Program.

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3.18 (CSAS) Approval of a contract renewal with Brian Kuester for $21,976 to administer the Drinking Driver and First Offender programs.

4. PUBLIC HEARING ON LAGUNA HONDA HOSPITAL:

The Health Commission convened a public hearing for community and consumer input into the needs for services at Laguna Honda Hospital and Rehabilitation Center and to consider policy matters which impact the delivery of care to patients at Laguna Honda.

Blue Ribbon Committee:

Dr. Ed Chow, chair of the Laguna Honda Blue Ribbon Committee, presented the issues that the Committee was reviewing in developing its recommendations for services at Laguna Honda through the year 2000. He also noted that pursuant to the State investigations, the Committtee is charged with oversight of the quality assurance program. Dr. Chow detailed some areas that the subcommittees of the Blue Ribbon Committee were investigating including: the needs of the elderly, the need for acute care beds at Laguna Honda, the relationship of Laguna Honda to SFGH and other hospitals, the need for renovation of the physical plant, and other uses for the Laguna Honda campus. The final report of the Blue Ribbon Committee will be presented to the Health Commission in early 1987 and will incorporate a broad mission statement for the facility.

Admissions:

Several speakers addressed problems that they had experienced in attempting to place patients at Laguna Honda. Ms. Giovanni, a social worker from French Hospital, detailed the difficulty in obtaining access to long term care beds at Laguna Honda. She stated that the waiting list at Laguna Honda is three to eight months long, and that combined with the reluctance of most skilled nursing facilities (SNF) to accept Medi-Cal patients, many San Francisco residents are placed in SNF beds outside of the City. Further, she stated that many elderly Medi-Cal patients do not have family and that skilled nursing facilities were reluctant to admit patients who had no responsible party. Laguna Honda is the only facility that will establish and administer trust funds for these patients. Commissioner Foster observed that the problem lies with the inadequate reimbursement rates Medi-Cal pays for extended care. Ms. Giovanni agreed, stating that there was no shortage of SNF beds for private paying patients. Hadley Hall of the Visiting Nurse's Association commented that this problem is also a result of the inability to discharge patients from Laguna Honda to make beds available for other patients. The necessary community support services do not exist as the Medi-Cal reimbursement rate is not adequate to provide care to these patients.

Representatives from Episcopal Sanctuary commented that no admissions criteria was available to screen patients for referral to Laguna Honda and that they had difficulty in making referrals to Laguna Honda because of the long waiting list. This is a particularly difficult problem with the homeless elderly. They asked that admissions criteria be developed to guide evaluation of referrals and that homeless elderly be given a higher priority on the waiting list. Ben Abramovice, Administrator of Laguna Honda, stated that the inquiry list for those seeking admission to the hospital averaged 300 and was prioritized on patient condition and circumstances. Approximately 75% of admissions come from SFGH and 25% from the waiting list. Over 90% of the patients are Medi-Cal reimbursed.

Commissioner Sanchez noted the low utilization of acute care beds and acute rehabilitation beds and inquired as to the possibility of converting those beds to skilled nursing beds. Mr. Abramovice stated that although the institution is licensed for 30 acute rehabilitation beds, it is currently staffed to provide services for 10 acute rehabilitation beds. The unit now averages 7 patients. He noted that the Blue Ribbon Committee will submit recommendations on the use of the acute care unit and the acute rehabilitation unit. Mr. Abramovice stated that the acute unit is an important service to Laguna Honda patients to reduce the transfer of Laguna Honda patients to another institution when they require acute medical treatment.

Open Wards:

On the issue of the open wards at Laguna Honda, Mr. William Dunn of the Catholic Committee on the Aging testified that the open wards facilitated nursing surveillance of patients. A member of a volunteer organization also stated that the renovation of the the wards to provide for two to four bed rooms should not be a priority at this time.

Psychiatric Services:

Pat Langdell, chair of the Developmental Disabilities Community Advisory Board, commented on the lack of psychiatric staff at Laguna Honda. She emphasized the need for a staff psychiatrist at the hospital as many of the patients had psychiatric problems in addition to their primary medical problems. Commissioner Lee noted that the Blue Ribbon Committee was addressing this issue and that the Director of Health was also evaluating the need for psychiatric care as part of the medical review of Laguna Honda.

Volunteer Services:

Several coordinators from volunteer programs that operate at Laguna Honda spoke regarding the importance of bringing community representation into the Hospital. They spoke specifically about the need for increased inter-generational contact and the need for training of volunteers. Laguna Honda patients also testified to the importance in their lives of the volunteer programs.

Worker Safety:

John Dalrymple of Local 250, S.E.I.U., representing employees of Laguna Honda, spoke about the large number of work related injuries among employees at Laguna Honda. He also reported that Laguna Honda assigns tasks to orderlies which are not usually expected of orderlies in other similar institutions.

Commissioner Lee asked that the Department investigate the number and cause of job related injuries and the tasks assigned to orderlies. He asked that Dr. Werdegar report back to the Commission on these matters upon completion of his inquiries.

Conclusion of the Hearing

Commissioner Lee thanked all the participants in the hearing. He stated that the Commission will review the issues discussed at this hearing and will convene another hearing on Laguna Honda in early 1987 to review the Blue Ribbon Committee report and take public comment on its recommendations. The Commission will consider actions at that time.

5. OTHER BUSINESS:

At 6:00 P.M. the Commission went into executive session pursuant to Government Code, section 54956.9 to discuss security measures at San Francisco General Hospital.

The Commission resumed the public hearing at 6:30 P.M. and adjourned the meeting.

Monique J. Zmuda
Secretary, Health Commission

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****
REVISED CALENDAR TO INCLUDE ITEM 13
****

HEALTH COMMISSION MEETING

TUESDAY, OCTOBER 21, 1986
2:00 P.M. ROOM 300, 101 GROVE STREET, SAN FRANCISCO

THE CONSENT CALENDAR ON THIS AGENDA WILL BE CONSIDERED BY THE BUDGET COMMITTEE OF THE COMMISSION AT 1:00 P.M. ON OCTOBER 21. THE HEALTH COMMISSION WILL ACT ON THOSE ITEMS OF THE CONSENT CALENDAR WHICH HAVE BEEN RECOMMENDED FOR APPROVAL BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Shek)

3.1 (Central Office) Authorization to apply for a grant from the State Department of Health for pre-natal care.

3.2 (SFGH) Approval of a new contract with Super Types for $7,500 to provide transcription services.

3.3 (CMHS) Approval of a contract modification with Ramsell Corporation increasing it by $768 for a total of $970,552 to increase reimbursement to residential care facility operators.

3.4 (Central Office) Approval of a contract with Rose Resnick Center for the Handicapped for $40,229 to provide transportation of handicapped persons going to medical appointments.

3.5 (Senior Services) Authorization to apply for a grant from the California Department of Public Health for $40,000 to provide pharmacy and outreach services in the SRx program.

3.6 (Disease Control) Authorization to apply for, accept and expend a grant from the Center for Disease Control for $43,026 to continue the Hepatitis B Vaccine Study.

3.7 (Community Health) Approval of a contract with Bayview Hunters Point Foundation for $97,000 to provide case management services to students at Balboa High School and to coordinate a health education program.

4. DIRECTOR'S REPORT (Dr. Werdegar)

5. SPECIAL COMMISSION ACTIONS (M. Zmuda)

   a. Approval of certificates of honor for department employees

   b. Commendation of psychiatrists and psychologists providing mental health services to MIA patients.

6. RESIDENTIAL CARE LICENSE FOR COMING HOME HOSPICE (Flo Stroud)

   MOTION PROPOSED: Resolution supporting the application of a residential care license from the State Department of Social Services for the Coming Home Hospice Program.

   Motion urging the DSS Commission and the Board of Supervisors to support the application of a residential care license from the State Department of Social Services.

7. APPROVAL OF BY-LAWS OF THE SFGH AND THE VOLUNTEER ORGANIZATIONS (M. Zmuda)

   MOTION PROPOSED: Motion approving the by-laws of the volunteers for Laguna Honda Hospital and the SFGH Auxiliary.

8. TOXIC MANAGEMENT PLAN AND COMPLIANCE TO TOXIC LAWS

   The Health Commission will provide the department with direction on the proposed supplemental appropriation for the Toxic Waste Management Program and the implementaion of the Hazardous Materials Program.

9. REVIEW OF BUDGET PRIORITIES FOR FY 1987-88 (L. Meredith)

10. REVIEW OF CMHS ADULT SERVICES (Reiko True)

11. CONSIDERATION OF CHDP RECOMMENDATIONS REGARDING CHILD HEALTH (Flo Stroud)

   ACTION PROPOSED: Motion approving the department's recommendations and action plan to enhance children services and billing for those services.

12. CONSIDERATION OF GRAND JURY REPORT FOR FY 1986-87 (Dr. Werdegar)

13. CONSIDERATION OF LEGISLATION TO BAN CIGARETTE BILLBOARDS IN THE CITY

   **CONSIDERATION REQUIRES APPROVAL OF 2/3 MEMBERS OF THE COMMISSION.

   ACTION PROPOSED: Approval of resolution supporting the proposed legislation which would ban the advertisement of cigarettes from billboards and from City Property.

14. OTHER BUSINESS

Philip Randolph Lee, M.D.
PRESIDENT

Naomi T. Gray
VICE-PRESIDENT

John Blumlein
COMMISSIONER

James M. Foster
COMMISSIONER

Richard Sanchez, M.D.
COMMISSIONER

Y. Clement Shek, D.D.S.
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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, October 21, 1986 at 2:00 p.m. by Vice-President Gray.

1. ROLL CALL:

Present: Commissioner Naomi Gray, Vice President
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner Philip Lee, President
Commissioner John Blumlein

Commissioner Gray introduced a motion to add an item to the agenda dealing with a resolution to support legislation to ban cigarette advertising in the City.

ACTION TAKEN: The motion was approved unanimously.

2. APPROVAL OF MINUTES:

The minutes of the meeting of October 7, 1986 were approved.

3. CONSENT CALENDAR:

The following items on the consent calendar were approved:

3.2 (SFGH) Approval of a new contract with Super Types for $7,500 to provide transcription services.

3.4 (Central Office) Approval of a contract with Rose Resnick Center for the Handicapped for $40,229 to provide transportation of handicapped persons going to medical appointments.

3.6 (Disease Control) Authorization to apply for, accept and expend a grant from the Center for Disease Control for $43,026 to continue the Hepatitis B Vaccine Study.

3.7 (Community Health) Approval of a contract with Bayview Hunters Point Foundation for $97,000 to provide case management services to students at Balboa High School and to coordinate a health education program.

The following items were approved as amended:

3.3 (CMHS) Approval of a contract modification with Ramsell Corporation increasing it by $768 for a total of $970,552 to increase reimbursement to residential care facility operators and to modify the reimbursement from 1/12 of the total contract monthly to a fee for service basis.

3.5 (Senior Services) Authorization to apply for a grant from the California Department of Public Health for $50,000 to provide pharmacy and outreach services in the SRx program.

The following item was severed from the consent calendar:

3.1 (Central Office) Authorization to apply for a grant from the State Department of Health for pre-natal care.

Commissioner Sanchez expressed a concern that some perinatal providers may have misunderstood the Department's instructions regarding submission of proposals to participate in this State grant. Cynthia Selmer, Perinatal Service Coordinator, explained that the Department had established the October 10 deadline to submit applications to the Department so that they may be incorporated into the Department's application to the state due on October 22. Only two providers expressed interest in applying for the grant: St. Mary's Hospital and U.C./S.F.G.H. Commissioner Sanchez asked that the Department accept applications until October 22nd. Flo Stroud, Deputy Director of Community Health, indicated that the Department would consider any applications received by 12:00 P.M. October 22, 1986 from providers who were not notified about the grant deadline.

ACTION TAKEN: The grant application was approved unanimously.

4. DIRECTOR'S REPORT:

Worker Safety:

Dr. Werdegar has convened a committee made up of managers and employees from ten City departments to develop a City-wide program for worker safety and accident prevention.

AIDS:

Two new staff have been added to the AIDS Activity Office: Dr. George Rutherford, an epidemiologist now working in the Bureau of Disease Control under CDC funding, and Dr. Patricia Evans. Dr. Rutherford will be the AIDS Medical Coordinator, a new position which will be added in the FY 1987-88 budget. Dr. Evans will act as a medical consultant and liaison to community groups. These positions will enhance the AIDS Activity Office's ability to coordinate services in all of the Department's divisions and will include coordination and integration with community-based organizations as well.

Dr. Werdegar reported that the first meeting of the AIDS Advisory Committee has been convened to develop the AIDS Plan. The Plan will have as its emphasis the coming year. It will include some projections on morbidity and mortality and address the impacts of these projections on the Department's resources.

Director's Report, Continued:

The new drug used in treatment of AIDS, AZT, will probably be available for general use in Spring, 1987. Initial trials have indicated that it will prolong the live span of persons with AIDS which is currently approximately one year after diagnosis. This increased survival rate along with the treatments and clinic visits involved in the AZT regimen will require additional resources for the support and care of AIDS patients.

SFGH:

Philip Sowa, Administrator of SFGH, reports that 25 additional nurses have been hired and trained to ease the nursing shortage at the hospital.

Mr. Sowa has also met with Catholic Social Services and other Refugee health providers regarding services for refugees at SFGH and other issues that were raised at the Health Commission meeting of August 5, 1986.

State Budget Negotiations:

Dr. Werdegar reported that the Governor, in negotiations with the legislature, has restored $25 million of the $50 million MIA augmentation that he had vetoed. There will be further negotiations in January regarding the remaining $25 million.

CMHS:

The State has twice raised the county contribution for care at the State Hospitals with little advance notice. This was a result of a directive from the Governor to the State Hospital system to increase revenues and cut costs.

The Community Crisis Clinic emergency services at Mt. Zion Hospital received two citations from the state inspectors for maintaining patients for over 24 hours in its emergency care facility.

Laguna Honda Hospital:

Examinations to fill the three vacant administrative positions at Laguna Honda are underway. There are 25 applicants for the three positions.

Community Health:

The Department has completed an administrative transfer of the Central Aid Station from SFGH to Community Health. Flo Stroud, Deputy Director for Community Health, is currently meeting with the staff of the Central Aid Station to develop long term strategies to increase services to the community.

Grants:

The Community Health Division has received a $50,000 grant for its Home Health program.

The Department's Refugee Health program has received a $128,500 allocation for this year.

Director's Report, Continued:

Statistics:

SFGH maintained an average census of 388 for a 94% occupancy during September. The average length of stay was 7.4 days.

Ambulance response time for Code 3 calls last month averaged 6 minutes.

Last month there were 80 new cases of AIDS with 49 deaths.

Comments:

Paul Schwabacher, Director of Environmental Health, answered questions regarding the recent media reports of poor living conditions in the hotels participating in the City's homeless program. Mr. Schwabacher reported that the Mayor has requested that all participating hotels be inspected within one month and monthly thereafter. Health inspectors from the Department are currently spot checking all the hotels in question which includes inspection of all public areas and randomly selected rooms. The Environmental Health Division will report back to the Commission and the Mayor when the initial inspections are completed.

In response to a question from Commissioner Shek, Dr. Werdegar stated that the 6 minute ambulance response time was achieved under the old ambulance destination policy approved by the Commission and included some transports to Seton Medical Center in Daly City.

In response to a question from Commissioner Sanchez on whether the Department is planning to close the facility during the night shift, Dr. Werdegar reported that the clinic does not provide emergency room services and that the Department will develop a program to enhance its primary care services to the Civic Center community. He described the incorporation of the clinic in the Community Health Division as more consistent with its service function. He stated that Flo Stroud will review any change in services including the proposal to close the clinic between 11 P.M. and 7 A.M. Dr. Werdegar stated that any proposed changes in services will be brought before the Health Commission for a public hearing and for approval.

5. SPECIAL COMMISSION ACTIONS:

Certificates of Honor for Department Employees:

ACTION TAKEN: The Health Commission approved a resolution commending 57 employees of San Francisco General Hospital, 24 employees of Laguna Honda Hospital, and one employee of the Central Office for dedicated service to the Department of Health and the people of San Francisco.

Commendation of Family Service Agency Psychiatrists and Psychologists:

During the consideration of a commendation for the services that private psychiatrists and psychologists provide to M.I.A. patients through contracts with the Family Services Agency, Commissioner Gray noted that the clinicians who provide mental health services to these patients represent a cross section of bilingual and bicultural communities. She also noted, however, that there is no Asian representation due to the lack of Asian licensed clinicians and that this should be monitored.

ACTION TAKEN: The Health Commission approved a motion commending the private psychiatrists and psychologists who provide services to medically indigent adults in San Francisco.

6. RESIDENTIAL CARE LICENSE FOR COMING HOME HOSPICE:

Action Taken: The Health Commission approved a resolution supporting the application of a residential care license for the Coming Home Hospice from the State Department of Social Services and urging the Department of Social Services Commission and the Board of Supervisors to pass similar resolutions.

7. APPROVAL OF THE BY-LAWS OF THE SFGH AND LAGUNA HONDA VOLUNTEERS:

Commissioner Tobriner noted that several important issues regarding the mission and goverance of the volunteer organizations were not addressed in the draft By-Laws as submitted to the Commission. Specifically, she mentioned the absence of: 1) a clear statement of the purpose, function, and role of the organizations, 2) an explanation of the relationship of the volunteer organizations to the hospital administrations, 3) a delineation of the responsibility for volunteer activities, and 4) an assignment of responsibility for the approval of revenue generating activities and expenditures. Commissioner Tobriner also emphasized the importance to the hospitals of the volunteer services and particularly their role in providing a link between the hospitals and the communities they serve.

Philip Sowa, Administrator of SFGH, stated that the SFGH Volunteers are an invaluable asset to SFGH and that he did not wish to unnecessarily burden the organization with additional paperwork. He noted that some of these issues are covered in the Articles of Incorporation of the organization.

ACTION TAKEN: The Health Commission continued the consideration of the By-Laws of the Volunteers of SFGH and Laguna Honda pending the revision of the By-Laws.

8 TOXICS MANAGEMENT PLAN:

Dr. Larry Meredith presented the Department's response to the opinion of the City Attorney regarding the priorities of the Toxics Management Plan. He noted that there were both legal considerations and policy considerations in devising a toxics program that both complied with the law and addressed the health needs of the employees and citizens of San Francisco. Dr. Meredith identified several areas that while not legally mandated, had policy implications. The computerized data management system, while not required, would in the long term be the most cost effective way to maintain records, track hazardous substances, and develop the emergency response plan. The Department also recommends that an analysis of the Material Safety Data Sheets (MSDS) be conducted as the MSDS's are compiled. This chemical purchase review would assure that the MSDS's supplied by vendors are complete, correct, and would allow for the substitution of less hazardous chemicals where possible. While this is not required by law, the Department staff indicated that it would make the program more cost effective in the long term.

Toxics Management Plan, Continued:

Ms. Elaine Warren of the City Attorney's Office emphasized the need for the City to concentrate on short term legal compliance to reduce the legal liability of the City. Ms. Warren outlined the major priorities for bringing the City into compliance:

Hazardous Waste Control Law:

1. The City must properly store all toxic wastes. It must verify all toxic waste generating sites, inspect them and assure that the wastes are being disposed of properly.
2. The City must assure that each department maintains accurate records on all stored toxic wastes and that the City is in compliance with the 90-day disposal cycle.
3. In regard to worker training, the law outlines minimum training requirements and the Department's priority should be meeting these standards.

"Worker Right to Know Law" (Hazardous Substances Information and Training Act):

1. The Department should focus only on the minimum training requirements as outlined in the law and begin the training process with those employees in high risk job categories.

2. The Department must assure that Material Data Safety Sheets (MSDS) are in order and available at each work place. They should be reviewed as to completeness only. Analysis of the MSDS is not a legal requirement and should not be a priority. In the long term it may be more cost effective to lobby the state to undertake the analysis of MSDS on a statewide basis to eliminate costly duplicative work.

Underground Storage Tank Law:

1. While this program will be carried out by the Department of Public Works, the Health Department will oversee the project and needs to devise a county-wide plan that will complete testing of tanks and repair and abatement of leaking tanks as soon as possible.

Hazardous Substances Inventories and Response Plans:

1. The Department must compile an inventory of hazardous materials that it handles and develop a data management system to tract inventory data.
2. The County must develop an emergency response plan.
3. A share of the costs of developing the MIS system, the response plan, and the inspection plan should be recovered through the Hazardous Materials Disclosure Ordinance which is funded through fees levied on participating businesses.

Mr. Steve Castleman of the District Attorney's Office stated that his office and the City Attorney's office were in substantial agreement regarding the need to postpone tasks not required at this time and to concentrate on complying with specific requirements of the law. Mr. Castleman also noted that a lack of funding resources should not be a constraint in complying with the law.

Toxics Management Plan, Continued:

Representatives from Local 21 of the Professional and Technical Engineers and from the San Francisco Labor Council expressed concerns regarding the worker safety provisions of the Toxics Management Plan. They stated that worker health and safety issues should be separate from the Toxics Plan. The Department already maintains an Occupational Safety Program which is the appropriate agency to oversee the health and safety of workers handling toxic substances.

ACTION TAKEN: The Health Commission approved a motion to direct the Department to revise the Toxics Management Plan and budget, to comply with legal requirements set forth in the Hazardous Waste Control Law and the Worker Right to Know Law, and postpone other tasks not required by law.

9. REVIEW OF BUDGET PRIORITIES FOR FY 1987-88:

Dr. Meredith presented the City-wide budget guidelines developed by the Mayor for FY 1987-88. The guidelines include a reduction of 500 positions City-wide, early identification of budget issues with identification of the top priorities for increased funding in FY 1987-88, estimates of Departmental revenues by December 12, 1986, and an itemized accounting of professional service contracts. Dr. Meredith identified seven broad budget areas in which the Department plans to make new requests for funding:

1. AIDS: Increases in the broad continuum of care available to AIDS patients as well as increased prevention services to the community will be requested.

2. Services for the Elderly: Increases in care for the elderly will be sought through out the continuum of care for seniors. Priority requests for SFGH will include an acute geriatric care ward and a swing bed ward. Additional funding requests for Laguna Honda will include increased SNF beds, reorganization of the radiology and dental departments, automation of the hospital, and increased staffing.

3. Children's Services: The Department will request additional funding for beds for children and sub-acute psychiatric beds for adolescents, an increase in funding for substance abuse prevention programs targeted to youth and funds for a residential program for substance abusing youth.

4. Indigent Services: The Department plans to request additional funding for Services to the indigent at SFGH through increased capacity in the Outpatient Department and emergency services, the purchase of new diagnostic equipment, and more effective discharge planning. Additional funding requests for services to the indigent mentally ill will include increased L-Facility, residential, and dual diagnosis beds. Additions to the primary care services for the indigent that will be requested include expansion of services of the District Health Centers along with a medical records system. The Ivy Street clinic's services to this population also will be included for enhancement in this request.

5. Accreditation: Accreditation issues that will require attention at SFGH include the need for increased staffing in several departments, some physical plant repairs, and the enhancement of the Psychiatric Emergency Service. Requests for augmentation of staffing and budgets for the activities therapy and medical social services departments at Laguna Honda will be made.

Budget Priorities, Continued:

6. Revenue Enhancement: The Department plans to effect increased cash flows in all divisions through implementation of more efficient billing, eligibility enhancement, MIS expansion of the core system, and the Organized Health System.

7. Capital Improvements: Requests for funding of capital projects at Laguna Honda to bring the hospital into compliance with state regulations are planned. Additional funding requests for maintenance programs at SFGH and the District Health Centers are planned. Funding for new mental health residential care and outpatient treatment facilities for high risk groups will also be requested.

The Health Commission expressed concerns that the Commission did not have sufficient time to review these priorities. The Commission therefore asked that the Department prepare a more detailed set of budget priorities and that these revised priorities be presented to the Commission at its November 4, 1986 meeting. The Commission directed the Secretary to send a letter to the Mayor requesting an extension of her November 1 deadline to November 5 in order to allow the Commission to review and approve the priorities.

10. REVIEW OF CMHS ADULT SERVICES:

Dr. Reiko True, Deputy Director for Mental Health, presented an update of CMHS adult services and actions taken to decrease the utilization of acute inpatient psychiatric beds. Dr. True reported that the increases in the county match funds for state hospital beds will result in a deficit of $800,000 in FY 1986-87. This deficit will be covered by a set-aside of $400,000 approved by the Board of Supervisors during the budget process and $400,000 in increased salary savings. CMHS has been using an increasing number of beds at Napa State Hospital, above its allocated number of beds (currently about 85 more than allocated to the county). Dr. True reported that additional beds are now available because other counties were underutilizing the State Hospitals due to the increased match requirements but that Napa was still one of the least costly placements within the San Francisco system.

In response to questions from the Commission, Dr. True noted that approximately 40% to 50% of acute psychiatric inpatient days at SFGH are Medi-Cal decertified. She stated that it was difficult to place patients who no longer required acute care because of the lack of sub-acute and community-based resources -- particularly sub-acute locked beds and residential treatment beds. Dr. True reported on efforts to increase community mental health services to provide an alternative to acute care. In this first year, $1.1 million in funds were shifted from acute inpatient services to various community programs. She also reported that negotiations are currently progressing on the expansion of case management coop apartment services. Sub-acute beds have been expanded by 10 beds thus far this year. Another 10 bed expansion will be implemented by January, 1987.

Commissioner Foster noted that current regulations may prohibit the use of Medi-Cal funding for sub-acute locked facilities and inquired as to actions the Department may take to change this situation. Dr. True reported that the Department is awaiting the Attorney General's Audit Report and that the State will develop contingency plans if Medi-Cal funding of sub-acute facilities is discontinued. Commissioner Foster noted that this should be an important issue in the Department's planning for an L-Facility at SFGH.

Review of CMHS Adult Services, Continued:

Commissioner Sanchez expressed concern regarding the high Medi-Cal decertification rate for psychiatric patients at SFGH and inquired about procedures used by physicians to document services provided to Medi-Cal patients. Dr. True stated that the SFGH Utilization Review staff make the determination of Medi-Cal certification at SFGH and that CMHS reviews this process for contracted services.

Dr. True reported on the recent Medi-Cal decertification of psychiatric services for children at the Youth Guidance Center. The State authorities, following the lead of the federal Medicaid decisions, have designated the Youth Guidance Center as a penal institution. Dr. True noted that a priority for CMHS will be the development of a psychiatric treatment capability at the Youth Guidance Center. Funding for this proposal will be included in a supplemental appropriation which will be submitted by the Juvenile Court.

ACTION TAKEN: The Health Commission passed a resolution to increase sub-acute and community mental health resources in this fiscal year within existing resources and directing the Department to present a mental health plan for approval by the Commission prior to the consideration of the mental health budget. This plan shall include the goals and objectives for mental health services, the mental health needs of the community, assessments of the appropriate levels of acute and sub-acute bed utilization, and the range and type of community programs needed to reduce reliance on acute services.

11. CONSIDERATION OF CHDP RECOMMENDATIONS REGARDING CHILD HEALTH:

Flo Stroud, Deputy Director for Community Health, reported on findings and recommendations made by Coleman Youth Advocates regarding the Children's Health and Disability Prevention (CHDP) Program. Coleman Youth Advocates cited the need in the community for the services of CHDP and noted that the program was underutilized. They also reported that the billing system at the Pascoe clinic does not assure reimbursement for services to eligible clients. Recommendations to remedy these problems include:

Increased outreach to the general public.

Implementation of a monitoring and evaluation program to document the utilization of CHDP services and their impact on the health of high risk children in San Francisco.

Billing procedures at SFGH should be simplified and centralized. A billing clerk should be hired and trained to handle billing at the Pascoe Clinic.

Mildred Crear, CHDP Coordinator, stated that there were problems in billing at the Pascoe Clinic at SFGH and that additional staff training was needed as well as an eligibility worker. She stated that Phil Sowa, Administrator of SFGH, will evaluate the need for an eligibility worker for inclusion in the FY 1987-88 budget. She noted that billing at the clinic had increased this fiscal year.

CHDP Recommendations, Continued:

Ms. Crear stated that 99% of pediatricians in San Francisco participate in the program but that it is difficult to determine the actual number of CHDP related visits in that many private providers billed Medi-Cal rather than CHDP. Ms. Crear described the outreach efforts undertaken by the CHDP program both to the community and to providers.

ACTION TAKEN: The Health Commission approved a motion to accept the recommendations and request the Department to increase outreach efforts, improve the billing procedures, and document the program's utilization.

12. CONSIDERATION OF THE GRAND JURY REPORT:

Dr. Werdegar briefly presented the major aspects of the 1985-86 Grand Jury Report dealing with the Health Department. The Grand Jury generally had praise for the Department's AIDS programs and the community health centers. The Jury made several recommendations regarding security problems at SFGH. Dr. Werdegar noted that these recommendations were consistent with internal evaluations of the problem and that an action plan is currently being developed which incorporates these recommendations. Parking at SFGH was also examined by the Grand Jury. Dr. Werdegar noted that additional parking spaces are incorporated in capital project plans for SFGH. Additional recommendations regarding the EMS system and the Rehabilitation Program at SFGH are being studied by the Department.

13. PROPOSAL TO BAN BILLBOARD CIGARETTE ADVERTISING:

In consideration of the proposed ordinance to ban cigarette advertising on bill boards and on City property, Commissioner Foster noted that the most serious drug problem facing our community is alcoholism and that no attempt is being made to regulate alcoholic beverage advertising. He stated that he does not support the proposed ordinance because he believes that it interferes with First Amendment rights.

Commissioner Gray noted that it is minority communities that are now at highest risk for smoking and that tobacco advertisers are increasingly targeting their advertising to minority youth. She therefore believed that such an ordinance would be particularly beneficial to minority communities.

Dr. Werdegar voiced his support for the proposed ordinance as a public health measure.

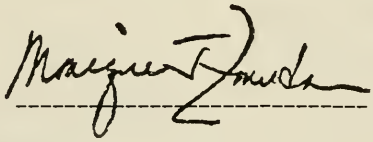
ACTION TAKEN: The Health Commission approved a resolution in support of proposed legislation to prohibit the advertising of cigarettes on City property and on bill boards in the City of San Francisco.

Resolution passed with Commissioner Foster dissenting.

14. OTHER BUSINESS:

At 5:00 P.M. the Commission went into executive session pursuant to Government Code, section 54956.9. and recommended the settlement of a claim by Marcel Pichon for $115,000.

The Commission resumed the public hearing at 5:15 P.M. and adjourned the meeting.



Monique J. Zmuda,
Secretary to the Commission

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
101 Grove Street
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David Werdegar, M.D., M.P.H.
DIRECTOR OF HEALTH

Monique J. Zmuda
SECRETARY

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, NOVEMBER 4, 1986
2:00 P.M. ROOM 300, 101 GROVE STREET, SAN FRANCISCO

THE CONSENT CALENDAR ON THIS AGENDA WILL BE CONSIDERED BY THE BUDGET COMMITTEE OF THE COMMISSION AT 1:00 P.M. ON NOVEMBER 4. THE HEALTH COMMISSION WILL ACT ON THOSE ITEMS OF THE CONSENT CALENDAR WHICH HAVE BEEN RECOMMENDED FOR APPROVAL BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Shek)

   3.1 (Family Health) Authorization to accept and expend a grant of $112,751 from the State Department of Health to provide perinatal services to high need populations.

   3.2 (Community Health) Authorization to accept and expend a grant of $50,000 from the Department of Health Resources to extend home health services.

   3.3 (Planning) Approval of a new contract with Poolman, Shih and Platton for $38,000 to conduct and actuarial and financial analysis and provided other management services for the organized health system study.

   3.4 (CMHS) Approval of a contract modification with Youth Projects increasing the contract by $20,000 to $808,930 to increase AIDS prevention services.

4. DIRECTOR'S REPORT (Dr. Werdegar)

5. REVIEW OF REVENUES AND EXPENDITURES (L. Meredith)

6. REVIEW OF PRIORITIES FOR NEW FUNDING FOR FY 1987-88 (L. Meredith)

   ACTION PROPOSED: Motion to approve the priorities for new funding.

7. REVIEW OF YOUTH GUIDANCE CENTER RESOURCES (R. True)

8. DISCUSSION OF MASTER'S REPORT OF THE JAILS (R. True)

9. SUPPLEMENTAL APPROPRIATION FOR EMS AND AMBULANCE SERVICES

   ACTION PROPOSED: Motion to approve the supplemental appropriation.

10. SUPPLEMENTAL APPROPRIATION FOR HAZARDOUS MATERIALS ORDINANCE

    ACTION PROPOSED: Motion to approve the supplemental appropriation.

11. REVIEW OF CAPITAL PROJECTS FOR SFGH (P. Sowa)

    Motion Proposed: Motion to approve a supplemental appropriation to be re-submitted to the Mayor, and approval of request of release of funding on reserve by the Controller.

12. RESOLUTION TO PROVIDE SERVICES TO HOMELESS PERSONS WITH AIDS/ARC.

    MOTION PROPOSED: Approval of a resolution to provide housing and case management services to homeless persons with AIDS and ARC.

13. OTHER BUSINESS

Philip Randolph Lee, M.D.
PRESIDENT

Naomi T. Gray
VICE-PRESIDENT

John Blumlein
COMMISSIONER

James M. Foster
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Richard Sanchez, M.D.
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Y. Clement Shek, D.D.S.
COMMISSIONER

Rosabelle Tobriner
COMMISSIONER

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, November 4, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner John Blumlein

2. APPROVAL OF MINUTES:

The minutes of the meeting of October 21, 1986 were approved.

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE:

The following items on the consent calendar were approved:

3.1 Authorization to accept and expend a grant of $115,008 from the State Department of Health to increase perinatal services to high need populations.

3.2 Authorization to accept and expend a grant of $50,000 from the Department of Health Resources to extend home health services.

3.3 Approval of a new contract with Poolman, Shih and Platton for $38,000 to conduct and actuarial and financial analysis and provided other management services for the organized health system study.

The following item was severed from the Consent Calendar:

3.4 Approval of a contract modification with Youth Projects, Inc. increasing the contract by $20,000 to $808,930 to increase AIDS prevention services.

Members of the Commission expressed concern regarding the source of continuing funding for the Mid City Consortium to Combat AIDS, a program of Youth Projects, Inc. This program had been supported by federal grant funds and State SB 1251 funds over the past year, but this funding has been exhausted. The department requests to allocate $20,000 in general funds to continue operations until more State funding is available. Commission members inquired about the attempts to obtain other sources of funding for the program, and asked whether it would be more advisable to fund this program after the AIDS plan is approved. Questions were also raised about the demonstrated effectiveness of the program.

Dr. Wayne Clark, Director of Substance Abuse Services, indicated that an application had been submitted to the State to continue the program. Commissioner Lee noted that this was an innovative program targeted to out-of-treatment IV drug users, and he believes that given the increasing numbers of IV drug use related AIDS cases, there should be no interruption of its services. Agency representatives stated that a preliminary study indicates that the program is changing the behavior of the targeted IV drug users and agreed to submit this information to the Commission.

ACTION TAKEN: The Commission approved the contract modification.

Commissioners Sanchez and Gray dissented.

4. DIRECTOR'S REPORT:

Management Awards: The Mayor's Fiscal Advisory Committee presented Flo Stroud, Deputy Director for Community Health, with one of its four management awards. Other members of the Department honored included Kathy Eng, Director of the SRX program; Tuan Nguyen, Director of Mental Health Information Systems; Hoover Lee, Administrative Chef at Laguna Honda; and Ed Walera, Assistant Administrator at SFGH.

Legislative Priorities: Because of the Gann limit on State expenditures, next year's lobbying efforts will be concentrated on those bills that do not require additional State funding and on those that identify savings that can be used for new programs. The Department's legislative priorities will be in the areas of AIDS, toxics, indigent care, and services to children.

Black Health Coalition: Dr. Werdegar reported on his monthly meetings with the Black Health Coalition. A black-sensitive waiver has been proposed as a measure to ensure culturally sensitive programs throughout the Health Department. Such a waiver would allow the Department to waive candidates who are not certified as black-sensitive when filling certain positions. Such a waiver would be similar to the gay-sensitive and bilingual waivers that are already in place. Such a waiver will require analysis and approval by the Civil Service Commission. Dr. Werdegar stated that he will keep the Commission informed about its progress.

AIDS:

There were 119 new AIDS cases in the City in October, 1986 with 64 deaths. This is the largest number of cases reported in one month thus far. Dr. Rutherford and his staff are currently analyzing these cases to determine the statistical significance of this high number. September's figure was in the 80's and the high number for October may represent late reporting. The distribution of the cases among the risk groups is essentially the same as in the past.

On October 24, 1986 the Mayor hosted a luncheon with Supervisors from Marin, Contra Costa, San Mateo, and Sonoma Counties. Santa Clara County was represented by a Supervisorial aide. The officials agreed to develop a regional approach to AIDS that would include a meeting of Health Directors with the Governor, encouragement for Bay Area Health Directors to coordinate efforts to combat AIDS, and the sharing of information and possibly resources. A follow-up meeting is scheduled for November 19th.

Dr. Werdegar reported that he had met with both the AIDS Advisory Committee and the Minority Advisory Committee. The preliminary versions of the AIDS Plan were reviewed and commented upon. The AIDS Plan will be presented to the Commission in December.

Dr. Werdegar announced that Dr. George Rutherford will be hired as the AIDS Medical Coordinator and that Dr. Patricia Evans, a pediatrician familiar with minority community AIDS problems, has agreed to serve as Associate Medical Coordinator. Both will operate out of the AIDS Activity Office that is administered by Jeff Amory. Dr. Echenberg will continue his involvement in AIDS work through his supervision of the Bureau of Disease Control and his participation on the Departmental AIDS Committee.

Mental Health:

The State has withdrawn its proposal to again raise fees at the State Hospitals and will negotiate with large, over-using counties about the charge for using Napa days over the allocation. Dr. True is working with mental health officials in the counties to minimize the cost overutilization.

On November 17, 1986 the State will begin a week-long program review of San Francisco's mental health services. This is the first such review since 1981 and will include civil service and contract programs. Dr. True does not foresee any problems resulting from this review although the State is expected to criticize San Francisco's heavy use of Napa State Hospital.

Laguna Honda Hospital:

Over 700 people attended the annual staff recognition banquet where 270 long-term Laguna Honda employees were given awards. The hospital also held the Fifth Annual Health and Beauty Fair, attended by many elderly people and community leaders.

Community Health:

The new chlamydia prevention screening program for women will begin this month at the District Health Centers and the City Clinic. The community clinics will implement the program in the near future.

On November 6, 1986 Carol Fraiser Fisk, Commissioner for the Federal Department on Aging, will be in San Francisco to present an award to Adele Corvin. Ms. Corvin has been instrumental in the development of Adult Day Health Programs in San Francisco.

San Francisco General Hospital:

The hospital has had to divert patients serveral times this month, which is now due primarily to a shortage of beds rather than staffing problems. The staffing situation has improved with a total of 25 new nurses hired in October.

The Medical Society has asked that the Department consider reimbursement for MIA patients diverted to private hospital emergency rooms. Dr. Werdegar stated that he believes the bed availability situation at SFGH is temporary and that all hospitals participating in the Ambulance Destination Policy must accept diverted patients regardless of payment sponsorship.

Dr. Werdegar reported that Ward 4C at SFGH will be reopened within a month to provide intermediate skilled nursing care. The hospital is working with the State to have the unit classified for "swing" beds. These beds can be used for acute and sub-acute patients. This should relieve some of the pressure on the Hospital's acute care units.

The strike at the Kaiser Foundation Hospitals has not had a noticeable impact on SFGH as yet.

Commission Comments:

Commissioner Shek asked about the participation of the AIDS Advisory Committee, and asked the Director to include the Health Commission's staff at the meetings. Dr. Werdegar stated that the committee would continue to participate in the planning process after the initial AIDS Plan was developed. He also stated that Health Commission participation was welcome.

Dr. Shek asked about whether the department would seek other culturally sensitive waivers. Dr. Werdegar stated that he did not expect to initiate proposals to establish any other such waivers beyond the proposed black-sensitive waiver.

Dr. Meredith reported on the progress to construct a wheelchair access to 101 Grove. He noted that all the planning was complete and that the construction will be completed in nine months.

5. REVIEW OF REVENUES AND EXPENDITURES:

Larry Meredith, Deputy Director for Operations, presented the Department's revenues and expenditures for the month of August, 1986. He reported on a current net projected shortfall in expected revenues of $195,261. This includes shortfalls of $42,743 in AB 8 funding and of $719,670 in Short Doyle funding. This also includes a projected shortfall MIA funds from the State, and a loss of revenues collected from the Sheriff's Department for the boarding of inmates from other counties. One half of the Statewide augmentation to counties was approved, and the legislature will resume negotiations with the Governor for the remaining State-wide MIA augmentation in January. Should the remaining augmentation be denied, there will be an additional $1.47 million shortfall in MIA funds.

There is a current projected net over expenditure of $54,887 based on figures through August, 1986. Significant over expenditures include materials and supplies at Laguna Honda, the Health Service Management Contract at SFGH, and for over-utilization of Napa State Hospital.

In response to a question from Commissioner Lee, Dr. Meredith noted that the Department had lost Medi-Cal funding for psychiatric services for children at the Youth Guidance Center through an administrative action by the State Medi-Cal authorities. This action will result in a deficit of approximately $800,000 which is not included in this report of revenues and expenditures.

6. REVIEW OF PRIORITIES FOR NEW FUNDING FOR FY 1987-88:

Commissioner Lee began the discussion of new funding requests for FY 1987-88 by emphasizing that public health services are under-funded as a result of cutbacks by the State and Federal governments in their commitments to mental health services, to the Medi-Cal program, to the MIA program, and to AIDS services. He noted that the Department will be seeking increased funding from many sources including the State and federal governments.

Dr. Werdegar presented the Department's priorities for increased funding in FY 1987-88. He emphasized that this list of priorities is in development stages, and is an initial tool in the budget process. The Toxics Management Program and the Emergency Medical System are not included in the new funding requests for next year because supplemental appropriations will be requested in this fiscal year for these programs. New funding priorities were presented by Division:

SFGH:

Mr. Phil Sowa, Administrator of SFGH reported that increases in outpatient and inpatient services for AIDS patients, increases in services in the outpatient department to meet the 12% increase in utilization, the addition of a discharge planner to make needed beds available, increased revenue enhancement efforts, and various additions to services to comply with accreditation and licensing requirements. This last category includes additional staffing in the nursing, dietary, infection control, and medical records departments and additional capacity in jail psychiatric beds to comply with the Consent Decree.

Laguna Honda Hospital:

Mr. Abramovice, Administrator of Laguna Honda, reported that increases in activity therapy services and social services will be required for the next JCAH review. Current services at the hospital which require augmentation include reorganization of the radiology and dental services, automation of the nursing service and increased orderly staffing on the evening shift. The development of psychiatric services at the Hospital is a new priority for funding. Mr. Abramovice also included a 30 bed AIDS Ward at Laguna Honda as a priority for new funding.

Community Mental Health:

Dr. Reiko True, Deputy Director for Mental Health, presented budget priorities for CMHS, CSAS and Forensics Services. In substance abuse services, priorities are increased AIDS prevention services for drug users and increased services for youth and families. A sub-acute facility for children is needed as well as increases in mental health services to youth within the continuum of care. The priority for adult services will be expansion of residential and sub-acute beds. She also noted that new funding for renovation or re-location of Sexual Trauma Services will be a priority request.

Community Public Health:

Flo Stroud, Deputy Director for Community Health, presented budget priorities that include increases in staffing for in home and outpatient AIDS care, school based health programs for youth, primary care for seniors, perinatal programs, and case management services for adolescents. In addition, priorities for the Health Centers include augmentations in the medical records, billing, pharmacy, and equipment areas.

Dr. Werdegar stated that the new budget priorities for the AIDS Activity Office will be incorporated into the AIDS Plan. In conclusion, Dr. Werdegar stated that funding for prevention services must retain a high priority and not be overwhelmed by the demand for treatment services.

Commissioner Lee asked about the adequacy of services to women and children, particularly in the North of Market area. Ms. Stroud noted that the perinatal plan will be presented to the Commission in December and that it will include a needs survey of the North of Market area along with recommendations. The needs of homeless families also will be surveyed. Priorities for increases in funding for dental services for children would also be incorporated in the budget priorities.

ACTION TAKEN: The Health Commission approved the list of unmet needs, with instruction that the Department seek federal, state, local and private funding sources to meet the cost of meeting the needs.

10. SUPPLEMENTAL APPROPRIATION FOR HAZARDOUS MATERIALS ORDINANCE:

Larry Meredith, Deputy Director for Operations, presented the Department's request for a supplemental request in the amount of $744,981 to implement the Hazardous Materials Permit and Disclosure Ordinance within a 12 - 15 month period. This supplemental will support the program for the last six months of fiscal year 1986-87 and will be recovered through permit fees. This implementation schedule was approved by the Hazardous Materials Advisory Committee and approved by the Commission. The City Attorney noted that the implementation plan complies with the law and is consistent with the City Attorney's opinion presented at the October 21, 1986 Commission meeting.

The request for FY 1986-87 provides for nine new civil service positions including one that will be work ordered from the Fire Department. The MIS component of the budget will contain only the minimum required capabilities as defined by the regulations.

The supplemental appropriation had not yet been reviewed by the Hazardous Materials Advisory Committee. The Health Commission noted that the approval of the Committee is a very important factor in the process, and asked the department to present the matter to the committee for their review and comment.

ACTION TAKEN: The Health Commission continued the matter until the supplemental has been reviewed by the Hazardous Materials Advisory Committee. If the Committee recommends approval of the supplemental, the item will be acted on by the Commission without additional discussion at the next meeting.

11. REVIEW OF CAPITAL PROJECTS FOR SFGH:

Phil Sowa, Administrator of SFGH, presented a request to fund capital projects totaling $607,246 at SFGH. Funding for all the projects has been approved by the Commission over the last year and the supplemental will be funded through unexpended funds from last year. Resubmission of the supplemental is necessary after the start of a new fiscal year. The supplemental will fund renovation of the Surgi-Center, renovation of the Methadone Detoxification Ward, and construction of an infant resuscitation room. In addition, funds were put in reserve last year for capital projects approved at SFGH. These include morgue renovations, Ward 93 renovations, a housestaff dorm, and elevators in building 80. Health Commission approval is also necessary for release of these funds.

ACTION TAKEN: The Health Commission approved the re-submission of the supplemental appropriation using unexpended funds from fiscal year 1985-86 for capital improvements at SFGH.

The Commission also approved the request to release the reserves for other capital projects at SFGH already approved in the budget.

7. REVIEW OF YOUTH GUIDANCE CENTER RESOURCES:

Dr. Reiko True, Deputy Director for Mental Health, reported on a proposal to augment mental health and medical services to youth at the Youth Guidance Center. The supplemental will be submitted by the Juvenile Court and funds will be work ordered to the Department to increase the medical and psychiatric capability at the YGC. Dr. True noted that this is an attempt by the Department to deal with the over-utilization of inpatient children services and in response to a Justice Department report on the conditions at Youth Guidance Center. The current request for $340,300 will fund the project for the remaining seven months of the current fiscal year. The annualized cost of the program will be $583,371.

Dr. True noted that the State has recently designated the Youth Guidance Center as a penal institution and the cost for care of children at YGC now must be borne entirely by the City. She stated that this decision will result in a deficit of $800,000 and the increased capability at YGC is needed to reduce more costly hospitalization of youth.

In response to a question from Commissioner Foster regarding the nature of offenses of children at the Youth Guidance Center, Nancy Rubin, Acting Director of Forensics Services, stated that about 40 of the 120 children were placement failures, and not arrested for criminal charges. The remaining children had been charged for either criminal behavior or status offenses such as curfew violation. Dr. True stated that placement failure children are normally placed with the Children's Home Society. This program has maintained a full census and these children have increasingly been placed at YGC as an alternative. She also noted that the Department of Social Services is expanding its residential program to accommodate some of these children.

ACTION TAKEN: The Health Commission approved a motion to 1) approve the Department's plan to increase the mental health services at the Youth Guidance Center, 2) authorize the Department to cooperatively submit a supplemental appropriation to the Mayor for $340,300 for psychiatric and medical staff at the Youth Guidance Center, and 3) authorize the Department to seek administrative remedies with the Judge of the Juvenile Court and the Chief Juvenile Probation Officer to re-instate Medi-Cal coverage for psychiatric and medical care for youth at the Youth Guidance Center.

12. RESOLUTION TO PROVIDE SERVICES TO HOMELESS PERSONS WITH AIDS/ARC:

Tom Peters, Associate Director, presented the Department's proposal to develop a housing and case management program for homeless persons with AIDS or ARC. Ms. Kitty Ryan, Director of Social Services at SFGH and the Chair of the Homeless Task Force on AIDS, noted that community based providers who work with the homeless have identified the need for a program targeted to homeless persons who have AIDS or ARC, and who also may have a mental health and/or substance abuse problem. She stated that these difficult clients are not served by existing programs. Although detoxification from drugs and alcohol programs would be made available to the clients of the proposed program, detoxification would not be a requirement for participation in the program. Ms. Ryan reiterated the humanitarian need for these services and that this program would serve as a model for working with this group of clients.

Larry Saxon, Housing Coordinator of the AIDS Foundation, testified that his program has a long waiting list, and the a program is needed to serve homeless persons with AIDS/ARC.

ACTION TAKEN: The Health Commission approved a resolution authorizing the Department of Health to develop a program to provide shelter and support services to homeless persons with AIDS and ARC.

Commissioner Tobriner absent.

8. DISCUSSION OF THE SPECIAL MASTER'S REPORT ON THE JAIL:

At 4:30 P.M. the Commission went into executive session pursuant to Government Code, section 54956.9. to discuss the Special Master's Report on the Jails. (Commissioner Tobriner absent).

The Commission resumed the public hearing at 5:00 P.M. and adjourned the meeting.

Monique J. Zmuda,
Secretary to the Commission

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DIANNE FEINSTEIN, MAYOR

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, NOVEMBER 18, 1986
2:00 P.M. ROOM 300, 101 GROVE STREET, SAN FRANCISCO

THE CONSENT CALENDAR ON THIS AGENDA WILL BE CONSIDERED BY THE BUDGET COMMITTEE OF THE COMMISSION AT 1:00 P.M. ON NOVEMBER 18. THE HEALTH COMMISSION WILL ACT ON THOSE ITEMS OF THE CONSENT CALENDAR WHICH HAVE BEEN RECOMMENDED FOR APPROVAL BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

   3.1 (CMHS) Approval of a contract modification to the Catholic Social Services, increasing the contract by $50,000 to $232,847 to provide services to Central American Refugees.

   3.2 (CMHS) Approval of a contract modification to the Family Services Agency contract to increase it by $171,075 to $1,781,707 to provide psychiatric consultation to Laguna Honda, to increase staff for geriatric programs, to increase physician coverage for the adult programs, and to increase State funded case management services to children.

   3.3 (CMHS) Approval of a new contract with Pacific Presbyterian Medical Center for $50,000 to provide evaluation and treatment of older persons who require acute psychiatric hospitalization.

   3.4 (CMHS) Approval of a contract renewal with Northern California Ambulatory Health Services for $1,898,368 to provide day treatment, crisis intervention and outpatient services.

   3.5 (CMHS) Approval of a new contract with St. Francis Memorial Hospital for $1,002,944 to provide acute psychiatric inpatient services.

3.6 (CSAS) Approval of a contract modification with Westside Community Mental Health Center reducing the contract by $182,083 which removes funding for the Asian American Recovery Services, and approval of a new contract with Asian American Recovery Services for the same amount to fund the same services under separate contract.

3.7 (CSAS) Approval of the State mandated alcohol plan and budget for FY 1986-87.

3.8 (AIDS Office) Approval of a contract modification with Garden Sullivan Hospital to increase it by $300,000 to $571,420 to fund the cost of extended care for AIDS patients which is disallowed by Medi-Cal.

3.9 (AIDS Office) Approval of contract modifications of two S.F. AIDS Foundation contracts to consolidate the federal funding for support services provided at the alternate test site programs into one contract and allocating prior year carry over federal funding into one S. F. AIDS Foundation contract.

3.10. (Community Health) Authorization to apply for, accept and expend $320,600 from the State Department of Health Services for family planning services for FY 1987-88.

3.11. (Community Health) Authorization to apply for, accept and expend a federal grant of $470,064 from the Family Planning Council for family planning services for calendar year 1987.

3.12. (Community Health) Authorization to combine two resolutions previously approved by the Health Commission and Board of Supervisors to combine the 1986-87 State Family Planning grant and the augmentation of family planning funds into one contract which totals $462,194.

3.13 (SFGH) Approval of a new contract with Travcorps for $20,000 to provide critical care and emergency room registry nursing services

4. DIRECTOR'S REPORT (Dr. Werdegar)

5. REVIEW OF MBE/WBE PERFORMANCE (Geri Brown)

6. PUBLIC HEARING ON THE FUNDING PRIORITIES FOR FY 1987-88 (3:00 P.M.)

SIGN UP CARDS WILL BE AVAILABLE FOR ORAL PRESENTATIONS. SPEAKERS SHALL CONFINE REMARKS TO 3 MINUTES, AND CONFINE REMARKS TO THE QUESTION ABOVE. WRITTEN COMMENTS ARE HELPFUL TO THE COMMISSION AND CAN BE SENT TO THE ABOVE ADDRESS.

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, November 18, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner James Foster
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.

Absent: Commissioner John Blumlein
Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES:

The minutes of the October 21, 1986 meeting of the Health Commission in regard to the report on CMHS Adult Services were amended to read: "Dr. True stated that SFGH medical staff make the determination of Medi-Cal certification at SFGH and that CMHS reviews this process for contracted services."

The minutes of the November 4, 1986 meeting of the Health Commission were approved.

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE:

The following items on the consent calendar were approved:

3.1 (CMHS) Approval of a contract modification to the Catholic Social Services, increasing the contract by $50,000 to $232,847 to provide services to Central American Refugees.

3.2 (CMHS) Approval of a contract modification to the Family Services Agency contract to increase it by $171,075 to $1,781,707 to provide psychiatric consultation to Laguna Honda, to increase staff for geriatric programs, to increase physician coverage for the adult programs, and to increase State funded case management services to children.

3.3 (CMHS) Approval of a new contract with Pacific Presbyterian Medical Center for $50,000 to provide evaluation and treatment of older persons who require acute psychiatric hospitalization.

3.4 (CMHS) Approval of a contract renewal with Northern California Ambulatory Health Services for $1,898,368 to provide day treatment, crisis intervention and outpatient services.

3.6 (CSAS) Approval of a contract modification with Westside Community Mental Health Center reducing the contract by $182,083 which removes funding for the Asian American Recovery Services, and approval of a new contract with Asian American Recovery Services for the same amount to fund the same services under separate contract.

3.7 (CSAS) Approval of the State mandated alcohol plan and budget for FY 1986-87.

3.8 (AIDS Office) Approval of a contract modification with Garden Sullivan Hospital to increase it by $300,000 to $571,420 to fund the cost of extended care for AIDS patients which is disallowed by Medi-Cal.

3.10. (Community Health) Authorization to apply for, accept and expend $320,600 from the State Department of Health Services for family planning services for FY 1987-88.

3.11. (Community Health) Authorization to apply for, accept and expend a private grant of $470,064 from the Family Planning Council for family planning services for calendar year 1987.

3.12. (Community Health) Authorization to combine two resolutions previously approved by the Health Commission and Board of Supervisors to combine the 1986-87 State Family Planning grant and the augmentation of family planning funds into one contract which totals $462,194.

3.13 (SFGH) Approval of a new contract with Travcorps for $20,000 to provide critical care and emergency room registry nursing services

3.14 (Toxics) Approval of a supplemental appropriation for $744,981 to implement the hazardous materials ordinance .

Approved unanimously.

4. DIRECTOR'S REPORT:

Environmental Health:

In recent media reports on Health Code violations in San Francisco restaurants, there were favorable comments on the work of the Department's environmental health inspectors.

Public Inebriates:

As part of a plan to reduce over-crowding at the jail, the Sheriff will no longer house inebriates in the County Jails. This will increase the number of public inebriates who are currently transported by the Mobile Assistance Patrol and the number arriving at the Ozanam Detoxification Center, two of the Department's programs. Dr. Werdegar noted that an expansion of services is

Director's Report, Continued:

necessary to meet the needs of this group. The Commission agreed that incarceration of these clients is inappropriate and that they should be provided with detoxification services. Dr. True reported that CSAS will be developing another detoxification program targeted to these clients. Dr. Werdegar noted that resolution of this issue will require a joint effort by the Sheriff, the Department of Social Services, the Health Department, and the Mayor.

Budget Priorities:

The Finance Committee of the Board of Supervisors will hold a hearing on December 10, 1986 dealing with the Health Department's FY 1987-88 budget incorporating the final figures for the Federal and State budgets. The Supervisors have requested information on budget priorities, revenue projections, and other issues. Dr. Werdegar stated that all of these items will be presented to the Health Commission and submitted to the Board of Supervisors.

San Francisco Medical Center Outpatient Improvement Plan Discussions:

Dr. Werdegar reported on discussions between Department administrators and the Board of the San Francisco Medical Center Outpatient Improvement Plan (SFMCOIP) regarding the degree of autonomy of SFMCOIP in its relationship with the Health Department. SFMCOIP provides primary care services in the satelite clinics in the City. Dr. Werdegar noted that the Department provides SFMCOIP with over half its personnel budget as well as with laboratory services and supplies. Other funding for SFMCOIP comes directly from a federal grant. Dr. Werdegar reported that the SFMCOIP Board had been a policy body with the neighborhood clinics under administration of SFGH. The SFMCOIP Board now wishes more operational control. The Commission requested that the Director provide the Commission with a more formal report on the discussions between the SFMCOIP Board and the Department with policy recommendations and financial data.

AIDS:

Dr. Werdegar reported that UCSF has received a National Institute of Mental Health grant to establish a "Substance Abuse and Mental Health in AIDS Center". The Department's Mental Health and Substance Abuse Divisions in addition to several community-based programs are co-participants with UCSF in their research effort. A community hearing will be held on December 2, 1986 to address community needs and concerns regarding the Research Center.

Dr. Werdegar stressed the need to develop skilled nursing facility (SNF) beds for AIDS patients in San Francisco. Care for many of these patients is currently being provided in the home by the Department's in home support services. This is putting great stress on the home health program as it struggles to care for patients of increasing acuity. The State has made available $700,000 in grant funds for a demonstration project for SNF beds for AIDS patients. The RFP process has begun and there is currently one San Francisco hospital that has expressed interest in applying for the grant. Dr. Werdegar stated that implementation of the program could begin as early as January, 1987 and data collection on the program accomplished by June, 1987.

Director's Report, Continued:

Public Health:

As of November 13, 1986, 6,422 doses of the flu vaccine had been administered at the various clinic sites. This is somewhat less than last year's total of 6,831 doses. The Central Aid Station will continue to offer flu shots until December 25, 1986. The Health Centers also have some reserve doses.

Comments:

In response to questions from Commissioner Shek, Mr. Phil Sowa, Administrator of SFGH, stated that SFGH had been on diversion for a total of 241 hours in the third quarter of calendar year 1986. While the census has been lower, the acuity of the patients has risen. He also stated that Ward 4C will open in the future as a swing bed unit.

Commissioner Sanchez expressed concern about the continuing high rate of Medi-Cal decertified days in all patient care areas and the over-reliance upon acute care. He stated that the Department needs to develop sub-acute health programs in order to reduce the numbers of patients who remain in acute care longer than necessary.

5. REVIEW OF MBE/WBE PERFORMANCE:

Geri Brown, Manager of Contracts and Administrative Support, presented a progress report on the Department's Minority Business Enterprise (MBE) and Women's Business Enterprise (WBE) programs. She noted that of the approximately $133 million annual procurement budget for the Department of Health for FY 1986-87, only $7 million or 5% of the total was subject to the Department's selection. The other expenditures were under the control of the City Purchaser or were not eligible for the program because of non-profit status, preemptions by State and federal requirements, or were subject to Human Rights Commission waivers.

In fiscal year 1985-86, the first full year of implementation, the MBE goal of 30% of the available procurement budget with a set aside of 10% of the total dollar amount was established. Ms. Brown reported that the Health Department achieved 18.89% or $2,632,566 in purchases from minority businesses. The WBE goal of 10% with a set aside of 2% was established for the same year. Ms. Brown reported that the Department achieved 3.85% or $536,879 in purchases from women owned businesses.

Ms. Brown noted that the set asides for this fiscal year for minority owned businesses have been increased to 30.33% or $2,735,820. The set asides for women owned businesses have been increased to 7.05% or $488,251. The overall goals have also been increased. The minority owned business goal is 39.48% or $2,735,820 and the women owned business goal is 11.27% or $780,723. Ms. Brown stated that the Department anticipates increasing its achievements in FY 1986-87.

Ms. Brown also reported on efforts that are being made to increase minority business and women owned business participation in the RFP process. These include putting all for profit contracts out to bid, encouraging certification of MBE and WBE businesses, increasing outreach to MBE and WBE businesses, developing MBE/WBE plans in each division, incorporating MBE and WBE goals in the MBO program, and assisting MBE and WBE contractors in the RFP process.

MBE/WBE Performance, Continued:

In response to a question from Commissioner Gray, Ms. Brown stated that set asides have been temporarily discontinued on advice from the City Attorney's Office pending the outcome of a legal challenge to set asides currently before the courts.

Ed Walera, Financial Officer at SFGH, reported on SFGH participation in the MBE/WBE program. He noted that the City Charter dictates how the hospital must purchase and that much of the purchasing is under the authority of the City's Purchaser. In addition, of the $44 million budget of SFGH, $25 million is in contracts with the University of California which further reduces the amount available for purchasing from MBE and WBE contractors.

Commissioner Gray noted that she had met with Health Department staff and with staff from the City Purchaser's Office to facilitate the implementation of the MBE/WBE program. These meetings will continue and the Health Commission will be appraised as to the progress of implementation of the program.

6. PUBLIC HEARING ON FUNDING PRIORITIES FOR FY 1987-88:

Commissioner Lee began the public hearing noting that this would be the first of several such hearings to consider the budget for fiscal year 1987-88. The Health Commission is particularly interested in the policy implications of new funding proposals. The Commission heard testimony from providers and community persons on the following programs and services of the Health Department :

Funding for CMHS Contractors: The directors of two provider agencies under contract to the Health Department testified that the City's reimbursement to contractors was not sufficient to meet the increasing costs of the programs and to provide adequate salaries for program staff.

Services to Children: A representative from Coleman Youth Advocates presented broad priorities for services to children including the development of a sub-acute psychiatric facility for adolescents, the addition of substance abuse prevention and treatment programs for youth, and the expansion of school health education programs. A representative from the Edgewood Children's Center spoke to the need to continue the Day Treatment program at the Cleveland School and noted that many of these programs were supported with short term grants and needed stable, long term funding commitments from the Department.

Services to Seniors: A representative from North of Market Senior Services spoke to the need for short term skilled nursing facility (SNF) beds for the frail elderly. These SNF beds would ease the transition from acute hospitalization to the community after episodes of acute illness.

A representative from the Mayor's Council on Food and Hunger for increased dental services for seniors. In particular, he noted that many poor seniors in the North and South of Market Areas need replacement dentures and that these dental problems contribute to the malnutrition often seen in these groups.

Budget Priorities, Continued:

Mental Health Services: The Chairperson of the SFGH Psychiatric Community Advisory Board commented on needed increases in inpatient psychiatric services and in residential programs.

A mental health consumer noted concerns for patients rights in hospital settings and asked that client advocate services be increased proportionate to the increases in psychiatric hospital services. She also asked that consumer-run alternatives such as self help and peer programs be incorporated at all levels of mental health care.

Several clients and the program director of the Women's Alcoholism Center requested increased funding of alcoholism services to women with children. The program director stated that women do not receive parity in substance abuse funding and that an augmentation to this service is needed.

San Francisco General Hospital: Critical Care Registered Nurses requested that full staffing of critical care units be made a priority.

Health Care for the Uninsured: A representative from the Community Health Coalition noted the large number of uninsured in San Francisco and she emphasized the need to continue the development of the Organized Health Systems project to provide care for these consumers.

AIDS: A representative from Open Hand requested City support for nutrition programs for persons with AIDS and disabling ARC.

Native American Health Care Issues: A representative of Friendship House noted the broad social service and public health needs in the Native American Community that require an interdepartmental collaboration to develop a coordinated approach to the problems.

Community Health: A member of the Community Public Health Advisory Board stated that the efforts of the Health Department should emphasize public health interventions rather that medical interventions.

Commissioner Lee thanked all the participants in the hearing for their input and stated that the proposed budget would be taken up by the Commission at a future meeting in January, 1986.

7. EXPANSION OF CO-OP FLAT SERVICES FOR MENTAL HEALTH CLIENTS:

Dr. True, Deputy Director for Mental Health, presented the Department's plan to expand Co-Op Apartment capacity. Emergency contracts with three agencies in the amount of $300,000 were presented for approval so that the expansion can begin in December, 1986.

ACTION TAKEN: The Health Commission approved an emergency authorization to proceed with expansion of Co-Op bed capacity within the CMHS system.

The Commission adjourned the meeting at 5 P.M.

Monique J. Zmuda,
Secretary to the Commission

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CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, DECEMBER 2, 1986
2:00 P.M. ROOM 300, 101 GROVE STREET, SAN FRANCISCO

THE CONSENT CALENDAR ON THIS AGENDA WILL BE CONSIDERED BY THE BUDGET COMMITTEE OF THE COMMISSION AT 12:30 P.M. ON DECEMBER 2. THE HEALTH COMMISSION WILL ACT ON THOSE ITEMS OF THE CONSENT CALENDAR WHICH HAVE BEEN RECOMMENDED FOR APPROVAL BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

3.1 (CMHS) Approval of a contract modification for FY 1986-87 with Bayview Hunters' Point Foundation to increase the contract by $20,296 to $2,794,157 to increase outreach and outpatient services.

3.2 (CMHS) Authorization to accept and expend an augmentation of $127,000 from the State Department of Mental Health relating to AB 3632 for the assessment and case management of children.

3.3 (CMHS) Approval of a new contract with St. Francis Memorial Hospital for $1,002,944 to provide acute psychiatric inpatient services.

3.4 (CSAS) Approval of a contract modification with National Council on Alcoholism to increase the contract by $19,240 to $98,191 to fund training services.

3.5 (CSAS) Approval of a contract modification with Youth Projects, Inc. increasing the Mid-City Project by $57,000 to $826,770 to allow for the continuation of AIDS/Drug prevention and education services.

3.6 (CSAS) Authorization to apply for a grant from the U. S. Department of Health and Human Services for $100,000 for the prevention of abuse and neglect in infants of chemically dependent women.

3.7 (CSAS) Authorization to accept and expend a grant from the State Department of Alcohol and Drug Programs for $90,000 for the continuation of the School Community Primary Prevention Project which provides drug abuse prevention and education in elementary and middle schools.

3.8 (CSAS) Authorization to accept and expend a grant for $100,000 from the Ford/Harvard Innovations Program for enhancements to the Arlington Hotel project which provides a sober residence for recovering alcoholics.

3.9 (Adm) Authorization to accept and expend an allocation of $25,931 from the State Department, Health Incentive funds for training.

3.10. (MIS) Approval of a contract modification with Protocol Systems by increasing the contract by $40,000 to $286,680 to allow for a six month continuation for assistance with the emergency services systems.

3.11 (Community Health) Authorization to apply for a grant for up to $157,000 from the State Department of Health for hypertension services.

3.12 (Community Health) Authorization to apply for a grant for $100,000 from the Ford/Harvard Incentives Program to enhance eldercare services.

3.13 (Senior Services) Authorization to accept and expend a grant from the State Department of Health for $50,000 for the Srx program.

3.14 (Planning) Authorization to apply for a grant of up to $300,000 from the Health Care Financing Administration for a health maintenance organization for AIDS/ARC patients.

3.15. (AIDS) Authorization to apply for a grant of $100,000 from the Ford/Harvard Innovations Program to enhance AIDS education in the schools.

3.16. (Disease Control) Approval of an agreement with the University of California to provide surveillance and epidemiological services related to public health.

4. DIRECTOR'S REPORT (Dr. Werdegar)

5. REVENUES AND EXPENDITURES FOR FY 1986-87 (L. Meredith)

6. REVIEW OF 1987-88 BUDGET FOR MIS AND CAPITAL PROJECTS (L. Meredith)

ACTION PROPOSED: Motion to approve the submission of the budgets.

7. SUBSTANCE ABUSE PRIORITIES FOR FY 1987-88 (Reiko True)

ACTION PROPOSED: Motion to approve the priorities.

8. CONSIDERATION OF CMHS ACTION PLAN FOR FY 1987-88 (Reiko True)

ACTION PROPOSED: Motion to approve the plan.

9. OTHER BUSINESS

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Monique J. Zmuda
SECRETARY

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, December 2, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.
Commissioner Rosabelle Tobriner

Absent: Commissioner James Foster
Commissioner Foster is scheduled to arrive at 2:30

2. APPROVAL OF MINUTES:

The minutes of the meeting of November 18, 1986 were approved.

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE:

Commissioner Foster arrived at 2:30 during consideration of the Consent Calendar.

The following items on the Consent Calendar were approved:

3.1 (CMHS) Approval of a contract modification for FY 1986-87 with Bayview Hunters' Point Foundation to increase the contract by $20,296 to $2,794,157 to increase outreach and outpatient services.

3.2 (CMHS) Authorization to accept and expend an augmentation of $127,500 from the State Department of Mental Health relating to AB 3632 for the assessment and case management of children.

3.4 (CSAS) Approval of a contract modification with National Council on Alcoholism to increase the contract by $19,240 to $98,191 to fund training services.

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Consent Calendar, Continued:

3.6 (CSAS) Authorization to apply for a grant from the U. S. Department of Health and Human Services for $100,000 for the prevention of abuse and neglect in infants of chemically dependent women.

The Health Commission approved this authorization subject to the receipt of additional information on the budget and program activities.

3.7 (CSAS) Authorization to accept and expend a grant from the State Department of Alcohol and Drug Programs for $90,000 for the continuation of the School Community Primary Prevention Project which provides drug abuse prevention and education in elementary and middle schools.

3.8 (CSAS) Authorization to apply for an award of $100,000 from the Ford/Harvard Innovations Program for enhancements to the Arlington Hotel project which provides a sober residence for recovering alcoholics.

3.9 (Adm) Authorization to accept and expend an allocation of $25,931 from the State Department, Health Incentive funds for training.

3.10. (MIS) Approval of a contract modification with Protocol Systems by increasing the contract by $40,000 to $386,000 to allow for a six month continuation for assistance with the emergency services systems.

3.11 (Community Health) Authorization to apply for a grant for up to $157,500 from the State Department of Health for hypertension services.

3.12 (Community Health) Authorization to apply for an award of $100,000 from the Ford/Harvard Innovations Program to enhance eldercare services.

3.13 (Senior Services) Authorization to accept and expend a grant from the State Department of Health for $50,000 for the Srx program.

3.14 (Planning) Authorization to apply for a grant from the Health Care Financing Administration for a one year feasibility study of a health maintenance organization for AIDS/ARC patients.

The Health Commission approved this authorization pending the receipt of information regarding the amount of the grant and a work plan of the grant.

3.15. (AIDS) Authorization to apply for an award of $100,000 from the Ford/Harvard Innovations Program to enhance AIDS education in the schools.

3.16. (Disease Control) Authorization to request an amendment to the Administrative Code which would allow for an agreement with the University of California to provide surveillance and epidemiological services related to public health.

The following items were severed from the consent calendar:

3.3 (CMHS) Approval of a renewal contract with St. Francis Memorial Hospital for $1,002,944 to provide acute psychiatric inpatient services.

The Health Commission amended the contract by reducing it by $100,000, with the provision that the $100,000 savings will be used to expand sub-acute and community based psychiatric services.

Consent Calendar, Continued:

3.5 (CSAS) Approval of a contract modification with Youth Projects, Inc. increasing the Mid-City Project by $57,000 to $826,770 to allow for the continuation of AIDS/Drug prevention and education services.

The Commission expressed concern about the adequacy of the fiscal management of the Mid-City Consortium Project by its fiscal agent Youth Projects, Inc.. Members of the Commission also questioned the organizational structure of the program in relation to its members and to its fiscal agent, the lack of complete documentation of the effectiveness of the program, and the sole source selection process utilized to award this contract.

The Commission approved the contract with the provision that the services will be put out for competitive bid in March, 1987, with Commissioners Gray and Sanchez dissenting.

4. DIRECTOR'S REPORT:

Budget:

The Controller has projected a revenue shortfall of $19 to $26 million for FY 1986-87. As a consequence, the Mayor will slow the approval of personnel requisitions and will be scrutinize supplemental appropriation requests closely.

Commissioner Lee stated that it is important to the delivery of services that nurses and other critical staff in the Department be exempt from any hiring freeze under consideration. The Commission asked that the Department present a list of critical personnel requisitions and that the Mayor be informed of the need to exempt these requisitions from any anticipated hiring freeze.

On December 10, 1986, the Finance Committee of the Board of Supervisors will review the Department's FY 1986-87 budget status.

AIDS:

There were 108 new cases of AIDS in November with 76 AIDS related deaths.

The media has recently reported favorably on the Department's Heterosexual Contact Tracing Program developed by Dr. Echenberg of the Communicable Disease Office. The program seeks to minimize the spread of AIDS by advising the sexual contacts of AIDS patients of their potential infection.

On November 21, 1986, representatives of various State legislative and oversight agencies visited the Department's AIDS programs. In addition to an orientation to San Francisco's response to the AIDS epidemic, the representatives were advised of the many gaps in State AIDS funding and services. Commissioner Foster asked to be advised of future visits of legislative presonnel and requested additional information on the visit.

Dr. Patricia Evans will be joining the AIDS Activity Office staff this week as an AIDS Medical Consultant. Dr. Evans will concentrate on developing AIDS prevention and education services in specific communities.

Homeless Issues:

Mary Pittman-Lindeman, Director of the Planning Office, and Robert Prentice, Director of the MIA Program, are preparing a comprehensive report on the Homeless for the Commission's review and subsequent submittal to the Mayor and Board of Supervisors.

San Francisco General Hospital:

Dr. Werdegar reported that representatives from private hospitals in San Francisco have questioned the recent diversions of patients from SFGH to private hospitals, stating that these diversions result in their treating MIA patients without reimbursement. Dr. Werdegar noted that Phil Sowa, Administrator, is evaluating the diversion policy and assessing the degree to which SFGH is diverting MIA and other indigent patients. Dr. Werdegar reported that he and Mr. Sowa had met with the San Francisco Medical Society and advised them that diversions occur only when absolutely necessary -- primarily because of staff recruitment problems. Dr. Werdegar also stated that when possible, SFGH attempts not to divert MIA and other indigent patients. He noted that SFGH continues to treat all walk-in patients and that nurse staffing should reach the necessary levels by January which will reduce the need to divert patients.

Dr. Werdegar reported that there were ten instances of diversion constituting 146 hours in October. A total of 72 patients were diverted: 31 to St. Lukes, 22 to St. Francis, and the remainder to other San Francisco hospitals. Dr. Werdegar noted that because patients are diverted before registration, there is no data on their payment status.

Commissioner Foster inquired as to the help the County has received from private hospitals in efforts to lobby the State for increased MIA funding. Dr. Werdegar stated that lobbying efforts outside of the public sector for increases in State funding of MIA care would indeed be helpful. Ann Powell, Senior Planner for Legislation for the Department, stated that attempts to enlist the California Hospital Association and the California Medical Association in lobbying efforts to release the MIA augmentation had been stalled because of questions about who would receive any additional MIA funding if the allocation was increased.

In response to a question on the policy of allocating MIA funds to SFGH from Commissioner Sanchez, Dr. Werdegar stated that the Department has a diversion policy which guides the process of diverting patients from SFGH to other hospitals. Dr. Werdegar said that the policy was being re-evaluated and would be presented to the Commission at a future meeting.

A fire occurred in the Hospital's Medical Reference Library causing approximately $6,000 worth of damage. There were no injuries. The Fire Department suspects arson and is conducting an investigation.

Leases at SFGH:

In response to the Commission's requests for information on leases, Dr. Werdegar reported that Mr. Sowa and his staff are reviewing leases at SFGH and reported that the Gladstone Foundation lease appears appropriate. He stated that this lease has not come before the Commission or any City official because a clause in the lease states that the lease is automatically renewed unless City officials move to change the terms of the lease. He also noted that the Gladstone Foundation has completed approximately $9 million in capital improvements at the Hospital.

CMHS:

Officials from the State Department of Mental Health conducted a comprehensive review of the Department's mental health programs. While the final report is not due for several months, an informal review of their findings was presented at the exit interview. The State authorities found that most of the deficiencies cited at the review four years ago have been corrected with the exception of overcrowding of emergency services and of the dilapidated state of some CMHS facilities. The auditors praised Dr. True and her staff and stated that the Department's geriatric and Consultation and Education Services are the best in the State.

Dr. Werdegar announced that the long-vacant CMHS Budget and Operations Support position has been filled. Ms. Monique Zmuda has been appointed to the position and will assume her new duties in mid-January.

Dr. Werdegar reported that the Veterans Administration Hospital in East Palo Alto has reduced its inpatient psychiatric capacity. He stated that this reduction in services to veterans may affect our mental health programs as private hospitals will not treat non-insured patients without a guaranteed payment from the Department. He provided the Commission with a copy of a letter sent by Dr. True to the administrator of the VA Hospital in San Francisco that requests reimbursement for veterans treated in Department and private hospitals. Dr. Werdegar suggested that the Commission take action to encourage the Mayor, the Board of Supervisors, and other elected officials to investigate the continued availability of psychiatric services in VA Hospitals. Commissioners Foster and Lee suggested that Senator Cranston and Representative Boxer be notified of this problem, as they sit on committees which oversee services to veterans.

Laguna Honda Hospital:

Dr. Werdegar reported that the State Licensing Officials have approved the architectural plans for remodeling some wards at Laguna Honda. The renovated ward would serve as a model unit to guide any further renovation plans.

Dr. Werdegar stated that the State Licensing Officials have questioned the number of licensed acute care beds at Laguna Honda and that he plans to advise the State that Laguna Honda requires at least 75. He reported that this matter is being studied by Dr. Mary Anne Johnson and the Blue Ribbon Committee.

Public Health:

Dr. Werdegar reported that the Centers for Disease Control is making available $16 million nationwide for AIDS education for school age children and that Deputy Director for Community Health Flo Stroud plans to submit a grant proposal to expand the Department's school program to non-public schools.

Dr. Werdegar reported that the Kaiser Family Foundation has notified the Department that the Community Safety and Injury Control for the Elderly Proposal has been selected for a site visit in January. He noted that there are 600 applications for these funds during the current fiscal year.

Dr. Werdegar also reported that the Robert Wood Johnson Foundation has notified the Department that the proposal to establish a school-based clinic at Mission High School has been selected for a site visit in January. He noted that 200 applications for these funds have been submitted and that 20 will ultimately be funded.

5. REVENUES AND EXPENDITURES:

Dr. Werdegar presented the revenues and expenditures for fiscal year 1986-87 through the month of September. He reported that the budget for the Department as a whole was in balance. He asked that the review of preliminary revenue projections for fiscal year 1987-88 be continued to the next Commission meeting.

6. REVIEW OF FISCAL YEAR 1987-88 BUDGET FOR MIS AND CAPITAL PROJECTS:

Mike Lichtenstein of the Department presented the fiscal year 1987-88 MIS Master Plan. He noted that the major objectives of the plan are to 1) stabilize operations to make full use of existing computing capacity and 2) establish a data center in order to centralize equipment and information systems support. He reported that the total Department MIS budget request for FY 1987-88 is projected to be $8.2 million. In addition to this budget request, a supplemental appropriation of $450,000 will be required for the Hazardous Materials Management Program and a request for approximately $1 million will be presented to the Mayor's office to fund the new DPH/SFGH Data Center.

ACTION TAKEN The Health Commission approved the MIS Master Plan for Fiscal Year 1987-88.

The Commission continued the review of the Capital Improvement Project budget to the next meeting for consideration.

7. SUBSTANCE ABUSE PRIORITIES FOR FISCAL YEAR 1987-88:

Dr. Wayne Clark, Director of Community Substance Abuse Services, presented the Department's Substance Abuse Priorities and Services Plan. Dr. Clark described the planning process in the development of the plan and noted that the plan was based on community needs that were derived from community hearings and data collected on the various communities in San Francisco. He also advised that the planning process was somewhat abbreviated by the time constraints. Dr. Clark noted that all current substance abuse programs had waiting lists and that State and federal funding had not kept pace with the raising demand for treatment services.

The Plan presented identifies seven unmet areas of need in community substance abuse services and sets priorities for new funding in each of these areas. These priorities include AIDS prevention services, dual diagnosis treatment services, increased services to youth, increased family oriented services, increased services for seniors, and residential treatment services for women with children. Dr. Clark stated that new federal funding is anticipated as a result of the Omnibus Drug Act. Dr. Clark stated that the Department will continue to maximize the funding coming to San Francisco.

In response to a question from Commissioner Gray on possible re-allocation of existing funding to meet these new areas of need, Dr. Clark stated that the first priority of the Department is to continue funding of existing programs and that the identified unmet needs will require additional funding. No re-allocation of funds from existing programs to new programs is planned.

Commissioner Gray stated that the Plan did not incorporate private providers and asked that substance abuse agencies not funded by the Department be included in future substance abuse planning.

Commissioner Lee stated that the Substance Abuse Plan lacked important elements of effective health policy planning. He noted that the Plan did not include a conceptual framework, community-wide issues of substance abuse, a description of current substance abuse programs, a description of the communities involved, or private community groups and agencies. Dr. Lee asked that the Plan integrate the broad actions taken by communities with the actions of the Department to address substance abuse problems on both an individual and society-wide basis and that a conceptual framework be developed to guide the Department's actions. Dr. True thanked Commissioner Lee for the guidance and stated that these areas will be added in the long range Substance Abuse Services Plan that the Department will present to the Commission next year.

ACTION TAKEN: The Health Commission voted to accept the "Community Substance Abuse Services: Mission, Goals, and Unmet Needs for Fiscal Year 1987-88" as budget priorities for new funding and to transmit the document to the Board of Supervisors.

8. CONSIDERATION OF THE CMHS ACTION PLAN FOR FY 1987-88:

Dr. True, Deputy Director for Mental Health, presented the CMHS Action Plan for the coming fiscal year. She stated that the Action Plan identifies priorities for new funding and steps CMHS will take as new funding becomes available. Dr. True presented priorities in four areas for future funding. In Adult Services, priorities include developing a sub-acute facility in San Francisco, services for the homeless mentally ill, increased use of the social rehabilitation model, and expanded community-based treatment. Priorities for Children's Services include exploration of joint agency endeavors to expand the continuum of services to children. Geriatric Services priorities will be aimed at decreasing the need for hospitalization through support services to the elderly in the community. Forensic Services priorities include increased psychiatric services to jail inmates, expanded child sexual assault services, and an expansion of services to youth at the Youth Guidance Center.

A representative from the Council on Children noted that the priorities for children do not detail what services must be developed to curtail the need for acute hospitalization. She acknowledged the transfer of funding from adult services to children's services last year but maintained that the level of funding for children's services remains inadequate. She urged the Commission to request that the Department prepare a fully developed plan for children's services. In response to a question from Commissioner Sanchez on what enhancement will be made to children's services, Dr. True described the Department's work with other agencies including the School District and the Juvenile Court to establish a residential treatment facility for youth and to develop a psychiatric capability at the Youth Guidance Center, respectively.

Commissioner Sanchez stated that the CMHS Action Plan did not include an evaluation of current programs in developing its priorities. He stated that budgetary resources are constricted and that re-allocation of funds from existing programs to new programs will be required. As an example, Dr. Sanchez noted that the department will be required to reduce inpatient hospitalization if appropriate levels of residential and subacute services are funded.

Dr. True stated that the department's priorites will be taken into consideration in the decision making process and that de-funding existing programs will be the last resort. Commissioner Sanchez stated that it was his opinion that this will be necessary and that the Commission should support Dr. True in these difficult funding decisions.

Commissioner Lee asked the Department to provide funding for an evaluation unit to provide in-depth performance evaluations of mental health programs. He stated such as function should report to the Director of Mental Health programs, and should be used to make priority decisions.

ACTION TAKEN: The Health Commission asked that the Department present the top five priorities for funding for review at the next Commission meeting. The Commission also requested that the Department provide information on an independent evaluation unit at the Director's level.

9. OTHER BUSINESS:

At 5:00 P.M. the Commission went into executive session pursuant to Government Code, section 54956.9 to discuss a personnel matter.

The Commission resumed the public hearing at 5:30 P.M. and adjourned the meeting.

Monique J. Zmuda
Secretary, Health Commission

12/16/86

Philip Randolph Lee, M.D.
PRESIDENT

Naomi T. Gray
VICE-PRESIDENT

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COMMISSIONER

James M. Foster
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Richard Sanchez, M.D.
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Rosabelle Tobriner
COMMISSIONER

HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

Department of Public Health
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San Francisco, California 94102

David Werdegar, M.D., M.P.H.
DIRECTOR OF HEALTH

Monique J. Zmuda
SECRETARY

TEL. (415) 558-3348

CALENDAR

HEALTH COMMISSION MEETING

TUESDAY, DECEMBER 16, 1986
2:00 P.M. ROOM 300, 101 GROVE STREET, SAN FRANCISCO

THE CONSENT CALENDAR ON THIS AGENDA WILL BE CONSIDERED BY THE BUDGET COMMITTEE OF THE COMMISSION AT 1:00 P.M. ON DECEMBER 16. THE HEALTH COMMISSION WILL ACT ON THOSE ITEMS OF THE CONSENT CALENDAR WHICH HAVE BEEN RECOMMENDED FOR APPROVAL BY THE BUDGET COMMITTEE.

1. ROLL CALL

2. APPROVAL OF MINUTES

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE (Commissioner Blumlein)

   3.1 (CMHS) Approval of renewal contract with St. Mary's Hospital for $1,571,544 to provide adult and child inpatient services, and partial day and outpatient services for children.

   3.2 (CMHS) Approval of a renewal contract with Mental Health Management Inc. for $625,658 to provide sub-acute 24 hour and partial day services.

   3.3 (CMHS) Approval of a contract renewal with MSC Corporation for $413,909 to provide adolescent day treatment services.

   3.4 (CMHS) Approval of a resolution to continue the contract with San Mateo for subacute services.

   3.5 (CSAS) Approval of a contract modification with Suicide Prevention to increase it by $10,000 for training related to drug abuse prevention.

   3.6 (CSAS) Approval of a contract modification with Visiting Nurses Association to increase it by $52,011 to fund AIDS/substance abuse prevention services.

4. DIRECTOR'S REPORT (Dr. Werdegar)

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5. CMHS ACTION PLAN FOR FY 1987-88 (Reiko True)

ACTION PROPOSED: Motion to approve the plan.

6. CONSIDERATION OF THE AIDS PLAN

7. REVIEW OF THE LEASING POLICY AT SAN FRANCISCO GENERAL HOSPITAL.

8. REVIEW OF 1987-88 BUDGET REVENUE PROJECTIONS (L. Meredith)

ACTION PROPOSED: Motion to approve the revenue projections for FY 1987-88.

9. REVIEW OF FY 1987-88 BUDGET FOR CAPITAL PROJECTS (L. Meredith)

ACTION PROPOSED: Motion to approve the submission of the capital budget.

10. SUPPLEMENTAL APPROPRIATION FOR EMS SERVICES

ACTION PROPOSED: Motion to approve the supplemental appropriation.

11. SUPPLEMENTAL APPROPRIATION FOR TOXIC WASTE MANAGEMENT PROGRAM.

ACTION PROPOSED: Motion to approve the supplemental appropriation.

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HEALTH COMMISSION

CITY AND COUNTY OF SAN FRANCISCO
DIANNE FEINSTEIN, MAYOR

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MINUTES
HEALTH COMMISSION MEETING

The regular meeting of the Health Commission was called to order on Tuesday, December 16, 1986 at 2:00 p.m. by President Lee.

1. ROLL CALL:

Present: Commissioner Philip Lee, President
Commissioner Naomi Gray, Vice President
Commissioner John Blumlein
Commissioner James Foster (arrived at 2:10)
Commissioner Richard Sanchez, M.D.
Commissioner Y. Clement Shek, D.D.S.

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Absent: Commissioner Rosabelle Tobriner

2. APPROVAL OF MINUTES:

The minutes of the meeting of December 2, 1986 were approved.

3. CONSENT CALENDAR OF THE BUDGET COMMITTEE:

The following items on the consent calendar were approved:

3.1 (CMHS) Approval of renewal contract with St. Mary's Hospital for $1,571,544 to provide adult and child inpatient services, and partial day and outpatient services for children with an amendment to exempt the contractor from the Price Warrantee clause of the contract.

3.2 (CMHS) Approval of a renewal contract with Mental Health Management Inc. for $625,658 to provide sub-acute 24 hour and partial day services.

3.3 (CMHS) Approval of a contract renewal with MSC Corporation for $413,909 to provide adolescent day treatment services.

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3.6 (CSAS) Approval of a contract modification with Visiting Nurses Association to increase it by $52,011 to fund AIDS/substance abuse prevention services.

4. DIRECTOR'S REPORT (Dr. Werdegar)

Dr. Werdegar reported the following:

The State Health Director is considering reductions in Medi-Cal, including possible reductions in provider rates and limiting elective procedures. Additional information will be provided to the Commission when available.

The Finance Committee of the Board of Supervisors heard the department's 1986-87 budget and considered policy issues relating to the budget for next year. The Supervisors asked questions about a comprehensive drug program, a geropsychiatric services at Laguna Honda, and needed funding for AIDS programs.

The Mayor has instituted a review of requisitions, which requires that all personnel requisitions be considered by a committee and personally approved by the Mayor.

A committee of the Board of Supervisors is holding a hearing on the problem of homesless AIDS patients. Dr. Peters and Dr. Prentice will represent the department and provide information on the department's efforts in providing services to this population. The Mayor has asked me to meet with the Regional Administrator of the Department of Health and Human Services to discuss the ARC vigil with him.

Mr. Bruce Tsitsui of the Environmental Health Division has been appointed Program Manager of the Hazardous Materials Program. The department welcomes his expertise in this area.

The Department will participate in an interagency demonstration project to provide case management services for high risk youth if funded by the Mayor. The project is a coordinated effort between the Community Development Office, Housing Office, Department of Social Services, the School District, and the Police Department.

San Francisco General Hospital will re-open ward 4C as an acute care ward in order to reduce the number of diversions. The hospital diverted once last weekend from 1:30 to 5:30 a.m. Recently, the hospital housed 45 AIDS patients, the highest AIDS census to date. Members of the Commission asked to consider a policy on the allocation of MIA funding at the next meeting, in response to an inquiry from St. Lukes's Hospital which is treating a high number of MIA patients who are diverted.

At Laguna Honda, there are 3 assistant administrator positions vacant which are in the recruitment process. The annual Christmas show was held last week, and was a success.

CMHS: The State has reported that it will reduce our Napa State allocation for this year by $2.5 million because of overutilization. Assemblyman Bruce Bronzan will hold public hearings in January on the impact of the State action on the mental health system. These hearings may help us to resolve this issue. If not resolved, significant program reductions will have to be made.

In January, Dr. Werdegar and Dr. True will meet with Medical Directors from the Palo Alto and San Francisco VA Hospitals to try to resolve the problems since the closure of the psychiatric ward at the Palo Alto VA Hospital.

A suit has been filed against the City relating to the AB 3632 program of providing mental health services to school children. A parent has challenged the placement of a child within the area, and transferred the child to a facility in Utah.

Public Health: Dr. Werdegar, Ms. Stroud and Mr. Ramon Cortines, Superintendent of Schools will accompany the Mayor to Washingon to present our school AIDS program. Dr. Merle Sande will also present data on the heterosexual transmission of AIDS.

5. CMHS ACTION PLAN FOR FY 1987-88 (Reiko True)

Dr. Reiko True, Deputy Director for Mental Health Services presented the Commission with information on the department's top priorities for the next five years. The priorities include increasing community living alternatives, increasing child and adolescent acute and sub-acute services, increasing locked sub-acute beds for adults, increasing residential beds for adults, increasing case management services for adults and children. In addition, Dr. True presented priorities which would require funding which is separate from the existing budget. These include developing alternatives to the costs at Napa State Hospital; and complying with the Forensic Services consent decree. Dr. True reported that the priorities could not all be implemented in a one year period, but instead could be implemented within a five year period. She estimated that the cost of implementing the top priorities would be $8,950,000 (excluding $2.5 million for reducing the use at Napa).

Dr. True stated that for the next fiscal year, she will implement the following program changes to implement the plan:

-Issue an RFP for a locked "lodge" facility;
-Work with Laguna Honda to develop 30 beds for gero-psychiatric patients;
-Increase L facility beds by 50.
-Increase single room occupancy slots by 25, and co-op flat beds by 20;
-Establish a 6 bed acute psychiatric ward at SFGH for children and adolescents at SFGH and develop a sub-acute program in the community;
-Increase case management services for children.

The costs for these programs is estimated at $2,950,000. In order to fund the programs, Dr. True said that she would reduce acute hospital contracts next year, which would allow $1.6 million to be used to fund the community based programs. The department has set aside $250,000 in funds for the children's sub-acute facility, and additional funding is expected from the State for children's case management services. The programs at Laguna Honda and SFGH would be primarily funded through fee for service Medi-Cal. Taken together, the department would need approximately $1.1 million in additional General Fund sources to fund the proposed programs.

ACTION TAKEN: The Commission passed a motion to approve the plan and support the request for additional General Fund monies as a funding issue in next year's budget.

6. CONSIDERATION OF THE AIDS PLAN

Dr. Werdegar introduced the AIDS plan to the Commission and stated that the plan will be used as a reference document which will be used for planning the services to deal with the epidemic. He described the process used to assemble the information, and the Advisory Committees' participation in the planning process. Dr. Werdegar stated that the plan was a general statement of the services available and needed, and provides epidemiological information on the future trends of HIV infection. He also stated that the plan does not provide a spending plan for future programs, and that such information will be developed and presented at a future date.

Dr. George Rutherford, Medical Coordinator of the AIDS Office, presented the future trends in HIV infection. He stated that through November, 1986, 2,629 cases of AIDS were reported, and he projected that by June 1987, there will be 3,297 cases, and by June 1988, there will be 4,485 cases of AIDS in San Francisco. He also estimated that there are between 4,246 and 22,824 cases of ARC in San Francisco, and between 2,389 to 19,908 cases of lymphadenopathy syndrome. Dr. Rutherford stated that the true number of ARC cases is probably closer to the high number because of the relatively short duration of HIV infection among gay men in San Francisco. With regard to seroprevalence, he stated that studies of cohorts of homosexual and bisexual men in san Francisco have found the prevalence of HIV infection to be between 33% and 73%, and that in a large population-based study conducted in the Castro district, the current prevalence is 52%. Studies of methadone clinic patients in San Francisco found that the prevalence among that population may have doubled in 1986 from 10% in 1985.

Health Commissioners questioned Dr. Rutherford about the future trends of HIV infection spreading in the hetero-sexual and minority populations. Dr. Rutherford stated that the projections indicate that the ethnic mix will likely remain about the same, however, the total number of cases in all of the categories will increase. Members of the Commission discussed the need to increase education efforts on HIV transmission in the minority and heterosexual communities in order to prevent the the large increase of AIDS in those communities which has occurred in Eastern cities such as New York, Newark and Miami.

Mr. Jeff Amory, Director of the AIDS Office summarized the various sections of the report which include the goals, current services, policy reaffirmations, and proposed services. The report is divided into programmatic sections including surveillance and epidemiology, concerns of People of Color and Women; public education, provider education, clinical screening and acute medical care, chronic care and related support services, mental health services, substance abuse services, and administrative support and coordination. The plan provides statements on the goals of the service areas, the factors influencing the demand for services, a description of the services available, statements of policy on the services, and the increased need for services for each of the areas.

The plan identified increased need for public education and prevention education in the schools, increased education for gay and bi-sexual men, for minority populations, for those in the jails, and for the heterosexual population. The plan also called for a need to increase the outpatient capacity at the sattelite clinics of SFGH, and stated that private sector participation in clinical screening and care should be encouraged. With regard to support services, the plan identified a need to expand sub-acute and skilled nursing care services and housing, and that an assessment should be made to identify special needs for non-English speaking persons and for pregnant women and adults with children who are in need of housing.

Testimony from the public identified the need to increase the participation of members of minority groups in the planning process, and an increase of education and prevention services within the minority populations and IV drug using populations. Testimony was also provided on the need for a cooperative working relationship between gay and minority community based organizations in order to maximize the services, reduce duplication, avoid unecessary administrative or programmatic costs, and provide effective prevention services.

Members of the Health Commission thanked Dr. Werdegar and his staff for beginning the planning process for AIDS services, and identified specific issues which should be incorporated into the AIDS plan as it is revised. These areas include the following:

-A statement on the overall goals and objectives of the services, projected timetables for implementation of new programs, and outcome objectives for new services;

-An estimate of new State and Federal funding which will be made available for services in San Francisco.

-Specific information on how the existing funds and new funds will be spent;

-Use of the City Clinic in AIDS education and prevention.

-Participation of San Francisco General Hospital in provider training;

-Specific programs and funding proposals for increasing intervention and education in the minority communities;

-Specific programs and funding proposals for AIDS education in the schools;

-Separate section on the needs for AIDS services for women;

-Specific information on new services to prevent the heterosexual spread of AIDS;

ACTION TAKEN: The Commission continued the plan until the department completes the financial projections and expenditure information, and provides additional information on those areas identified by the Commission.

7. REVIEW OF THE LEASING POLICY AT SAN FRANCISCO GENERAL HOSPITAL.

Mr. Phil Sowa, Administrator of SFGH, presented the department's report on leases. He stated that the lease with Gladstone Laboratories provides the City with valuable cardiovascular research services which otherwise would not be available. He also stated that the space which is leased by Gladstone was not usable when it was rented, and that Gladstone has renovated the property at its own cost. He reported that the lease with Gladstone was renogotiated this year, and is effective through April, 1990.

The Commissioners agreed that the City Attorney should be consulted to determine if the lease with Gladstone is valid (given the fact that the renewal was not presented or approved by the Commission), and if the lease could be re-negotiated prior to its expiration. The Commission will also inquire as to which aspects of the lease can be changed.

The Commissioners discussed several policy issues relating to the leases at DPH facilities. He stated that the Commission may wish to set a policy that the department would lease only to organizations which public health goals of the department, that leases would be negotiated only at market rates; that all new leases and lease renewals would be required to be presented and approved by the Health Commission, and that leases and lease renewals be limited to a five year period. Dr. Lee asked Dr. Werdegar to provide the Commission with a recommendation on these policy matters when the City Attorney opinion is available.

ACTION TAKEN: The matter was continued until a City Attorney opinion is available on whether the lease with Gladstone can be re-negotiated prior to 1990, and pending the department's recommendation on the policy issues on leasing practices.

8. REVIEW OF 1987-88 BUDGET REVENUE PROJECTIONS (L. Meredith)

The department presented a revenue budget for FY 1987-88 which totals $235,159,000. This budget reflects an overall increase of 2.6% from the revenues in the current year budget. The department's estimates includes a statutory increase of 2.5% for AB 8 revenues, no cost of living increase for MIA revenues, and a 2% increase for other subventions such as Short Doyle, Short Doyle/Medi-Cal, and drug and alcohol subventions. The revenue estimates for San Francisco General Hospital reflect some adjustments to the Medicare and Medi-Cal amounts based on actual collections, and contains increases based on the continuation of the disproportionate share adjustment in Medicare payments and census increases. The Laguna Honda revenue estimates reflect a continuation of the increase in Medi-Cal reimbursed clients and a decrease in private insurance reimbursement. An increase in census is also anticipated which will increase revenues.

ACTION TAKEN: Motion passed approving revenue projections for FY 1987-88.

9. REVIEW OF FY 1987-88 BUDGET FOR CAPITAL PROJECTS (L. Meredith)

The department presented its request for capital improvements for the next fiscal year. The projects which were presented in a priority order include various facilities maintenance projects in all divisions to provide repair as needed to the department's facilities, special projects such as an AIDS ward expansion, the relocation of the nuclear medicine lab at San Francisco General, a 22 patient ward expansion and ward improvements on 6 existing wards at Laguna Honda, handicapped access at two of the health centers, and the renovation of an alcohol treatment program, among other projects. Dr. Meredith explained that the request for funding would be cut off at a certain point by the Mayor's Office of Capital Projects, but the department recommended that these projects be identified as priority for future funding considerations and plans.

ACTION TAKEN: Motion passed approving the submission of the capital budget for FY 1987-88.

10. SUPPLEMENTAL APPROPRIATION FOR EMS SERVICES

ACTION TAKEN: Motion passed approving a supplemental appropriation request for $1,414,794 for increase in paramedic staffing, management information system staff support and equipment for the EMS Agency, funding for the continuation of the private ambulance contract, and staffing augmentation and renovation for the base station operation at SFGH.

11. SUPPLEMENTAL APPROPRIATION FOR TOXIC WASTE MANAGEMENT PROGRAM.

ACTION TAKEN: Motion passed to approve the supplemental appropriation request for $856,462 to fund and increase in staff and operation costs associated with the implementation of the City-wide Toxic Waste Management Plan.

At 5:30 p.m., the Health Commission went to executive session pursuant to section 54957 of the Government Code and discussed the recruitment of the Secretary to the Health Commission position.

The Commission resumed open meeting at 6:00 p.m. and adjourned the meeting.

Monique J. Zmuda
Secretary, Health Commission

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